#### PRELIMINARY OFFICIAL STATEMENT DATED JUNE 10, 2022

#### **New Issue**

This Official Statement ("Official Statement") has been prepared by the State Board of Finance to provide information on the \$256,290,000\* State of New Mexico Severance Tax Bonds, Series 2022A (the "Bonds"). Selected information is presented on this cover page for the convenience of the user. To make an informed decision, a prospective investor should read the entire Official Statement. Certain capitalized terms used in the cover page and elsewhere in this Official Statement have the meanings given in the Official Statement.



#### \$256,290,000\* STATE OF NEW MEXICO SEVERANCE TAX BONDS SERIES 2022A

Dated: Delivery Date

Due: July 1, as shown on the inside front cover

Ratings on Bonds "Aa2" Moody's Investors Service

"AA-" S&P Global Ratings

Tax Exemption In the opinion of Gilmore & Bell, P.C., Tax Counsel, under existing law and assuming

continued compliance with certain requirements of the Internal Revenue Code of 1986, as amended (the "Code"), the interest on the Bonds (including any original issue discount properly allocable to an owner thereof) is excludable from gross income for federal income tax purposes and is not an item of tax preference for purposes of the federal alternative minimum tax. Tax Counsel is also of the opinion that the interest on the Bonds is exempt from income taxation by the State of New Mexico (the "State"). See "TAX MATTERS" in this

Official Statement.

Redemption of Bonds The Bonds will not be subject to optional or mandatory redemption prior to maturity.

Source of Payment The Bonds are special limited obligations of the State payable from, and secured by, taxes

levied upon certain natural resource products severed and saved from the soil of the State

deposited into the Severance Tax Bonding Fund.

Priority The Bonds are being issued under the authority of NMSA 1978, Sections 7-27-1 to -27 (1961,

as amended through 2021) (the "Severance Tax Bonding Act"). The Bonds will be on a parity with Severance Tax Bonds now or hereafter outstanding and senior to Supplemental Severance

Tax Bonds now or hereafter outstanding.

Purposes Net proceeds of the Bonds are being used to provide funds to finance capital improvements

approved by the State Legislature.

Interest Payment Dates January 1 and July 1, commencing January 1, 2023.

Public Sale The Bonds were sold pursuant to a competitive bidding process on June 22, 2022.

Closing/Settlement On or about June 29, 2022.

Book-Entry System The Depository Trust Company
Registrar/Paying Agent State Treasurer of New Mexico

Co-Bond Counsel Sherman & Howard L.L.C. and Rodey, Dickason, Sloan, Akin & Robb, P.A.

Disclosure Counsel Kutak Rock LLP

Tax Counsel Gilmore & Bell, P.C.

Issuer Contact State Board of Finance: Ashley Leach, Director, 505-629-9745; ashley.leach@state.nm.us

Date of Official Statement: June \_\_\_, 2022.

\* Preliminary; subject to change.

\_

#### **MATURITY SCHEDULE**

#### STATE OF NEW MEXICO SEVERANCE TAX BONDS, SERIES 2022A

Maturity Date (July 1) *	Principal Amount *	Interest Rate	Yield at Issuance <sup>(1)</sup>	Price at Issuance <sup>(1)</sup>	CUSIP <sup>(2)</sup>
2023	\$20,250,000				647310
2024	21,295,000				647310
2025	22,385,000				647310
2026	23,535,000				647310
2027	24,740,000				647310
2028	26,010,000				647310
2029	27,340,000				647310
2030	28,745,000				647310
2031	30,220,000				647310
2032	31,770,000				647310

(1) This information has not been provided by the State.

numbers, which are included solely for the convenience of owners of the Bonds.

<sup>&</sup>lt;sup>(2)</sup>Copyright 2022, American Bankers Association. CUSIP® is a registered trademark of the American Bankers Association. The CUSIP data herein is provided by CUSIP Global Services ("CGS"), which is managed on behalf of the American Bankers Association by FactSet Research Systems Inc. The CUSIP numbers are not intended to create a database and do not serve in any way as a substitute for the CGS database. CUSIP numbers have been assigned by an independent company not affiliated with the State and are provided solely for convenience and reference. The CUSIP numbers for a specific maturity are subject to change after the issuance of the Bonds. The State takes no responsibility for the accuracy of CUSIP

#### **ELECTED STATE OFFICIALS**

#### MICHELLE LUJAN GRISHAM

Governor

MAGGIE TOULOUSE OLIVER

Secretary of State

HOWIE MORALES Lieutenant Governor

TIM EICHENBERG
State Treasurer

BRIAN COLÓN State Auditor HECTOR BALDERAS

Attorney General

STEPHANIE GARCIA RICHARD

Commissioner of Public Lands

Public Regulation Commissioners:

CYNTHIA B. HALL District I JEFFERSON L. BYRD District II JOSEPH M. MAESTAS District III

THERESA BECENTI-AGUILAR

District IV

STEPHEN FISCHMANN
District V

#### STATE BOARD OF FINANCE

Ex Officio Members

# GOVERNOR MICHELLE LUJAN GRISHAM President

LT. GOVERNOR HOWIE MORALES Member

STATE TREASURER TIM EICHENBERG Member

Appointed Members

JOSEPH BADAL Member MICHAEL S. SANCHEZ Secretary

WENDY TREVISANI Member PAUL CASSIDY Member

Deborah K. Romero *Executive Officer* 

State Board of Finance
181 Bataan Memorial Building
407 Galisteo Street
Santa Fe, New Mexico 87501
505-827-4980
http://nmdfa.state.nm.us/Board Of Finance.aspx

Ashley Leach, Director 505-629-9745

CO-BOND	COUNSEL

# DISCLOSURE COUNSEL

#### TAX COUNSEL

#### FINANCIAL ADVISORS

Rodey, Dickason, Sloan, Akin & Robb, P.A. Albuquerque, New Mexico

Kutak Rock LLP Denver, Colorado Gilmore & Bell, P.C. Salt Lake City, Utah Fiscal Strategies Group, Inc. Boulder, Colorado

Sherman & Howard L.L.C. Albuquerque, New Mexico

Public Resources Advisory Group (as subcontractor) Los Angeles, California In connection with the offering of the Bonds, the Underwriter (defined below) may over-allot or effect transactions which stabilize or maintain the market price of such Bonds at a level above that which might otherwise prevail in the open market. Such stabilizing, if commenced, may be discontinued at any time.

No dealer, broker, salesperson or other person has been authorized to give any information or to make any representation other than those contained in this Official Statement and, if given or made, such information or representation must not be relied upon. This Official Statement does not constitute an offer to sell or solicitation of an offer to buy, nor shall there be any sale of the Bonds by any person, in any jurisdiction in which it is unlawful to make such an offer, solicitation or sale. The information and expressions of opinion herein are subject to change without notice. Neither the delivery of this Official Statement nor any sales hereunder shall under any circumstances create any implication that there has been no change in the affairs of the State of New Mexico or in the imposition and collection of severance taxes since the date hereof.

This Official Statement contains statements relating to the State's receipt of future revenues that are "forward-looking statements" as defined in the Private Securities Litigation Reform Act of 1995. When used in this Official Statement, the words "estimate," "intend," "expect" and similar expressions are intended to identify forward-looking statements. Such statements are subject to risks and uncertainties that could cause actual results to differ materially from those contemplated in such forward-looking statements. Readers are cautioned not to place undue reliance on these forward-looking statements, which speak only as of the date hereof.

The State Board of Finance (the "Board") is the author of this Official Statement and is responsible for its accuracy and completeness. \_\_\_\_\_ (the "Underwriter") purchased the Bonds pursuant to a public sale held on June 22, 2022. Both the Preliminary Official Statement and the Official Statement are "deemed final" by the Board for purposes of Rule 15c2-12 of the Securities and Exchange Commission.

Carr, Riggs & Ingram CPA, the State's independent auditor, has not been engaged to perform and has not performed, since the date of its report included herein in Appendix B, any procedures on the financial statements addressed in that report. Carr, Riggs & Ingram CPA also has not performed any procedures relating to this offering document.

#### Table of Contents

	Page
INTRODUCTION	1
Impacts of COVID-19 Pandemic	2
THE SEVERANCE TAX BONDS	4
General Terms	4
No Optional or Mandatory Redemption of Bonds	
Security for the Bonds	
USE OF PROCEEDS	6
Purpose	6
SEVERANCE TAX BONDING FUND AND DEBT SERVICE REQUIREMENTS	7
Investments	7
Issuance of Severance Tax Bonds	
State Capital Program	
Outstanding and Additional Senior Severance Tax Bonds	
Outstanding and Additional Supplemental Severance Tax Bonds	10
SEVERANCE TAX REVENUE	13
Severance Tax Collections and Reporting	13
Economic Conditions Impacting Severance Tax Collections	
Severance Tax on Indian Land	
Local Law Developments Regarding Oil and Gas	16
NATURAL GAS PRODUCTION AND SEVERANCE TAX REVENUE	
Natural Gas Reserves and Well Completions	
Natural Gas Markets	
Natural Gas Production	
Severance Taxes on Natural Gas	
Projections of Severance Tax Revenues from Natural Gas	24
OIL PRODUCTION AND SEVERANCE TAX REVENUE	25
Oil Reserves and Production	25
Severance Taxes on Oil	
Projections of Severance Tax Revenues from Oil	28
COAL PRODUCTION AND SEVERANCE TAX REVENUE	29
Coal Reserves and Production	
Severance Tax and Severance Tax Surtax Revenue on Coal	31
OTHER MINERAL PRODUCTION AND SEVERANCE TAXES	32
Carbon Dioxide	32
Other Minerals	32

# Table of Contents (continued)

	Page
OTHER TAXES OF NATURAL RESOURCES NOT PLEDGED	34
Production and Property Taxes on Oil and Natural Gas	34
Production, Sales, and Property Taxes on Coal	
BOOK-ENTRY-ONLY SYSTEM	37
SUMMARY OF CERTAIN PROVISIONS OF THE BOND RESOLUTION	39
Covenants	39
Defeasance	
Amendment of Bond Resolution	
Remedies of Holders of Bonds	
Payment of Principal and Interest	42
TRANSCRIPT AND LEGAL OPINIONS	42
TAX MATTERS	43
Opinion of Tax Counsel	43
Other Tax Consequences	44
LITIGATION	45
UNDERWRITING	45
FINANCIAL ADVISORS	45
RATINGS	46
CONTINUING DISCLOSURE UNDERTAKING	46
MISCELLANEOUS	46
APPENDIX A GENERAL INFORMATION CONCERNING THE STATE OF NEW MEX	ICO1
APPENDIX B STATE OF NEW MEXICO ANNUAL COMPREHENSIVE FINANCIAL REPORT FOR THE YEAR ENDED JUNE 30, 2021	1
APPENDIX C FORM OF ATTORNEY GENERAL'S NO LITIGATION LETTER	1
APPENDIX D FORM OF OPINIONS OF CO-BOND COUNSEL	1
APPENDIX E FORM OF OPINION OF TAX COUNSEL	1
APPENDIX F FORM OF CONTINUING DISCLOSURE UNDERTAKING	1

#### **SUMMARY OF INFORMATION**

## STATE OF NEW MEXICO SEVERANCE TAX BONDS SERIES 2022A

The following material represents a summary of information concerning the Bonds and the security therefor set forth in this Official Statement and is qualified in its entirety by the detailed information herein. Purchasers of the Bonds should review the entire Official Statement before making an investment decision.

Dated: Delivery Date.

Interest Payment: Interest is payable semi-annually on January 1 and July 1, commencing on

January 1, 2023.

Principal Payment: The Bonds mature in serial installments as set forth on the inside cover

page of this Official Statement.

Redemption of Bonds: The Bonds will not be subject to optional or mandatory redemption prior

to maturity.

Registration: The Bonds are being issued solely in book-entry form in the denomination

of \$5,000 or any integral multiple thereof. The Bonds are being registered to Cede & Co., as nominee of The Depository Trust Company ("DTC"),

New York, New York, which will act as depository.

Legal Opinion: The Bonds are offered when, as and if issued, subject to the approval of

legality by Sherman & Howard L.L.C. and Rodey, Dickason, Sloan, Akin & Robb, P.A., Co-Bond Counsel and Gilmore & Bell, P.C., Tax Counsel.

Security: The Bonds constitute special limited obligations of the State of New

Mexico and will be payable solely from deposits to and revenues of the Severance Tax Bonding Fund (the "Bonding Fund"), consisting primarily of receipts from certain taxes levied on certain natural resource products severed and saved from the soil of the State of New Mexico as more fully

described herein.

Additional Parity Bonds: The Board is prohibited by statute from issuing Senior Severance Tax

Bonds and short-term Senior Severance Tax Funding Notes unless the aggregate amount of total Senior Severance Tax Bonds and Senior Funding Notes outstanding, after giving effect to the proposed issuance, can be serviced with not more than 47.6 percent of the annual deposits into the Bonding Fund, as determined by the lesser of the deposits during the preceding Fiscal Year or the deposits during the current Fiscal Year, as estimated by the Board of Finance Division of the Department of Finance

and Administration (the "Division").

\_

<sup>\*</sup> Preliminary; subject to change.

## THE STATE OF NEW MEXICO SEVERANCE TAX BONDS SERIES 2022A

#### **INTRODUCTION**

The purpose of this Official Statement, including the cover page, the inside cover page, the Summary of Information and the Appendices hereto, is to furnish information regarding the issuance of the \$256,290,000\* State of New Mexico Severance Tax Bonds, Series 2022A (the "Bonds") of the State of New Mexico (the "State") by the State Board of Finance (the "Board").

The Bonds are being issued under authority of the Severance Tax Bonding Act, NMSA 1978, Sections 7-27-1 to -27 (1961, as amended through 2021) (the "Severance Tax Bonding Act"), the Supplemental Public Securities Act, NMSA 1978, Sections 6-14-8 to -11 (1983, as amended through 2021) and pursuant to a resolution of the Board adopted on May 17, 2022, as amended pursuant to a resolution of the Board to be adopted on June 21, 2022 and as supplemented by a Final Terms Certificate approved in accordance with the terms of such resolution (collectively, the "Bond Resolution").

This Official Statement contains summaries of the terms of the Bonds, certain fiscal matters of the State, and the Severance Taxes (defined below) imposed by the State. The descriptions included in this Official Statement do not purport to be comprehensive or definitive, and such summaries and descriptions are qualified in their entirety by reference to such laws, and the definitive forms of documents, exhibits or appendices where applicable.

Requests for additional information about the State, the Severance Taxes, or requests for copies of any document or statute referred to in this Official Statement, may be directed to:

Contact: State Board of Finance

Attn: Ashley Leach, Director

Phone: (505) 629-9745

Mail: 181 Bataan Memorial Building

407 Galisteo Street Santa Fe, NM 87501

E-mail: ashley.leach@state.nm.us

Web Site: <a href="http://nmdfa.state.nm.us/board\_of\_finance.aspx">http://nmdfa.state.nm.us/board\_of\_finance.aspx</a>

\_

<sup>\*</sup> Preliminary; subject to change.

TABLE 1
Summary of Projected and Historical Coverage in Severance Tax Bonding Fund
Fiscal Year Ended June 30
(Dollars in thousands)

	2022	2023	2024	2025	2026
Projected Bonding Fund Receipts	\$1,580,287	\$1,432,457	\$1,396,283	\$1,395,240	\$1,398,626
Senior Bond Debt Service <sup>(1),(2)</sup>	\$141,446	\$171,389	\$188,673	\$169,663	\$151,185
Senior Bond Debt Service Coverage					
Ratio	11.17x	8.36x	7.40x	8.22x	9.25
Supplemental Bond Debt Service (2)	\$9,121	\$9,123	\$9,125	\$9,122	\$9,123
Supplemental Bond Debt Service					
Coverage Ratio	10.50x	7.94x	7.06x	7.80x	8.72x
	2017	2018	2019	2020	2021
Bonding Fund Receipts	\$354,884	\$471,047	\$686,924	\$701,721	\$742,096
Senior Bond Debt Service <sup>(1),(2)</sup>	141,063	142,160	145,381	146,969	\$136,901
Senior Bond Debt Service Coverage					
Ratio	2.52x	3.31x	4.72x	4.77x	5.42x
Supplemental Bond Debt Service <sup>(2)</sup>	19,026	20,474	21,142	21,143	\$20,591
Supplemental Bond Debt Service					
Coverage Ratio	2.22x	2.90x	4.13x	4.17x	4.71x

<sup>(1)</sup> Includes estimated debt service on the Bonds.

Sources: New Mexico State Board of Finance and Fiscal Strategies Group

#### **Impacts of COVID-19 Pandemic**

The COVID-19 pandemic altered the behavior of businesses and people in a manner that resulted in significant effects on global, national, state and local economies.

*Employment.* The State's employment data reflect the impacts of the COVID-19 virus. From February 2020 to April 2020, the State lost more than 103,200 jobs. While the State has regained most of the lost employment (87,400 jobs) from April 2020 to March 2022, the recovery still has a way to go for employment to reach pre-COVID-19 levels. Some of the sectors most severely impacted at the onset of the pandemic such as leisure and hospitality, retail trade, information, and the mining sector have experienced employment recoveries. Of the jobs lost from February 2020 to April 2020, by March 2022 the leisure and hospitality sector has recovered 94.7 percent (or 41,100 jobs) of the lost jobs. The retail trade sector has recovered 128.7 percent (or 14,800) of the lost jobs. The information sector has recovered 68.8 percent (or 1,100) of the jobs lost at the beginning of the pandemic. The mining sector has experienced some gains in employment, but it is still short 2,800 jobs of reaching the pre-pandemic level of 25,200 jobs.

On a year-over-year basis, in March 2022, total New Mexico employment is up 5.9 percent (47,100 jobs) when compared to March 2021. The state unemployment rate peaked at 9.8 percent in May 2020 and has decreased to 5.3 percent in March 2022.

The national unemployment rate peaked at 14.7 percent in April 2020 and has decreased to 3.6 percent in March 2022. Employment recovery in New Mexico to pre-COVID-19 levels is expected to take several years under Moody's Analytics baseline scenario, with New Mexico's employment level expected to not reach pre-COVID-19 levels until the last quarter of the calendar year 2023.

<sup>(2)</sup> Excludes debt service on refunded bonds, if any, which will be paid from escrowed securities and severance tax debt obligations sold to the State Treasurer that are retired within the same fiscal year.

Tax Collections. State collections have been impacted by the COVID-19 pandemic in the Fiscal Years 2020, 2021, and 2022. The following factors have contributed to general fund revenues not declining as severely as earlier forecasts expected. Early in the health crisis, the negative impact of the pandemic was mitigated by federal monetary and fiscal policy responses. Additionally, the impact of COVID-19 has disproportionately impacted low-wage sectors, while high-wage sectors have experienced faster recoveries and faster than average wage growths. Stronger than expected oil price recovery and conducive well economics in New Mexico means the state has experienced continued strong oil production and higher oil prices.

Gross receipts tax revenues have been driven by continued employment recovery and by wage and salary growth. Gross receipts tax revenue in Fiscal Year 2021 did not decline as severely, only declining by 4.3 percent from \$3.1 billion to \$2.97 billion. In the same period, personal income tax revenue increased from \$1.7 billion to \$1.9 billion or 12.5 percent. Severance tax revenue has increased from \$440 million to \$477 million. From Fiscal Year 2020 to Fiscal Year 2021 total recurring revenue increased 2.9 percent from \$7.86 billion to \$8.09 billion.

Financial Support. The State economy was bolstered in 2020 and 2021 by federal funding. This included Coronavirus Aid, Relief, and Economic Security Act ("CARES Act") funding, Coronavirus Relief Fund ("CRF") monies, and American Rescue Plan Act ("ARPA") funds. The State distributed checks to individuals who were unemployed and exhausted benefits, grants to businesses, cash assistance for those not receiving federal stimulus payments, emergency housing assistance, and food bank assistance. The State distributed federal funds through targeted grant programs. These included the Governor's Emergency Education Relief Fund ("GEER"); the Elementary and Secondary School Emergency Relief Fund ("ESSERF"); the Higher Education Emergency Relief Funding ("HEERF"); supplemental funding for the Child Care and Development Block Grant ("CCDBG"); the Emergency Rental Assistance Program ("ERAP"); the Coronavirus Capital Projects Fund; and the Child Care Stabilization grant program, among others. The State also implemented tax rebates for low-income workers and reprieves on gross receipts taxes on sales and business services for operators at restaurants, bars, food trucks, small breweries, wineries, and craft distilleries. The following table provides the total Fiscal Year 2021 federal relief funding received by the State in 2021 and corresponding expenditures.

[Remainder of page intentionally left blank]

Fiscal Year 2021 Federal Assistance and Expenditures

Funding Description	Program	Total Awarded	Expended	Pct Expended
Schools and Roads Cluster – Grants to Counties	Forest Reserve Fund	\$ 8,394,329.12	\$ 8,394,329.12	100.00%
State Administered CDBG <sup>1</sup>	Community Development Block Grant	18,764,621.88	18,764,621.88	100.00
State Administered CDBG <sup>1</sup>	Neighborhood Stabilization Program	2,699,771.45	2,699,771.45	100.00
Distribution of Receipts to State and Local Governments	Federal Grazing- Taylor Act	417,007.62	417,007.62	100.00
Coronavirus Relief Fund	CARES Act Fund	1,067,817,493.70	1,063,609,664.21	99.60
Emergency Rental Assistance	ERAP	161,485,443.00	13,146,181.37	8.10
Homeownership Assistance Fund	HAF	5,772,684.00	1,254,743.00	21.70
State and Local Fiscal Recovery Fund	State Fiscal Recovery Funds	1,751,542,835.00	658,978,132.53	37.60
Governor's Emergency Education Relief Fund	GEER I	22,262,633.00	11,826,015.56	53.10
Total		\$3,039,156,818.77	\$1,779,090,466.74	58.54%
<sup>1</sup> Represents multiple awards th	nat may also be multi-year.			

#### THE SEVERANCE TAX BONDS

#### **General Terms**

The Bonds are dated their date of delivery, bear interest until the principal amount thereof is paid, and mature as set forth on the inside cover page hereof. Interest on the Bonds is payable on January 1 and July 1, commencing on January 1, 2023. The Bonds are being issued solely in book-entry form in denominations of \$5,000 or integral multiples thereof. The Bonds are being registered in the name of Cede & Co., as nominee of The Depository Trust Company ("DTC"), New York, New York, which will act as depository for the Bonds. The Bonds are subject to transfer and exchange as set forth in the Bond Resolution.

#### No Optional or Mandatory Redemption of Bonds

The Bonds are <u>not</u> subject to optional or mandatory redemption prior to maturity.

#### **Security for the Bonds**

There are two categories of bonds issued by the Board for which the money in the Bonding Fund is pledged for their retirement. Those bonds are referred to in the Severance Tax Bonding Act as "New Mexico Severance Tax Bonds" and as "New Mexico Supplemental Severance Tax Bonds" but, for clarity, are referred to herein as "Senior Severance Tax Bonds" and "Supplemental Severance Tax Bonds,"

respectively. Where appropriate, Senior Severance Tax Bonds and Supplemental Severance Tax Bonds are collectively referred to herein as "Severance Tax Bonds."

**Security for the Bonds.** The Board is prohibited by statute from issuing Senior Severance Tax Bonds with a term that extends beyond the Fiscal Year in which they are issued unless the aggregate amount of Senior Severance Tax Bonds and Senior Funding Notes outstanding, after giving effect to the proposed issuance, can be serviced with not more than 47.6 percent of the annual deposits into the Bonding Fund, as determined by the lesser of the deposits during the preceding Fiscal Year or the deposits during the current Fiscal Year, as estimated by the Division.

In addition, short-term Supplemental Severance Tax Funding Notes ("Supplemental Funding Notes") may be issued if the debt service on such Supplemental Funding Notes, when added to the debt service previously paid or scheduled to be paid during that Fiscal Year on Senior Severance Tax Bonds, Senior Funding Notes and Supplemental Severance Tax Bonds does not exceed 86.2 percent of the lesser of the deposits in the Bonding Fund during the preceding fiscal year or the deposits into the Bonding Fund during the current fiscal year, as estimated by the Division.

The Senior Severance Tax Bonds and Senior Funding Notes fund a wide variety of capital projects, while Supplemental Severance Tax Bonds and Supplemental Funding Notes are earmarked for capital projects for public education. The Board has authority to issue Supplemental Severance Tax Bonds for public school projects in amounts certified to the Board from time to time by the Public School Capital Outlay Council of the State. During Fiscal Years 2018 through 2022, certain public school capital expenditures, including instructional materials and school bus transportation, maybe funded via the issuance of Supplemental Severance Tax Bonds as certified by the Public Education Department Secretary. The lien of the pledge of such Supplemental Severance Tax Bonds (including Supplemental Funding Notes) is subordinate to any outstanding Senior Severance Tax Bonds.

NMSA 1978 Section 7-27-8 requires that on each December 31 and each June 30 the State Treasurer shall transfer to the Severance Tax Permanent Fund all money in the Bonding Fund except the amount necessary to meet all principal and interest payments on bonds payable from the Bonding Fund on the next two ensuing semiannual payment dates.

Following the 2019 legislative session, Senate Bill 535 (now codified as NMSA 1978 Section 7-27-10.1) was signed into law. The bill stipulated that the Board not issue and sell more than \$181.8 million of Supplemental Severance Tax Bonds in Fiscal Year 2019. The bill also requires the Board, by December 31 of each year for 2019 through 2028 (Fiscal Years 2020 through 2029), to transfer \$23.69 million from the Bonding Fund to the Severance Tax Permanent Fund. The amount of the Severance Tax Permanent Fund transfer would be considered before determining the bonding capacity. The Board may determine that a lesser transfer amount is necessary per NMSA 1978 Section 7-27-8 in order to pay debt service obligations.

The total aggregate principal amount of outstanding Severance Tax Bonds issued by the State does not now, nor will such amount upon the issuance of the Bonds, exceed any applicable limit prescribed by the Constitution or laws of the State.

The Bonds, all currently outstanding Senior Severance Tax Bonds, and any Senior Severance Tax Bonds or Senior Funding Notes issued on a parity with the Bonds will have a pledge and lien senior to any Supplemental Severance Tax Bonds or Supplemental Funding Notes now outstanding or hereafter issued.

The Bonds are special obligations of the State secured by and payable solely from, on a parity basis to Senior Severance Tax Bonds and Senior Funding Notes now or hereafter outstanding and on a prior lien basis to Supplemental Severance Tax Bonds and Supplemental Funding Notes now or hereafter outstanding, deposits to the Bonding Fund into which are deposited, pursuant to the Severance Tax Bonding Act, the net receipts from taxes levied in accordance with the Severance Tax Act, NMSA 1978, Sections 7-26-1 to -8 (1937, as amended through 1999) (the "Severance Tax Act"), and the Oil and Gas Severance Tax Act, NMSA 1978, Sections 7-29-1 to -23 (1959, as amended through 2005) (the "Oil and Gas Severance Tax Act"), upon certain natural resource products severed and saved from the soil of the State ("Severance Taxes"), investment earnings on such deposits and on unused bond proceeds in certain accounts, and such other moneys as the Legislature in its sole discretion may from time to time determine. On June 30 and December 31 of each year, the excess money in the Bonding Fund over the amount necessary to meet all principal and interest payments on all outstanding Severance Tax Bonds on the next two ensuing semiannual payment dates must be transferred to the Severance Tax Permanent Fund.

Once moneys are so transferred, they no longer may be used to pay, or to secure payment of, principal, premium, if any, or interest on any Severance Tax Bonds. Severance Tax Bonds are not general obligations of the State and the State is prohibited by law from using the proceeds of property taxes as a source of payment of revenue bonds, including Severance Tax Bonds.

The State Treasurer keeps separate accounts for all money collected as Severance Taxes, and is directed by State statute to pay Severance Tax Bonds from moneys on deposit in the Bonding Fund. The Bond Resolution provides for the creation of a separate Debt Service Account within the Bonding Fund for the payment of principal and interest on the Bonds.

The Severance Tax Bonding Act requires the Legislature to provide for the continued assessment, levy, collection and deposit into the Bonding Fund of Severance Taxes which, together with such other moneys as may be deposited into the Bonding Fund, will be sufficient to produce an amount at least equal to annual debt service on all outstanding Severance Tax Bonds.

In addition, the Board covenants in the Bond Resolution that the State will use its best efforts to collect and deposit in the Bonding Fund proceeds from Severance Taxes as set forth in the Severance Tax Bonding Act which, when combined with other amounts the State Legislature, in its sole discretion, may from time to time deposit in the Bonding Fund will equal at least two-hundred percent (200%) of the amount of the principal and interest scheduled to be due in each fiscal year of the State on Severance Tax Bonds, including the Bonds. However, the Board does not have the power to levy or impose Severance Taxes, and no assurance exists that the 200 percent requirement will be met.

[Remainder of page intentionally left blank]

#### USE OF PROCEEDS

#### **Purpose**

The proceeds of the Bonds are being used to provide funds to finance capital improvements as described in legislation approved by the State Legislature and signed by the Governor.

The proceeds of the Bonds are expected to be applied in the manner set forth in the following table:

# Par Amount \$ Net Original Issue Premium \$ TOTAL SOURCES \$ USES(1): Deposit to Capital Project Account \$ Underwriter's Discount \$ Additional Proceeds \$ TOTAL USES \$

#### SEVERANCE TAX BONDING FUND AND DEBT SERVICE REQUIREMENTS

Severance Taxes have been collected by the State since the adoption of the Severance Tax Act in 1937. Since 1959, certain Severance Tax receipts and certain other moneys determined by the Legislature have been deposited into the Bonding Fund and used, in part, to service bond issues, which have funded a variety of capital improvements in the State. Pursuant to the provisions of the Severance Tax Act and the Oil and Gas Severance Tax Act, Severance Tax receipts, including penalties and interest, and such other moneys as the Legislature in its sole discretion may from time to time determine (including interest earnings on moneys in the Bonding Fund and the project accounts and reversions from project accounts in the Bonding Fund), are deposited into the Bonding Fund. As of the date of this Official Statement, other moneys including interest earnings on moneys in the Bonding Fund, reversions from project accounts in the Bonding Fund, and prepayments and tax settlements have been deposited. See Table 5 entitled "Severance Tax Bonding Fund Receipts, Disbursements and Transfers" herein. The moneys in the Bonding Fund are pledged for the payment of principal, premium, if any, and interest on Severance Tax Bonds and Supplemental Severance Tax Bonds, and there are no other liens or encumbrances of any nature on or against (i) the Bonding Fund, or (ii) the net revenues derived from Severance Taxes that are required to be credited to the Bonding Fund; provided, however, that semiannual transfers of excess funds in the Bonding Fund to the Severance Tax Permanent Fund are required by state statute December 31 and June 30 of each fiscal year. See "—Issuance of Severance Tax Bonds" below. The moneys in the Bonding Fund are also available to pay costs of issuance in connection with the sale of Severance Tax Bonds and Supplemental Severance Tax Bonds.

Severance taxation is determined by State statute. For a description of the various Severance Tax rates and methods of their calculation, see "SEVERANCE TAX REVENUE" below.

<sup>(1)</sup> Costs of issuance to be paid from available funds in the Severance Tax Bonding Fund

#### **Investments**

Funds on deposit in the Bonding Fund are invested by the State Treasurer at the direction and approval of the Board, pursuant to the State Treasurer's Investment Policy ("Investment Policy"), adopted on December 17, 2019. For a description of the Investment Policy, see State Treasurer's Investment Responsibilities in "Appendix A." Investments are made in securities, which are at the time legal investments of the State, and no such investment or deposit shall violate any applicable restrictions imposed by the Tax Code (defined herein) and applicable Treasury Department regulations relating to the market price and the existence of an established market.

Except for funds deposited into the Rebate Fund (defined in the Bond Resolution) for any bond series, net interest earned on the amounts on deposit in the Debt Service Account for those bonds shall be retained therein, and net interest earned on amounts on deposit in the Project Fund for those bonds shall be credited to the Debt Service Account for those bonds and applied to the payment of principal and interest on the bonds next becoming due. Any net loss, after applying any earnings in that account or fund to the loss, resulting from any investment shall be charged to the applicable account from which such investment was made.

#### **Issuance of Severance Tax Bonds**

The Severance Tax Bonding Act authorizes the issuance and sale of Senior Severance Tax Bonds and Supplemental Severance Tax Bonds payable from the net receipts from taxes levied upon certain natural resource products severed and saved from the soil ("Severance Taxes") in accordance with the provisions of, and as described in, the Severance Tax Bonding Act.

Severance Taxes are collected on a monthly basis by the New Mexico Taxation and Revenue Department (the "TRD") and deposited in the Extraction Taxes Suspense Fund within the General Fund of the State. If the TRD determines that there is no substantial risk of protest or litigation related to those tax revenues, they are released from the Extraction Taxes Suspense Fund and deposited in the Bonding Fund in the month following the collection of the Severance Taxes; otherwise the tax revenues are held in the Extraction Taxes Suspense Fund until the substantial risk of protest or litigation is no longer present.

On December 31 and June 30 of each fiscal year, excess funds in the Bonding Fund are transferred into the Severance Tax Permanent Fund. Excess funds are defined as funds in excess of the next two semi-annual payments of debt service on Severance Tax Bonds. Balances in the Severance Tax Permanent Fund are not pledged as security for the Bonds.

In addition to the sale of long-term Senior Severance Tax Bonds and Supplemental Severance Tax Bonds, the State issues Senior Funding Notes and Supplemental Funding Notes from time to time to utilize excess capacity available in the Bonding Fund, as authorized by the Legislature, and to make those funds available for capital projects of the State. The Senior Funding Notes and Supplemental Funding Notes generally are taxable for federal income tax purposes, have a maturity of five days or less, mature in the fiscal year in which they are issued and are purchased by the State Treasurer.

#### **State Capital Program**

State General Fund balances and proceeds from General Obligation Bonds, Senior Severance Tax Bonds and Supplemental Severance Tax Bonds are important sources of capital financing for the State. The following table summarizes the capital funding administered by the Board and certain other sources for Fiscal Year 2017 through Fiscal Year 2021.

TABLE 2
Principal Sources of Capital Project Funding
Fiscal Year Ended June 30
(Dollars in millions)

	2017	2018	2019	2020	2021
Proceeds from General Obligation Bonding Program <sup>(1)</sup> General Obligation Bonds Subtotal	\$ <u>0.0</u> 	\$ <u>174.3</u> <u>174.3</u>	\$ <u>0.0</u> 	\$ <u>157.9</u> <u>157.9</u>	\$ <u>199.5</u> <u>199.5</u>
Proceeds from Severance Tax Bonding Program <sup>(1)</sup>					
Severance Tax Bonds	51.0	222.5	0.0	0.0	391.7
Severance Tax Funding Notes <sup>(2)</sup>	38.5	28.9	74.8	307.2	163.3
Supplemental Severance Tax Bonds	0.0	0.0	0.0	0.0	0.0
Supplemental Severance Tax Funding Notes <sup>(2)</sup>	120.4	<u>139.2</u>	<u>181.5</u>	<u>254.5</u>	<u>232.9</u>
Subtotal	209.9	390.6	<u>256.3</u>	561.7	787.9
<b>Proceeds From Other Sources</b>					
Transportation Bonds	0.0	0.0	0.0	0.0	303.9
Subtotal	0.0	0.0	0.0	0.0	303.9
Total <sup>(3)</sup>	\$ <u>209.9</u>	\$ <u>564.9</u>	\$ <u>256.3</u>	\$ <u>719.6</u>	\$ <u>1,291.3</u>

<sup>(1)</sup> Dollar amounts from State Board of Finance funding programs reflect net proceeds available for capital expenditure. Amounts vary annually by legislative action and the timing of bond closings.

Sources: New Mexico State Board of Finance and the New Mexico Finance Authority (as issuer of State Transportation Bonds)

In addition to the General Obligation Bonding Program, the Severance Tax Bonding Program and the Supplemental Severance Tax Bonding Program, each issued and administered by the Board, there are a number of other sources of funds for capital projects throughout the State. These other sources of funding include surplus general fund appropriations and proceeds of bonds issued by, among others, the New Mexico Finance Authority, the State Transportation Commission and state educational institutions.

The New Mexico Finance Authority (the "Finance Authority") was created by the State Legislature in 1992 to assist qualified governmental entities in financing capital equipment and infrastructure projects. The Finance Authority is a state instrumentality governed by a board of directors and is not subject to the direct supervision or control of any other board, bureau, department or agency of the State.

<sup>(2)</sup> The Board issues Senior Funding Notes and Supplemental Funding Notes to fund authorized projects. The notes are sold to the State Treasurer and retired within the same fiscal year.

<sup>(3)</sup> Totals may not add due to rounding.

#### **Outstanding and Additional Senior Severance Tax Bonds**

The Bonds will be secured on a parity with the following Senior Severance Tax Bonds currently outstanding (exclusive of those Senior Severance Tax Bonds which are fully secured by escrowed securities). The Bonds will be issued with a lien senior to all current and any future Supplemental Severance Tax Bonds. See "—Outstanding and Additional Supplemental Severance Tax Bonds" below.

TABLE 3
Outstanding Senior Severance Tax Bonds <sup>1</sup>

Severance Tax Bonds, Series 2012A	\$ 7,965,000
Severance Tax Bonds, Series 2015A	67,665,000
Severance Tax Bonds, Series 2016A	68,635,000
Severance Tax Bonds, Refunding Series 2016B	95,580,000
Severance Tax Bonds, Series 2016D	26,725,000
Severance Tax Bonds, Series 2017A	50,145,000
Severance Tax Bonds, Series 2018A	93,380,000
Severance Tax Bonds, Series 2020A	89,325,000
Severance Tax Bonds, Series 2021A	317,170,000
Severance Tax Bonds, Series 2022A	<u>256,290,000</u> *
Total	\$1,072,880,000*

<sup>(1)</sup> Upon issuance of the Bonds.

Additional Senior Severance Tax Bonds may be issued in the future only if certain statutory conditions as to debt service capacity are met. See "THE SEVERANCE TAX BONDS—Security for the Bonds."

#### **Outstanding and Additional Supplemental Severance Tax Bonds**

Supplemental Severance Tax Bonds are authorized pursuant to an amendment to the Severance Tax Bonding Act enacted in 1999. In Fiscal Year 2021 and 2022, long-term Supplemental Severance Tax Bonds were not issued. Supplemental Funding Notes were issued with a term that did not extend beyond the then current fiscal year. Supplemental Funding Notes are issued if the debt service on such Supplemental Funding Notes, when added to the debt service previously paid or scheduled to be paid during that fiscal year on Senior Severance Tax Bonds, Senior Funding Notes, Supplemental Severance Tax Bonds and any other Supplemental Funding Notes, did not exceed, for the Fiscal Year 2022, 86.2 percent of the deposits into the Bonding Fund as determined by the lesser of the deposits during the preceding fiscal year or the deposits during the current fiscal year as estimated by the Division. The Board has been authorized by statute to issue Supplemental Severance Tax Bonds and Supplemental Funding Notes for public school projects in amounts certified to the Board from time to time by the Public School Capital Outlay Council

<sup>\*</sup> Preliminary; subject to change.

of the State and the Public Education Department Secretary. The lien of the pledge of such Supplemental Severance Tax Bonds and Supplemental Funding Notes is subordinate to any Senior Severance Tax Bonds.

**TABLE 4** Outstanding Supplemental Severance Tax Bonds<sup>(1)</sup>

Supplemental Severance Tax Bonds, Series 2015B \$33,080,000 \$33,080,000 Total

Source: New Mexico State Board of Finance.

The following tables set forth actual and projected results for the Bonding Fund including receipts, disbursements, debt service requirements, transfers and projected debt service coverage ratios.

TABLE 5 **Severance Tax Bonding Fund** Receipts, Disbursements and Transfers Fiscal Year Ended June 30 (1), (2) (Dollars in thousands)

	2017	2018	2019	2020	2021
Beginning Balance	\$160,886	\$195,785	\$218,476	\$236,399	\$175,752
Receipts:					
Taxes:					
Oil and Gas Severance Tax	327,403	447,411	655,934	674,440	725,321
Other Minerals Severance Taxes	8,334	6,926	<u>5,677</u>	5,858	4,501
Total Severance Taxes (3)	<u>335,737</u>	454,337	661,611	680,298	729,822
Other Income:					
Interest on Investments	9,716	10,788	21,110	18,011	9,580
Other financing sources	9,432	5,920	4,202	3,412	3
Total Other Income	19,148	16,708	25,313	21,423	9,583
<b>Total Receipts</b>	354,884	471,047	686,924	701,721	739,405
Disbursements:					
Senior Bond Debt Service	141,063	142,160	145,381	146,969	136,901
Senior Short-term Obligations <sup>(5)</sup>	38,466	28,891	74,837	307,186	163,294
Supplemental Bond Debt Service	19,026	20,474	21,142	21,413	20,591
Supplemental Short-term Obligations <sup>(5)</sup>	120,443	139,224	181,527	254,550	232,936
Costs of Issuance and Other Charges	987	580	659	376	772
<b>Total Disbursements</b>	319,985	331,330	423,545	730,496	554,495
Transfers:					
To Severance Tax Permanent Fund		117,027	245,455	31,873	123,804
Total Transfers		117,027	245,455	31,873	123,804
Ending Balance, June 30	\$ <u>195,785</u>	\$ <u>218,476</u>	\$ <u>236,399</u>	\$ <u>175,752</u>	\$ <u>236,857</u>

<sup>(1)</sup> All receipts, expenditures and balances exclude amounts in rebate accounts retained for potential arbitrage rebates. Figures may not add due to rounding.

<sup>(1)</sup> Upon issuance of the Bonds

<sup>(2)</sup> Proceeds and expenditures attributable to refunding bonds are excluded from this table because such proceeds and expenditures are reserved for payments on appropriate refunding bonds and are not available for debt service payments on other Severance Tax Bonds.

<sup>(3)</sup> Reflects severance taxes collected and accrued on a cash basis. Effective July 1, 2017, the State began accounting for such receipts on a modified accrual basis. All

severance tax collections in this official statement are shown on a cash basis.

(4) The Board issues short-term Severance Tax Notes and Supplemental Severance Tax Notes to fund authorized projects. The notes are sold to the State Treasurer and retired within the same Fiscal Year.

Source: New Mexico State Board of Finance based on the Statewide Human Resources, Accounting, and Management Reporting System (the "SHARE System")

TABLE 6
Severance Tax Bonding Fund Projected Receipts
Fiscal Year Ending June 30 (1)
(Dollars in thousands)

	2022	2023	2024	2025	2026
<b>Severance Tax Bonding Fund Receipts</b>					
Taxes: Natural Gas	\$ 344,850	\$ 255,474	\$ 228,926	\$ 223,493	\$ 226,879
Oil	1,217,937	1,159,483	1,149,856	1,154,247	1,154,247
Subtotal-Oil & Gas Severance Tax	1,562,787	1,414,957	1,378,782	1,377,740	<u>1,381,126</u>
Other Severance Taxes					
Coal	4,250	4,250	4,250	4,250	4,250
Other Minerals	1,250	1,250	1,250	1,250	1,250
Subtotal-Other Severance Tax	5,500	5,500	5,500	5,500	5,500
Investment Earnings	8,000	8,000	8,000	8,000	8,000
Other Income	4,000	4,000	4,000	4,000	4,000
<b>Total Receipts</b>	\$ <u>1,580,287</u>	\$ <u>1,432,457</u>	\$ <u>1,396,282</u>	\$ <u>1,395,240</u>	\$ <u>1,398,626</u>

<sup>(1)</sup> Columns may not add due to rounding.

Source: New Mexico Department of Finance and Administration.

See also, "NATURAL GAS PRODUCTION AND SEVERANCE TAX REVENUE—Projections of Severance Tax Revenues from Natural Gas" and "OIL PRODUCTION AND SEVERANCE TAX REVENUE—Projections of Severance Tax Revenues from Oil" herein.

[Remainder of page intentionally left blank]

TABLE 7
State of New Mexico Severance Tax Bonds
Projected Cash Receipts, Debt Service Requirements and Coverage

Fiscal Year Ending June 30	Projected STBF Revenues	Scheduled Senior Debt Service <sup>(1)(2)</sup>	Projected Senior Debt Service Coverage	Scheduled Supplemental Debt Service <sup>(1)</sup>	Projected Supplemental Coverage
2022	\$1,580,286,759	\$141,446,152	11.17x	\$9,121,125	10.50x
2023	1,432,456,796	171,389,275	8.36	9,122,500	7.94
2024	1,396,282,576	188,672,675	7.40	9,124,625	7.06
2025	1,395,239,972	169,662,500	8.22	9,121,625	7.80
2026	1,398,626,222	151,184,750	9.25	9,122,500	8.72
2027	1,398,626,222	132,187,125	10.58	-	
2028	1,398,626,222	116,393,500	12.02	-	
2029	1,398,626,222	101,289,750	13.81	-	
2030	1,398,626,222	85,483,500	16.36	-	
2031	1,398,626,222	85,481,500	16.36	-	
2032	1,398,626,222	72,861,875	19.20		

<sup>(1)</sup> Excludes debt service on refunded bonds which will be payable from escrowed securities and severance and supplemental severance tax debt obligations sold to the State Treasurer which are retired within the same Fiscal Year.

See also, Table 6 entitled "Severance Tax Bonding Fund Projected Receipts" above.

#### SEVERANCE TAX REVENUE

The minerals extracted from the State that contribute the largest portion of Severance Tax revenues are natural gas, crude oil and coal. Severance Taxes from natural gas and crude oil together accounted for 98.1 percent of Fiscal Year 2021 Bonding Fund tax receipts. This percentage is calculated net of applicable intergovernmental tax credits.

The State's Energy, Minerals, and Natural Resources Department ("EMNRD") records and generates data on mineral resources in the State. EMNRD produces annual reports on the State's mineral resources. The TRD (as defined hereinafter) compiles reports of taxable volume, value, deductions and tax receipts by commodity and land type. The State Consensus Revenue Estimating Group ("CREG") is composed of economists from the executive and legislative branches of New Mexico state government. CREG's annual production estimates are made jointly by the Department of Finance and Administration (the "DFA"), the TRD, the Department of Transportation and the Legislative Finance Committee. The DFA uses these price and volume estimates as well as national price forecasts to project Severance Tax receipts. See "APPENDIX C—FORM OF ATTORNEY GENERAL'S NO LITIGATION LETTER" for a discussion of pending litigation and other proceedings concerning the collection of Severance Taxes.

#### **Severance Tax Collections and Reporting**

Operators, purchasers and working interest owners are required to submit monthly reports to the Taxation and Revenue Department (the "TRD") showing the total value, volume and kind of products sold from every production unit each month. Taxes must be paid at the time the report is submitted and are due

<sup>(2)</sup> Scheduled Senior Debt Service and Scheduled Supplemental Debt Service as of the date of this Official Statement, including estimated debt service on the Bonds; all other dollar amounts reflect projections as of April 2022.

Sources: New Mexico State Board of Finance and Fiscal Strategies Group

55 days after the month of production. Each production report must be accompanied by a company identification number, which facilitates automated processing of return information. Production and associated tax liability are reported by "production unit" and a designation for a well or group of wells that is assigned by the TRD based on the master operation, property name identification and pool. A suffix is added to the production unit number to designate the specific land type and taxing authority, including county, school district and municipality. Fluctuations of oil and gas prices from COVID-19 and other economic factors will impact the collection of severance taxes by TRD. The State producers have experienced negative prices for both oil and natural gas in the last year and a half. Most recently in April 2020, West Texas Intermediate oil prices saw negative prices as the world oil market suffered from both supply- and demand-side shocks from the Saudi-Arabia and Russia oil price war and the COVID-19 containment measures implemented in March. A return must still be filed to indicate the amount of oil and natural gas severed with zero tax liability then associated where prices were negative. See "SEVERANCE TAX REVENUE—2021 Economic Conditions Impacting Severance Tax" herein.

Complete reporting forms must be mailed or delivered, or their information electronically transmitted, on or before the 25<sup>th</sup> day of the second month after the calendar month for which the report is required. Taxpayers whose total tax liability for the month (including the oil and gas emergency school tax, the oil and gas conservation tax and the oil and gas ad valorem tax, as well as the oil and gas severance tax) exceeds \$25,000 must provide payment by automated clearinghouse or by wire transfer on or before the due date. Taxpayers who fail to report or pay in a timely fashion are assessed interest at the rate established for individuals under Internal Revenue Code Section 6621 computed on a daily basis beginning the day after the due date and continuing until the date the tax is reported or paid. A penalty is assessed, at a rate of 2 percent per month, up to a maximum of 20 percent of the tax due, when a taxpayer fails to pay any tax or file any report by the due date because of negligence or disregard of rules and regulations.

The State maintains an automated tax database system, which previously had been under the ONGARD (Oil and Natural Gas Administration and Revenue Database) system and now resides in the GenTax system. TRD integrated the collective oil and gas severance taxes (including the natural gas processors tax) into the GenTax system in March 2018. With the inclusion of oil and gas taxes, GenTax now manages 29 tax programs with consistent business processes. Tax returns are pre-screened to ensure quality and completeness before acceptance by TRD, which expedites distributions to correct beneficiaries. Oil and gas taxpayers have increased electronic management of their account activity through the Taxpayer Access Point ("TAP"), which allows for immediate posting of returns and amendments and report access of how payments are allocated. Some ONGARD functions remain at the State Land Office in the processing of royalty payments due to the State.

Severance taxes received by the TRD are deposited into the Extraction Tax Suspense Fund. Using the GenTax system, the TRD reconciles monthly information reports with the payments received to identify the appropriate amounts to distribute to each tax beneficiary. Oil and gas severance tax amounts that have been reconciled and as to which TRD has determined no substantive risk of protest or litigation is present are then transferred monthly to the Bonding Fund.

In Fiscal Year 2019, New Mexico operators resumed regular production and reporting of helium. Prior to 2019, there was sporadic production in 2006 through 2008, and again in 2013 and 2018. Helium is taxed at 3.75 percent per mcf produced under the Oil and Gas Severance Tax Act, at 0.19 percent under the Oil and Gas Conservation Tax Act, at 3.15 percent under the Oil and Gas Emergency School Tax Act, and on the value of assessed products under the Oil and Gas Ad Valorem Production Tax Act whose tax rates vary by tax district. The average Oil and Gas Ad Valorem Production Tax rate in 2021 was 0.98 percent. It is worth pointing out that the vast majority of helium is produced on Native American land in the San Juan basin located in northwestern New Mexico.

#### **Economic Conditions Impacting Severance Tax Collections**

Crude oil and natural gas prices have rebounded from the lows initially seen in 2020 during the onset of the COVID-19 pandemic. However, as global economies have opened and eased restrictions, global consumption, and demand for both oil and natural gas have pushed these commodity prices to highs not seen since pre-COVID-19. Due to demand currently exceeding supply, this has resulted in low oil inventories in the U.S. and other major world economies. Additionally, OPEC+ has maintained a continued oil production suppression, with only incremental increases in output. This has resulted in a surge in oil prices only tempered by the threat of COVID-19 variants which could cause oil demand to drop. Natural gas has experienced a similar story. Increased domestic and international demand for natural gas and global supply constraints have driven prices upward.

According to Rystad Energy, New Mexico has some of the most efficient and high-producing wells in the industry with low breakeven prices. Baker-Hughes data reports New Mexico rig counts have gradually recovered since reaching a low of 44 in September 2020 to 95 in March 2022. Both the Energy and Information Administration and Rystad Energy data show the oil production recovery has engaged in New Mexico first. In March 2021, New Mexico surpassed North Dakota as the country's second-largest oil-producing state. Additionally, New Mexico is the only state to not just recover to pre-COVID-19 production levels but exceed them. In November 2021, New Mexico registered its highest oil production in state history, producing 1.45 million barrels per day. In Fiscal Year 2021, New Mexico oil production increased to a high of 408.5 million barrels averaging \$50.57/barrel. Much of the natural gas production in New Mexico is associated gas, which is natural gas that is produced along with oil production. Increased domestic and international demand for natural gas and global supply constraints have driven prices upward. In Fiscal Year 2021, New Mexico produced 2,145 billion cubic feet averaging a price of \$3.41/mcf. Both the price and volumes exceed prior expectations. Due to current market conditions, oil and natural gas prices are expected to remain elevated in Fiscal Year 2022.

In Fiscal Year 2022 and Fiscal Year 2023, New Mexico oil prices are projected to average \$71.50 per barrel and \$64.50 per barrel, respectively. While natural gas prices are projected to average \$5.00 per mcf and \$3.80 per mcf in Fiscal Year 2022 and Fiscal Year 2023, respectively. The DFA February 2022 forecast, on a year-over-year basis, expects oil volumes to increase by 26.9 percent and natural gas volumes to increase 13.4 percent in fiscal year 2022. The latest revenue forecast expects continued strong oil production in the near term amid higher oil prices as production supply increases to meet demand.

These current oil and gas market conditions will drive the growth of severance and federal mineral leasing revenues to the general fund. Additionally, these conditions will also increase the transfers to New Mexico reserve accounts and the Early Childhood Trust Fund. Detailed narrative in Appendix A (see Fiscal Year 2022).

#### Severance Tax on Indian Land

The State can tax non-Indian oil and natural gas production on tribal land, according to United States Supreme Court precedent in *Cotton Petroleum Company v. State of New Mexico*, 490 U.S. 163, 104 L. Ed. 2d 209, 109 S. Ct. 1968 (1989). The State's authority to impose severance taxes on non-Indian oil and natural gas production on tribal land was upheld by the United States District Court in New Mexico in *Jicarilla Apache Tribe v. New Mexico Taxation and Revenue Department*, No. USDC 87-922. In 2009, the United States District Court for the District of New Mexico held that the State may not impose severance taxes on non-tribal operators extracting oil and natural gas on the tribal land of the Ute Mountain Ute Tribe. *Ute Mountain Ute Tribe v. Homans*, 775 F. Supp. 2d 1259 (D.N.M. 2009) (Parker, J.). The Tenth Circuit Court of Appeals overturned the district court opinion and held that the State severance taxes are not preempted by federal law because, among other things, the State had asserted sufficient justification for

imposing the taxes. *Ute Mountain Ute Tribe v. Rodriguez*, 660 F.3d 1177 (10<sup>th</sup> Cir. 2011). The Ute Mountain Ute Tribe petitioned for an en banc review, which the court denied on September 12, 2011. The United States Supreme Court denied the Ute Mountain Ute Tribe's petition for a writ of certiorari on February 21, 2012. *Ute Mountain Ute Tribe v. Padilla*, 132 S.Ct. 1557 (2012).

Aggregate data reporting accessible on the TRD's TAP website based on oil and gas tax return data indicates that natural gas production and crude oil production on Indian land was approximately 1.5 percent and 0.5 percent, respectively, of total statewide production in Fiscal Year 2021. The TRD estimates that oil and natural gas production on Indian land generated \$6.0 million in severance tax revenues to the State in the production months corresponding to Fiscal Year 2021. On December 30, 2014, the Navajo Nation completed the purchase of the Navajo Mine. As a result, there has not been any coal production from the mine reported to the TRD since such purchase. No potash, copper or CO2 is produced on Indian land.

Section 7-29C-1 NMSA 1978, enacted by the 1995 Legislature, authorized a credit against State production and property taxes for similar taxes imposed by tribal governments. The credit applies to crude oil and natural gas from new wells drilled on or after July 1, 1995 on land within Indian reservation boundaries on March 1, 1995. The amount of the credit is 75 percent of the lesser of State taxes or tribal taxes imposed. If the applicable tribal taxes were raised after March 1, 1995, then the amount of the State's credit is lowered. The TRD website reports that total credits claimed under this provision were about \$1,789,860 in Fiscal Year 2021. About \$388,000 of these credits were applied against oil and natural gas severance tax liability. The Bonding Fund revenue projection assumes that this amount will grow slowly in the future.

The 2001 Legislature enacted Sections 7-29C-2, 7-9-88.2 and 9-11-12.2 NMSA 1978, which provided a similar 75 percent intergovernmental tax credit against severance tax and severance surtax on coal mined on the Navajo Nation.

#### Local Law Developments Regarding Oil and Gas

Several local governments in the State have proposed or adopted laws that could have the effect of limiting natural resource extraction in those jurisdictions. No local government in which a significant extraction of natural resources occurs has enacted laws limiting natural resource extraction.

In 2008, Santa Fe County amended its land development code to address oil and gas exploration, drilling, production, transportation, abandonment and remediation. The provisions of this code, while restrictive, do not ban exploration activities and to date have not been challenged by lawsuit. In April 2013, Mora County, a county in the north central section of the State enacted a self-styled Community Water Rights and Local Self Government Ordinance, which, among other things, states: "It shall be unlawful for any corporation to engage in the extraction of oil, natural gas, or other hydrocarbons within Mora County." Several lawsuits were filed challenging the validity of this ordinance. In January 2015, a federal district court declared the Mora County ordinance invalid based on several grounds including violation of the Supremacy Clause and the First Amendment of the U.S. Constitution and preemption by New Mexico oil and gas regulatory statutes. *SWEPI, LP v. Mora County,* 81 F. Supp. 3d 1075 (D.N.M. Jan. 19, 2015). In March 2015, the Mora County Commission voted to repeal the ordinance. Legislation heavily regulating oil and gas development was adopted in November 2014 in San Miguel County, also in the north central section of the State. Legislation banning hydraulic fracturing was adopted by the city council of Las Vegas, a municipality in San Miguel County, but was not signed and is not enforced by its mayor. Historically, there has been little or no oil and gas production in Santa Fe, Mora or San Miguel counties.

To date, the proposal and enactment of local laws has not had a material effect on the amount of severance tax revenues collected by the State. While future actions by local governments relating to natural

resource extraction are not predictable, litigation challenging any restrictive local enactments would be a likely consequence of such actions.

#### NATURAL GAS PRODUCTION AND SEVERANCE TAX REVENUE

#### **Natural Gas Reserves and Well Completions**

Table 8 presents the U.S. Energy Information Administration ("EIA") estimates of natural gas "proved reserves" in New Mexico over the years 2011 to 2020. This is the latest data available from the EIA. Proved reserves are estimates of recoverable volumes under existing economic and operating conditions. They represent the narrowest measurement of energy resources. EIA updates its estimates to reflect new information, new discoveries, and production during the year. Increases due to revisions and new discoveries usually offset some or all of the decline due to current production.

New Mexico's proved natural gas reserves were estimated to be 26,129 billion cubic feet (bcf) at the end of calendar year 2020 (the most recent available), an increase from 23,719 bcf at the beginning of calendar year 2020. 2020 production was estimated to be 1,973 bcf. Additions through new discoveries and revised estimates have offset 65 percent of the production since 2006. The current reserve estimate represents a New Mexico reserve-to-current-production ratio of 16:1 years.

The "proven reserves-to-production" ratio is a measure analogous to inventory-to-production for manufacturers. It represents the known resources that could be developed at today's prices. As is the case for other industries, oil and natural gas producers have to balance their need for adequate inventories with the cost of exploring and developing the reserves.

Replacement of reserves by new discoveries and further development of existing formations is a key component of the State's long-term production forecast. New discoveries and further development are expected to offset much of future production. As a result, annual production is expected to decline only gradually. Over time, technological improvements like horizontal drilling, directional drilling, and hydraulic fracturing have advanced the discovery of new reserves and the production capability for reserves. Accounting rules in place for 2008 and prior years required companies to calculate proved reserves based on end-of-year prices. New accounting standards adopted by the Securities and Exchange Commission now require companies to use an annual average price. Reserves are the amounts companies expect with reasonable certainty can be produced with current technology at current prices. Therefore, if prices increase, all other things being equal, we would expect reserves to increase.

TABLE 8
New Mexico Natural Gas Reserves (1)
(Natural Gas numbers in billion cubic feet)

Calendar Year	Beginning Reserves	Net Additions/ Adjustments	Estimated Production	Ending Reserves
2011	16,529	897	1,288	16,138
2012	16,138	(309)	1,276	14,553
2013	14,553	1,261	1,247	14,567
2014	14,567	3,125	1,266	16,426
2015	16,426	308	1,297	15,437
2016	15,437	220	1,283	14,374
2017	14,372	7,805	1,319	20,858
2018	20,858	5,744	1,512	25,090
2019	25,090	387	1,758	23,719
2020	23,719	4,383	1,973	26,129

<sup>(1)</sup> As measured by wet after lease separation. Wet after lease separation represents the volume of natural gas that is marketable after exclusion of pentanes, hydrocarbons and nonhydrocarbons. The presence of these chemicals renders natural gas unmarketable.

Source: Department of Finance and Administration, U.S. Energy Information Administration.

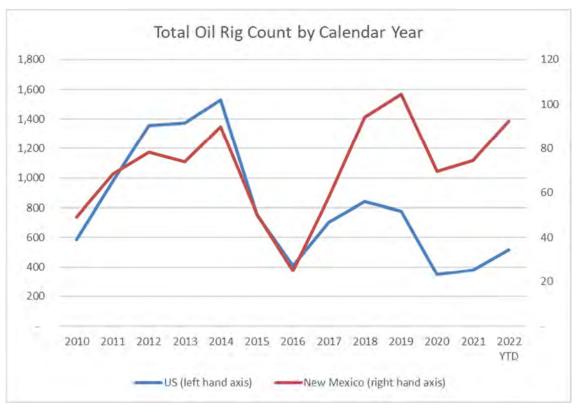
Information on oil and gas drilling activity published by the Baker Hughes Company is presented in the graphs below. The Baker Hughes Company reports the number of drilling rigs actively exploring for oil and gas in the United States. Over the last decade, drilling activity in New Mexico has generally followed trends in the United States until 2016. Since 2006, drilling activity in the United States climbed steadily until the sharp decrease of energy prices in 2009. After the 2009 price drop, oil drilling rebounded strongly and at the time reaching new record levels near the end of 2014.

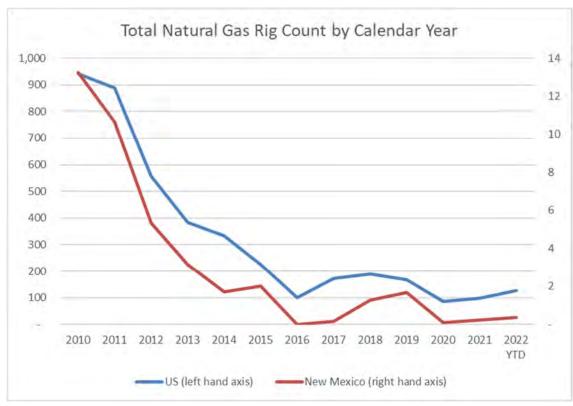
Drilling activity once again decreased sharply with a short lag following the decline in oil prices in 2014. Since 2015, oil prices remained relatively stable until early 2020. This, in combination with horizontal drilling, propelled New Mexico rigs to record highs in 2019. However, oil prices collapsed in March 2020 due to the loss of oil demand from the effects of the containment measures of the COVID-19 pandemic and the supply shock caused by the recent Saudi Arabia and Russia price war. With oil prices and oil demand collapsing, rig counts declined in 2020.

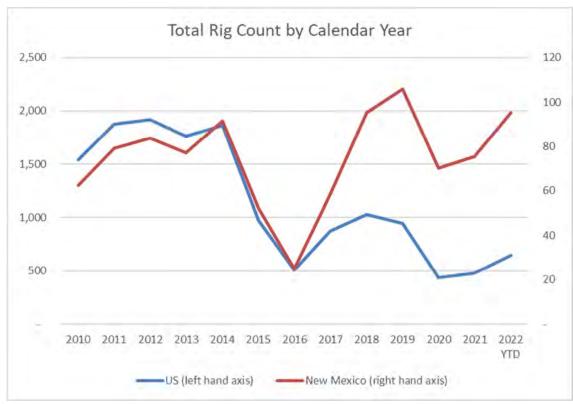
However, by 2022 the development of COVID-19 vaccines and the elimination of healthcare measures taken from 2020 through 2021 to mitigate the pandemic have caused oil demand to rebound causing stronger than expected oil price recovery.

Recent increases in natural gas supply have caused a marked decline in drilling activity both nationally and in New Mexico. According to the Baker Hughes Company, there has been a significant shift from traditional vertical wells to horizontal wells during the 2010s. The use of horizontal drilling, combined with hydraulic fracturing, has increased production per well dramatically, albeit at a significant additional cost to drill.

The return of strong oil demand coupled with restrained production from OPEC+ and U.S. shale producers limiting supply have caused oil and natural gas prices to return to elevated levels not seen since the early 2010s.







Source: Department of Finance and Administration and Baker Hughes.

In 2020, economic conditions caused oil rig and natural rig counts shown above to decrease substantially. See "SEVERANCE TAX REVENUE—Economic Conditions Impacting Severance Tax Collections."

In 1999, following a joint venture between Sonat Raton and PennzEnergy Corporation for an extensive development program in the Raton Basin in northeastern New Mexico, annual production from the Raton Basin steadily increased until Fiscal Year 2006 when it leveled off at approximately 25.8 million cubic feet. In Fiscal Year 2017, the Raton Basin produced approximately 20.1 million cubic feet of natural gas. In Fiscal Year 2017, production from the Raton Basin was approximately 1.6 percent of total natural gas production in the State, the San Juan Basin produced 47.7 percent and the Permian Basin produced 50.7 percent.

Table 9 presents information on the number of natural gas well completions in New Mexico. Natural gas well completions have decreased over the past several years from 370 in 2018 to 176 in 2021. In part this was a response to the correlation natural gas has to oil. As oil production increases or decreases, natural gas production follows. In addition, companies have shifted their attention to drilling oil wells because the relative value of oil compared with natural gas has increased dramatically in recent years.

TABLE 9 Number of Natural Gas Well Completions by Calendar Year

Calendar Year	Natural Gas Well Completions
2012	414
2013	254
2014	142
2015	107
2016	76
2017	160
2018	370
2019	353
2020	219
2021	176

Source: New Mexico Energy, Minerals and Natural Resources Department, Oil Conservation Division.

#### **Natural Gas Markets**

United States consumption of natural gas grew in all but one year between 1986 and 2002, reaching 23 trillion cubic feet (tcf) in calendar year 2002. From 2002 until 2006, total consumption remained flat despite the growing economy. Beginning in 2006, U.S. consumption began to grow, reaching 27.1 tcf in 2017. Since the fall of natural gas prices in 2009, the relatively low price of natural gas has led power generators to substitute natural gas for coal. According to the EIA, after peaking around 23.0 tcf in the mid-1970s, annual production of natural gas declined in response to falling prices to a low of 16.9 tcf in 1986. Since then, production has increased steadily in response to rising prices and technological innovations that have lowered production costs. EIA expects natural gas production to continue to grow, total production in 2021 was 37.0 tcf.

Average annual natural gas values for the United States and New Mexico are presented in Table 10. The U.S. average references the spot price of natural gas at the Henry Hub pipeline terminal in Louisiana. This is the price typically reported in the national news media. Prices have declined from 2017 to 2020 due to the increased natural gas production associated with the boom in oil production. However, since 2020 the increased domestic and international demand for natural gas and global supply constraints have driven prices upward, reflected in both the price increase of the Henry Hub Spot Price and the New Mexico's producers price in 2021.

TABLE 10 Henry Hub Spot vs New Mexico Average Wellhead Price by Fiscal Year (\$ per thousand cubic feet)

	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Henry Hub Spot Price New Mexico Producers NM as a percentage of	\$3.16 5.00	\$3.57 4.37	\$4.47 5.13	\$3.47 3.78	\$2.34 2.42	\$3.11 3.26	\$3.06 3.40	\$3.17 2.94	\$2.18 1.91	\$2.86 3.41
Henry Hub	158.2%	122.4%	114.8%	108.9%	103.4%	104.8%	111.3%	92.9%	87.6%	119.2%

Sources: Department of Finance and Administration (U.S. Energy Information Administration).

New Mexico average wellhead values have exceeded Henry Hub spot prices largely because the New Mexico average includes natural gas liquids, while Henry Hub prices represent "dry" gas only. Natural gas liquid products are used in refining, gasoline blends, home heating (propane) and a number of industrial applications such as the production of ethylene for plastics. As such, they are priced at a premium to dry gas and tend to track oil prices closely. New Mexico producers' wellhead prices in Fiscal Year 2021 were \$3.41 per thousand cubic feet.

#### **Natural Gas Production**

Total natural gas production in New Mexico increased sharply in the early 1990s due to increased coal seam production in the San Juan Basin then steadily declined until 2011. Natural gas production from gas wells continued to decline at rates similar to the previous years; however beginning in 2012, much of the decline in natural gas production from gas wells was offset by associated natural gas production from new oil wells in the Permian Basin. In Fiscal Year 2021, production totaled 2,146 bcf. Gross sales revenue increased steadily through 2008 as the price of natural gas continued to increase, peaking at \$12 billion. Prices fell sharply in 2009 and have remained in the range of \$1.90 to \$5.50 since then, resulting in gross sales revenue of an estimated \$7.3 billion in Fiscal Year 2021. Taxable production volume, sales revenue, and average price per thousand cubic feet for Fiscal Years 2012 through 2021 are presented in the following table.

TABLE 11
Natural Gas Subject to Taxation
Production, Revenues and Average Price
Fiscal Years 2012-2021

	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Sales Volume (bcf)	1,229	1,173	1,186	1,197	1,182	1,241	1,361	1,562	1,829	2.13
Gross Sales Revenues (millions)	\$6,145	\$5,177	\$6,086	\$4,494	\$2,878	\$3,994	\$4,723	\$4,389	\$3,475	\$7,259
Gross Average Price per mcf	\$5.50	\$4.37	\$5.13	\$3.76	\$2.43	\$3.22	\$3.40	\$2.94	\$1.91	\$3.41
Net Taxable Value <sup>(1)</sup> (millions)	\$4,689	\$3,929	\$4,707	\$3,344	\$1,928	\$2,831	\$3,403	\$3,103	\$1,988	\$5,119

<sup>(1)</sup> Data reflects estimates of revenue per product prior to adjustments for penalty, interest and other adjustments. Source: Department of Finance and Administration (the "TRD Gentax System").

[Remainder of page intentionally left blank]

The following table sets forth the production levels of the State's largest natural gas producers in calendar year 2021.

TABLE 12
Ten Largest Natural Gas Producers
in New Mexico and Production in 2021

Thousand Cubic Feet
310,139,334
268,438,688
218,871,915
146,515,629
143,783,840
135,957,251
100,347,937
82,990,931
68,362,156
57,823,712

Source: New Mexico Energy, Minerals and Natural Resources Department, Oil Conservation Division.

#### **Severance Taxes on Natural Gas**

Severance taxes are levied by State statute on the sale or transport out of state of natural gas produced in the State. State taxation of minerals production for the General Fund began as early as 1933. The Severance Tax Bonding Act earmarked a portion of the existing severance tax to pay debt service on severance tax bonds, with remaining revenues previously going to the General Fund. The severance tax at that time was 2.5 percent of the marketable sales value, with deductions allowed for royalties to governments and for certain processing and transportation expenses. Beginning in 1973, the Severance Tax Permanent Fund was created, receiving excess severance tax revenues not required for debt service payments.

The tax rate was increased to 3.75 percent of value in 1974. Beginning in 1977, the tax rate was converted to a per unit basis, \$0.05 per mcf of natural gas, with a deduction allowed for royalties to governments. A surtax was added, equal to the base tax rate times the percentage increase in the Consumer Price Index (CPI) from the base year. This surtax rate was updated annually. The base tax rate was increased to \$0.087 per mcf in 1980, and the surtax provision continued to apply.

By July 1, 1986 the surtax had reached \$0.076 and the total tax rate was \$0.163 per mcf. With the sharp decline in wellhead natural gas prices in 1986, the effective severance tax rate was over 8 percent of gross sales value. The combined effective tax rate on natural gas production, including General Fund taxes, was over 11 percent, significantly higher than in neighboring natural gas-producing states. The 1987 Legislature responded to declining prices by converting the tax to 3.75 percent of value on a phased in basis. Beginning July 1, 1990, the new tax rate applied to all production.

In 1995, lower severance tax rates for certain categories of production were enacted. A 10-year exemption from Severance Taxes was provided for production from previously non-producing wells ("restoration"). A 50 percent rate reduction was provided for incremental production from a qualifying work over project ("recompletion").

In response to sharply lower oil prices and declining production of oil and associated natural gas, new severance tax incentives for production from recompletion wells and stripper wells were enacted in 1999. For natural gas, a stripper well is defined as one having average daily production of less than 60,000 cubic feet per day. For oil wells, the threshold is 10 barrels per day. Instead of a 50 percent rate reduction (from 3.75 percent to 1.875 percent) for the incremental production from recompletion wells, a tax rate of 2.45 percent was applied to all production from qualified wells. For stripper well production, the 1999 legislation introduced a sliding scale of applicable tax rates, depending on the prevailing taxable value of products.

The following table summarizes incentive tax rates applied to various categories of oil and natural gas production in New Mexico as of Fiscal Year 2021. Although the State offers reduced severance tax rates for several categories of production, prices are expected to be above the statutory price threshold through the forecast period, so none of these incentives are assumed to apply. Should prices decline in the future, some of these incentives may become applicable again.

TABLE 13
Oil and Natural Gas Tax Incentive Programs

Incentive Category	Incentive Tax Rate	Threshold Price Below Which Incentive Rate Applies	Qualified Production As a Percent of Fiscal Year 2020 Total
Production Restoration Project	$0.00\%^{(2)}$	\$24.00 per barrel <sup>(3)</sup>	0.0% Oil 0.0% Natural Gas
Well workover wells	2.45%	\$24.00 per barrel <sup>(3)</sup>	0.0% Oil 0.0% Natural Gas
Stripper wells	1.88%	\$1.15 per mcf-Gas <sup>(4)</sup> \$15.00 per barrel- Oil <sup>(4)</sup>	0.0% Natural Gas
	2.81%	\$1.35 per mcf-Gas <sup>(4)</sup> \$18.00 per barrel- Oil <sup>(3)</sup>	0.0% Natural Gas 0.0% Oil
Enhanced oil recovery	1.88%	\$28.00 per barrel <sup>(2)</sup>	0.0% Oil

<sup>(1)</sup> No oil or natural gas volumes are expected to qualify for these incentives during the period because average taxable value exceeds the threshold levels.

Source: Sections 7-29A and 7-29B NMSA 1978

#### **Projections of Severance Tax Revenues from Natural Gas**

The natural gas price outlook is prepared by the DFA using analysis by CREG, as well as forecasts by the EIA, Moody's Analytics economic forecasting services, and public information about NYMEX futures contracts.

For Fiscal Year 2021, New Mexico producers received an average price of \$3.41 per mcf, higher than the \$1.91 in Fiscal Year 2020. In the December 2021 severance tax revenue forecast, the DFA assumed

<sup>(2)</sup> The incentive rate applies for 10 years after the restoration project is completed. Each year's production is tested against the threshold price.

<sup>(3)</sup> Twelve-month average price for West Texas Intermediate crude oil as reported on Oil Postings for last day of each month.

<sup>(4)</sup> Average annual taxable value of natural gas or oil sold in New Mexico during the preceding calendar year.

an average price for Fiscal Year 2022 of \$5.00 per mcf and \$3.80 per mcf for Fiscal Year 2023. Continued oversupply of natural gas has depressed prices nationally and at the State level. While prices were above \$3.00 per mcf in early 2019, prices have had a downward trajectory as natural gas production has a strong correlation with the energy industry's production of oil. Natural gas prices have remained low through 2019 and declined further in 2020. Much of the natural gas production in New Mexico is associated gas, which is natural gas that is produced along with oil production However, in 2021 increased domestic and international demand for natural gas and global supply constraints have also driven prices upward. Due to current market conditions, oil and natural gas prices are expected to remain elevated in Fiscal Year 2022. As supply rises to meet demand prices are expected to level off in Fiscal Year 2023.

The severance tax base for natural gas is defined as the wellhead value less deductions for the expense of processing and transporting product to the first point of sale. In addition, deductions are allowed for royalties paid to governmental entities (federal, state and tribal). The deduction percentage has averaged around 30 percent to 40 percent in recent years, thus the rate used for the DFA's severance tax revenue forecast averages between 31 and 32 percent.

Despite the decline in natural gas drilling, natural gas production continues from pre-existing gas wells and associated gas from oil wells, albeit at a decreasing rate. Overall New Mexico severance tax revenues have increasingly been driven by oil instead of natural gas. In fact, in Fiscal Year 2021, oil production's taxable value grew 4.5 percent from \$13.6 billion to \$14.4 billion. Additionally, oil production constituted an estimated 77.9 percent of total taxable value in Fiscal Year 2021.

The table below sets forth the DFA's February 2022 five-year projection for natural gas volume, price, and severance tax revenue deposits to the Severance Tax Bonding Fund for Fiscal Years 2022 through 2026. (An updated five-year projection will be delivered in August 2022.)

TABLE 14 New Mexico Natural Gas Volume, Price and Severance Tax Projections Fiscal Years Ending June 30

	2022	2023	2024	2025	2026
Natural gas sales (bcf)	2,420	2,490	2,565	2,580	2,580
Average sales price (\$ per mcf)	\$5.00	\$3.80	\$3.40	\$3.30	\$3.35
Severance taxes on natural gas (in thousands)	\$344,850	\$255,474	\$228,926	\$223,493	\$226,879

Source: New Mexico Department of Finance and Administration.

#### OIL PRODUCTION AND SEVERANCE TAX REVENUE

#### Oil Reserves and Production

The table below presents the EIA's estimate of oil "proven reserves" from 2011 to 2020. This is the latest data available from the EIA. Proven reserves are those a company believes with reasonable certainty can be produced with current technology at current prices. They represent the narrowest measurement of the country's energy resources. Each year the EIA updates its estimates to reflect new information, new discoveries and production during the year. The EIA reports on proven reserves of crude oil in the State on the basis of company surveys. Accounting rules in place for 2008 and prior years required companies to calculate proved reserves based on end-of-year prices. New accounting standards adopted by the Securities and Exchange Commission now require companies to use an annual average price.

Production remained relatively flat at approximately 60 million barrels beginning in 2006 and continuing through 2008. Beginning in 2009, production began to increase steadily, reaching highs of 147 million barrels in 2016. In 2017, New Mexico began experiencing a boom in production due to the conducive nature of horizontal drilling and the geology in the Permian basin. According to EIA data, estimated New Mexico production grew from 172 million barrels in 2017 to 332 million barrels in 2019. This represents an increase of 93 percent in oil volume production from 2017 to 2019. From 2019 to 2020 production increased by 11.5 percent up to 370 million barrels. In 2021, New Mexico experienced yet another increase of 24.1 percent with volumes climbing to 459.8 million barrels.

Due to New Mexico having some of the most efficient and high-producing wells in the industry with low breakeven prices, production has continued through 2020, 2021, and into early 2022. In March 2021, New Mexico surpassed North Dakota as the country's second-largest oil-producing state. Additionally, New Mexico is the only state to not just recover to pre-COVID-19 production levels but exceed them.

TABLE 15 New Mexico Oil Reserves Crude Oil (1)

Year	Beginning Reserves	Additions/ Adjustments	Estimated Production	<b>Ending Reserves</b>
2011	823	114	71	866
2012	866	184	85	965
2013	965	309	103	1,171
2014	1,171	430	125	1,476
2015	1,476	156	146	1,486
2016	1,486	201	138	1,549
2017	1,549	1,192	160	2,581
2018	2,581	895	236	3,240
2019	3,240	516	300	3,456
2020	3,456	260	351	3,365

(1) Barrels in millions.

Source: Department of Finance and Administration (U.S. Energy Information Administration)

Potential new development of oil resources is indicated by exploration and drilling activity. Secondary or tertiary recovery projects (water or carbon dioxide injection) typically require new development wells. The number of well completions are a partial indicator of increased exploration and drilling activity. Table 16 presents oil well completions during the period 2012 through 2021. The successful application of horizontal drilling, hydraulic fracturing, and longer average lateral leg length in the Permian Basin has resulted in significantly larger volume production per well.

TABLE 16 Number of Oil Well Completions by Calendar Year

Calendar Year	Well Completions
2012	1,457
2013	1,396
2014	1,348
2015	850
2016	458
2017	622
2018	913
2019	931
2020	614
2021	660

Source: New Mexico Energy, Minerals and Natural Resources Department, Oil Conservation Division.

The following table sets forth the production levels of the largest oil producers in the State in calendar year 2021.

TABLE 17
Ten Largest Oil Producers in New Mexico and Production in 2021

	Barrels
EOG Resources Inc.	81,869,498
Devon Energy Production Company LP	59,721,564
COG Operating LLC	38,717,970
OXY USA, Inc.	36,999,600
Mewbourne Oil Company	29,369,031
XTO Energy, Inc.	23,687,862
Chevron U.S.A. Inc.	14,907,316
Matador Production Company	13,775,998
XTO Permian Operating LLC	12,186,948
Cimarex Energy Company	11,860,341

Source: New Mexico Energy, Minerals and Natural Resources Department, Oil Conservation Division.

#### **Severance Taxes on Oil**

Severance taxes are levied on oil on the basis of sales value at the time of either sale or transportation from the State. Information on oil sales occurring in the last ten Fiscal Years are presented in the following table.

# TABLE 18 Oil Subject to Taxation Production, Revenues and Average Prices Fiscal Years 2012-2021

	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Sales Volume (bbl in millions)	79.7	93.8	113.5	142.4	147.2	156.0	205.3	301.2	367.8	408.5
Gross Sales Revenues (millions)	\$7,144	\$8,047	\$10,795	\$8,631	\$5,589	\$6,988	\$11,307	\$15,513	\$16,193	\$20,658
Gross Average Price per bbl	\$89.64	\$85.82	\$95.13	\$60.64	\$37.96	\$44.81	\$55.08	\$51.62	\$43.75	\$50.58
Net Taxable Value (1) (millions)	\$6,380	\$7,211	\$9,580	\$7,601	\$4,904	\$6,150	\$9,948	\$13,626	\$14,210	\$18,053

<sup>(1)</sup> Data reflects estimates of revenue per product prior to adjustments for penalty, interest and other adjustments.

Source: New Mexico Taxation and Revenue Department, Tax Analysis, Research and Statistics Office (GenTax, sales month basis as of April 26, 2022)

The severance tax rate on oil was increased to 3.75 percent of sales value in 1974. Beginning in 1977, the rate was converted to \$0.45 per barrel, with a surtax indexed to the CPI. In 1980, the tax rate was converted back to 3.75 percent of value.

In 1992, a 50 percent reduction of the severance tax rate applied to oil produced through enhanced recovery methods was enacted. Enhanced methods include carbon dioxide miscible fluid displacement, water flood, pressure maintenance and thermal methods. The reduced rate applies to all production from an enhanced recovery project following certification of a positive production response by EMNRD's Oil Conservation Division.

In 1995, lower severance tax rates for certain categories of production were enacted. A 10-year exemption from severance tax was provided for production from previously non-producing wells ("restoration"). A 50 percent rate reduction was provided for incremental production from a qualifying work over project ("recompletion"). In 1999, the incentive program was expanded to include recompletion wells and a new incentive for stripper wells was enacted. Presently, no production qualifies for the incentive rates because the price of oil is above the statutory price threshold. The severance tax revenue forecast by the DFA assumes that the incentives will not apply into the near future.

#### **Projections of Severance Tax Revenues from Oil**

Volume of Production: Production has increased in recent years, due to new technologies that facilitate access to oil deposits in tight shale, reaching 408.5 million barrels in Fiscal Year 2021. The DFA's February 2022 volume projection includes an increase in annual production of 26.9 percent for Fiscal Year 2022 to 517.4 million barrels. Both the Energy and Information Administration and Rystad Energy data show the oil production recovery has engaged in New Mexico first. New Mexico's robust production allowed it to become the country's second-largest oil-producing state in 2021.

The DFA February 2022 forecast, on a year-over-year basis, expects oil volumes to increase by 26.9 percent up to 517.4 million barrels in Fiscal Year 2022 and increase by 5.5 percent to 546 million barrels in Fiscal Year 2023. Detailed narrative in Appendix A (see Fiscal Year 2022).

*Prices*: Over the past ten fiscal years, weighted average annual oil prices received by New Mexico producers have ranged from an estimated \$50.57 in Fiscal Year 2021 to a high of \$95.11 in Fiscal Year

2014. The Severance Tax revenue forecast by the DFA in February 2022 assumes a price per barrel of \$71.50 in Fiscal Year 2022, \$64.50 for Fiscal Year 2023, and \$60.50 in Fiscal Year 2024.

These fiscal year price forecasts reflect sales prices from April through March due to a lag in distribution of revenues to the Bonding Fund. Like natural gas, certain deductions for transportation and royalties are available for oil producers. The deduction percentage has averaged close to 12.2 percent in recent years, which is the assumed rate in the DFA's severance tax revenue forecast.

*Revenues*: The table below sets forth the DFA's February 2022 five-year projection for oil volume, price, and severance tax receipts for Fiscal Years 2022 through 2026. (An updated five-year projection will be delivered in August 2022.) The forecasts are also net of the Intergovernmental Production Tax Credit.

TABLE 19
New Mexico Oil Volume, Price and Severance Tax Projections
Fiscal Years Ending June 30

	2022	2023	2024	2025	2026
Oil sales (million barrels)	517	546	577	589	589
Average price (\$/barrel) Severance Taxes on Oil	\$71.50	\$64.50	\$60.50	\$59.50	\$59.50
(in thousands)	\$1,217,937	\$1,159,483	\$1,149,856	\$1,154,247	\$1,154,247

Source: New Mexico Department of Finance and Administration.

#### COAL PRODUCTION AND SEVERANCE TAX REVENUE

#### **Coal Reserves and Production**

The State's main coal-bearing strata are the Mesa Verde and Fruitland Formations in the San Juan Basin and the Raton and Vermejo Formations in the Raton area. Currently, all coal is being produced in the San Juan Basin. The quality of coal located in the State ranges from high-heat content bituminous coal to lower rank sub-bituminous coal. Coal found in the State is relatively low in sulfur content, ranging from 0.5 to 1.1 percent, compared to the national average of 1 to 2 percent. The State's coal varies widely in ash and moisture content. The majority of New Mexico coal is used for electrical generation.

According to the EIA, the State had the following estimated recoverable reserves in calendar year 2020 (the most recent available): 2,728 million short tons of underground coal and 3,991 million short tons of surface coal, for a total of 6,719 million short tons. Estimated recoverable reserves include the coal in the demonstrated reserve base considered recoverable after excluding coal estimated to be unavailable due to land use restrictions or currently economically unattractive for mining, and after applying assumed mining recovery rates. The State had the following demonstrated reserve base in calendar year 2020: 5,997 million short tons of underground coal and 5,708 million short tons of surface coal, for a total of 11,705 million short tons. The demonstrated reserve base includes publicly available data on coal mapped to measured and indicated degrees of accuracy and found at depths and in coal bed thicknesses considered technologically minable at the time of determinations.

During Fiscal Year 2021, there were three mining companies producing coal in New Mexico: El Segundo Coal Company, LLC; Lee Ranch Coal Company; and San Juan Coal Company. The San Juan Coal Company is owned by Westmoreland San Juan, LLC, a subsidiary of Westmoreland Coal Company. The El Segundo Coal Company and the Lee Ranch Coal Company are owned by Peabody Natural Resources, which has acquired contracts to produce coal in mines formerly operated by Chevron. Output

from the Lee Ranch Coal Company was an estimated 0.4 million tons in Fiscal Year 2017, up 346 percent from Fiscal Year 2016. Since Fiscal Year 2017, there has been no reported taxable coal output from the mine through Fiscal Year 2021. In Fiscal Year 2021, the El Segundo Coal Company produced an estimated 4.0 million tons of coal, down 22 percent from Fiscal Year 2020. In December 2013, a fourth mine, the BHP Navajo Mine, was sold by BHP Billiton, the parent company of BHP Navajo Coal Company, to the Navajo Transitional Energy Company (NTEC), a Navajo Nation-owned company established for the purpose of acquiring the Navajo Mine. Output from the Navajo Coal Company was 8.5 million tons in Fiscal Year 2013, the last full fiscal year prior to the sale of the mine.

On April 13, 2016, Peabody Energy Corporation (and various affiliates and subsidiaries, including Peabody Natural Resources) filed a Voluntary Petition with the U.S. Bankruptcy Court under Chapter 11 of the U.S. Bankruptcy Code. See In re *Peabody Energy Corp*. (No. 16-42529, U.S. Bankruptcy Ct., E.D. Mo.). On March 17, 2017, the Bankruptcy Court confirmed the Debtors' Plan of Reorganization and Peabody Energy emerged from bankruptcy. The operations of the Lee Ranch and El Segundo Mines were not impacted by the filing. Peabody Energy has updated its financial assurance for the mines by replacing the self-bonds with surety bonds.

Currently, the El Segundo Coal Company has long-term coal agreements with Arizona Public Service Company and Tucson Electric Power. At the time that the El Segundo Mine commenced operations, the Tucson Electric Power Company expected to take 3 million tons per year for 20 years for its Springerville Generating Station, and Arizona Public Service Company expected to take as much as 4 million tons of coal per year for 19 years for its Cholla Generating Station in eastern Arizona. Arizona Electric Power Cooperative and Western Fuel Association are supplied coal under shorter-term contracts. Western Fuel Association supplies and transports coal on its rail line from the El Segundo Coal mine to the Escalante Generating Station. The Tri-State Generation and Transmission Association announced in January 2020 the closure of the Escalante Generating Station near Prewitt, New Mexico, by the end of 2020. Based on EIA reports, in calendar year 2019, the El Segundo mine supplied approximately 650 thousand short tons to the Escalante Generation Station. Calendar year 2020 shipments from the El Segundo mine to the Escalante Generating Station were 254 thousand short tons. EIA's most recent data only includes quarters 1, 2 and 4 of 2020. Due to the Western Fuel Association rail line, options exist for transporting coal from the El Segundo Mine to other possible consumers.

All of the coal produced by San Juan Coal Company goes to the San Juan Generating Station, which is a mine-mouth (built close to a coal mine) power plant owned by the Public Service Company of New Mexico and other utilities. Output from the San Juan Coal Company was an estimated 6.2 million tons in Fiscal Year 2017, up 10 percent from Fiscal Year 2016. Westmoreland San Juan, LLC, of Englewood, Colorado, assumed operations of the San Juan Mine from BHP Billiton Marketing Inc. on February 1, 2016. At the same time, Public Service Company of New Mexico announced an agreement with Westmoreland Coal Company to extend the San Juan Mine coal supply contract for the San Juan Generating Station from 2017 to 2022. In Fiscal Year 2020, output from the mine was an estimated 2.7 million tons, down 1 percent from Fiscal Year 2019. No data was available for Fiscal Year 2021 at the time of writing. The drop from 2017 to 2020 comes in part from the deactivation of two of the four units at the San Juan Generating Station (see further discussion below).

In December 2015, New Mexico's Public Regulation Commission approved by a 4-1 vote a plan to reduce air emissions at the San Juan Generating Station in compliance with federal requirements under the Clean Air Act. The plan includes the installation of additional emission control technology at two coal-fired generating units, the retirement of two other coal fired generating units by year end 2017 and the construction of a natural gas power generator. The Public Service Company of New Mexico decommissioned the two coal-fired generating units as scheduled in December of 2017. Nuclear power from the Palo Verde Generating Station in Arizona will provide energy to make up for the loss from the

two retired coal units. On April 1, 2020, the Public Service Company of New Mexico received a unanimous vote from the New Mexico Public Regulation Commission supporting it application to cease operations at the San Juan Generating station by June 30, 2022, and recover its investments through bond sales. Further plans for replacing electricity generation from the San Juan Generating Station still need to be approved by the Public Regulation Commission. There is still reported investment interest in the San Juan Generating Station to maintain operations and apply carbon-capture technology.

#### Severance Tax and Severance Tax Surtax Revenue on Coal

Severance taxes have been levied on coal production in New Mexico since 1937. The severance tax is set at a fixed rate of \$0.57 per ton of surface coal and \$0.55 per ton of underground coal. By statute, the surtax is calculated each year based on the Producer Price Index for coal and either increases or remains constant from the previous year. In Fiscal Year 2015, the surface-mined surtax rate was \$1.28 per short ton and the underground-mined surtax rates was \$1.23. These rates have remained unchanged in Fiscal Years 2016 through 2021. In the last six years, all coal mined underground has always met exemptions from the surtax. In the last five years, all surface mined coal has also met exemptions. These exemptions are the result of renegotiations of long-term mine-mouth contracts, which, under statute requirements, have resulted in all current coal production being exempt from the surtax.

Table 20 sets forth data on coal production, prices, revenues and average tax rates for the past five fiscal years. The recent decline in sales volume is attributable to the closure at the end of 2017 of two of the four coal-fired units at the San Juan Generating Station. The sale of the Navajo Mine to the tax-exempt Navajo Nation in Fiscal Year 2014 contributed to declines in 2015 as compared to 2014. The decrease of the Intergovernmental Tax Credit for coal to \$0 in Fiscal Year 2015 and Fiscal Year 2016 also coincides with the purchase of the Navajo Mine by the Navajo Nation.

As reflected in the table, gross average prices have ranged from a low of \$28.54 per ton in Fiscal Year 2017 to a high of \$35.41 per ton in Fiscal Year 2018. Output in short tons over the past five years has dropped from 12.1 million in Fiscal Year 2016 to 7.9 million in Fiscal Year 2020. Total coal sales are expected to continue to decline gradually due to increased competition from other electricity sources, environmental concerns and closure of coal-fueled power plants. Sales and tax revenue reflect the drop in production and exemptions from the surtax. In Fiscal Year 2016, all severed coal was exempt from the severance surtax, thus contributing to the 18.4 percent decline in 2016 tax revenue. Tax revenues were \$5.3 million in Fiscal Year 2018, approximately 17 percent lower than Fiscal Year 2017, as a result of a 17 percent drop in production despite higher average coal prices. Fiscal Year 2020 tax revenues were \$4.4 million, 4 percent lower than Fiscal Year 2019, following a 4 percent drop in coal production.

The table below sets forth data on coal production, pricing and average tax rates for the past five fiscal years.

TABLE 20 Coal Production, Prices, Revenues, and Taxes Fiscal Years 2017 to 2021<sup>(1)</sup>

	2017	2018	2019	2020	2021
Production:					
Total Sales Volume (tons)	11,454,740	9,503,353	8,196,188	7,855,214	6,556,725
Surface Mined Surtax Exempt	5,256,770	5,241,877	5,433,828	5,121,916	3,988,065
Surface Mined Non-Exempt					
Underground Mined Surtax Exempt	6,197,970	4,261,476	2,762,360	2,733,297	2,568,660
Prices:					
Weighted Average Price per Ton for All Coal	\$28.54	\$35.41	\$35.58	\$34.60	\$35.25
Sales Revenue:					
Total Sales Revenue	\$326,892,275	\$336,486,800	\$291,592,581	\$271,806,783	\$231,150,581
Taxes Collected and Intergovernmental Tax Credits (ITC):					
Gross Severance Tax and Severance Surtax Due	\$6,405,242	\$5,331,682	\$4,616,581	\$4,422,805	\$3,685,960
Intergovernmental Tax Credit (ITC) Net Severance Tax and Severance Surtax					
Liability (Net of ITC)	\$6,405,242	\$5,331,682	\$4,616,581	\$4,422,805	\$3,685,960
Effective Taxes (Net of ITC):					
Effective Tax Rate	1.96%	1.58%	1.58%	1.63%	1.59%
Effective Tax per Ton for all Coal (Net of ITC)	\$0.56	\$0.56	\$0.56	\$0.56	\$0.56

<sup>(1)</sup> Totals may not sum due to rounding. Historical numbers have been updated to reflect amended returns. Source: New Mexico Taxation and Revenue Department, Tax Analysis, Research and Statistics Office (the "GenTax System").

## OTHER MINERAL PRODUCTION AND SEVERANCE TAXES

## **Carbon Dioxide**

The Bravo Dome carbon dioxide ("CO2") field encompasses 1.2 million acres in Harding, Union and Quay Counties in the northeastern area of the State. It contains estimated resources of 16.3 trillion cubic feet ("tcf"), of which 7.0 tcf to 10.6 tcf are considered economically recoverable. Although the State has long produced limited quantities of liquid and solid CO2 for use in the food and the engineering industries, the main commercial value of CO2 deposits is derived from the use of the product in its gaseous form in enhanced oil recovery projects in the Permian Basin of Texas and New Mexico. Future sales ultimately will depend on the CO2 requirements of such projects and on the State's proportion of the market, which is shared with Colorado's Sheep Mountain and Little Sheep Mountain, McElmo Dome and Doe Creek Fields. Sales of CO2 were approximately 66.6 bcf in Fiscal Year 2021, decreasing from 73.4 bcf in Fiscal Year 2020. The weighted average wellhead price of CO2 sales for Fiscal Year 2021 was \$0.92 per mcf reported at the production facility, a decrease of \$0.01 from \$0.93 per mcf during Fiscal Year 2020. Severance Taxes on CO2 are levied at the rate of 3.75 percent of taxable sales value. Weighted average deductions were 43.2 percent in Fiscal Year 2021.

#### **Other Minerals**

Many other minerals and natural resources are taxed in the State upon their severance from the earth or, in some cases, their sale or shipment. Existing tax rates are listed in Table 14. In many cases, flat

percentage deductions are allowed to account for certain production costs. The result is that the gross value is a percentage of the "full value." The "full value," in turn, is sometimes based upon published prices rather than actual revenues. Generally, for products with a price at the point of production, value is that price less deductions allowed for actual costs for hoisting, loading and crushing of up to 50 percent of price. For products that must be processed before sale, deductions are allowed for cost of processing and freight charges to the point of sale. Several exceptions apply, as detailed below.

For potash, the gross value is 40 percent of the posted field or market price, less those actual expenses of hoisting, crushing and loading necessary to place the severed product in marketable form and at a marketable price, but allowable deductions may not exceed 50 percent. The gross value for each type of potash and potash product requiring processing or beneficiation (other than sizing) is 33.33 percent of the proceeds realized from the sale of muriate of potash and sulphate of potash magnesia, as standard grades, and 33.33 percent of the value of such products consumed in the production of other potash products, less 50 percent of such reported value as a deduction for expenses of hoisting, loading, crushing, processing and beneficiation.

Gross values for copper, lead, zinc, gold and silver are 66.66 percent of specified Comex, London Metal Exchange cash price, London Metal Exchange Final and London spot, U.S. Equivalent, respectively, as published in Metals Week. The gross value for gold is the sales value established from published price date of the quantity of gold recoverable from the concentrate or other product that is sold or is shipped, transmitted or transported out of New Mexico without sale. The gross value for silver is 80 percent of the sales value established from published price date of the quantity of silver recoverable from the concentrate or other product that is sold or is shipped, transmitted or transported out of New Mexico without sale. For molybdenum, gross value is the value of molybdenum contained in concentrates shipped or sold from a mine site, but in no event shall it be less than market value. For copper, lead, zinc, gold, silver and molybdenum, deductions of 50 percent of the sales value are allowed for the expenses of hoisting, loading, crushing, processing and beneficiation, regardless of actual expenses incurred.

For sand and gravel, in the absence of substantial evidence of a different posted field or market price, it is presumed that the gross value is \$1.75 per ton. In the absence of evidence of lower deductible expenses, the maximum 50 percent deduction will be allowed. In determining taxable value, rent and royalty payments to the federal government or the State government are deductible from gross value.

TABLE 21 Severance Tax Rates on Other Minerals

Mineral Resources	Fiscal Year 2021 <sup>(1)</sup> Collections	Fiscal Year 2020 <sup>(1)</sup> Collections	Tax Rate	Gross Value as Percent of Full Value
Potash	\$618,767	\$703,809	2.500%	not fixed
Copper	432,437	426,743	0.500	16.67%
Timber, Pumice, Gypsum, Clay, Fluorspar, Other	50,777	58,202	0.125	not fixed
Molybdenum (1)			0.125	50.00
Lead, Zinc			0.125	16.67
Gold	3,290	22,078	0.200	50.00
Silver	670	3,359	0.200	30.00
Uranium		Not detailed	3.500	50.00 (2)

<sup>(1)</sup> In June 2014, Chevron Mining closed its Questa molybdenum mine in Taos County, reducing total molybdenum collections to zero in Fiscal Year 2015 and subsequent years.

Source: New Mexico Taxation and Revenue Department, Tax Analysis, Research and Statistics Office (the "GenTax System").

Severance tax revenue from copper, which is limited because of the statutorily defined narrow tax base, was \$432,437 in Fiscal Year 2021, up from \$426,743 in Fiscal Year 2020. The average price of

<sup>(2)</sup> Taxable Value as a Percentage of Full Value.

copper was \$3.75 per pound in Fiscal Year 2021. Freeport-McMoRan, which operates the Tyrone mine, the Continental Mine and Mill, and the Chino mine, has lowered output from the larger Chino mine since April 2020. With the drop in copper prices and a COVID-19 outbreak among a sector of the employees, employees were furloughed in April 2020. However, 50 percent of the workforce at the Chino mine reported back to work in January 2021.

#### OTHER TAXES OF NATURAL RESOURCES NOT PLEDGED

Rates for unpledged production and property taxes on New Mexico natural resources are summarized below. As discussed in prior sections of this Official Statement, proceeds from the Severance Tax and the Oil and Gas Severance Tax are pledged to the Bonding Fund for payment of interest, premium and principal of the Bonds. **Proceeds of other taxes shown below are not pledged to the payment of principal, premium, if any, or interest on Severance Tax Bonds.** 

# **Production and Property Taxes on Oil and Natural Gas**

The valuation of oil and natural gas production and the assessment of the ad valorem production tax are based on the actual value of production on a monthly basis from September 1 to August 31. Oil and natural gas are valued for the calendar year preceding the property tax year, as established in Section 7-32-15 NMSA 1978. For rate setting, the Local Government Division of the DFA may adjust the State levy for changes in oil and natural gas values.

Current effective production tax rates expressed on ad valorem and unit bases are shown below. The rates were based on data from Fiscal Year 2021 and reflect an average sales price of \$50.58 per barrel for oil and \$3.40 per thousand cubic feet (mcf) for natural gas. The gross rates presented in the table below show taxes paid as a percentage of gross sales value before subtracting allowable deductions and tax credits. The gross tax per unit is also based on gross sales value. The net tax per unit, however, is also based on taxable value before subtracting allowable deductions and tax credits.

[Remainder of page intentionally left blank]

TABLE 22
Tax Rates on Oil and Natural Gas
Effective Tax Rates Applicable for Fiscal Year 2021<sup>(1)</sup>

	Crude	e Oil	Natur	al Gas
Type of Tax	Ad Valorem	Per Barrel	Ad Valorem	Per mcf
Price				
Oil and Gas School Tax	2.75%	\$1.239	2.80%	\$0.10
Oil and Gas Severance Tax	3.28	1.66	2.63	0.09
Oil and Gas Conservation Tax (General				
Fund only)	0.17	0.08	0.13	0.00
Natural Gas Processors Tax	n/a	n/a	0.20	0.01
Oil and Gas Production ad valorem Tax	1.10	0.55	0.87	0.03
Oil and Gas Production Equipment ad				
valorem Tax	0.09	<u>0.04</u>	0.11	0.00
Total <sup>(2)</sup>	<u>7.37</u> %	\$ <u>3.73</u>	<u>6.75</u> %	\$ <u>0.23</u>
Subtotal: State Tax Only (excludes ad valorem taxes and Natural	( 100/	Ф2 12	5.570/	Φ0.10
Gas Processors Tax) (3)	<u>6.19</u> %	\$ <u>3.13</u>	<u>5.57</u> %	\$ <u>0.19</u>

<sup>(1)</sup> Excludes deductions and tax credits.

The Emergency School Tax rate of 3.15 percent imposed on natural gas was raised to 4 percent effective July 1, 1993. This action was taken partially to compensate for the large decreases in revenues due to the 1987 tax changes for natural gas. Further, it was believed that the tax increase was tolerable to the industry because of relatively higher prices. The School Tax rate imposed on crude oil continues to be 3.15 percent.

Statutory rates on oil for the Emergency School Tax (3.15 percent), the Oil and Gas Severance Tax (3.75 percent) and the Conservation Tax (0.19 percent) are effectively reduced by deductions allowed for trucking costs and for Federal, State and Indian royalties. In 2010, the Conservation Tax rate on oil was increased from 0.19 percent to 0.24 percent when the average price of WTI in the previous quarter exceeds \$70.00 per barrel. The Oil and Gas Production Ad Valorem Tax and the Oil and Gas Production Equipment Ad Valorem Equipment Tax are imposed in lieu of property taxes on mineral reserves and equipment located on the leasehold. Tax rates applied to these tax bases are local rates and vary by jurisdiction. The Ad Valorem Production Tax is subject to the same deductions as for School Tax, Severance Tax and Conservation Tax. The tax base for the Oil and Gas Production Equipment Ad Valorem Tax is the wellhead price, not reduced by the value of royalties.

## Production, Sales, and Property Taxes on Coal

State production and property taxes on coal totaled approximately \$7.8 million in Fiscal Year 2021, a decrease of 19.5 percent from Fiscal Year 2020. Coal production decreased from approximately 7.9 million tons in Fiscal Year 2020 to 6.6 million tons in Fiscal Year 2021. The average effective tax per ton increased from approximately \$1.15 in Fiscal Year 2019 to approximately \$1.22 for Fiscal Year 2020. With total sales revenue of approximately \$231 million in Fiscal Year 2021, the average effective tax was 3.58 percent of total sales revenue. This does not include the gross receipts tax. The average burden of

<sup>(2)</sup> Totals may not add due to rounding.

<sup>(3)</sup> Natural Gas Processors Tax is applied only to natural gas processed at natural gas processing plants in New Mexico. *Source: New Mexico Department of Taxation and Revenue.* 

production, property and gross receipts taxes on a ton of coal produced and sold during Fiscal Year 2021 is shown in the following table.

TABLE 23
Tax Burden on Coal for Fiscal Year 2021 (1)

Type of Tax	Tax per Ton	<b>Effective Tax Rate</b>	<b>Taxes Collected</b>
Severance Tax and Surtax (Net of ITC)	\$0.56	1.58%	\$ 4,422,809
Resource Excise Tax	0.25	0.73	1,990,234
Conservation Tax	<u>0.05</u>	<u>0.19</u>	504,193
<b>Total Production Taxes</b>	<u>0.86</u>	<u>2.50</u>	6,917,236
Property Tax <sup>(2)</sup> Gross Receipts Tax <b>Total Non-Production Taxes</b>	0.36 <u>1.32</u> <u>1.68</u>	1.04 3.81 4.85	2,814,228 10,353,744 13,167,972
<b>Total Production and Non-Production Taxes</b>	\$ <u>2.54</u>	<u>7.35</u> %	\$ <u>20,085,208</u>
Price per Ton Total Production (Short Tons) Total Value			\$34.60 <u>7,855,213</u> \$ <u>271,793,572</u>

<sup>(1)</sup> The figures reported in this table come from TRD's GenTax System. These figures differ from actual distributions made by the TRD's Financial Services Bureau, as the distributions include penalties, interest, and other modifications such as previously unallocated or unidentified receipts. Total production is based on volumes reported on severance tax returns, which differ from the volumes reported on resource excise tax returns.

Statutory rates for the resources excise tax and the conservation tax are effectively reduced by a deduction for Federal, State and Indian royalties. The effective severance tax rate on coal reflects the mix of old and new contract sales and of underground and surface mines. Property tax pertains to both equipment and production values. Fundamental differences in tax bases preclude a true comparison between property taxes and other taxes shown above. However, property taxes are included in this analysis to prevent understating the tax burden.

In addition to production taxes, gross receipts tax is imposed on coal produced and sold within the State. During 2020, the most recent year for which data is available (Source: U.S. Energy Information Administration), 99 percent of all coal produced in the State was supplied to electric power plants in New Mexico. In Fiscal Year 2021, 99.03 percent of all coal produced in New Mexico was subject to gross receipts tax. The combined State and local tax rate for Fiscal Year 2021 was 7.1 percent of taxable gross receipts.

<sup>(2)</sup> Property tax year began September 1, 2020, with calendar year assessments completed by May 1 per statute. Source: New Mexico Taxation and Revenue Department, Tax Analysis, Research and Statistics Office (the GenTax System, Financial Services Bureau and Property Tax Division's Central Assessment Unit)

#### **BOOK-ENTRY-ONLY SYSTEM**

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the State believes to be reliable, but the State takes no responsibility for the accuracy thereof.

The information in this section concerning The Depository Trust Company ("DTC") New York, NY and DTC's book-entry-only system has been obtained from DTC, and the State and the Underwriters take no responsibility for the accuracy thereof.

DTC will act as securities depository for the Bonds. The Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered certificate will be issued for the Bonds, as set forth on the inside cover page hereof, in the aggregate principal amount of each maturity of the Bonds and deposited with DTC.

DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation & Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non U.S. securities brokers and dealers, banks, trust companies and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has a Standard & Poor's rating of AA+. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com and www.dtc.org.

Purchases of the Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each Bond ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Bonds, except in the event that use of the book entry-system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name

of Cede & Co. or such other DTC nominee do not affect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants remain responsible for keeping accounts of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of the Bonds may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Bonds, such as redemptions, tenders, defaults, and proposed amendments to the Bond documents. For example, Beneficial Owners of the Bonds may wish to ascertain that the nominee holding the Bonds for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.

Redemption notices will be sent to DTC. If less than all of the Bonds within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to Bonds unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the State as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Redemption proceeds, distributions, and dividend payments on the Bonds are to be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the State or Paying Agent, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, the Paying Agent or State, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co. (or such other name as may be requested by an authorized representative of DTC) is the responsibility of the State or the Paying Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

A Beneficial Owner shall give notice to elect to have its Bonds purchased or tendered, through its Participant, to Tender or Remarketing Agent, and shall effect delivery of such Bonds by causing the Direct Participant to transfer the Participant's interest in the Bonds, on DTC's records, to Tender or Remarketing Agent. The requirement for physical delivery of the Bonds in connection with an optional tender or a mandatory purchase will be deemed satisfied when the ownership rights in the Bonds are transferred by Direct Participants on DTC's records and followed by a book-entry credit for tendered Bonds to Tender or Remarketing Agent's DTC account.

DTC may discontinue providing its services as securities depository with respect to the Bonds at any time by giving reasonable notice to the State or the Paying Agent. Under such circumstances, in the

event that a successor securities depository is not obtained, Bond certificates are required to be printed and delivered.

The State may decide to discontinue use of the system of book entry only transfers through DTC (or a successor securities depository). In that event, bond certificates will be printed and delivered to DTC.

# THE STATE WILL NOT HAVE ANY RESPONSIBILITY OR OBLIGATION TO THE DTC PARTICIPANTS OR BENEFICIAL OWNERS.

SO LONG AS CEDE & CO., AS NOMINEE OF DTC, IS THE REGISTERED OWNER OF THE BONDS, REFERENCES HEREIN TO THE BONDHOLDERS OF THE BONDS WILL MEAN CEDE & CO., AND WILL NOT MEAN THE BENEFICIAL OWNERS OF THE BONDS.

When reference is made to any action which is required or permitted to be taken by the Beneficial Owners, such reference only relates to those permitted to act by State statute, regulation or otherwise on behalf of such Beneficial Owners for such purposes. When notices are given, they are to be sent to DTC, and the State does not have responsibility for distributing such notices to the Beneficial Owners.

The State does not have any responsibility or obligation to the DTC Participants or the Beneficial Owners with respect to (a) the accuracy of any records maintained by DTC or any DTC Participant; (b) the payment by DTC or any DTC Participant of any amount due to any Beneficial Owner in respect of the principal of and premium, if any, and interest on the Bonds; (c) the selection of the Beneficial Owners to receive payment in the event of any partial redemption of the Bonds; (d) any consent given or other action taken by DTC, or its nominee, Cede & Co., as Bond Owner; or (e) the distribution by DTC to DTC Participants or Beneficial Owners of any notices received by DTC as registered owner of the Bonds.

# SUMMARY OF CERTAIN PROVISIONS OF THE BOND RESOLUTION

The following summarizes certain provisions of the Bond Resolution relating to the Bonds. This summary does not purport to be complete and reference is made to the Bond Resolution for a full and complete statement of its provisions.

### **Covenants**

So long as any Bonds are outstanding, the State and the Board have covenanted and agreed with the Owners (defined in the Bond Resolution) of Bonds that: (a) the State will use its best efforts to collect and deposit in the Bonding Fund proceeds from Severance Taxes as set forth in the Severance Tax Bonding Act which, when combined with other amounts the State Legislature, in its sole discretion, may from time to time deposit in the Bonding Fund (including earnings required to be deposited in the Bonding Fund by Section 24 of the Bond Resolution and similar provisions of other bond resolutions of the Board relating to Severance Tax Bonds), will equal at least two hundred percent (200%) of the amount of the principal of and interest scheduled to be due in each fiscal year of the State on Severance Tax Bonds, including the Bonds; (b) the State will promptly pay the principal of and the interest on the Bonds, at the places, on the dates and in the manner specified in the Bond Resolution and in the Bonds; (c) the State will keep proper books of record and account, separate and apart from all other records and accounts, showing complete and correct entries of all transactions relating to Severance Taxes, the Bonding Fund, each Project Account (defined in the Bond Resolution) and the Rebate Fund; (d) any registered Owner or Beneficial Owner of any of the Bonds or any duly authorized agent of such registered Owner or Beneficial Owner, shall have the right, at all reasonable times, to inspect all records, accounts and data relating to the Bonds, the collection of Severance Taxes and the Bonding Fund; provided, however, that pursuant to NMSA 1978, Section 6-14-10E (1983), records with regard to the ownership of or pledges of the Bonds are not subject

to inspection or copying; (e) the State will prepare annual statements or audits of collections and disbursements of Severance Taxes in sufficient detail to show compliance with requirements of the Bond Resolution and the State will furnish a copy of such audit to any Owner of Bonds upon written request therefor; (f) in order to prevent any accumulation of claims for interest after maturity, the State will not directly or indirectly extend or assent to the extension of time for the payment of interest on any of the Bonds; (g) the State will make no use of the proceeds of the Bonds or any funds reasonably expected to be used to pay the Bonds which will cause the Bonds to be arbitrage bonds within the meaning of Section 148 of the Internal Revenue Code of 1986, as amended (the "Tax Code"), or which would result in the loss of the excludability from gross income for federal income tax purposes of the interest on the Bonds; (h) the State (i) will take or cause to be taken such actions which may be required of it for the interest on the Bonds to be and remain excludable from gross income for federal income tax purposes, and (ii) will not take or permit to be taken any actions which would adversely affect that excludability, and the State or persons acting for it, will, if necessary to maintain such excludability, among other acts of compliance, (1) apply, or cause to be applied, the proceeds of the Bonds to the purpose of the borrowing, (2) restrict the yield on investment property acquired with those proceeds, (3) make timely rebate payments to the federal government in accordance with Section 148 of the Tax Code and the Bond Resolution, (4) maintain books and records and make calculations and reports, and (5) refrain from certain uses of proceeds, all in such manner and to the extent necessary to assure such excludability of that interest under the Tax Code.

#### **Defeasance**

If the State shall pay all of the outstanding Bonds, or shall cause them to be paid and discharged in accordance with the next paragraph of this section, or if all payments of principal of and interest on the Bonds, due or to become due, shall otherwise be paid to the Owners of the outstanding Bonds, then the Bond Resolution shall cease and become null and void (except for those provisions surviving in accordance with the last paragraph of this section), and the covenants, agreements and obligations of the Board and the State under the Bond Resolution will be released, discharged and satisfied.

All or any part of the Bonds shall be deemed to have been paid and discharged if: (1) the Registrar/Paying Agent shall, in advance of any payment to the Owners of the outstanding Bonds, have received and set aside sufficient moneys for the payment in full of the principal of and interest on the Bonds, or part thereof, or (2) there shall have been placed in trust for the payment of the Bonds and irrevocably committed to such payment, non-callable Defeasance Obligations (defined below) which are certified by an independent public accounting firm of national reputation to be of such maturities or redemption dates and interest payment dates, and scheduled to bear such interest, as will be sufficient, together with any moneys on deposit with the Registrar/Paying Agent available to pay principal of and interest on the Bonds, without further investment or reinvestment of either the principal amount or the interest earnings on such Defeasance Obligations (which earnings are to be held likewise in trust and so committed, except as provided herein), for the payment in full of all principal of and interest on the Bonds, or part of the Bonds, deemed to have been paid, at their maturity.

As used in the Bond Resolution, "Defeasance Obligations" means, as permitted by law:

- (i) direct obligations of, or obligations the full and timely payment of the principal of and interest on which is unconditionally guaranteed by, or obligations issued by or backed by the full faith and credit of corporations sponsored by, the United States of America;
- (ii) obligations issued or guaranteed as to full and timely payment of principal and interest by any agency or person controlled by and acting as an instrumentality of the United States of America, pursuant to authority granted by the Congress of the United States of America; and

(iii) obligations described in Section 103(a) of the Tax Code (a) provisions for the payment of the principal of, premium, if any, and interest on which (1) shall have been made by the irrevocable deposit, with a bank or trust company acting as a trustee or escrow agent for holders of such obligations, of non-callable securities described in clauses (i) and (ii) above, the maturing principal of and interest on which, when due and payable, without further investment or reinvestment, will provide sufficient moneys to pay when due the principal of and interest on such obligations, and (2) which securities described in clause (i) and (ii) are not available to satisfy any other claim, including any claim of such trustee or escrow agent or of any person claiming through such trustee or escrow agent or to whom such trustee or escrow agent may be obligated, including claims in the event of the insolvency of such trustee or escrow agent or proceedings arising out of such insolvency or (b) rated by either S&P Global Ratings or Moody's Investors Service, Inc., or similar rating agency in its highest rating category (without regard to any refinement or gradation by numerical modifier or otherwise).

Any moneys held in trust in accordance with the defeasance provisions of the Bond Resolution may be invested only in non-callable Defeasance Obligations having maturity dates, or having redemption dates which, at the option of the holder of such Defeasance Obligations, shall not be later than the date or dates at which moneys will be required for the purposes described above. Within fifteen (15) days after any Bonds are deemed to be paid and discharged, a written notice of such deemed payment and discharge shall be given to each registered Owner of Bonds as shown on the registration books kept by the Registrar/Paying Agent on the date on which such Bonds are deemed paid and discharged. Such notice shall state the numbers of the Bonds deemed paid and discharged or state that all Bonds are deemed paid and discharged and set forth a description of the obligations held.

Notwithstanding that Bonds may be deemed to have been paid, any provisions of the Bond Resolution which relates to the maturity of Bonds, interest payments and dates thereof, exchange, transfer and registration of Bonds, replacement of mutilated, destroyed, lost or stolen Bonds, the safekeeping and cancellation of Bonds, nonpresentment of Bonds, and the duties of the Registrar/Paying Agent in connection with all of the foregoing, shall remain in effect and be binding upon the State and the Registrar/Paying Agent until final payment of all Bonds notwithstanding the release and discharge of the Bond Resolution. Notwithstanding any provision of the Bond Resolution to the contrary, any provisions of the Bond Resolution which relates to the excludability of interest from gross income for federal tax purposes shall remain in effect and be binding upon the State and the Registrar/Paying Agent.

## **Amendment of Bond Resolution**

The Bond Resolution may be amended or supplemented from time to time without the consent of or notice to the holders of the Bonds for any of the following purposes: (a) before or after issuance of the Bonds to add to, subtract from, or amend or clarify the list of Projects; (b) to cure any ambiguity, omission, formal defect or inconsistency; or (c) to make any change that, in the judgment of the Board, in reliance upon an opinion of counsel, does not have a material adverse effect on the rights of the Owners of any Bonds; or (d) to achieve compliance with any applicable federal securities or tax laws or to ensure the excludability of interest on the Bonds from the gross income of the Owners of the Bonds for federal income tax purposes or the exemption from registration under applicable federal or state securities laws, trust indenture acts or similar laws.

Except as provided above, the Bond Resolution may only be amended or supplemented by resolution adopted by the Board in accordance with applicable law, with or without receipt by the State of any additional consideration, but with the written consent of the Owners of a majority in principal amount of the Bonds then outstanding; provided, however, that no such resolution shall, without the consent of the Owners of all outstanding Bonds, have the effect of permitting: (i) an extension of the maturity of any Bonds; or (ii) a reduction in the principal amount of, or the rate of interest on, any Bonds; or (iii) a reduction

of the principal amount of Bonds required for consent to such amendatory or supplemental resolution; or (iv) the establishment of priorities as between Bonds issued and outstanding under the provisions of the Bond Resolution; or (v) the modification of, or otherwise affecting, the rights of the Owners of less than all of the Bonds then outstanding.

#### **Remedies of Holders of Bonds**

The registered Owners, or Beneficial Owners, of not less than twenty-five percent (25%) in aggregate principal amount of the Bonds then outstanding may bring an action to protect the rights of the registered Owners and Beneficial Owners of the Bonds under the Bond Resolution in any court of competent jurisdiction, for the specific performance of any covenant or agreement contained in the Bond Resolution or to enjoin any act or thing which may be unlawful or in violation of any right of any Owner of the Bonds. All such proceedings at law or in equity shall be instituted, had and maintained for the equal benefit of all Owners of the Bonds then outstanding. The failure of any registered Owner or Owners or Beneficial Owner or Beneficial Owners of Bonds to so proceed shall not relieve the State or the Board of any obligation to perform any duty under the Bond Resolution. Each right or privilege of such Owner and Beneficial Owner is in addition and cumulative to any other right or privilege, and the exercise of any right or privilege by or on behalf of any registered Owner or Beneficial Owner shall not be deemed a waiver of any other right or privilege.

# **Payment of Principal and Interest**

The Bonds and the interest accruing on the Bonds shall be payable and collectible out of the Bonding Fund, which is pledged for such payment as provided in the Severance Tax Bonding Act. Interest on the Bonds shall be payable by check or draft mailed, or by Automated Clearing House or electronic payment sent, to their registered Owners, as shown on the registration books for the Bonds maintained by the Registrar/Paying Agent at the address appearing in such books at the close of business on the 15th day of the calendar month next preceding each applicable interest payment date (the "Record Date"), or, if such date is not a business day, the first business day thereafter, or in such other manner as may be agreed upon by the Registrar/Paying Agent and the registered Owner of a bond. Interest which is not timely paid or duly provided for shall cease to be payable to the Owners of the Bonds (or of one or more predecessor Bonds) as of the Record Date, but shall be payable to the registered Owners of the Bonds (or of one or more predecessor Bonds) at the close of business on a special record date (the "Special Record Date") for the payment of that overdue interest to be fixed by the Registrar/Paying Agent. The Special Record Date shall be fixed by the Registrar/Paying Agent whenever moneys become available for payment of the overdue interest, and notice of the Special Record Date shall be given to Owners of Bonds not less than 10 days prior to such date. The principal of and interest on the Bonds are payable upon presentation and surrender of the Bonds without deduction for exchange or collection charges at the office of the Registrar/Paying Agent. Principal of and interest on the Bonds are payable in lawful money of the United States of America. If a Bond is not presented for payment at maturity, that Bond will cease to bear interest from the date of maturity.

While registered in the name of DTC or its nominee, payments of principal of and interest on the Bonds shall be made to DTC or its nominee as set forth in the Letter of Representations between DTC and the State.

# TRANSCRIPT AND LEGAL OPINIONS

The Board will prepare an official transcript of proceedings of the authorization and issuance of the Bonds.

Legal matters incident to the issuance of the Bonds (see the form of opinions of Co-Bond Counsel, attached hereto as Appendix D) are subject to the approving legal opinions of Rodey, Dickason, Sloan, Akin & Robb, P.A. and Sherman & Howard L.L.C., Co-Bond Counsel to the State ("Co-Bond Counsel"). The opinions expressed by Co-Bond Counsel are based on existing law as of the delivery date of the Bonds. No opinion is expressed as of any subsequent date nor is any opinion expressed with respect to pending or proposed legislation. A copy of the proposed form of opinions of Co-Bond Counsel is attached hereto as Appendix D.

Legal matters incident to the excludability from gross income for federal and State income tax purposes of interest on the Bonds (see "TAX MATTERS" below and the form of opinion of Tax Counsel, attached hereto as Appendix E) are subject to the approving legal opinions of Gilmore & Bell, P.C., Tax Counsel to the State ("Tax Counsel"). Certain legal matters will be passed upon for the State by Kutak Rock LLP, Disclosure Counsel. Certain legal matters will be passed upon for the State by the Office of the Attorney General of the State of New Mexico.

#### TAX MATTERS

The following is a summary of the material federal and State income tax consequences of holding and disposing of the Bonds. This summary is based upon laws, regulations, rulings and judicial decisions now in effect, all of which are subject to change (possibly on a retroactive basis). This summary does not discuss all aspects of federal income taxation that may be relevant to investors in light of their personal investment circumstances or describe the tax consequences to certain types of owners subject to special treatment under the federal income tax laws (for example, dealers in securities or other persons who do not hold the Bonds as a capital asset, tax-exempt organizations, individual retirement accounts and other tax deferred accounts, and foreign taxpayers), and, except for the income tax laws of the State, does not discuss the consequences to an owner under any state, local or foreign tax laws. The summary does not deal with the tax treatment of persons who purchase the Bonds in the secondary market. Prospective investors are advised to consult their own tax advisors regarding federal, state, local and other tax considerations of holding and disposing of the Bonds.

# **Opinion of Tax Counsel**

In the opinion of Gilmore & Bell, P.C., Tax Counsel to the State, under the law currently existing as of the issue date of the Bonds:

**Federal Tax Exemption.** The interest on the Bonds (including any original issue discount properly allocable to an owner thereof) is excludable from gross income for federal income tax purposes.

Alternative Minimum Tax. Interest on the Bonds is not an item of tax preference for purposes of computing the federal alternative minimum tax.

**State of New Mexico Tax Exemption.** The interest on the Bonds is exempt from income taxation by the State.

Tax Counsel's opinions are provided as of the date of the original issue of the Bonds, subject to the condition that the State and the Agencies (as defined in the Bond Resolution) comply with all requirements of the Internal Revenue Code of 1986, as amended (the "Code") that must be satisfied subsequent to the issuance of the Bonds in order that interest thereon be, or continue to be, excludable from gross income for federal income tax purposes. The State has covenanted to comply with all such requirements. Failure to comply with certain of such requirements may cause the inclusion of interest on the Bonds in gross income for federal income tax purposes retroactive to the date of issuance of the Bonds.

**No Other Opinion.** Tax Counsel is expressing no opinion regarding other federal, state or local tax consequences arising with respect to the Bonds but has reviewed the discussion under the heading "TAX MATTERS."

# **Other Tax Consequences**

Original Issue Discount. For federal income tax purposes, original issue discount is the excess of the stated redemption price at maturity of a Bond over its issue price. The stated redemption price at maturity of a Bond is the sum of all payments on a Bond other than "qualified stated interest" (i.e., interest unconditionally payable at least annually at a single fixed rate). The issue price of a Bond is generally the first price at which a substantial amount of the Bonds of that maturity have been sold to the public. Under Section 1288 of the Code, original issue discount on tax-exempt bonds accrues on a compound basis. The amount of original issue discount that accrues to an owner of a Bond during any accrual period generally equals (1) the issue price of that Bond, plus the amount of original issue discount accrued in all prior accrual periods, multiplied by (2) the yield to maturity on that Bond (determined on the basis of compounding at the close of each accrual period and properly adjusted for the length of the accrual period), minus (3) any interest payable on that Bond during that accrual period. The amount of original issue discount accrued in a particular accrual period will be considered to be received ratably on each day of the accrual period, will be excludable from gross income for federal income tax purposes, and will increase the owner's tax basis in that Bond. Prospective investors should consult their own tax advisors concerning the calculation and accrual of original issue discount.

Original Issue Premium. For federal income tax purposes, premium is the excess of the issue price of a Bond over its stated redemption price at maturity. The stated redemption price at maturity of a Bond is the sum of all payments on a Bond other than "qualified stated interest" (i.e., interest unconditionally payable at least annually at a single fixed rate). The issue price of a Bond is generally the first price at which a substantial amount of the Bonds of that maturity have been sold to the public. Under Section 171 of the Code, premium on tax-exempt bonds amortizes over the term of the Bond using constant yield principles, based on the purchaser's yield to maturity. As premium is amortized, the owner's basis in the Bond and the amount of tax-exempt interest received will be reduced by the amount of amortizable premium properly allocable to the owner, which will result in an increase in the gain (or decrease in the loss) to be recognized for federal income tax purposes on sale or disposition of the Bond prior to its maturity. Even though the owner's basis is reduced, no federal income tax deduction is allowed. Prospective investors should consult their own tax advisors concerning the calculation and accrual of bond premium.

Sale, Exchange or Retirement of the Bonds. Upon the sale, exchange or retirement (including redemption) of a Bond, an owner of the Bond generally will recognize gain or loss in an amount equal to the difference between the amount of cash and the fair market value of any property actually or constructively received on the sale, exchange or retirement of the Bond (other than in respect of accrued and unpaid interest) and such owner's adjusted tax basis in the Bond. To the extent a Bond is held as a capital asset, such gain or loss will be capital gain or loss and will be long-term capital gain or loss if the Bond has been held for more than 12 months at the time of sale, exchange or retirement.

**Reporting Requirements.** In general, information reporting requirements will apply to certain payments of principal, interest and premium paid on the Bonds, and to the proceeds paid on the sale of the Bonds, other than certain exempt recipients (such as corporations and foreign entities). A backup withholding tax will apply to such payments if the owner fails to provide a taxpayer identification number or certification of foreign or other exempt status or fails to report in full dividend and interest income. The amount of any backup withholding from a payment to an owner will be allowed as a credit against the owner's federal income tax liability.

Collateral Federal Income Tax Consequences. Prospective purchasers of the Bonds should be aware that ownership of the Bonds may result in collateral federal income tax consequences to certain taxpayers, including, without limitation, financial institutions, property and casualty insurance companies, individual recipients of Social Security or Railroad Retirement benefits, certain S corporations with "excess net passive income," foreign corporations subject to the branch profits tax, life insurance companies, and taxpayers who may be deemed to have incurred or continued indebtedness to purchase or carry or have paid or incurred certain expenses allocable to the Bonds. Tax Counsel expresses no opinion regarding these tax consequences. Purchasers of Bonds should consult their tax advisors as to the applicability of these tax consequences and other federal income tax consequences of the purchase, ownership and disposition of the Bonds, including the possible application of state, local, foreign and other tax laws.

A copy of the proposed form of opinion of Tax Counsel is attached hereto as Appendix E.

# **LITIGATION**

At the time of the original delivery of the Bonds, the Board will deliver a no-litigation certificate to the effect that no litigation or administrative action or proceeding is pending, or, to the knowledge of the appropriate State officials, threatened, restraining or enjoining, or seeking to restrain or enjoin, the issuance and delivery of the Bonds, the effectiveness of the legislation authorizing the issuance of the Bonds, the levying or collecting of any taxes for the payment of the debt service on the Bonds (other than those cases described in Appendix C, which proceedings are not, in the opinion of the State Attorney General, reasonably expected to have a material effect on the bondholders), or contesting or questioning the proceedings and authority under which the Bonds have been authorized and are to be issued, sold, executed or delivered, or the validity of the Bonds.

The State is a party to various legal proceedings seeking damages or injunctive relief and generally incidental to its operations which proceedings are unrelated to the Bonds, and to the security therefor. The ultimate disposition of such proceedings is not presently determinable. Such proceedings are not, in the opinion of the State Attorney General, reasonably expected to have a material adverse effect on the Bonds or the security for the payment of the Bonds for the following reason: Severance Taxes are the primary source of payment for the Bonds which are limited obligations of the State. See Appendix C for a summary of litigation and administrative action or proceedings that impact Severance Taxes.

#### UNDERWRITING

The Bonds will be sold at a competitive sale on June 22, 2022.

#### FINANCIAL ADVISORS

The Board has retained Fiscal Strategies Group, Inc., as Financial Advisor in connection with the preparation of this Official Statement and with respect to the issuance of the Bonds. Fiscal Strategies Group, Inc. has contracted with Public Resources Advisory Group (together with Fiscal Strategies Group, Inc., the "Financial Advisors") with respect to the issuance of the Bonds. The Financial Advisors are not obligated to undertake, and have not undertaken to make, an independent verification or to assume responsibility for the accuracy, completeness, or fairness of the information contained in this Official Statement nor the information, covenants and representations contained in any of the bond documentation with respect to the federal income tax status of the Bonds. The Financial Advisors are independent advisory firms and are not engaged in the business of underwriting, trading or distributing municipal securities or other public securities. The financial advisory fee for services performed with respect to the Bonds is contingent upon the issuance and delivery of the Bonds but is payable from the Bonding Fund.

#### RATINGS

The Bonds have received ratings from S&P Global Ratings and Moody's Investors Service as set forth on the cover of this Official Statement. Such ratings reflect only the views of the respective organizations. An explanation of the significance of each rating may be obtained from the rating agency furnishing such rating. There is no assurance that such will continue for any given period of time or that they will not be revised downward or withdrawn entirely by such rating agencies if, in the judgment of such rating agencies, circumstances so warrant. Any downward revision or withdrawal of either rating can be expected to have an adverse effect on the market price of the Bonds.

# CONTINUING DISCLOSURE UNDERTAKING

The Board will agree, by means of a continuing disclosure undertaking (the substantial form of which appears in Appendix F) to be delivered to the purchaser of the Bonds at closing, for the benefit of owners of the Bonds, to provide certain annual financial information relating to the State by no later than 210 days after the end of each fiscal year of the State, commencing with the fiscal year ending June 30, 2022, and to provide notices of occurrence of certain enumerated events. The Board will further agree in the continuing disclosure undertaking that if its audited financial statements are not provided as part of the annual financial information, the Board will provide such audited statements when available. The annual financial information and audited financial statements (when available) and material event notices will be filed by the Board with the Municipal Securities Rulemaking Board (through EMMA) and with any New Mexico State Information Depository. In the event of a failure of the Board to comply with any provision of the continuing disclosure undertaking, any owner of Bonds (including beneficial owners of the Bonds) may seek specific performance by court order from the First Judicial District Court in Santa Fe County, New Mexico.

The continuing disclosure undertaking with respect to the Bonds will be in effect from and after the issuance and delivery of the Bonds and shall extend to the earliest of: (i) the date the principal and interest on the Bonds is paid or deemed paid; (ii) the date the Board is no longer an "obligated person" with respect to the Bonds within the meaning of the Rule; and (iii) the date on which those portions of the Rule which require the continuing disclosure undertaking are held invalid or repealed.

#### **MISCELLANEOUS**

The foregoing summaries, descriptions and references do not purport to be comprehensive or definitive, and such summaries, descriptions and references are qualified in their entirety by reference to each statute, document, exhibit or other materials summarized or described. The instruments and other materials referred to in this Official Statement may be examined, or copies thereof will be furnished in reasonable amounts, upon written request to the New Mexico State Board of Finance, 407 Galisteo Street, Bataan Memorial Building, Room 181, Santa Fe, New Mexico 87501, or by telephone at (505) 827-4980.

Statements made in this Official Statement involving matters of opinion, forecasts or estimates, whether or not expressly so stated, are intended as such and not as representations of fact. The Appendices are integral parts of this Official Statement and must be read with all other parts of this Official Statement.

This Official Statement has been authorized and issued by the Board.

# STATE BOARD OF FINANCE OF THE STATE OF NEW MEXICO

By:		
-	President	

#### APPENDIX A

# GENERAL INFORMATION CONCERNING THE STATE OF NEW MEXICO

The State, admitted as the forty-seventh state on January 6, 1912, is the fifth largest state by area, containing approximately 121,593 square miles. The estimated 2020 population of the State is 2,106,319 according to the United States Census Bureau. The State has a semiarid subtropical climate with light precipitation. Its climate is characterized by sunshine and bright skies in both winter and summer. Every part of the State receives no less than 70 percent sunshine year-round. Humidity ranges from 30 to 60 percent. Thunderstorms in July and August bring most of the moisture. December to March snowfalls vary from 2 inches (lower Rio Grande Valley) to 300 inches (north central mountains).

# **Governmental Organization**

The Executive Branch of State government consists of a Governor, Lieutenant Governor, Secretary of State, State Auditor, State Treasurer, Attorney General, and Commissioner of Public Lands. These officials are elected to four-year terms beginning January 1 after their election. An elected Executive Branch officer may succeed himself or herself in office once. The primary functions of the Executive Branch are currently carried out by the offices of each elected Executive Branch officeholder, in addition to approximately 22 cabinet departments, each headed by a cabinet secretary appointed by the Governor and approved by the Senate, and approximately 9 cabinet-level agencies. Elections for all statewide offices were held on November 6, 2018.

The State Board of Finance has seven voting members consisting of the Governor, the Lieutenant Governor, the State Treasurer, and four members appointed by the Governor with the advice and consent of the Senate. No more than two appointed members may be from the same political party. The DFA Secretary serves as the Executive Officer of the Board and is a non-voting Board member. The Board, in addition to other powers and duties provided by law, has general supervisory authority over the fiscal affairs of the State and over the safekeeping and depositing of all money and securities belonging to, or in the custody of, the State. The Governor serves as the President of the Board.

The DFA is the principal financial organization of State government and performs through its divisions the duties and functions relating to State and local government financing and general administration. The executive and administrative head of the DFA is the Secretary, who is appointed by the Governor with the advice and consent of the Senate. The Board of Finance Division of the DFA provides operational, analytical and administrative support to the Board. The Director of the Board is appointed by the DFA Secretary with the approval of the Board.

The Legislature consists of 112 members and is divided into a Senate and a House of Representatives. Senators are elected for four-year terms and members of the House are elected for two-year terms. The Legislature convenes in regular session annually on the third Tuesday in January. Regular sessions are constitutionally limited in length to 30 calendar days in even-numbered years and 60 calendar days in odd-numbered years. In 2021 a 60-day regular session convened on January 19, and in 2022 a 30-day regular session convened on January 18. Special sessions of the Legislature may be convened by the Governor. On March 30, 2021, the Governor convened a first special session, running from March 30 through March 31, for the Legislature to address legislation not taken up in the regular session, citing COVID-19 precautions as one of the reasons the legislature did not complete its work fully by the end of the 60-day session. The first special session focused on cannabis legalization and economic development reform legislation. The Governor convened a second special session on December 6, 2021, to finalize and approve new legislative district maps, as required once each decade by the State constitution. The special session also addressed appropriating outstanding American Rescue Plan Act funds. The Governor

convened a third special session on April 5, 2022, to take up measures of economic relief in the face of rising costs to consumers via tax relief and to pass a revised supplemental spending bill.

Extraordinary sessions may be convened by the Legislature under certain limited circumstances. Legislators do not receive any salary but do receive per diem and mileage allowances while in session or performing official State business.

The judicial branch is composed of a statewide system including Magistrate and District Courts, the Court of Appeals and the Supreme Court. The District Courts are the trial courts with general jurisdiction.

# State Budget for Fiscal Years 2018 through 2022

*Fiscal Year 2018*. In Fiscal Year 2018, recurring revenues were \$6.8 billion, representing an increase of 15.8 percent over Fiscal Year 2017 levels. Oil- and natural gas-related revenue increased by 37.7 percent over Fiscal Year 2017 levels. New Mexico oil prices averaged \$55.05 per barrel, while New Mexico natural gas prices averaged \$3.47 per mcf. Oil volumes increased by 31 percent in Fiscal Year 2018, and natural gas volumes increased by 10 percent. Non-oil- and natural gas-related revenue increased by 1.8 percent, reflecting increases of 18.3 percent in gross receipts tax, 10 percent personal income tax and a decrease of 21.3 percent in insurance premiums tax.

In the 2017 special legislative session, action was taken to increase Fiscal Year 2018 non-recurring revenue, including the transfer to the General Fund of \$8 million of governmental gross receipts tax revenue that would otherwise pass to the New Mexico Finance Authority and the temporary suspension of an annual \$900,000 distribution to the legislative retirement fund in Fiscal Years 2018 and 2019 conditional on a determination by the Public Employees Retirement Association that the funded ratio remains at or above 100 percent.

Legislation passed during the 2017 special session included the establishment of a natural resource tax stabilization reserve to minimize the volatility of oil and gas revenue and provide additional rainy-day funds to protect against sharp declines in revenue. The legislation requires any revenues generated from the Oil and Gas Emergency School Tax that are in excess of the 5-year average for that revenue source to be deposited into the Tax Stabilization Reserve Fund, which is part of the General Fund reserves. Appropriations from the Tax Stabilization Reserve Fund require a super majority and a declaration from the governor that the appropriation is necessary for public peace, health or safety. The Fiscal Year 2019 distribution to the Tax Stabilization Reserve Fund was \$182.8 million. The Fiscal Year 2020 distribution was \$166.1 million. In Fiscal Year 2021, the formula for distribution to the Tax Stabilization Reserve Fund became more complex. See the discussion of Fiscal Year 2021 below.

In August of 2017, after issuance of the State of New Mexico Capital Projects General Obligation Bonds, Refunding Series 2017B (the "Series 2017B Bonds"), the State discovered that its State of New Mexico Capital Projects General Obligation Bonds, Series 2015, dated March 25, 2015 (the "Series 2015 Bonds"), which were intended to be refunded with a portion of the proceeds of the Series 2017B Bonds, were not subject to redemption prior to maturity. The State of New Mexico Capital Projects General Obligation Bonds, Series 2013, dated April 23, 2013 (the "Series 2013 Bonds") were refunded with a portion of the proceeds of the Series 2017B Bonds, were paid in full on September 1, 2017 and are no longer outstanding. On August 25, 2017, the Board passed a resolution directing that a portion of the Series 2017B Bond proceeds, which were initially invested in U.S. Government defeasance securities for the intended legal defeasance of the Series 2015 Bonds, be liquidated and the proceeds thereof be reinvested in municipal securities to be held in escrow to achieve a full or partial economic refunding (but not legal

defeasance) of the Series 2015 Bonds. Such proceeds have since been reinvested by the State in municipal securities. Accordingly, none of the Series 2015 Bonds have been legally defeased.

*Fiscal Year 2019*. In Fiscal Year 2019, recurring revenues were \$8.0 billion, representing an increase of 17.5 percent over Fiscal Year 2018. Oil- and natural gas-related revenues increased by 45.7 percent over Fiscal Year 2018. In Fiscal Year 2019 New Mexico oil prices averaged \$51.80 per barrel, while New Mexico natural gas prices averaged \$3.08 per mcf. Oil volumes increased by 45.8 percent in Fiscal Year 2019, and natural gas volumes increased by 15,7 percent. Non-oil- and natural-gas related revenue increased by 11.7 percent, reflecting increases of 12.3 percent in gross receipts tax, 10.1 percent in personal income tax, and 20.5 percent in insurance premiums tax.

Fiscal Year 2020. The 2020 special session was held in June to address the State's fiscal outlook. The following actions were taken to address the recurring budget for Fiscal Year 2021: targeted decreases of 1 to 4 percent in the State budget, elimination of 4 percent salary increases for State employees, and usage of \$750 million of federal Coronavirus Relief Fund ("CRF") monies for those agencies providing COVID-19 pandemic response. The 2020 special session adjusted the general fund recurring budget downward by \$414 million to \$7.2 billion and the nonrecurring budget downward by \$183.7 million to \$138.4 million.

The September 2020 forecast outlook was a direct result of both the oil price volatility experienced in early 2020 from the Saudi Arabia and Russia oil price war and the continuing COVID-19 healthcare crisis. While the forecast weighed all available information, the nature of the situation at the time was unprecedented. The actual outcomes for the State's finances at the time were dependent on a variety of factors: the epidemiological path of the virus, the strategies for reopening the New Mexico and U.S. economies, the time it would take consumer confidence to rebound, the effect of business closures on the long-term viability of the State's businesses, the degree to which temporary layoffs become permanent, and the impact of global oil supply and demand on oil prices and the associated effect on the State's oil production.

Fiscal Year 2020 recurring revenues were \$7.86 billion, representing a decline of 1.9 percent over Fiscal Year 2019 levels. Oil- and natural gas-related revenues were projected to decrease by 22.2 percent compared to Fiscal Year 2019 levels. However, after considering an unprecedented federal land lease payment of \$497 million, oil and natural gas revenues increased by 9.9 percent. In Fiscal Year 2020 New Mexico oil prices averaged \$44.02 per barrel, while New Mexico's natural gas prices averaged \$1.91 per mcf. Oil volumes increased by 23.4 percent in Fiscal Year 2020, and natural gas volumes increased by 11.3 percent. Gross receipts tax revenue increased by 11.9 percent over the prior fiscal year. Non-oil- and natural gas-related revenue increased by 3.4 percent.

Fiscal Year 2021. All states across the country were impacted by the COVID-19 pandemic, however, most reported better-than-expected revenue collections and improved forecasts throughout Fiscal Year 2021. The State of New Mexico was no different, and the overall economic impact of the COVID-19 pandemic hindered economic activity and State revenues in Fiscal Year 2021. However, State revenues did not decline as much as expected in early revenue estimates of Fiscal Year 2021 due to several factors. First, the 2020 economic downturn impacted various sectors of the economy differently. Low-wage sectors such as leisure and hospitality bore the brunt of the economic downturn, while high-wage sectors such as professional/business services, healthcare, and finance all but recovered. Second, the negative impacts of the economic downturn were mitigated by unprecedented national fiscal stimulus measures totaling \$5.9 trillion. These fiscal stimulus packages are the federal Coronavirus Aid, Relief, and Economic Security Act ("CARES Act") (\$2.4 trillion), the December 2020 stimulus package (\$900 billion), and, in early 2021, the American Rescue Plan Act ("ARPA") (\$1.9 trillion). The three fiscal stimulus measures provided crucial assistance and prevented an even worse downturn. Measures employed included unemployment

insurance, stimulus checks to individuals, aid to small businesses, and aid to state and local governments. Gross receipts tax revenues did not decline as severely as prior forecasts expected, mainly due to federal fiscal and monetary policy interventions. Personal income tax revenue increased by 12.5 percent when compared to the prior year. Lastly, in New Mexico, the better-than-expected oil price recovery and oil production had a significant impact on overall general fund revenues. According to the December 2021 consensus revenue forecast, Fiscal Year 2021 recurring revenues were \$8 billion, representing an increase of 2.9 percent over the Fiscal Year 2020.

Fiscal Year 2021 felt the impact of the oil price volatility experienced in early 2020 from the Saudi Arabian and Russian oil price war and the impacts of the COVID-19 pandemic. However, the oil markets experienced a better-than-expected oil price recovery. According to the U.S. Energy Information Administration, the West Texas Intermediate ("WTI") oil prices reached a monthly average of \$39.40 per barrel in October of 2020 and gained ground to \$59.05 per barrel by February 2021. In March 2021, WTI prices reached above \$65 per barrel. Gross oil- and natural gas-related revenues increased by 12 percent compared to Fiscal Year 2020. In Fiscal Year 2021, New Mexico oil prices averaged \$50.58 per barrel, while natural gas prices averaged \$3.40 per mcf. Oil volumes increased by 10.8 percent, and natural gas volumes increased by 16.8 percent in Fiscal Year 2021.

In Fiscal Year 2021, the State was also influenced by two federal executive orders impacting the oil and natural gas industry, both issued in the second half of January. The "Executive Order on Tackling the Climate Crisis at Home and Abroad" paused new federal land leases but did not directly impact existing leases nor did it impact existing or pending permits at the time. This executive order did not have an end date. But in June 2021, a federal judge issued a preliminary injunction requiring the Interior Department to resume leasing of federal onshore and offshore properties for oil and gas exploration. The Secretarial Order 3395 issued a 60-day pause on administrative authority from Bureau of Land Management ("BLM") field staff to approve leases, rights of way, surface disturbances, and permits to drill. This order expired on March 21, 2021, and the U.S. Department of Interior stated that BLM officials would process applications for permits. The federal executive orders had minimal impact on New Mexico oil production.

Legislation passed during the 2020 regular session established the Early Childhood Trust Fund ("ECTF") and provided that excess Oil and Gas Emergency School Tax is distributed to either the ECTF or the Tax Stabilization Reserve Fund, or a portion to each, depending on the state reserve conditions. If the balance in the state reserves for the current fiscal year, prior to the distribution, is equal to or greater than 25 percent of the aggregate recurring appropriations for the current fiscal year from the general fund, the excess Oil and Gas Emergency School Tax revenue shall be distributed to the ECTF. If the reserve balance is less than 25 percent of the aggregate recurring appropriations for the current fiscal year from the general fund, the excess Oil and Gas Emergency School Tax revenue shall be distributed to the Tax Stabilization Reserve Fund, but limited only to the amount necessary to bring the balance of state reserves equal to 25 percent of recurring appropriations from the general fund. Any remaining excess revenue is distributed to the ECTF. In Fiscal Year 2021, state reserve balances were 35.4 percent of recurring appropriations, and therefore the excess Oil and Gas Emergency School Tax revenue of \$342.7 million was distributed to the ECTF rather than the Tax Stabilization Reserve Fund.

Fiscal Year 2022. According to the DFA February 2022 revenue forecast, in Fiscal Year 2022, estimated recurring revenues are expected to be \$8.165 billion, representing an increase of 1.3 percent over Fiscal Year 2021. Oil- and natural gas-related revenues to the general fund are expected to increase by 5 percent. New Mexico oil prices are expected to average \$71.50 per barrel, while New Mexico's natural gas prices are expected to average \$5.00 per mcf. Oil volumes are anticipated to increase by 26.9 percent in Fiscal Year 2022, and natural gas volumes are expected to increase by 13.6 percent. Non-oil- and natural gas-related revenue is anticipated to increase by a modest 0.6 percent. Total recurring revenue is expected

to increase by 1.3 percent in Fiscal Year 2022 over Fiscal Year 2021. The slower growth in Fiscal Year 2022 is mainly due to legislative adjustments to gross receipts and personal income tax revenue.

# **Education Funding Litigation**

The State's process to fund public education on a uniform and adequate basis has been challenged in various courts, including the First and Eleventh Judicial District Courts.

In 2014, two different plaintiff groups filed lawsuits in the First Judicial District Court for the State of New Mexico in Santa Fe County, each of which challenged the sufficiency of school funding and the school funding formula, specifically as applied and related to the needs of at-risk students. The two lawsuits were consolidated (*Martinez, et al. v. the State of New Mexico* consolidated with *Yazzie, et al. v. the State of New Mexico*, No. D-101-CV-2014-00793) and proceeded to a bench trial in the summer of 2017. On February 14, 2019, the Court entered a Final Judgment and Order. The Court concluded that the State violated the Education Clause, the Equal Protection Clause, and the Due Process Clause of the New Mexico Constitution. The Court required the State to take necessary steps to ensure schools have resources, including funding and accountability measures, to give at-risk students an opportunity to obtain a sufficient education.

In 1998, the Zuni Public School District filed a lawsuit in the Eleventh Judicial District Court for the State of New Mexico in McKinley County (*Zuni Public School District, et al., v. the State of New Mexico*, et al., No. D-1113-CV-9800014) seeking a declaratory judgment that the State's method of funding of capital improvements for public schools violated the State Constitution's requirement to provide for a uniform and adequate system of funding capital improvements, specifically as applied and related to the needs of the students of the Zuni Public School District and Gallup-McKinley County School District No.1.

On December 29, 2020, the trial court filed a Decision and Order ruling in favor of the Plaintiffs. The December 29, 2020 order is a final appealable judgment. It provides declaratory relief in the form of a finding that the State's Public School Capital Outlay Act, NMSA 1978, Sections 22-21-1 to -12 (1975, as amended through 2020) and Public School Capital Improvements Act, NMSA 1978, Sections 22-25-1 to -11 (1975, as amended through 2020) are unconstitutional. It also enjoins the Legislature to create and implement a statutory scheme consistent with Article XII, Section 1 of the State Constitution. Notably, the decision does not expressly or indirectly reference the State's Severance Tax Bonding Act, NMSA 1978, Sections 7-27-1 to -27 (1961, as amended through 2021). The matter was appealed to the New Mexico Court of Appeals on July 19, 2021 as cause NO. A-1-CA-39902, where it remains pending.

As these educational funding litigation cases go through potential appeals, post-trial discovery and any remedial measures, the outcomes of such litigation may impact the State's education funding processes and could impact the State's budget, but the extent of such impact is currently unknown.

### Pension and Other Retirement Funds and Benefits

Legislative History. The Legislature enacted the Educational Retirement Act, Section 22-11-1 et seq. NMSA 1978, the Public Employees Retirement Act, Section 10-11-1 et seq. NMSA 1978, and the Retiree Health Care Act, Sections 10-7C-1 through 10-7C-19, NMSA 1978, which created the retirement plans that cover most employees of the State and its political subdivisions. These retirement plans are managed by the Educational Retirement Board ("ERB"), the Public Employees Retirement Association ("PERA") and the New Mexico Retiree Health Care Authority ("NMRHCA") and are described below. The Legislature establishes all financing provisions of the plans and the provisions are not subject to negotiation. Financing provisions include employee and employer contributions, fund investment provisions and benefit provisions. In 1998, the voters amended the State Constitution, adopting Section 22

of Article XX, which states that upon meeting the minimum service requirements of an applicable retirement plan created by law for employees of the State or any of its political subdivisions or institutions, a member of a plan shall acquire a vested property right with due process protections under the applicable provisions of the New Mexico and United States Constitutions. The amendment also stated that nothing in Section 22 shall be construed to prohibit modifications to retirement plans that enhance or preserve their actuarial soundness.

**Educational Retirement Board—Historic Financial Information**. The ERB had 163,314 members as of June 30, 2021, including active, retired, inactive vested and inactive non-vested members. The market value of Educational Retirement Fund (the "Fund") as of June 30, 2021, was \$16.4 billion. The ERB had a net investment gain for Fiscal Year 2021 of 28.76 percent.

As of June 30, 2021, the unfunded accrued actuarial liability ("UAAL") had a 42-year amortization period. The calculation of the funding policy contribution has been updated to reflect an open group projection, recognizing new hire benefits as well as anticipated cost-of-living adjustments less than the assumed 1.80 percent while the plan is less than fully funded.

**Schedule of Statutorily Mandated ERB Contribution Rates** 

Wage Category	Fiscal Year(s)	Date Range	Member Rate	<b>Employer Rate</b>	Total
\$20k or less	2010–2013	07/01/2009-06/30/2013	7.90%	12.40%	20.30%
	2014	07/01/2013-06/30/2014	7.90%	13.15%	21.05%
	2015–2019	07/01/2014-06/30/2019	7.90%	13.90%	21.80%
\$24k or less	2020–2021	07/01/2019-06/30/2021	7.90%	14.15%	22.05%
	2022	07/01/2021-06/30/2022	7.90%	15.15%	23.05%
	2023	07/01/2022-06/30/2023	7.90%	17.15%	25.05%
	2024-Future	07/01/2023-Future	7.90%	18.15%	26.05%
Over \$20k	2010–2011	07/01/2009-06/30/2011	9.40%	10.90%	20.30%
	2012	07/01/2011-06/30/2012	11.15%	9.15%	20.30%
	2013	07/01/2012-06/30/2013	9.40%	10.90%	20.30%
	2014	07/01/2013-06/30/2014	10.10%	13.15%	23.25%
	2015–2019	07/01/2014-06/30/2019	10.70%	13.90%	24.60%
Over \$24k	2020–2021 2022	07/01/2019–06/30/2021 07/01/2021–06/30/2022	10.70% 10.70%	14.15% 15.15%	24.85% 25.85%
	2023	07/01/2022-06/30/2023	10.70%	17.15%	27.85%
	2024-Future	07/01/2023-Future	10.70%	18.15%	28.85%

Source: New Mexico Statutes Annotated 1978, Section 22-11-21, as amended

In 2019 legislation amending Section 22-11-21 NMSA 1978 was enacted to increase the employer contribution rate to 14.15 percent and to increase to \$24,000 the threshold for higher employee contributions. These changes became effective July 1, 2019. In 2021 legislation amending Section 22-11-21 NMSA 1978 was enacted to increase the employer contribution rate to 15.15 percent beginning July 1, 2021. In 2022, legislation amending Section 22-11-21 NMSA 1978 was enacted to increase the employer contribution rate to 17.15 percent beginning July 1, 2022, and 18.15 percent beginning July 1, 2023.

Certain employees of New Mexico universities and colleges are eligible to elect to participate in the Alternative Retirement Plan ("ARP"), a defined contribution retirement plan available to certain faculty and professional employees. Employees who do not elect to participate in the ARP remain members of the

regular defined benefit retirement plan. Each ARP participant contributes to the ARP the same amount that he or she would be required to contribute to the defined benefit plan if he or she were a member of that plan. Colleges and universities, as the employers of ARP participants, contribute the same amount that the employer would be required to contribute to the defined benefit plan if the participant were a member of that plan. From July 1, 2021, through June 30, 2022, 4.25 percent of the employer statutorily mandated contribution for ARP participants is provided to the defined benefit plan. From July 1, 2021, through June 30, 2022, the employer contribution rate is 15.15 percent, which means that colleges and universities contribute 10.90 percent of participating employees' gross salary to the ARP vendor on behalf of the participant and 4.25 percent of the employees' gross salary to the defined benefit plan to offset the effect of having these employees not participate in the defined benefit plan. The rate increases to 6.25 percent beginning July 1, 2022, and 7.25 percent beginning July 1, 2023. The colleges and universities are responsible for submitting the balance of the employers' contribution and the employees' contribution directly to the ARP vendors on behalf of the participants.

ERB Funded Ratio; Impact of Actuarial Assumptions and Changes to the Discount Rate. The ERB implemented Governmental Accounting Standards Board ("GASB") Statement No. 67 requirements with its June 30, 2013, financial statements. GASB Statement No. 67 ("GASB 67") requires ERB to report net pension liability ("NPL"), which is measured as total pension liability less the amount of the plan's fiduciary net position. GASB 67 replaced GASB 25, which had required ERB to report the annual required contribution of the employer ("ARC") and the percentage of the ARC contributed. ERB meets 100 percent of its statutorily required employer contributions annually. The following table lists the ARC, NPL and the ERB funded ratio, for Fiscal Years 2017 through 2021. The funded condition of the plan is measured by the funded ratio, which is the ratio of the actuarial value of assets to the actuarial accrued liability. The funded ratio increased from 2020 to 2021. The increase was primarily due to the investment gains on the smoothed or actuarial value of the assets and demographic losses, primarily related to salary increase experience. The NPL of \$7,087,469,701, measured as the total pension liability, less the plan's fiduciary net position as of June 30, 2021, was calculated based on an expected rate of return on plan investments of 7.00 percent. The current NPL decreased by 65 percent compared to the Fiscal Year 2020 NPL of \$20,265,889,826. The change for the fiscal year ending June 30, 2021, includes the change in the blended discount rate from 3.89 percent as of June 30, 2020, to the single discount rate of 7.00 percent as of June 30, 2021. Based on the assumptions and projection of cash flows, the pension plan's fiduciary net position at June 30, 2020, future contributions were insufficient to finance all projected future benefit payments of current plan members. As a result, the long-term expected rate of return of 7.00 percent was used to measure total pension liability as of June 30, 2020, until assets are depleted, then the plan must use the long-term municipal bond rate, which was 2.45 percent, resulting in a blended discount rate of 3.89 percent. The 2021 single discount rate was based on the expected rate of return on pension plan investments of 7.00 percent.

**ERB Funded Ratio** 

Fiscal Year	Net Pension Liability Fiscal Year (GASB 67)		Funded Ratio (Actuarial Valuation)		
2017	\$11,113,468,372	52.95%	62.9%		
2018	11,891,330,976	52.17	63.5		
2019	7,577,302,491	64.13	62.9		
2020	20,265,889,826	39.11	60.4		
2021	7,087,466,701	69.77	62.8		

Source: Educational Retirement Board.

The ERB also implemented GASB 68 early with its June 30, 2014, financial statements. GASB 68 requires the plan's participating employers to recognize their pro rata share of NPL on their balance sheets.

ERB pensions are adjusted annually by a cost of living adjustment ("COLA") beginning on the later of either July 1 of the year in which a member reaches age 65 (for members beginning ERB membership before July 1, 2013) or age 67 (for members beginning ERB membership on or after July 1, 2013) or July 1 following the year a member retires. Senate Bill 115 (Chapter 61, Laws 2013) reduced the amount of the COLA until ERB is 100 percent funded. The amount of the adjustment is determined by the change in the Consumer Price Index ("CPI"), the retiree's pension amount and the retiree's service credit. Pensions cannot be decreased if there is a decrease in the CPI.

In December 2013, the Supreme Court of New Mexico, in *Bartlett v. Cameron*, 2014-NMSC-002, rejected the claims of certain retired teachers, professors and other public education employees challenging the state constitutionality of Senate Bill 115 to the extent that it reduces the future amounts that all education retirees might receive as an annual COLA. The court held that Article XX Section 22 of the State Constitution did not grant the retirees a right to an annual COLA based on the formula in effect on the date of their retirement. The court held that any future COLA to a retirement benefit is merely a year-to-year expectation that, until paid, does not create a property right under the State Constitution. Once paid, the COLA by statute becomes part of the retirement benefit and a property right subject to those constitutional protections.

The Public Employees Retirement Association—Historic Financial Information. PERA had 47,679 active members as of June 30, 2021. As of June 30, 2021, the total market value of the PERA Fund was \$17.6 billion. The Fiscal Year 2021 PERA total fund investment return was (24.02) percent. (Information as of June 30, 2021, is the most recent available.)

PERA performs annual actuarial valuations of the retirement funds it administers. In 2019, PERA actuaries, Cavanaugh Macdonald Consulting, LLC, conducted an experience study for the four-year period ending June 30, 2018, testing actuarial assumptions currently used in its valuations. The PERA Board accepted the actuary's recommended economic assumptions that the assets, benefit values, reserves and computed contribution rates reflect utilization of an inflation rate of 2.5 percent per annum and, based on the clear trend in lowering return expectations, decreased the real return assumption to 4.75 percent, reflecting an investment rate of return of 7.25 percent. The Board also adopted real wage inflation and payroll growth assumptions of 3.0 percent, each compounded annually, as well as revised retirement assumptions and adoption of the RPH-2014 Blue Collar mortality table.

The assumed investment return is one of the most significant assumptions in the annual actuarial valuation process as it is used to discount the expected benefit payments for all active, inactive and retired members. Minor changes in this assumption can have a major impact on valuation results. The change in the assumed rate of return recommended by the PERA's outside actuaries was made after consultations with the PERA's internal investment staff and its general investment consultant. The decrease in the real return assumption from 5.00 percent to 4.75 percent will be used as the discount rate used to measure the total pension liability. The projection of cash flows used to determine the discount rate assumed that future contributions will be made in accordance with statutory rates. On this basis, the pension plan's fiduciary net position together with the expected future contributions are sufficient to provide all projected future benefit payments of current plan members as determined in accordance with GASB 67.

PERA member and employer contribution rates are established by State statute. In 2020, the Legislature amended the PERA Act, NMSA 1978 10-11-1 et seq. to increase the employer contribution rate by 2.0 percent beginning July 1, 2020, in 0.5 percent increments over the next four fiscal years, and to increase member contribution rates by 2.0 percent beginning July 1, 2020, in 0.5 percent increments over the next four fiscal years. There will be a two-year delay before any increased contributions for municipal or county employees and their employers. Cavanaugh Macdonald Consulting, LLC completed an actuarial

valuation of the PERA Fund, Judicial Retirement Fund, Magistrate Fund, Legislative Division and Volunteer Firefighter Fund for the fiscal year ending June 30, 2020.

Actuarial information for each fund as of June 30, 2021, is shown in the table below.

# Summary of State Retirement Funds Managed by PERA As Of June 30, 2021 (Dollars In Thousands)

	PERA <sup>(1)</sup>	Judicial	Magistrate	VFF	Legislative
Membership	115,222	359	193	9,735	338
Actuarial Information					
Accrued Liability (2)	23,042,469	176,535	60,355	50,150	32,766
Actuarial Value of Assets (3)	16,460,210	94,024	32,644	78,490	46,180
Unfunded (Overfunded) Accrued Liability	6,582,259	82,510	27,710	(28,339)	(13,414)
Present Value of Statutory Obligations	25,957,941	201,742	66,674	61,519	37,626

<sup>(1)</sup> Includes both the State and municipal divisions.

Source: Public Employees Retirement Association.

As of June 30, 2021, PERA has an amortization or funding period of 72 years, based on the employer and member contribution rates in effect as of July 1, 2021. Member and employer rates are established pursuant to Section 10-11-1 through 10-11-142 NMSA 1978. The funded ratio (ratio of the actuarial value of assets to accrued actuarial liability) was 71.40 percent as of June 30, 2021, and the UAAL of the PERA Fund decreased \$68 million to approximately \$6.5 billion. The State's portion of the UAAL of the PERA Fund is 60.6 percent, or \$3.9 billion. Prior to 2021 pension reform, the funded ratio was 69.9 percent, the UAAL of the PERA Fund was calculated to be approximately \$6.67 billion and the amortization or funding period was infinite. Based on the recent experience study for the four-year period ending June 30, 2017, the economic and demographic assumptions were updated for the valuation. The changes in assumptions resulted in an increase of \$564.0 million to the PERA fund liabilities and a decrease of 1.95 percent to the funded ratio. The total actuarial loss due to investment experience of the total PERA fund was \$198.9 million and the loss on non-investment experience, which consists primarily of demographics (membership, mortality, retirement) totaled \$202.5 million. On a market value basis, PERA's funded ratio is approximately 71.40 percent as of June 30, 2021. Current 30-year projections indicate the PERA Fund will be 105.6 percent funded in 2044, assuming all economic and demographic assumptions are met.

In 2021, PERA implemented GASB 67 for the eighth year. PERA will also produce an audited Schedule of Employer Allocations and Pension Amounts in early 2022 to assist its employer participants in implementing GASB 68. GASB 68 requires participating local governments to recognize their pro rata share of net pension liability and other pension elements on the face of their financial statements. The total NPL as of June 30, 2021, for the PERA Fund allocated to its nearly 195 cost sharing employers that participate in the Fund is approximately \$5.2 billion.

In 2021, PERA completed the Schedule of Employer Allocations required by GASB 68 and provided local governments with the allocation percentage necessary to derive an employer's proportionate share of the collective NPL as of June 30, 2021. PERA continues to provide outreach and assistance to local governments to ensure local governments continue to receive pertinent allocation information required by GASB 67 and 68.

<sup>(2)</sup> Includes the accrued liability of both the retired and active members.

<sup>(3)</sup> The valuation of assets is based on an actuarial value of assets whereby gains and losses relative to a 7.25 annual rate of return are smoothed over a four-year period.

The following table lists the funded ratios for each individual PERA fund for Fiscal Years 2017 through 2021.

Funded Ratio of State Retirement Funds Managed by PERA

Fiscal Year	PERA	Judicial	Magistrate	VFF	Legislative
2017	74.9	61.7	61.3	146.6	151.4
2018	71.6	56.3	55.6	141.5	137.7
2019	69.9	55.1	54.3	142.5	136.9
2020	70.3	53.5	53.4	146.8	138.3
2021	71.4	53.3	54.1	156.5	140.9

Source: Public Employees Retirement Association.

Legislative changes enacted during the 2009 through 2016 legislative sessions also amended various provisions of the Public Employees Retirement Act to improve the long-term stability of the fund. House Bill 573 (Chapter 288, Laws 2009) included training requirements for members of the PERA Board. House Bill 854 (Chapter 125, Laws 2009) modified employer and employee contributions to the State's retirement funds for Fiscal Years 2010 and 2011, shifting 1.5 percent of the annual contribution rate from employers to employees, for those employees with a full-time equivalent salary greater than \$20,000. House Bill 628 (Chapter 178, Laws 2011) extended the existing 1.5 percent shift made in House Bill 854 through Fiscal Year 2013 and shifted an additional 1.75 percent of the annual contribution rate from employers to employees for Fiscal Year 2012. The additional 1.75 percent of the annual contribution rate shifted back from the employees to the employers for Fiscal Year 2013. The 1.5 percent contribution shift from the employers to the employees remained in place through Fiscal Year 2013. House Bill 628 also required an actuarial study by PERA prior to September 20, 2013 to analyze whether contribution rate changes have had an adverse actuarial effect on the retirement systems.

Senate Bill 27 (Chapter 225, Laws 2013) significantly amended the Public Employees' Retirement Act by creating a new tier of reduced benefits for new hires. The law reduced the cost of living adjustments for all current and future retirees; delays the application of cost of living adjustments for certain future retirees; suspends the cost of living adjustments for certain return-to-work retirees; provided for an increase in the statutory employee contribution rate of 1.5 percent (subject to certain requirements) for employees earning \$20,000 or more in annual salary; provided for an increase in the statutory employer contribution of 0.4 percent beginning in Fiscal Year 2015; increased age and service requirements; lengthened the base average salary calculation amount from three to five years for Tier 2 employees; increased the vesting period for employees from five to eight years for most Tier 2 members; and lowered the annual service credit by 0.5 for most members.

Legislative changes enacted during the 2014 legislative session amended sections of the law relating to the judicial and magistrate retirement funds and followed many of the changes implemented in the 2013 legislative session for the public employees' and educational retirement funds.

House Bill 33 (Chapter 35, Laws 2014) amended the Judicial Retirement Act. Among other things, the law suspended for two years and makes adjustments to cost of living increases, adjusted employee and employer contributions, required mandatory participation in the fund and implemented changes to the benefits structure.

House Bill 216 (Chapter 39, Laws 2014) amended the Magistrate Retirement Act. Among other things, the law suspended for two years and makes adjustments to cost of living increases, adjusted employee and employer contributions, required mandatory participation and implemented changes to the

benefit structure. Senate Bill 160 (Chapter 43, Laws 2014) also made changes to the Magistrate Retirement Act. This law duplicated the changes made in House Bill 216.

During the 2016 second special session, the State's distribution to the legislative retirement fund decreased from \$200,000 a month to \$75,000 a month, thus reducing the annual contribution from \$2.4 million to \$900,000.

During the State of New Mexico (53rd Legislature) special session in 2017, House Bill 2 was passed that suspended the State's distribution to the legislative retirement fund for two consecutive years (Fiscal Year 2018 and Fiscal Year 2019). Beginning July 1, 2019, the monthly distribution of \$75,000 to fund the legislative retirement coverage plan resumed, for a total annual contribution of \$900,000.

During the State of New Mexico (54th Legislature) regular session in 2019, House Bill 501/a was passed that increased employer contribution rates by 0.25 percent for PERA affiliated employers, with the exception of the overfunded state police and adult correctional officer plan. The contribution rate increase was effective July 1, 2019.

During the State of New Mexico (55th Legislature) regular session in 2020, Senate Bill 72/a was passed, increasing employee and employer contributions and adjusting the COLA for retirees. Effective July 1, 2020, employee contributions increased by 2 percent, and will increase in 0.5 percent increments over four fiscal years. The first 0.5 percent increment will increase employee contributions under State General Plan 3 to 9.42 percent. The employer contribution rate will increase by 0.5 percent each fiscal year as well. There will be a two-year delay before any increased contributions for municipal or county employees and their employers. Effective July 1, 2022, municipal and county employee and employer contributions will increase by 2 percent, in 0.5 percent increments, over four Fiscal Years (2023, 2024, 2025, and 2026).

For retirees, those who are 75 years of age on or before June 30, 2020, will receive a 2.5 percent COLA, an increase from the current 2 percent COLA. Disability retirees and retirees with pensions lower than \$25,000 after 25 years of service also will receive a 2.5 percent COLA. All other retirees who are COLA-eligible will receive a 2 percent, non-compounding, additional payment for three calendar years (2020, 2021, and 2022). This payment will be paid in addition to the regular July pension payment. PERA received a \$55 million General Fund appropriation to cover the cost of the additional payments (2 percent non-compounding) to eligible retirees in Fiscal Years 2021, 2022, and 2023.

The changes implemented by Senate Bill 72/a will assist PERA in preserving the defined benefit offered to its members and increasing PERA's actuarial soundness moving forward.

During the State of New Mexico (55th Legislature) regular session in 2020, Senate Bill 122 was passed that delayed further distributions to the Legislative Retirement fund until Fiscal Year 2026 and provided a distribution to the magistrate and judicial retirement fund of \$100,000 each month until July 1, 2025.

During the State of New Mexico (56th Legislature) regular session in 2021, Senate Bill 90 was passed that allows overtime pay required for a regular schedule tour of duty in the definition of salary for all municipal fire plans and a 1.5 percent employee contribution increase starting July 1, 2021.

New Mexico Retiree Health Care Authority—Historic Financial Information. NMRHCA provides comprehensive group health insurance coverage for persons who have retired from certain public service positions in the State and their eligible dependents. NMRHCA offers both pre-Medicare and Medicare plans, as well as nonsubsidized dental, vision and life insurance plans to eligible participants. As

of June 30, 2021, there were 53,092 participants, 11,754 vested terminated members and 92,484 active members contributing to the program from 302 participating public entities.

NMRHCA, the agency that administers the Retiree Health Care Act, has a revenue base composed of active employee payroll deductions, participating employer contributions, monthly premium contributions of enrolled participants, investment income, subsidies associated with administering a Medicare Part D program, prescription drug rebates and amounts distributed annually from the Taxation Administration Suspense Fund ("TAA Fund"). Employer and employee contribution rates are established by statute as is the amount distributed from the TAA Fund. For most participants, employer contribution rates are 2 percent of the participating employee's salary and employee contribution rates are 1 percent of the participating employee's salary. For individuals participating under an enhanced retirement plan (i.e., police officers, firefighters and correctional officers), employers contribute 2.5 percent of the employee's salary and employees contribute 1.25 percent of their salary.

As of June 30, 2021, NMRHCA reported a projected solvency period beyond 2052, or more than 30 years (period of positive fund balance). This calculation compares growth in projected revenues and expenditures from all sources and includes multiple components, including medical and prescription drug costs, administrative fees, employee and employer contributions and retiree premiums. The projected solvency date and continued improvements to its timeframe are largely the result of the prudent fiscal management exercised by NMRHCA's Board of Directors, including a series of targeted benefit reductions, increased cost-sharing for plan participants, aggressive procurement practices and value-based purchasing strategies.

In 2021, NMRHCA implemented GASB 74 for the fourth year. This valuation is based on the benefits administered by the Board, characteristics of plan participants, assets as of June 30, 2021, economic assumptions and other actuarial assumptions. In a change from the GASB 43 requirements, monies that are not fully funded on an actuarial basis go through a crossover test to determine the applicable discount rate on the plans assets.

The discount rate used in the valuation for financial disclosure purposes as of June 30, 2021 is a blend of the assumed investment return (7 percent) and the rate for a 20-year, tax-exempt general obligation municipal bond with an average rating of AA/Aa or higher (2.16 percent as of June 30, 2021). Although NMRHCA does not fully prefund benefits, projections indicate that plan assets are likely sufficient to fund benefit payments through the 2052/2053 year. Projected benefit payments are discounted by the plan investment return assumption of 7 percent until June 30, 2052. Benefit payments after June 30, 2052 are then discounted by the municipal bond rate of 2.16 percent; 3.62 percent is the blended discount rate reflecting benefits discounted by the plan investment return assumption rate and the municipal bond rate.

The results as of the June 30, 2021 valuation indicate the Total OPEB Liability ("TOL") equals \$4.4 billion, offset by the plan's fiduciary net position of \$1.1 billion, resulting in a Net OPEB Liability ("NOL") of \$3.3 billion. Projected benefit payments are discounted by the plan investment return assumption of 7 percent until June 30, 2052. Benefit payments after June 30, 2052 are then discounted by the municipal bond rate of 2.16 percent; 3.62 percent is the blended discount rate reflecting benefits discounted by the plan investment return assumption rate and the municipal bond rate.

NMRHCA and its Board of Directors are committed to further strengthening the program's financial well-being. The five-year strategic plan adopted by the Board of Directors in 2017 raises required contributions and makes targeted benefit reductions to increase revenues while decreasing future liabilities. Additionally the Board of Directors established a minimum age to participate in the program (55 years old) and increased the years-of-service required to receive the maximum subsidy. These changes went into

effect for most participants on July 31, 2021 but they do not apply to members who participate in an enhanced retirement plan (i.e., police and corrections officers, firefighters and judges).

Previous reporting requirements associated with GASB 43 mandated NMRHCA to report its Annual Required Contribution ("ARC") and the percentage of the ARC contributed. Beginning June 30, 2017, under GASB 74, the equivalent of the ARC is the Actuarially Determined Contribution ("ADC"). The following table lists the ARC and percentage of the ARC contributed for Fiscal Years 2016 through 2021. Prior to Fiscal Year 2018, the annual required contribution was calculated by the normal cost combined with the amortization of the unfunded liability, using a 5 percent discount rate. The reporting requirements under GASB 74 allow for a separately defined method of funding basis (transitioned to the funding policy on a percentage of payroll basis) and a change in the discount rate methodology, resulting in a reduction in discount rate used to amortize the long-term liabilities (3.62 percent).

The following table lists the ARC and percentage of the ARC contributed for Fiscal Years 2017 through 2021 (the most recent available).

# New Mexico Retiree Health Care Authority Annual Required Contributions

Fiscal Year	Annual Required Contribution	Percentage Contributed	Actual Amounts Contributed
2017	\$317,546,941	50.19%	\$159,379,195
2018	$156,266,741^{(1)}$	$98.77^{(1)}$	154,358,714
2019	$160,077,200^{(1)}$	$99.35^{(1)}$	159,030,773
2020	$161,578,422^{(1)}$	$107.79^{(1)}$	174,162,723
2021	178,635,585 <sup>(1)</sup>	99.50	177,813,458

<sup>(1)</sup> The 2018 through 2021 "required" contribution decrease is primarily due to a change in the method for determining actuarially determined contributions as a percentage of pay versus function of normal cost and liability.

Source: New Mexico Retiree Health Care Authority Governmental Accounting Standards Board (GASB) Statement 74 Actuarial Valuation and Review of Other Postemployment Benefits (OPEB) as of June 30, 2021

# Severance Tax Permanent Fund and the Land Grant Permanent Fund

The Severance Tax Permanent Fund ("STPF") was established in the State Treasury in 1973 to receive the residual revenues from the Bonding Fund and serve as an endowment for the State. In 1976, the electorate approved a constitutional amendment giving the STPF constitutional status. In 1982, the electorate approved a second constitutional amendment that removed the discretionary power of the Legislature to appropriate funds from the corpus of the STPF, thereby creating a permanent endowment fund. Distributions from investments of the STPF, however, may be appropriated by the Legislature in the same manner as other general revenues are appropriated. Severance tax receipts have been the primary source of funding for the STPF. The State Investment Council ("SIC") invests the corpus and non-appropriated income of the STPF. The market value of the STPF as of June 30, 2021 was approximately \$6.33 billion, an asset increase of approximately \$1 billion or 19.9 percent from the prior fiscal year closing value. Investment performance for the one-year period ending June 30, 2020 was 22.35 percent net of fees, and -1.45 percent below the fund's interim policy index. Funds on deposit in the STPF are not pledged to and may not be used to pay any bonds. As noted above, during the 2016 special legislative session, Senate Bill 8 allowed the one-time transfer of excess severance tax revenue to the General Fund rather than the STPF. This transfer, known as the super sweep, totaled \$28,279,400.

The Land Grant Permanent Fund ("LGPF") is designed solely to benefit the public educational system of the State and other specified institutions. The origins of the LGPF are found in the federal Fergusson Act of 1898, which granted two sections of land in every township for the benefit of the public schools in the territories of New Mexico. Also under this Act, specific acreage was granted to individual education, medical and penal institutions in the territory. The initial grant totaled in excess of 5.5 million acres. In 1910, the Enabling Act granted additional lands to various beneficiaries in New Mexico, including the public schools, which received the largest share. This brought the total lands placed in trust for the common school system and other beneficiaries to over 13 million acres. Over the years, some land has been sold (and the proceeds used to increase the corpus of the LGPF), so the current total is 9.0 million surface acres and 13.4 million subsurface acres.

Pursuant to NMSA 1978, Section 19-1-1 (1912), the State Land Office is charged with the custody and disposition of the land granted to the State. The Commissioner of Public Lands sells or leases these properties in accordance with the provisions of the appropriate statutes. The SIC invests the corpus and income of the LGPF. As of June 30, 2021, the market value of the LGPF was approximately \$23.96 billion, an asset increase of approximately \$4.98 billion, or 26.2 percent over the prior fiscal year. Investment performance for the year ended June 30, 2021 was 25.73 percent, net of fees, and 0.53 percent above the LGPF's policy index, exceeding its annual target rate of return of 7.0 percent. The corpus of the LGPF is constitutionally protected from appropriation and LGPF assets are not pledged to and may not be used to pay debt. The LGPF is also protected by the Federal Enabling Act of 1910.

In 2021, the New Mexico Legislature passed House Joint Resolution 1 ("HJR1"), a proposed constitutional amendment to increase distributions from the LGPF to provide additional funding for public education. If approved by voters, and subsequently by the U.S. Congress, the increased distributions will specifically go toward funding state early childhood education and care programs, as well as increasing primary K–12 funding annually. Voters will consider the measure in the November 2022 election. The proposal seeks to increase distributions from the Permanent School Fund—the largest component of the LGPF—to 6.25 percent annually from its current 5.0 percent rate. The additional distributions will depend on the value of the LGPF, but initial estimates are HJR1 could increase distributions from the LGPF by at least \$200 million in year one.

In November 1996, the State electorate approved a constitutional amendment regarding distributions from both of the State's permanent funds. Distributions are now calculated on a total return basis rather than an income distribution method. In addition, distributions to beneficiaries are now based on a formula under which a statutorily specified percentage of the previous average five-year market value of the fund is distributed.

In September 2003, the State electorate approved a constitutional amendment increasing the rate of annual distribution from the LGPF from the previous 4.7 percent to a new base distribution of 5.0 percent of the LGPF's five-year average market value, beginning in Fiscal Year 2005. Certain additional distributions were made to implement and maintain educational reforms as provided by law. An additional 0.8 percent was distributed in Fiscal Years 2005 through 2012, and an additional 0.5 percent was distributed in Fiscal Years 2013 through 2016. In Fiscal Year 2017 distributions returned to the base rate of 5.0 percent and have subsequently remained at the constitutionally established rate of 5.0 percent.

#### **Financial Processes and Procedures**

State Auditing and Accounting Systems. The financial affairs of every agency in the State are examined and audited annually by the State Auditor, personnel of the State Auditor's office designated by the State Auditor, or by the independent auditors approved by the State Auditor, as required by Section 12-6-3 NMSA 1978. The audits are conducted in accordance with generally accepted governmental auditing

standards. The audit reports include financial statements that are presented in accordance with generally accepted governmental accounting principles.

The State's comprehensive cash reconciliation model, which compares aggregated agency claims on the State General Fund Investment Pool to the associated resources held by the State Treasurer's Office, is a well-established process and has been audited multiple times by independent auditors during the audits of the General Fund, the DFA and the State's Annual Comprehensive Financial Report ("ACFR") The reviews have deemed the process to be sound and the DFA fully compliant with the requirements of the monthly process. As of June 30, 2021, resources held in the pool were equivalent to the corresponding business unit claims on those resources.

The State's ACFR for Fiscal Year 2021 was unqualified, a significant improvement over previous years. In addition, the State continues to make steady progress in reducing the amount of time to issue the ACFR. The State will continue to work toward improving the timeliness of the ACFR by leveraging increased resources, communication, and outreach and training both at an agency and statewide level.

State Budgetary and Appropriation Process. All State agencies are required by Section 6-3-19 NMSA 1978 to submit completed budget forms to the DFA Budget Division by September 1 of each year. Guidelines and forms are provided to State agencies in advance of the September 1 deadline. Budget hearings to examine the merits of budget requests are scheduled through the fall and are usually completed by mid-December. The DFA Budget Division presents comprehensive budget recommendations to the Governor, as required by NMSA 1978 Section 6-3-15(B).

The Governor is required by Section 6-3-21 NMSA 1978 to submit a budget for the upcoming fiscal year to the Legislature in early January. The Governor's budget includes the executive recommendations for public education; higher education; State agencies; and historical information on prior expenditures, revenues and revenue projections, among other information. The State budget is contained in a General Appropriation Act, which also may contain proposals for supplemental and deficiency appropriations for the current fiscal year.

Upon passage by the Legislature, the Governor may sign the General Appropriation Act, veto it, veto line items or veto parts of it. After the Governor has signed the General Appropriation Act, the DFA Budget Division approves the agency budgets and monitors the expenditure of the funds beginning on July 1, the first day of the fiscal year.

#### **State Treasurer's Office Investment Responsibilities**

Pursuant to Sections 6-10-10(I) through 6-10-10(O) NMSA 1978, the State Treasurer, with the advice and consent of the State Board of Finance, may invest money not immediately needed for government operations. These investment responsibilities are conducted in accordance with the State Treasurer's Investment Policy (the "Investment Policy"), which is adopted by the State Treasurer and approved by the State Board of Finance. The Investment Policy states that in keeping with the office's fiduciary responsibility, all investment decisions made by the State Treasurer will adhere to the following three fundamental principles: safety, liquidity and return. The Investment Policy applies to all financial assets of the State invested by the Treasurer in the exercise of the Treasurer's statutory authority or invested as directed by other agencies which have specific investment authority and for which the Treasurer acts as the investing authority. The State Treasurer is the investing authority for the State's General Fund Investment Pool, the Local Government Investment Pool, Bond Proceeds Investment Pools, the Severance Tax Bonding Fund and bond debt service funds.

According to the Investment Policy, the State Treasurer's Investment Committee is appointed by the State Treasurer and the Board. The Investment Committee is an advisory committee that reviews investment reporting and any other matters of the State Treasurer's choosing. The Investment Committee shall consist of five (5) voting members: the State Treasurer or designee; a member of the Treasurer's staff upon appointment by the Treasurer or designee; the director of the State Board of Finance or designee; and two members who are participants in the private investment community or have expert knowledge or professional experience in the subject of public finance or public money investing, of which one member will be appointed by the State Treasurer and approved by the State Board of Finance and one member will be appointed by the State Board of Finance and approved by the State Treasurer. The member of the Treasurer's staff shall be selected in a manner consistent with maintaining a separation of responsibilities between the State Treasurer's Office investment managers and the members of the Investment Committee.

In addition to the Investment Committee oversight and recommendations, the State Treasurer contracts with an independent investment advisor to provide guidance and advice on investments, market conditions and benchmarks. The investment advisor provides quarterly performance reports on all of the State Treasurer's portfolios and information relating to the economic outlook and market trends.

# **Economic and Demographic Characteristics**

New Mexico is the 36th largest state by population and the fifth largest in land area. The population of the State as of the time of the 2020 United States Census was 2,106,319. From 2011 to 2020, the State's population grew 1.2 percent, while the national population grew 5.8 percent. The population as of July 1, 2020, was 2,106,319.

There are four Metropolitan Statistical Areas ("MSAs") in the State. The Albuquerque MSA is comprised of Bernalillo, Sandoval, Torrance and Valencia Counties; the Las Cruces MSA is comprised of Doña Ana County; the Santa Fe MSA is comprised of Santa Fe County; and the Farmington MSA is comprised of San Juan County. The following table sets forth information on population growth in New Mexico and nationally.

# Population New Mexico and the United States 2011-2020

	Popul	ation <sup>(2)</sup>	Annual Percentage Change			
Year <sup>(1)</sup>	New Mexico	<b>United States</b>	New Mexico	<b>United States</b>		
2011	2,080,707	311,583,481				
2012	2,087,715	313,877,662	0.3%	0.7%		
2013	2,092,833	316,059,947	0.3	0.7		
2014	2,090,236	318,386,329	(0.1)	0.7		
2015	2,090,071	320,738,994	0.0	0.7		
2016	2,092,555	323,071,755	0.1	0.7		
2017	2,092,844	325,122,128	0.0	0.6		
2018	2,093,754	326,838,199	0.0	0.5		
2019	2,099,634	328,329,953	0.3	0.5		
2020	2,106,319	329,484,123	0.3	0.4		

<sup>(1)</sup> All estimates are subject to change.

Source: U.S. Census Bureau, Population Division, 2010-2020, released July 2021 (the most recent information available as of June 9, 2022)

<sup>(2)</sup> As of July 1. Population figures are stated as intercensal estimates.

Major industries in the State include oil and natural gas production, tourism and retail, healthcare, government and mining. Major federally funded scientific research facilities in Los Alamos, Albuquerque and White Sands are a notable part of the State's economy. In 2020 (the most recent information available), the largest employment sector in the State was government (comprising approximately 19.1 percent of the State's non-farm workforce), followed, in order, by health care and social assistance; retail trade; professional, scientific and technical services; and accommodation and food services. For the twelve-month period ended December 31, 2020, total average employment in the State decreased by 5.6 percent as compared to the same twelve-month period ending December 31, 2019. The following table sets forth information on employment by industry over the period of 2011 through 2020, the most recent figures available.

[Remainder of page intentionally left blank]

# Total New Mexico Full-time and Part-time Employment by North American Industry Classification System 2011-2020

	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	Growth 2019-2020	Growth 2011-2020
	2011	2012	2013	2014	2013	2010	2017	2016	2019	2020	2019-2020	2011-2020
Total employment	1,064,267	1,067,211	1,075,465	1,083,772	1,092,255	1,092,519	1,095,282	1,110,508	1,116,960	1,054,758	-5.6%	-0.9%
Wage and salary employment	836,180	839,254	846,495	852,638	860,270	861,156	862,577	862,493	890,656	834,033	-6.4	-0.3
Proprietors employment	228,087	227,957	228,970	231,134	231,985	231,363	232,789	234,702	226,304	220,725	-2.5	-3.2
Farm proprietors employment	20,715	21,328	21,547	21,557	21,542	21,476	21,410	21,121	21,206	21,195	-0.1	2.3
Nonfarm proprietors employment	207,372	206,629	207,423	209,577	210,443	209,887	211,379	213,581	205,098	199,530	-2.7	-3.8
Farm employment	27,322	28,262	29,208	28,346	29,003	29,826	28,930	28,565	28,135	28,428	1.0	4.0
Nonfarm employment	1,036,945	1,038,949	1,046,257	1,055,426	1,063,252	1,062,693	1,066,352	1,081,943	1,088,825	1,026,330	-5.7	-1.0
Private employment	823,130	827,038	835,402	845,767	854,472	854,231	860,322	875,752	880,973	824,666	-6.4	0.2
Forestry, fishing and related activities <sup>(2)</sup>	5,221	5,133	5,235	5,674	5,557	5,820	5,990	6,013	5,954	5,618	-5.6	7.6
Mining <sup>(3)</sup>	28,340	34,212	36,857	38,214	36,662	31,814	31,207	31,920	31,994	25,659	-19.8	-9.5
Utilities	4,540	4,570	4,652	4,591	4,683	4,899	5,622	4,573	4,499	4,443	-1.2	-2.1
Construction <sup>(4)</sup>	59,142	57,947	59,142	59,584	59,707	60,008	62,068	64,919	67,891	65,623	-3.3	11.0
Manufacturing	35,740	35,749	35,463	34,027	34,157	33,186	32,562	33,358	34,086	32,764	-3.9	-8.3
Durable goods manufacturing <sup>(5)</sup>	23,696	23,201	22,549	21,238	21,189	20,016	19,250	19,450	19,538	18,645	-4.6	-21.3
Nondurable goods manufacturing <sup>(6)</sup>	12,044	12,548	12,914	12,789	12,968	13,170	13,312	13,908	14,548	14,119	-2.9	17.2
Wholesale trade	26,490	26,475	26,688	28,854	28,503	25,372	24,990	24,887	24,986	23,765	-4.9	-10.3
Retail trade <sup>(7)</sup>	111,426	111,840	112,726	113,924	114,887	113,633	111,459	110,697	108,106	104,321	-3.5	-6.4
Transportation and warehousing <sup>(8)</sup>	24,330	25,379	25,502	25,905	27,244	26,672	28,059	30,844	32,232	31,282	-2.9	28.6
Information <sup>(9)</sup>	16,501	16,473	16,059	15,725	15,587	16,001	15,492	15,096	13,999	11,819	-15.6	-28.4
Finance and insurance <sup>(10)</sup>	35,798	35,347	35,010	34,781	34,462	35,685	35,674	36,930	35,902	35,822	-0.2	0.1
Real estate and rental and leasing <sup>(11)</sup>	39,637	38,191	38,414	39,111	39,656	39,859	40,496	41,445	39,206	39,031	-0.4	-1.5
Professional, scientific and technical services	77,519	76,128	75,919	76,116	77,542	77,751	79,918	81,686	83,459	83,829	0.4	8.1
Management of companies and enterprises	5,485	5,435	5,502	5,632	5,876	6,336	6,144	6,631	6,711	6,458	-3.8	17.7
Administrative and waste services <sup>(12)</sup>	54,698	53,429	54,597	54,370	52,994	53,889	56,398	57,322	59,412	54,993	-7.4	0.5
Educational services	16,277	16,152	16,426	16,709	16,960	17,017	16,807	16,609	17,231	16,168	-6.2	-0.7
Health care and social assistance <sup>(13)</sup>	121,582	123,225	123,737	124,796	129,721	134,263	134,788	135,924	136,922	134,208	-2.0	10.4
Arts, entertainment and recreation <sup>(14)</sup>	23,132	23,714	23,734	24,227	24,245	24,150	25,155	25,482	25,875	19,415	-25.0	-16.1
Accommodation and food services <sup>(15)</sup>	82,292	83,194	85,494	88,297	90,193	92,523	93,513	94,736	95,992	78,018	-18.7	-5.2
Other services, except public administration <sup>(16)</sup>	54,980	54,445	54,245	55,230	55,836	55,353	54,980	56,680	56,516	51,430	-9.0	-6.5
Government and government enterprises <sup>(17)</sup>	213,815	211,911	210,855	209,659	208,780	208,462	206,030	206,191	207,852	201,664	-3.0	-5.7

(6) The "Nondurable goods manufacturing" category includes: food manufacturing; beverage and tobacco product manufacturing; textile mills; textile product mills; apparel manufacturing; leather and allied product manufacturing; paper manufacturing; printing and related support activities; petroleum and coal products manufacturing; chemical manufacturing; and plastics and rubber products manufacturing.

(7) The "Retail trade" category includes: motor vehicle and parts dealers; furniture and home furnishings stores; electronics and appliance stores; building material and garden equipment and supplies dealers; food and beverage stores; health and personal care stores; gasoline stations; clothing and clothing accessories stores; sporting goods, hobby, musical instrument, and book stores; general merchandise stores; miscellaneous store retailers; and non-store retailers.

(8) The "Transportation and warehousing" category includes: air transportation; rail transportation; truck transportation; transit and ground passenger transportation; pipeline transportation; scenic and sightseeing transportation; support activities for transportation; couriers and messengers; and warehousing and storage.

(9) The "Information" category includes: publishing industries (except Internet); motion picture and sound recording industries; broadcasting (except Internet); Internet publishing and broadcasting; telecommunications; data processing, hosting, and related services; and other information services.

(10) The "Finance and insurance" category includes: monetary authorities-central bank; credit intermediation and related activities; securities, commodity contracts, and other financial investments and related activities; insurance carriers and related activities; and funds, trusts and other financial vehicles.

(11) The "Real estate and rental and leasing" category includes: real estate; rental and leasing services; and lessors of nonfinancial intangible assets (except copyrighted works).

(12) The "Administrative and waste services" category includes: administrative and support services; and waste management and remediation services.

(13) The "Health care and social assistance" category includes: ambulatory health care services; hospitals; nursing and residential care facilities; and social assistance.

(14) The "Arts, entertainment and recreation" category includes: performing arts, spectator sports, and related industries; museums, historical sites, and similar institutions; and amusement, gambling and recreation industries.

(15) The "Accommodation and food services" category includes: accommodation; and food services and drinking places.

(16) The "Other services, except public administration" category includes: repair and maintenance; personal and laundry services; religious, grantmaking, civic, professional, and similar organizations; and private households.

(17) The "Government and government enterprises" category includes: federal, civilian; military; and state and local governments.

Source: Regional Economic Information System, Bureau of Economic Analysis, Last Revised: September 23, 2021 (the most recent information available as of June 9, 2022)

<sup>(1)</sup> Most recent data available.

<sup>(2)</sup> The "Forestry, fishing and related activities" category includes: forestry and logging; fishing, hunting and trapping; and support activities for agriculture and forestry.

<sup>(3)</sup> The "Mining" category includes: oil and gas extraction; mining (except oil and gas); and support activities for mining.

<sup>(4)</sup> The "Construction" category includes: construction of buildings; heavy and civil engineering construction; and specialty trade contractors.

<sup>(5)</sup> The "Durable goods manufacturing" category includes: wood product manufacturing; nonmetallic mineral product manufacturing; primary metal manufacturing; fabricated metal product manufacturing; machinery manufacturing; computer and electronic product manufacturing; electrical equipment, appliance, and component manufacturing; motor vehicles, bodies and trailers, and parts manufacturing; other transportation equipment manufacturing; furniture and related product manufacturing; and miscellaneous manufacturing.

The following tables set forth selected additional economic and demographic data with respect to the State and the United States.

#### Employment and Labor Force New Mexico and the United States 2012–2022 (numbers in thousands)<sup>(1)</sup>

	Civilian La	abor Force	Number of	Employed	Unemploymen		t Rate
Year	New Mexico	United States	New Mexico	United States	New Mexico	United States	N.M. as % of U.S. Rate
2012	933	155,628	868	143,330	7.0%	7.9%	88.6%
2013	929	155,182	865	144,778	6.8	6.7	101.5
2014	937	156,332	877	147,615	6.4	5.6	114.3
2015	939	158,035	878	150,128	6.5	5.0	130.0
2016	946	159,678	882	152,157	6.8	4.7	144.7
2017	945	160,535	894	153,904	5.4	4.1	131.7
2018	957	163,146	908	156,767	5.1	3.9	130.8
2019	970	164,633	921	158,772	5.1	3.6	141.7
2020	946	160,671	872	149,883	7.9	6.7	117.9
2021	942	162,294	886	155,975	5.9	3.9	151.3
$2022^{2}$	950	164,046	900	158,105	5.3	3.6	147.2

<sup>(1)</sup> Figures rounded to nearest thousand.

Source: U.S. Department of Labor, Bureau of Labor Statistics, Last Revised: United States as of June 9, 2022

#### Personal Income New Mexico and the United States 2012–2021

	Personal Income	Personal Income (Dollars in Millions)		entage Change
Year	New Mexico	<b>United States</b>	New Mexico	<b>United States</b>
2012	\$ 74,725	\$14,003,346		
2013	73,561	14,189,228	-1.5%	1.3%
2014	77,975	14,969,527	6.0	5.5
2015	79,864	15,681,233	2.4	4.8
2016	81,414	16,092,713	1.9	2.6
2017	82,859	16,845,028	1.8	4.7
2018	86,531	17,681,159	4.4	5.0
2019	90,539	18,402,004	4.6	4.1
2020	97,603	19,607,447	7.8	6.6
2021	104,355	21,056,621	6.9	7.4

Source: U.S. Department of Commerce, Bureau of Economic Analysis, Regional Data. Last Revised: March 23, 2022—preliminary statistics for 2021; revised statistics for 2010-2020 (the most recent information available as of June 9, 2022)

<sup>(2)</sup> Preliminary through April 2022 as of June 9, 2022.

#### Per Capita Personal Income New Mexico and the United States 2012–2021

	Per Capita Income (Dollars)			Annual Perce	entage Change
Year	New Mexico	<b>United States</b>	N.M. as a % of U.S.	N.M.	U.S.
2012	\$35,749	\$44,548	80.2%		
2013	35,088	44,798	78.3	-1.8%	0.6%
2014	37,219	46,887	79.4	6.1	4.7
2015	38,103	48,725	78.2	2.4	3.9
2016	38,775	49,613	78.2	1.8	1.8
2017	39,437	51,573	76.5	1.7	4.0
2018	41,145	53,817	76.5	4.3	4.4
2019	42,907	55,724	77.0	4.3	3.5
2020	46,092	59,147	77.9	7.4	6.1
2021	49,320	63,444	77.7	7.0	7.3

Source: U.S. Department of Commerce, Bureau of Economic Analysis, Regional Data. Last Revised: March 23, 2022—preliminary statistics for 2021; revised statistics for 2010-2020 (the most recent information available as of June 9, 2022)

[Remainder of page intentionally left blank]

### Wages and Salaries by Industry Sector 2012–2021

NAICS Earnings by Place of Work <sup>(1)</sup> Applicable to 2012-2021	New M (Dollars in T		United (Dollars in 1		Annual Cha	llative Percent inge - 2021	Distribu 2021 W Sala	ages &
	2021	2012	2021	2012	N.M.	U.S.	N.M.	U.S.
Farm Wage and Salary	\$ 272,389	\$ 243,310	\$ 24,385,006	\$ 23,746,000	12.0%	2.7%	0.6%	0.2%
Non-farm Wage and Salary	45,365,900	34,749,261	10,284,921,415	6,894,420,000	30.6	49.2	99.4	99.8
Private Wage and Salary	33,932,973	25,285,004	8,776,509,889	5,714,065,000	34.2	53.6	74.4	85.1
Forestry, Fishing, and other								
related activities	133,508	65,316	27,154,505	14,989,000	104.4	81.2	0.3	0.3
Mining	1,672,902	1,764,141	58,104,006	76,937,000	-5.2	-24.5	3.7	0.6
Utilities	395,415	331,080	66,429,507	52,670,000	19.4	26.1	0.9	0.6
Construction	2,883,734	1,795,291	560,500,754	304,568,000	60.6	84.0	6.3	5.4
Manufacturing	1,691,600	1,692,580	973,073,511	733,462,000	-0.1	32.7	3.7	9.4
Wholesale Trade	1,300,610	1,105,697	523,928,759	393,447,000	17.6	33.2	2.8	5.1
Retail Trade	3,251,533	2,475,280	632,148,005	426,512,000	31.4	48.2	7.1	6.1
Transportation and								
Warehousing	1,290,888	971,149	378,501,013	219,539,000	32.9	72.4	2.8	3.7
Information	819,627	644,654	440,124,508	224,263,000	27.1	96.3	1.8	4.3
Finance and Insurance	1,813,747	1,265,359	853,536,258	536,780,000	43.3	59.0	4.0	8.3
Real Estate and Rental and								
Leasing	476,342	358,041	162,026,507	98,227,000	33.0	65.0	1.0	1.6
Professional, Scientific, and								
Technical Services	5,737,222	3,835,836	1,145,831,257	673,165,000	49.6	70.2	12.6	11.1
Management of Companies								
and Enterprises	490,748	337,150	332,116,013	221,060,000	45.6	50.2	1.1	3.2
Administrative and Waste								
Services	2,051,295	1,429,968	468,793,009	288,128,000	43.5	62.7	4.5	4.5
Educational Services	404,372	334,137	183,637,007	129,403,000	21.0	41.9	0.90	1.8
Health Care and Social								
Assistance	5,946,914	4,272,182	1,212,099,005	790,676,000	39.2	53.3	13.0	11.8
Arts, Entertainment, and								
Recreation	293,601	198,902	104,885,254	73,819,000	47.6	42.1	0.6	1.0
Accommodations and Food								
Services	1,865,352	1,393,021	344,188,505	241,715,000	33.9	42.4	4.1	3.3
Other Services, Except Public								
Administration	1,413,563	1,015,220	309,432,506	214,705,000	39.2	44.1	3.1	3.0
Government and Government								
Enterprises	11,432,927	9,464,257	1,508,411,526	1,180,355,000	20.8	27.8	25.1	14.6
Total	\$ <u>45,638,289</u>	\$ <u>34,992,571</u>	\$ <u>10,309,306,421</u>	\$ <u>6,918,166,000</u>				

<sup>(1)</sup> The estimates of wage and salary disbursements for 2012-2016 are based on the 2012 North American Industry Classification System (NAICS), while estimates for 2017 forward are based on the 2017 NAICS.
(2) All dollar estimates are in current dollars (not adjusted for inflation).

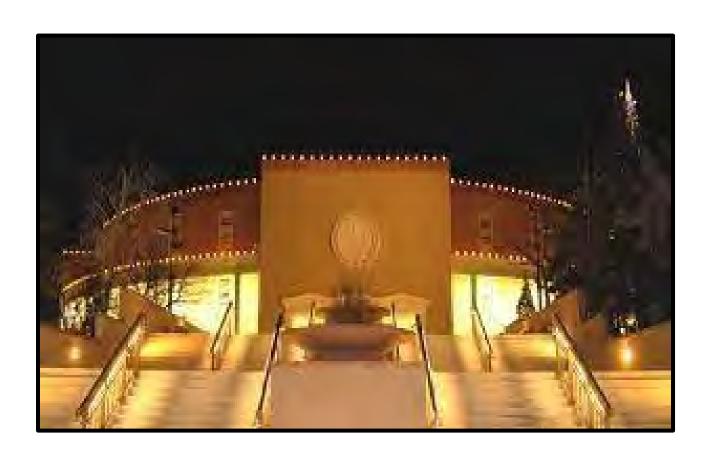
Source: U.S. Department of Commerce, Bureau of Economic Analysis, Last Revised: March 23, 2022 (the most recent information available as of June 9, 2022)

#### APPENDIX B

### STATE OF NEW MEXICO ANNUAL COMPREHENSIVE FINANCIAL REPORT FOR THE YEAR ENDED JUNE 30, 2021

# STATE OF NEW MEXICO ANNUAL COMPREHENSIVE FINANCIAL REPORT

FOR THE FISCAL YEAR ENDED JUNE 30, 2021



#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

TABLE OF CONTENTS

#### INTRODUCTORY SECTION

Letter of Transmittal	viii
State of New Mexico Selected State Officials	xii 
State of New Mexico Organizational Chart	xiii
FINANCIAL SECTION	
Independent Auditors' Report	2
Management's Discussion and Analysis	7
<b>Basic Financial Statements</b>	
Government-Wide Financial Statements:	
Statement of Net Position	27
Statement of Activities	29
Fund Financial Statements:	
Balance Sheet – Governmental Funds	32
Reconciliation of the Balance Sheet – Governmental Funds to the Statement of Net Position	34
Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds	36
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances –	•
Governmental Funds to the Statement of Activities	38
Statement of Net Position – Proprietary Funds	41
Statement of Revenues, Expenses, and Changes in Fund Net Position – Proprietary Funds	43
Statement of Cash Flows – Proprietary Funds	45
Statement of Fiduciary Net Position – Fiduciary Funds	49
Statement of Changes in Fiduciary Net Position – Fiduciary Funds	50
Combining Statement of Net Position – Component Units	53
Combining Statement of Activities – Component Units	55
Index to Notes to the Financial Statements	56
Notes to the Financial Statements	57

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### TABLE OF CONTENTS

#### **Required Supplementary Information**

Budgetary Comparison Schedule – General Fund	215
Notes to Budgetary Reporting	221
Schedules of Changes in Net Pension Liability	
Public Employees Retirement System	223
Judicial Retirement System	224
Magistrate Retirement System	225
Volunteer Firefighters Retirement System	226
Educational Employee Retirement System	227
Schedules of Changes in Net OPEB Liability	228
Schedules of Net Pension Liability	
Public Employees Retirement System	229
Judicial Retirement System	230
Magistrate Retirement System	231
Volunteer Firefighters Retirement System	232
Educational Employee Retirement System	233
Schedules of Net OPEB Liability	
New Mexico Retiree Health Care Authority	234
The University of New Mexico	235
New Mexico State University	236
New Mexico Institute of Mining and Technology	237
Schedules of Employer Contributions - Pension	
Public Employees Retirement System	238
Judicial Retirement System	240
Magistrate Retirement System	242
Volunteer Firefighters Retirement System	244
Educational Employee Retirement System	246
Schedules of Employer Contributions – OPEB	
New Mexico Retiree Health Care Authority	248
The University of New Mexico	249
New Mexico Institute of Mining and Technology	250
Schedules of Investment Returns - Pension	
Public Employees Retirement Association – All Retirement Systems	251
Educational Employee Retirement System	252
Schedules of Investment Returns - OPEB	
New Mexico Retiree Health Care Authority	253
The University of New Mexico	254
New Mexico Institute of Mining and Technology	255

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

TABLE OF CONTENTS

Schedule of Actuarial Methods and Assumptions – All Retirement Systems	256
Schedule of Actuarial Methods and Assumptions – New Mexico Retiree Health Care Authority	257
Schedule of the State of New Mexico's Proportionate Share of the Net Pension Liability	259
Schedule of the State of New Mexico's Proportionate Share of the Net OPEB Liability	265
Schedule of the State's Contributions	268
Other Supplementary Information	
Combining Statements and Individual Fund Statements and Schedules:	
Proprietary Funds	
Nonmajor Enterprise Funds	
Combining Statement of Net Position	279
Combining Statement of Revenues, Expenses, and Changes in Fund Net Position	283
Combining Statement of Cash Flows	285
Internal Service Funds	
Combining Statement of Net Position	291
Combining Statement of Revenues, Expenses, and Changes in Fund Net Position	292
Combining Statement of Cash Flows	293
Fiduciary Funds	
Pension and Other Employee Benefits Trust Funds	
Combining Statement of Fiduciary Net Position	296
Combining Statement of Changes in Fiduciary Net Position	297
External Investment Trust Funds	
Combining Statement of Fiduciary Net Position	300
Combining Statement of Changes in Fiduciary Net Position	301
Private Purpose Trust Funds	
Combining Statement of Fiduciary Net Position	304
Combining Statement of Changes in Fiduciary Net Position	305
Non-Major Component Units	
Combining Statement of Net Position	308
Combining Statement of Activities	312

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

TABLE OF CONTENTS

#### STATISTICAL SECTION

Index to Statistical S	Section	315
Financial Trends Inf	Formation	
Schedule A-1	Net Position by Component	318
Schedule A-2	Changes in Net Position	320
Schedule A-3	Fund Balances, Governmental Funds	326
Schedule A-4	Changes in Fund Balances, Governmental Funds	328
Revenue Capacity In	nformation	
Schedule B-1	Schedule of Revenues, State General Fund	330
Schedule B-2	Revenue Base	336
Schedule B-3	Revenue Payers by Industry – Taxable Sales, Services, and Use Tax Purchases	338
Schedule B-4	Revenue Payers – Personal Income Tax	339
Schedule B-5	Personal Income Tax Rates	340
Debt Capacity Infor	mation	
Schedule C-1	Ratios of Outstanding Debt by Type	342
Schedule C-2	Long-Term Liabilities	344
Schedule C-3	Legal Debt Margin	346
Schedule C-4	Statutory Debt Limit – Severance Tax Bonds	348
Schedule C-5	Pledged Revenue Bond Coverage	350
Demographics and I	Economic Information	
Schedule D-1	Demographic and Economic Indicators	353
Schedule D-2	Principal Employers	354
Schedule D-3	Composition of Labor Force	355
Schedule D-4	Public Higher Education Enrollment	357
Operating Informati	on	
Schedule E-1	Full-Time Equivalent State Employees by Function	359
Schedule E-2	Operating Indicators by Function	361
Schedule E-3	Capital Assets Statistics by Function	367
Other Information		
Schedule F-1	Expenditures – Historical and Constant Dollars	369
Schedule F-2	Per Capita Expenditures – Historical and Constant Dollars	370

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021 **TABLE OF CONTENTS** 

#### OTHER REPORTS

Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements	
Performed in Accordance with Government Auditing Standards	372
Schedule of Findings and Responses	374
Status of Prior Year Audit Findings	378
Exit Conference	379

STATE OF NEW MEXICO ANNUAL COMPREHENSIVE FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2021

# INTRODUCTORY SECTION



WHITE SANDS NATIONAL PARK SOURCE - <u>WWW.HIGH</u> COUNTRY NEWS



## STATE OF NEW MEXICO DEPARTMENT OF FINANCE AND ADMINISTRATION

# FINANCIAL CONTROL DIVISION 407 GALISTEO STREET

BATAAN MEMORIAL BUILDING, ROOM 166 SANTA FE, NEW MEXICO 87501 (505) 827-3682 FAX (505) 827-3692

Michelle Lujan Grisham Governor Deborah K. Romero Cabinet Secretary

Donna Montoya Trujillo State Controller

To the Governor, the State Legislature and the Citizens of New Mexico:

In accordance with Chapter 6-5-4.1 of the New Mexico Statutes Annotated 1978 (NMSA 1978), the Financial Control Division of the Department of Finance and Administration transmits the State of New Mexico's Comprehensive Annual Financial Report (Report) for the fiscal year ended June 30, 2021.

The Comprehensive Annual Financial Report (ACFR) presents the financial position and operating results of the State, compliant with generally accepted accounting principles (GAAP) applicable to state and local governments, as established by the Governmental Accounting Standards Board (GASB). The purpose of this report is to provide complete and reliable information as a basis for making management decisions, assessing adherence to and compliance with legal requirements, and evaluating stewardship of the state's assets. The basic financial statements and required supplemental information include a required narrative introduction, referred to as Management's Discussion and Analysis (MD&A). This transmittal letter complements the MD&A, which is located immediately following the independent auditors' report, and should be read in conjunction with this letter.

CliftonLarsonAllen LLP (CLA), an independent accounting firm and the New Mexico Office of the State Auditor, have audited the basic financial statements contained within this report. Their audit was conducted in accordance with the generally accepted government auditing standards and their auditor's report precedes the basic financial statements. The goal of an independent audit is to provide reasonable assurance that the State of New Mexico's basic financial statements for the fiscal year ended June 30, 2021 are free of material misstatement. Independent audit procedures include examining, on a test basis, supporting amounts and disclosures, assessing the accounting principles used, review of any significant estimates made by management, and evaluating the overall basic financial statement presentation. An audit also includes consideration of internal controls over financial reporting as a basis for designing audit procedures that are appropriate under the circumstances, but not for expressing an opinion on the effectiveness of the State's internal controls over financial reporting. Accordingly, the independent auditor expressed no opinion on the internal controls over financial reporting.

Under state statute (12.6.3 NMSA 1978), each state agency that is reported together in this ACFR must be audited separately each year. To avoid duplication of effort, the ACFR utilizes the Group Audit Standards. The standards provide requirements and guidance for audits of group financial statements, in particular those in which part of the work is performed by auditors other than the auditor who expresses the opinion on the financial statements of the group.

The group audit process affects reporting timeliness, as the ACFR preparation may commence only after completion of the underlying agency audits, which are generally not available until December following the fiscal year-end.

In terms of audit timing, fiscal year 2021 saw additional challenges due to the COVID-19 Pandemic (Pandemic). The Public Health Emergency that was declared on March 11, 2020 in response to the global COVID-19 Pandemic did further affect the preparation of this Report. New Mexico has taken an aggressive approach to mitigating the public

health and economic impacts of the Pandemic. As such, federal funds received by the state through the Corona Relief Fund (CRF) were directed to agencies performing critical functions related to COVID-19. In addition, significant agencies of the state received direct funding from the federal government for COVID response. These federal funds were utilized in fiscal year 2021 and continue to be utilized in the current fiscal year. Guidance related to some funds was not finalized by the federal government until January 2022 which caused audits of significant agencies to be reported late, further impacting the preparation of this Consolidated Annual Financial Report.

In general however, ongoing discussions continue within the Department of Finance and Administration (DFA) and the State Auditor's Office (SAO) to look for ways to streamline and shorten the overall Report preparation process. In addition, the State Auditor's Office is jointly auditing the Report to learn more about the process and make recommendations for changes to state law, rules, and regulations.

We are proud of the improvements in controls and processes over recent years that have allowed for the production of a reliable and auditable Comprehensive Annual Financial Report; the benefits of these enhancements continue.

#### PROFILE OF STATE OF NEW MEXICO

New Mexico, became the forty-seventh state of the United States of America when it entered the union on January 6, 1912. Its borders encompass 121,589 square miles of the Great Plains, Rocky Mountains, and the Rio Grande River with elevations ranging from 2,842 to 13,161 feet above sea level. Nicknamed the Land of Enchantment, the state's landscape ranges from wide, rose-colored deserts to broken mesas and high, snow-capped peaks. The Sangre de Cristo Mountains, the southernmost part of the Rocky Mountains, run north to south along the east side of the Rio Grande. The state is home to the White Sands National Monument, which contains the largest gypsum dune field in the world. The State's major economic sectors include agriculture, mining, energy production, federal technology laboratories, and tourism. The estimated population of the state was 2,117,522 as of July 2020.

Structure – The State Constitution divides the powers of government among three equal and independent branches: Legislative, Executive, and Judicial, shown in the organizational chart on page xiii. The powers and duties of each branch of government are outlined in the Constitution of the State of New Mexico, which can be amended only by a majority vote of the State's citizens. The State of New Mexico Consolidated Annual Financial Report includes the primary government (i.e., legislative agencies, departments and agencies, commissions, the Governor and Cabinet, boards of the executive branch, various offices relating to the judicial branch, the education institutions created by the Constitution of the State of New Mexico, Article XII, Section 11, and discrete component units of the State of New Mexico. Internal Controls - In accordance with the provisions of Chapter 6-5-2.C, NMSA 1978, the Financial Control Division of the Department of Finance and Administration is responsible for ensuring government agencies fulfill their responsibility for implementing and sustaining effective internal controls. Internal accounting controls are designed to provide reasonable, but not absolute, assurance regarding the safeguarding of assets against loss from unauthorized use or disposition, and reliability of financial records used for preparing financial statements and maintaining accountability for assets. The concept of reasonable assurance recognizes that the cost of a control should not exceed the benefits likely to be derived from its use, and the evaluation of costs and benefits requires managerial estimates and judgments. All internal control evaluations occur within this framework. Consideration as to the adequacy of internal controls is paramount in developing and maintaining the State's accounting system, and the effectiveness and adequacy of internal controls are evaluated during internal reviews performed by the Department of Finance and Administration and annual external audits.

Types and levels of services provided – The State of New Mexico provides its citizens with the following governmental types of services: educational, environmental, health and human services, highway and transportation services, public safety, legislative, judicial, as well as cultural, recreational and natural resource services. The State of New Mexico also administers two cost-sharing multiple-employer public employee retirement systems and three single-employer public employee retirement systems.

Brief summary of budget process – The Governor is required to submit a balanced budget by agency, program, activity and category to the Legislature annually. The Legislature authorizes expenditures in the annual General Appropriations Act by source, which is then signed into law by the Governor. Unless otherwise indicated, annual appropriations lapse at fiscal year-end. In the event actual revenues are insufficient to cover budgeted expenditures, the Governor must order

budget reductions or call a special session of the Legislature to address any budget shortfalls. Adjustments to the budget may also be made throughout the year for changes in departmental or fund revenues so that departments and funds will not end the fiscal year in a deficit position. Expenditures are controlled at the program appropriation level. The budget is administered using the modified accrual basis of accounting; however, the budgetary basis is not consistent with GAAP.

#### ECONOMIC CONDITIONS AND OUTLOOK

New Mexico utilizes a consensus revenue estimating group (CREG) composed of legislative and executive branch economists to forecast General Fund revenue for the state. The Executive and Legislature work with the same revenue forecast in preparing their respective General Fund operating budget recommendations.

The CREG bases its State General revenue forecast on forecasts of the U.S. economy from Moody's Analytics and IHS Markit in combination with forecasts of New Mexico's economy prepared by the University of New Mexico's Bureau of Business and Economic Research. Economic inputs also include data and information provided by state agencies, and other national data sources such as the Energy Information Administration, Bureau of Labor Statistics, Bureau of Economic Analysis, and the U.S. Census Bureau. Historical information on New Mexico's value and volume of crude oil and natural gas produced in the state is derived from the state's GenTax Database reporting system. Product price forecasts are derived from national economic forecasting services and other sources.

Additionally, New Mexico's state revenues are highly sensitive to boom-and-bust cycles in the energy industry; therefore, the CREG conducts a stress test on state revenues during the process. The establishment and use of stress-testing hedges against an economic downturn or an unforeseen downswing in the energy sector. Stress-testing allows for targeting appropriate levels of general fund reserves while safeguarding the state's budget at the same time.

The New Mexico economy, on a year-over-year basis, grew slightly in fiscal year 2021, with real gross domestic product expanding by a marginal 0.8 percent. The state's wages and salaries declined by 2.2 percent while total personal income in the state grew by 9.9 percent. During fiscal year 2021, New Mexico's employment declined 5.9 percent, which represents a loss of approximately 49,420 jobs. The state continues to recover from the unprecedented drop in employment during the second half of FY20 due to the pandemic. New Mexico is recovering from two shocks to its economy: an oil price collapse in March 2020 and the COVID-19 health crisis. New Mexico's employment increased by an average of 2,158 jobs each month in FY21.

Major forecasting agencies (Moody's Analytics and IHS Markit) continue to have solid U.S. growth projections for 2022 and 2023, however, more severe COVID-19 strains represent a continued risk to economic recovery. In addition, tightening employment conditions, a tightening monetary policy, and inflation remain significant risks as well and could hamper the economic recovery

#### LONG-TERM FINANCING

The State of New Mexico's Constitution and laws authorize the State to issue general obligation bonds, severance tax bonds and revenue bonds to finance or refinance the cost of State capital projects. General obligation bonds are secured by the full faith and credit of the State and are repaid from a dedicated statewide property tax. Article 9, Section 8 of the New Mexico Constitution limits General Obligation indebtedness to no more than one percent of the assessed valuation of all the property subject to taxation in the State. Severance Tax Bonds are used to finance statewide capital projects that have been authorized by the Legislature and approved by the Governor. Severance and Supplemental Severance Tax Bonds are repaid from revenues deposited into the Severance Tax Bonding Fund, which primarily include taxes on mineral production in the State. The State continues to maintain a strong creditworthiness rating from Moody's Investors Services and Standard and Poor's Corporation.

#### **ACKNOWLEDGMENTS**

This report could not have been prepared without the cooperation of all State agencies, the Legislature, and the Judiciary. Executive Management of the Department of Finance and Administration would also like to express our gratitude to the dedicated professionals in the State Financial Reporting and Accountability Bureau, whose work made possible the preparation of this report. The coordinated and collaborative effort have produced a report that will provide a means for

government, the financial community, decision makers, and concerned citizens to better understand and evaluate the State's financial condition.

Sincerely,

Deborah K. Romero Cabinet Secretary

Aboral L. Priero

#### SELECTED STATE OFFICIALS June 30, 2021

#### **Executive**

#### Michelle Lujan Grisham, Governor

#### **Howie Morales, Lieutenant Governor**

Maggie Toulouse Oliver Secretary of State	Brian S. Colón State Auditor	Tim Eichenberg State Treasurer	Attorney General	Stephanie Garcia Richard Commissioner of
				Public Lands

Cynthia B. Hall, Public Regulation Commission • Jefferson L. Byrd, Public Regulation Commission • Joseph Maestas, Public Regulation Commission • T. Becenti Aguilar, Public Regulation Commission • Stephen Fischmann, Public Regulation Commission

#### **Judicial**

Michael E. Vigil	C. Shannon Bacon	David K. Thomson	Julie J. Vargas	Briana H. Zamora
Chief Justice of the	Justice of the Supreme			
Supreme Court	Court	Court	Court	Court

J. Miles Hanisee, Chief Judge of the Court of Appeals • Jennifer L. Attrep, Judge of the Court of Appeals • Kristina Bogardus, Judge of the Court of Appeals • Jacqueline R. Medina, Judge of the Court of Appeals • Megan P. Duffy, Judge of the Court of Appeals • Zachary A. Ives, Judge of the Court of Appeals • Shammara H. Henderson, Judge of the Court of Appeals • Jane B. Yohalem, Judge of the Court of Appeals • Gerald E. Baca, Judge of the Court of Appeals • Katherine A. Wray, Judge of the Court of Appeals

#### **Legislative - Senate**

Mimi Stewart President Pro Tempore	Peter Wirth Majority Floor Leader	Gregory A. Baca Minority Floor Leader	Linda M. Lopez Majority Whip	
Craig W. Brandt Minority Whip				

#### **Legislative – House of Representatives**

Brian Egolf, Jr. Speaker of the House	Javier Martinez Majority Floor Leader	Doreen Y. Gallegos Majority Whip
Rod Montoya		
Minority Whip		

#### **ORGANIZATIONAL CHART**

June 30, 2021

#### **Citizens of New Mexico**



#### **LEGISLATIVE**

Senate House of Representatives

#### **EXECUTIVE**

#### Governor\_

Lieutenant Governor
Secretary of State
State Auditor
State Treasurer
Attorney General
Commissioner of Public Lands
Public Regulation Commission

#### **JUDICIAL**

Supreme Court Court of Appeals District Courts Magistrate Courts

#### **GOVERNOR'S CABINET**

African American Affairs Office Department of Agriculture

Corrections Department

Economic Development Department

Office of the State Engineer

Department of Finance and Administration

Department of Health

Department of Homeland Security

and Emergency Management

Information Technology Department

Public Education Department

Regulation and Licensing Department

Tourism Department

Department of Veterans' Services

Department of Workforce Solutions

Aging and Long-Term Services Department Children, Youth and Families Department

Cultural Affairs Department

Energy, Minerals and Natural Resources Department

Environment Department

General Services Department

Higher Education Department

Human Services Department

Indian Affairs Department

State Personnel Office

Department of Public Safety

Taxation and Revenue Department

Department of Transportation

Worker's Compensation Administration

Early Childhood Education and Care Department



STATE OF NEW MEXICO ANNUAL COMPREHENSIVE FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2021

# FINANCIAL SECTION

# MANAGEMENT'S DISCUSSION AND ANALYSIS PLUS INDEPENDENT AUDIT REPORT



LAS CRUCES SCENIC VIEW OF ORGAN MOUNTAINS SOURCE - LAS CRUCES SUN NEWS



#### INDEPENDENT AUDITORS' REPORT

The Honorable Michelle Lujan-Grisham, Governor of the State of New Mexico
Ms. Debbie Romero, Secretary of the New Mexico Department of Finance and Administration,
Ms. Donna M. Trujillo, State Controller of the New Mexico Department of Finance and Administration, and
Mr. Brian Colón, New Mexico State Auditor

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of New Mexico (State), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the State's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of certain components of the State, which represent the indicated percent of total assets and total revenues as presented in the table below. Those financial statements were audited by other auditors, whose reports thereon have been furnished to us, and our opinions, insofar as it relates to the amounts included for those components, is based solely on the reports of the other auditors.



The Honorable Michelle Lujan-Grisham, Governor of the State of New Mexico Ms. Debbie Romero, Secretary of the New Mexico Department of Finance and Administration,

Ms. Donna M. Trujillo, State Controller of the New Mexico Department of Finance and Administration, and

Mr. Brian Colón, New Mexico State Auditor

#### Percentage Audited by Other Auditors

Government-Wide	i otal <u>Assets</u>	i otal <u>Revenues</u>
Governmental activities	91%	65%
Business-type activities	99%	99%
Aggregate discretely presented component units	76%	69%

#### **Fund Statements**

Major governmental fund - General Fund	67%	58%
Major governmental fund - Debt Service Fund	92%	3%
Major governmental fund - Capital Projects Fund	95%	98%
Major governmental fund - Severance Tax Permanent Fund	100%	100%
Major governmental fund - Land Grant Permanent Fund	100%	100%
Major enterprise fund - Educational Institutions Fund	100%	100%
Major enterprise fund – Unemployment Insurance Fund	100%	100%
Aggregate remaining fund information	45%	45%

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. The New Mexico Small Business Investment Corporation, a nonmajor component unit was not audited in accordance with Government Auditing Standards. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion.

An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

The Honorable Michelle Lujan-Grisham, Governor of the State of New Mexico Ms. Debbie Romero, Secretary of the New Mexico Department of Finance and Administration,

Ms. Donna M. Trujillo, State Controller of the New Mexico Department of Finance and Administration, and Mr. Brian Colón. New Mexico State Auditor

#### **Opinions**

In our opinion, based on our audit and the reports of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State, as of June 30, 2021, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matters**

#### Correction of Errors

As described in Note 9 to the financial statements, the State restated beginning balances resulting from the correction of accounting errors that occurred in the prior period and for the adoption of GASB Statement No 84. Our opinions are not modified with respect to this matter.

#### Unemployment Insurance Trust Fund

Other auditors of the Unemployment Insurance Fund, a major proprietary fund, identified the following uncertainty:

The Unemployment Insurance Fund (UIF) waived certain requirements for unemployed individuals to expedite payments to claimants issued by the UIF. Additionally, the UIF was required to pay benefits under the Pandemic Unemployment Assistance program where the UIF was unable to confirm all claimants' prior earnings. As a result, the UIF estimated that unemployment benefit payments made to individuals arising from identity theft, imposter fraud claims, or payments made to other ineligible beneficiaries may account for approximately 2% percent of the \$2.7 billion in unemployment insurance benefit payments and related grants made during the year ended June 30, 2021. Our opinions, based on our audit and the report of the other auditors, is not modified with respect to this matter.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, Budgetary Comparison Schedule – General Fund and Notes to Budgetary Reporting, Schedules of Changes in Net Pension Liability, Schedule of Changes in Net OPEB Liability; Schedules of Net Pension Liability, Schedules of Net OPEB Liability, Schedules of Employer Contributions – OPEB, Schedules of Investment Returns – Pension, Schedule of Investment Returns – OPEB, Schedule of Actuarial Methods and Assumptions – All Retirement Systems, Schedule of Actuarial Methods and Assumptions – New Mexico Retiree Health Care Authority, Schedule of the State of New Mexico's Proportionate Share of the Net Pension Liability, Schedule of the State of New Mexico's Proportionate Share of the Net OPEB Liability, and Schedule of the State's Contributions be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and the other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries

The Honorable Michelle Lujan-Grisham, Governor of the State of New Mexico Ms. Debbie Romero, Secretary of the New Mexico Department of Finance and Administration,

Ms. Donna M. Trujillo, State Controller of the New Mexico Department of Finance and Administration, and

Mr. Brian Colón, New Mexico State Auditor

of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the State's basic financial statements. The combining statements and individual fund financial statements and schedules, introductory and statistical sections are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining statements and individual fund financial statements and schedules presented as other supplementary information as listed in the table of contents are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and other auditors. In our opinion, based on our audit, the procedures performed as described above, and the reports of the other auditors, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated April 15, 2022 on our consideration of the State's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to solely describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the State's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the State's internal control over financial reporting and compliance.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Albuquerque, New Mexico April 15, 2022 This page left intentionally blank

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended June 30, 2021

#### INTRODUCTION

The following Management's Discussion and Analysis (MD&A) is required supplementary information to the State of New Mexico's financial statements. It describes and analyzes the financial performance and position of the state, and also provides an overview of the State's activities for the fiscal year ended June 30, 2021. Please read it in conjunction with the transmittal letter in the Introductory Section of this report and with the State's financial statements that follow this section. The subsequent information is highly summarized, and in order to gain a comprehensive understanding of the State's financial condition it should be reviewed in its entirety. All amounts, unless otherwise indicated, are expressed in thousands of dollars.

#### **FINANCIAL HIGHLIGHTS**

#### **Government-wide**

#### Net Position of the Primary Government

- The primary government (governmental activities and business-type activities) ended fiscal year 2021 with a net position of \$41.5 billion, an increase of \$8.2 billion, or 24.75 percent, from the previous year.
- The net position is comprised of \$8.1 billion in capital assets, net of related debt, \$39.5 billion in restricted, and a deficit \$6 billion in unrestricted, excluding component units.
- As a result of operating activities, the primary government's total net position increased by \$8.2 billion, or 24.75 percent, in fiscal year 2021 when compared to the previous year's ending net position. The net position of governmental activities increased \$8.7 billion, or 27.81 percent, from previous year's ending net position.
- Program revenues for the primary government increased around 30.28 percent on a year to year basis. Taxes and other general revenues increased by 90.71 percent from previous year. Expenses of \$27.5 billion, increased by \$5.8 billion, with the majority of the increase being in General Control, Unemployment Insurance, Education and Health and Human Services.
- The net position of the business-type activities decreased by \$477 million or 24.47 percent, from the previous year's ending net position. The business-type activities from the prior fiscal year saw an increase in total revenue by \$2.1 billion and an increase in expenses by \$3.3 billion. Program revenue increased by \$1.5 billion while transfers decreased by \$26 million.

#### Long-term Debt

• The State's long-term bonded debt increased a net of \$255 million for both governmental and business-type activities, combined, due to higher issuance of new bonds compared to the payment on the prior year bonds. New bond issuance for governmental activities was composed of \$167 million for general obligation bonds, \$412 million for severance tax bonds, and \$99 million for revenue bonds. New bond issuance for business type activities was \$204 million in revenue bonds and \$3 million in general obligation bonds. See Note 8 for more detailed information on long-term liabilities. More detailed information regarding the government-wide, fund level, and long-term debt activities can be found in the capital asset and debt administration section of this management's discussion and analysis (MD&A).

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended June 30, 2021

#### **Fund Level**

#### Governmental Funds

- As of June 30, 2021, the State's combined governmental funds reported an ending fund balance of \$40 billion, an increase of \$8.8 billion, or 28.55 percent, from fiscal year 2020 year's ending net position, (see the Governmental Funds Balance Sheet and Statement of Revenues, Expenditures and Changes in Fund Balances).
- Year to year there was an increase in revenue of \$10 billion, primarily the result of higher Federal Revenues, Investment Income, and strengthened Selective Tax Revenues. Year to year, expenditures increased by \$2.8 billion. Operationally, expenditure increases in the areas of General Control, Unemployment Insurance, Education and Health and Human Services are the primary drivers.
- The unassigned fund balance as of the end of fiscal year 2021 was \$335 million.

#### Proprietary Funds

• The proprietary funds reported net position of \$1.5 billion as of June 30, 2021, a decrease of \$477 million, or 24.47 percent, from fiscal year 2020 ending net position.

#### OVERVIEW OF THE FINANCIAL STATEMENTS

The focus of this annual report is on reporting for the state as a whole and on the major individual funds. The report presents a more comprehensive view of the state's financial activities. The Financial Section of this Annual Financial Report presents the State's financial position and activities in four parts:

- Management's Discussion and Analysis (this part)
- Basic Financial Statements
  - Government-wide Financial Statements
  - Fund Financial Statements
  - Notes to the Financial Statements
- Required Supplementary Information other than MD&A
- Other Supplementary Information presenting combining statements and schedules

This report also includes statistical data.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended June 30, 2021

#### Reporting on the State as a Whole

#### **Government-wide Statements**

The government-wide financial statements are designed to present an overall picture of the financial position of the state. These statements consist of the statement of net position and the statement of activities, which are prepared using the economic resources measurement focus and the accrual basis of accounting. This means that all revenues earned and expenses incurred during the year are included, regardless of when cash is received or disbursed, producing a view of financial position similar to that presented by most private sector companies.

The statement of net position combines and consolidates the government's current financial resources with capital assets and long-term obligations. This statement includes all of the government's assets, deferred outflows, liabilities, and deferred inflows. Net position represents one measure of the state's financial health. Other indicators of the state's financial health include the condition of its facilities, roads and highways (infrastructure) and economic trends affecting the state's future tax revenues.

The statement of activities focuses on both the gross and net cost of various activities (governmental, business-type and component units). These costs are paid by the state's tax revenues, charges for services and other revenues. This statement summarizes the cost of providing (or the subsidy provided by) specific government services and includes all current year revenues and expenses.

The government-wide statement of net position and the statement of activities divide the state's activities into the following three types:

#### **Governmental Activities**

The state's basic services are reported here, including general government, education, transportation, health and human services, public safety and corrections, judicial, natural resources and recreation, legislative, and regulatory services. Taxes, fees and federal grants finance most of these activities.

#### **Business-type Activities**

Activities for which the state charges a fee to customers to pay most or all of the costs of certain services it provides are reported as business-type activities. The state's institutions of higher education are included as business-type activities, as well as unemployment insurance, public schools insurance, medical centers, magazine publication, state fair, state infrastructure bank, environment department, corrections industries, and industries for the blind.

#### Component Units

Component units are legally separate organizations for which the state is either financially accountable or the nature and significance of their relationship with the state is such that exclusion would cause the state's financial statements to be misleading or incomplete. The state has approximately seventy-three (73) discretely presented component units. Financial information for these entities is presented separately in the supplemental statements and in the notes.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended June 30, 2021

#### **Reporting on the State's Most Significant Funds**

#### **Fund Financial Statements**

Fund financial statements provide additional detail about the state's financial position and activities. Some information presented in the fund financial statements differs from the government-wide financial statements due to the perspective and basis of accounting used. Funds are presented in the fund-level statements based on criteria set by the Governmental Accounting Standards Board (GASB). A fund is a separate accounting entity with a self-balancing set of accounts. The state uses funds to keep track of sources of funding and spending related to specific activities. Some funds are required by law to exist, while others are established internally to maintain control over a particular activity.

All of the State's funds are divided into the following categories, each of which uses a different accounting approach:

#### Governmental Funds

A majority of the state's activity is reported in the governmental funds. Reporting of these funds focuses on the flow of money into and out of the funds and amounts remaining at fiscal year-end for future spending. Governmental funds are accounted for using the modified accrual basis of accounting, which measures cash and other assets that can be readily converted to cash. The governmental fund financial statements provide a detailed short-term view of the state's general governmental operations and the basic services it provides. This information helps determine the level of resources available for the state's programs. The reconciliations following the fund financial statements explain the differences between the governmental activities column reported on the government-wide statement of net position and the government-wide statement of activities, and the governmental funds reported on the fund financial statements. The general fund, debt service fund, capital projects fund, severance tax fund and land grant fund are reported as major governmental funds.

#### Proprietary Funds

When the state charges customers for services it provides, these activities are generally reported in proprietary funds. Services provided to outside (non-governmental) customers are reported in enterprise funds, a type of proprietary funds, and are accounted for using the economic resources measurement focus and the accrual basis of accounting. These are the same business-type activities reported in the government-wide financial statements, but are reported here to provide information at the fund level. Activities whose customers are primarily other state agencies (e.g., motor pool) are accounted for in internal service funds. The internal service fund activities are consolidated with the governmental activities in the government-wide statements because those services predominantly benefit governmental rather than business-type activities.

#### Fiduciary Funds

Fiduciary funds account for assets held in a trustee or agency capacity for others. All state fiduciary activities are reported in separate statements of fiduciary net position and changes in fiduciary net position. The activities are reported separately from other financial activities because the state cannot use the assets to finance its operations. The state's fiduciary responsibilities include ensuring that the assets reported in these funds are used for their intended purpose. Fiduciary funds are accounted for using the economic resources measurement focus and the accrual basis accounting.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended June 30, 2021

#### **Reconciliation between Government-wide and Fund Statements**

The financial statements include schedules that reconcile and explain the differences between the amounts reported for governmental activities on the government-wide statements (accrual accounting, long-term focus) with amounts reported on the governmental fund statements (modified accrual accounting, short-term focus).

The following are some of the major differences between the two statements:

- Capital assets and long-term debt are included on the government-wide statements, but are not reported on the governmental fund statements.
- Capital outlay spending results in capital assets on the government-wide statements, but are reported as expenditures on the governmental fund statements.
- Bond proceeds result in liabilities on the government-wide statements, but are other financing sources on the governmental fund statements.
- Certain tax revenues that are earned but not yet available are reported as revenue on the
  government-wide statements, but are deferred inflow of resources on the governmental fund
  statements.
- Pension related items including Net Pension Liability, Net Pension Asset, and the Deferred Inflows and Outflows of resources related to pensions are included in the government-wide statements and not in the governmental fund statements.
- OPEB related items including Net OPEB Liability and the Deferred Inflows and Outflows of resources related to OPEB are included in the government-wide statements and not in the governmental fund statements

#### **Notes to the Financial Statements**

The notes provide additional schedules and information that are essential to a complete understanding of the financial statements. The notes apply to both the government-wide financial statements and the fund financial statements.

#### **Required Supplementary Information (RSI)**

Following the Basic Financial Statements are budgetary comparison schedules for major funds with legally adopted budgets. In addition, the RSI includes schedules on the funded status and employer contributions for the State's Defined Benefit Pension Plans and Other Postemployment Benefits Plan. RSI further supports the information in the basic financial statements.

#### **Other Supplementary Information**

Supplementary Information includes combining statements for the State's nonmajor proprietary and fiduciary funds. This section also includes schedules which compare budgeted expenditures to actual results at the legal level of control, which is generally the program level of the General Appropriation Acts.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended June 30, 2021

#### ADJUSTMENTS TO BEGINNING NET POSITION AND FUND BALANCES

While adjustments were made to the opening balances of a number of entities that are part of the primary government, none individually or collectively were significant to merit discussion.

#### FINANCIAL ANALYSIS OF THE STATE AS A WHOLE

#### **Net Position**

- Total Assets and Deferred Outflows of the State as of June 30, 2021, were \$62.2 billion, an increase of \$13.4 billion or 27.3 percent from prior fiscal year. The majority of the increase is due to increased receivables.
  - For governmental activities, total assets and deferred outflows were \$52.6 billion, an increase of \$10.4 billion, or 24.60 percent.
  - For business-type activities, total assets and deferred outflows were \$9.6 billion, an increase of \$3 billion or 44.8 percent.
- Total Liabilities and Deferred Inflows as of June 30, 2021 were \$20.6 billion, an increase of \$5.1 billion or 32.88 percent from prior fiscal year.
  - Total liabilities and deferred inflows for governmental activities were \$12.6 billion, an increase of \$1.7 billion, or 15.35 percent.
  - For business-type activities, total liabilities and deferred inflows were \$8.1 billion, an increase of \$3.4 billion or 73.64 percent.
- The State's total net position of \$41.5 billion was \$8.2 billion or 24.75 percent higher in fiscal year 2021 compared to the prior year. Of the State's net position, \$8.1 billion was recorded as net investment in capital assets, while \$39.5 billion was restricted by state statute or other legal requirements and was not available to finance day-to-day operations of the state. Unrestricted net position was a \$6 billion deficit. Most of this is attributable to the net pension liability and net OPEB liability. The reporting of these long-term liabilities is mandated by the Governmental Accounting Standards Board.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended June 30, 2021

#### State of New Mexico Net Position as of June 30, 2021

(Expressed in Thousands)

	Governmental Activities				Business-type Activities				Total Primary Government			
	2021		2020		2021 2020		2020	2021			2020	
Current and Other Assets	\$ 44,149,549	S	34,495,153	S	4,355,813	S	3,507,396	s	48,505,363	s	38,002,549	
Capital Assets	7,251,236		7,138,757		2,626,238		2,621,648		9,877,475		9,760,405	
Total Assets	\$ 51,400,786	\$	41,633,910	\$	6,982,051	\$	6,129,044		58,382,837	=	47,762,954	
Deferred Outflow of												
Resources	1,203,560		584,394		2,616,350		500,907	_	3,819,910	_	1,085,301	
Current Liabilities	4,613,949		3,786,433		865,494		844,925		5,479,443		4,631,358	
Long-term Liabilities	7,464,484		6,454,601		7,038,258		3,531,992		14,502,742		9,986,593	
Total Liabilities	12,078,433		10,241,034		7,903,752		4,376,917		19,982,185		14,617,951	
Deferred Inflows of												
Resources	472,716		639,954		221,420		302,459	_	694,135	_	942,414	
Net Position:												
Net Investment in												
Capital Assets	6,212,235		5,971,617		1,845,400		1,808,184		8,057,635		7,779,801	
Restricted	37,944,661		30,024,134		1,519,232		1,113,160		39,463,893		31,137,294	
Unrestricted	(4,103,700)	)	(4,658,434)		(1,891,402)		(970,769)		(5,995,102)		(5,629,203)	
Total Net Position	\$ 40,053,197	\$	31,337,317	\$	1,473,230	\$	1,950,575	\$	41,526,427	\$	33,287,892	
Percentage change in total												
net position from prior year	27.8	<u>%</u>			(24.5)	<u>%</u>		_	24.7 %	þ		

#### **Changes in Net Position**

The State's net position as of June 30, 2021, was \$41.5 billion which was \$8.2 billion greater than the 2020 net position restated. The State earned program revenues of \$19.7 billion, collected tax revenue of \$8.1 billion, and received \$8 billion of general revenues. Total revenues for 2021 were \$35.8 billion, an increase of \$12.2 billion, or 51.9 percent, from fiscal year 2020. Increased revenue was attributable to the \$611 million increase in taxes and to the \$4.1 billion increase in operating grants and contributions, other general revenues increased by \$7 billion and charges for services increased by \$479 million. The expenses of the State were \$27.5 billion, an increase of \$5.8 billion or 26.79 percent, from fiscal year 2020. Further analysis of results of changes in the State's financial condition follows in the analysis of the State's funds. Net program revenues exceeded net program expenses by \$8.3 billion, whereas in fiscal year 2020 this amount was \$1.9 billion. The tax collections and investment income of the State provided additional funding, which when added to program revenues, supported payment for governmental services.

The following schedule and charts summarize the State's total revenues, expenses, and changes in net position for fiscal year 2021:

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended June 30, 2021

#### State of New Mexico Changes in Net Position

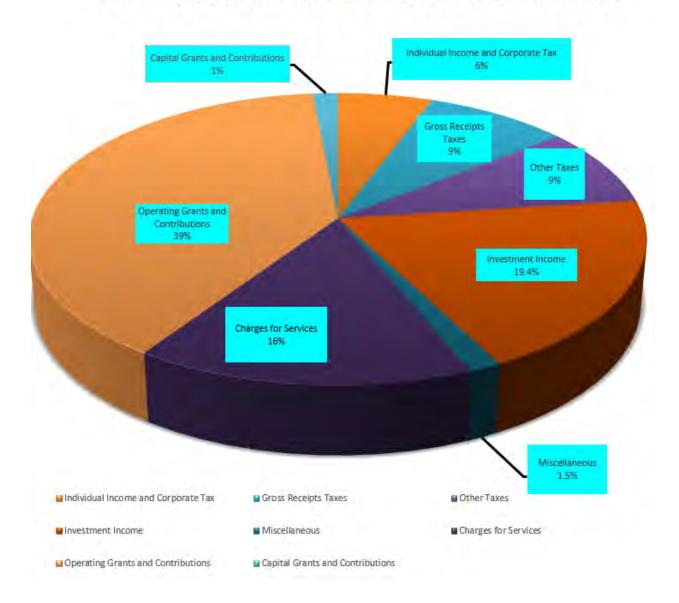
#### For the Fiscal Year Ended June 30, 2021 (Expressed in Thousands)

			(Expressed in Thu	ousands/			
	Governmen	ntal Activities	Business-ty	pe Activities	Total Primary (	Total Percentage Change	
	2021	2020	2021	2020	2021	2020	2020 to 
Revenues							
General Revenues:							
141142	\$ 8,070,012	\$ 7,458,825	\$ -	\$ -	\$ 8,070,012	\$ 7,458,825	8.2 %
Other General							
Revenues	6,969,710	623,260	1,007,723	332,448	7,977,433	955,708	734.7 %
Program Revenues:							
Charges for Services	2,912,122	2,678,902	2,570,850	2,324,753	5,482,972	5,003,656	9.6 %
Operating Grants and							
Contributions	10,609,948	7,750,233	3,124,410	1,919,974	13,734,358	9,670,207	42.0 %
Capital Grants and	400 550	400.004	04.000	7 754	E40.000	470.045	
Contributions	480,553	462,264	31,836	7,751	512,389	470,015	9.0 %
Total Revenues	29,042,345	18,973,484	6,734,819	4,584,926	35,777,164	23,558,411	51.9 %
Expenses							
General Control	2.091,970	946.145			2.091.970	946,145	121.1 %
Culture, Recreation, and	2,031,310	340,143	_	_	2,031,310	340,143	121.1 /.
Natural Resources	260,481	294,254			260,481	294,254	(11.5) %
Highway and	200,401	234,234	-	-	200,401	234,234	(11.5) /.
riignway and Transportation	871.871	952.604			871.871	952.604	(8.5) %
Judicial	313,217	367,458	-	-	313.217	367,458	(14.8) %
Legislative	24,595	26.741	-	-	24,595	26,741	(8.0) %
Public Safety	518.118	593,994	_	_	518.118	593,994	(12.8) %
Regulation and Licensing	434,683	207,749	_	_	434,683	207,749	109.2 %
Health and Human	434,003	201,143			434,003	201,143	103.2 /.
Services	10.784.332	9.447.582	_	_	10,784,332	9,447,582	14.1 %
Education	3,989,681	3,929,465	_	_	3,989,681	3,929,465	15 %
Indirect Interest on	3,500,001	0,020,400			0,000,001	0,020,400	1.5 /1
Long-term Debt	132,809	112,126	_	_	132,809	112,126	18.4 %
Special Items	102,000	15	7.482	_	7.482	15	- %
Educational Institutions	_	- 15	4.904.910	2.802.997	4.904.910	2.802.997	75.0 %
Public Schools Insurance	_		404,049	397.157	404,049	397.157	17 %
Environmental Loans	_	_	2.638	1,387	2.638	1.387	100.0 %
Miners' Colfax Medical Center	_	_	32,893	40,490	32,893	40,490	(18.8) %
Unemployment Insurance	_	_	2,716,542	1,547,564	2.716.542	1,547,564	75.5 %
State Fair	_	_	8,691	15,007	8,691	15,007	(42.1) %
Other Business-type Activities	_	_	16,478	19,248	16,478	19,248	(14.4) %
Total Expenses	19,421,757	16,878,133	8,093,683	4,823,850	27,515,440	21,701,983	26.8 %
Excess Before Transfers	9,620,588	2,095,351	(1,358,864)	(238,924)	8,261,724	1,856,429	
Transfers	(914,694)	(940,448)	914,694	940,448	-	-	
Change in Net Position	8,705,894	1,154,903	(444,170)	701,524	8,261,724	1,856,429	345.0 %
Net Position -							
Beginning, as Restated	31,348,304	30,182,414	1,949,019	1,249,051	33,297,323	31,431,465	
Net Position – Ending	<b>\$</b> 40,054,198	<b>\$</b> 31,337,317	<b>\$</b> 1,504,849	<b>\$</b> 1,950,575	<b>\$</b> 41,559,047	<b>\$</b> 33,287,894	24.8 %

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended June 30, 2021

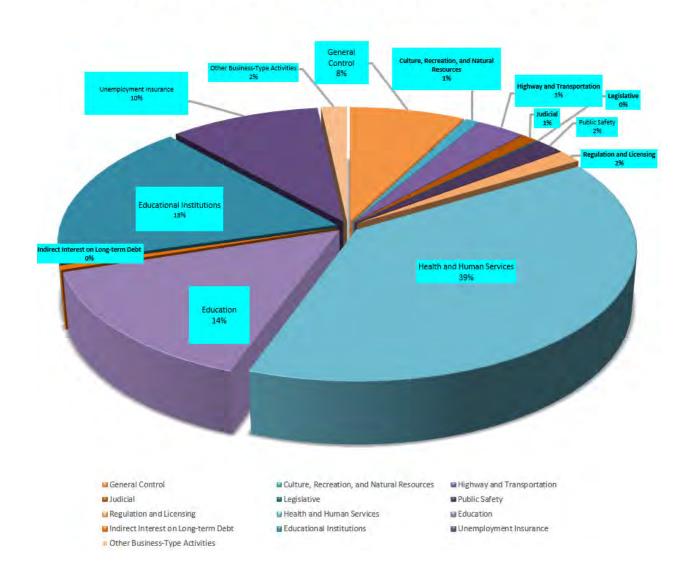
#### State of New Mexico Total Revenues - FY 2021



#### MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended June 30, 2021

#### **State of New Mexico Total Expenditures- FY 2021**



#### MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended June 30, 2021

#### **Governmental Activities**

Governmental activities program revenue was \$14 billion, consisting of operating grants and contributions of \$10.6 billion, capital grants and contributions of \$481 million, and \$2.9 billion in service charges. Program revenues increased \$3.1 billion from the prior fiscal year, the result of a \$2.9 million increase in operating grants and contributions, an \$18 million increase in capital grants and contributions, along with a \$233 million increase in charges for services. Governmental activities expenses increased by \$2.5 billion year to year bringing the total to \$19.4 billion. All governmental activities except for general control and culture, recreation, and natural resources activities in the government-wide statement of activities had expenses which exceeded program revenues. The health and human services function, and education function account for three-quarters of governmental activities expenses and net cost. The operating grants and contributions increased due to additional grants received by Health and Human Services and Culture, Recreation, and Natural Resources functions.

The following table shows to what extent the State's governmental activities relied on taxes and other general revenues to cover all of their costs. For fiscal year 2021, state taxes and other general revenues covered 27.9 percent of expenses. The remaining 72.10 percent of the total expenses was covered by charges for services and grants and contributions.

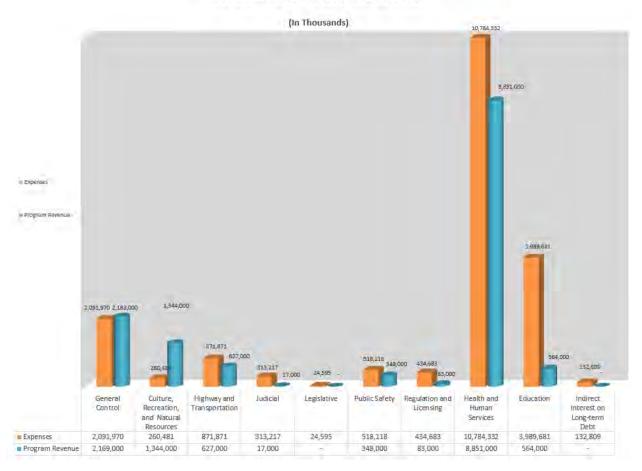
State of New Mexico
Net Program Costs as of June 30, 2021
(Expressed in Thousands)

				Less					Progr	ram l	Revenue	S		
		Program	Program					as a	Perc	entage of	f			
	_	Expenses	Revenues			Net Progr	Program Expenses							
	_	2021		2021		2021		2021		2020	2021		2020	
General Control	\$	2,091,970	\$	(2,169,143)	\$	77,173	\$	1,309,860	103.7	%	238.4	%		
Culture, Recreation, and														
Natural Resources		260,481		(1,344,087)		1,083,606		(189,338)	516.0	%	35.7	%		
Highway and Transportation		871,871		(626,561)		(245,310)		(390,809)	71.9	%	59.0	%		
Judicial		313,217		(17,204)		(296,013)		(346,883)	5.5	%	5.6	%		
Legislative		24,595		-		(24,595)		(26,741)	-	%	-	%		
Public Safety		518,118		(348,154)		(169,965)		(459,715)	67.2	%	22.6	%		
Regulation and Licensing		434,683		(82,541)		(352,141)		(161,814)	19.0	%	22.1	%		
Health and Human Services		10,784,332		(8,850,904)		(1,933,428)		(2,140,590)	82.1	%	77.3	%		
Education		3,989,681		(564,031)		(3,425,650)		(3,468,562)	14.1	%	11.7	%		
Indirect Interest on Long-term Debt		132,809	-		(132,809)		(112,126)		-	%	-	%		
	\$	19,421,757	\$ (14,002,623)		\$	(5,419,134)	\$	(5,986,716)	72.1	%	64.5	%		

# MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended June 30, 2021

State of New Mexico
Expenses and Program revenues: Governmental Activities
For the Fiscal Year Ended June 30, 2021



# **Business-type Activities**

Business-type activities generated program revenues of \$5.7 billion, including charges for services of \$2.6 billion, operating grants and contributions of \$3.1 billion and \$31.8 million in capital grants and contributions. This was \$1.5 billion more than the prior year, attributable to the unemployment insurance function. The total expenses for business-type activities were \$8.1 billion, an increase of \$3.3 billion from the prior year. The largest changes occurred in the unemployment insurance function, where expenses increased by \$1.2 billion versus prior year and in the educational institutions function where expenses increased by \$2.1 billion versus prior year. Net expenses exceeded program revenues from the primary government's business—type activities by \$2.4 billion, an increase of \$1.8 billion from the prior year.

# MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended June 30, 2021

### FINANCIAL ANALYSIS OF THE STATE'S GOVERNMENTAL FUNDS

#### **Fund Balances**

At June 30, 2021, the State's governmental funds reported combined ending fund balances of \$40 billion. The State reported \$39.3 billion, or 99 percent, as restricted, including \$24.9 billion related to the Land Grant Fund, \$6.4 billion associated with the Severance Tax Fund and \$2.9 billion attributable to the Capital Projects Fund, all established by state laws. Note 1.G.14 contains more details about the fund balance classifications at June 30, 2021. Committed, assigned, nonspendable and unassigned totaled \$460 million, or 1 percent.

### State of New Mexico Fund Balances as of June 30, 2021

(Expressed in Thousands)

		General Fund	_	Debt Service Fund	Capital Projects Fund	8	Severance Tax	_	Land Grant	G	Totals overnmental Funds
Nonspendable	S	52,580	s	_	\$ _	\$	_	\$	_	\$	52,580
Restricted		4,556,671		629,019	2,851,983		6,421,868		24,870,220		39,329,762
Committed		48,062		_	20		_		_		48,082
Assigned		25,065		_	_		_		_		25,065
Unassigned		356,123		1	 (21,355)	_		_	-		334,769
Total	\$	5,038,502	\$	629,020	\$ 2,830,649	\$	6,421,868	\$	24,870,220	\$	39,790,258

Percent Change from Prior Year 28.6 %

Note: Due to presentation change in the financials statements, individual fund percent change from prior year cannot be calculated.

### **Governmental Funds**

### **General Fund**

General Fund balance at June 30, 2021 totaled \$5 billion. Net change in General Fund balance, was an increase of \$1 billion. The General Fund ended the fiscal year 2021 with unassigned fund balance of \$356 million.

### MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended June 30, 2021

# **Budgetary Highlights – General Fund**

The initial fiscal year 2021 budget was adopted by the Legislature during the 2020 Regular Session. The General Fund original budgeted revenues for fiscal year 2021 were 75.2 percent higher than the fiscal year 2020 final budget basis revenues. During the year, federal revenue was \$471 million less than the final approved budget. After budget amendments, the actual expenditures in the General Fund were \$2.7 billion below the final budgeted amounts. This was mainly the result of agency-mandated measures to reduce expenditures. Refer to the budgetary comparison schedule for the General Fund in the Other Required Supplementary Information section of the Annual Financial Report.

# **Severance Tax Fund**

Fund balance at June 30, 2021, totaled \$6.4 billion, an increase of \$1.1 billion, or 21.1 percent, related increase in investment earnings.

### **Land Grant Fund**

Fund balance at June 30, 2021, totaled \$24.9 billion, an increase \$5.5 billion, or 28.66 percent, reflective of increased investment earnings compared to the portfolio in the prior year.

#### FINANCIAL ANALYSIS OF THE STATE'S PROPRIETARY FUNDS

Exclusive of Internal Service Funds, the State's proprietary funds reported Net Position of \$1.5 billion, a decrease of \$477 million from the prior year net position.

#### **Educational Institutions**

Net Position at June 30, 2021, totaled \$482 million. Current period activity decreased the Net Position of the State's educational institutions by \$1.3 billion, or 63.73 percent. For the fiscal year 2021 the State transferred \$875 million to the State's educational institutions, a decrease of \$48 million, or 5.18 percent from fiscal year 2020.

### MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended June 30, 2021

### **DISCRETE COMPONENT UNITS**

These are operations for which the State has financial accountability or the nature and significance of their relationship with the State is such that exclusion would cause the State's financial statements to be misleading or incomplete. For the most part, these entities operate similar to private-sector businesses and the business-type activities described above. All of the State's discrete component units are presented in the financial statements.

The State's discretely presented major component units are:

- New Mexico Finance Authority
- New Mexico Mortgage Finance Authority
- New Mexico Lottery Authority
- University of New Mexico Foundation, Inc.
- New Mexico State University Foundation, Inc.

Complete financial statements of the individual component units can be obtained from their respective administrative offices. Addresses and other additional information about the State's component units are presented in the notes to the financial statements.

# CAPITAL ASSETS AND LONG-TERM DEBT ADMINISTRATION

# **Capital Asset Activity**

As of June 30, 2021, the State's net investment in capital assets, for governmental activities totaled \$6.2 billion and \$1.8 billion for its business-type activities. The state's capital assets include land, buildings, improvements, machinery and equipment, mineral rights, roads, highways and bridges. The change in the State's investment in capital assets for the current fiscal year was a modest increase of 3.57 percent in total, for governmental activities increase of 4.03 percent and increase of 2.06 percent for business-type activities.

The State has elected to use the depreciation method to account for infrastructure assets (roads and bridges). Under this method, the State allocates the cost of infrastructure assets over their estimated useful lives as depreciation expense. Expenditures to refurbish infrastructure are capitalized and cost depreciated. Under the allowable methodology, termed the modified approach, infrastructure is capitalized and all expenditures except those adding to capacity are expensed. The state did not elect to use the modified approach for infrastructure assets. Costly analyses are also required.

Refer to Note 6 of the financial statements for additional information on capital assets.

# MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended June 30, 2021

# **Long-term Debt Activity**

The State Constitution and Law authorizes the State to issue general obligation bonds, severance tax bonds, and revenue bonds to finance or refinance the cost of State capital outlay projects authorized by law. General obligation bonds are secured by the full faith and credit of the State and payable from legally restricted revenues. During the past year, the State continued to maintain a quality bond rating from Moody's Investors Services (Moody's) and Standard & Poor's Corporation (S&P) on all State bonds.

The State had the following bond ratings at June 30, 2021:

# State of New Mexico Bond Ratings at June 30, 2021

		Standard
Bonds	Moody's	& Poor's
General Obligation Bonds	Aa2/Stable	AA/Stable
Severance Tax Bonds	Aa2/Stable	AA-/Stable
Supplemental Serverance Tax Bonds	Aa3/Stable	A+/Stable
State Transportation Revenue Bonds Senior Lien	Aa1/Stable	AAA/Stable
State Transportation Revenue Bonds Subordinate Lien	Aa1/Stable	AAA/Stable

Revenue Bonds issuances during the year totaled \$303 million, GO bond issuances during the year totaled \$170 million and STB bond issuances during the year totaled \$412 million.

Refer to Note 8 to the financial statements for additional information on the State's long-term debt and other liabilities.

# State of New Mexico Net Outstanding Bonded Debt as of June 30, 2021 (Expressed in Thousands)

Total

	Governmen	tal A	Activities	]	Business-typ	pe A	ctivities		Total Primar	y Go	overnment	Percentage Change
	2021	_	2020		2021	_	2020		2021	_	2020	2020 to 2021
General Obligation Bonds, Net	\$ 505,295	\$	421,700	\$	1,260	\$	_	\$	507,425	\$	421,700	20.3 %
Severance Tax Bonds, Net	964,035		680,245		-		-		964,035		680,245	41.7 %
Revenue Bonds, Net	958,017		1,094,669		788,812		823,419		1,746,830		1,918,088	(8.9) %
Bond Premium, Discount, Net	 292,066	_	223,794		28,567	_	39,279	_	320,633	_	263,073	21.9 %
Total Bonds Payable	\$ 2,719,413	<u>\$</u>	2,420,408	\$	818,639	\$	862,698	\$	3,538,922	\$	3,283,106	7.8 %

### MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended June 30, 2021

### ECONOMIC CONDITIONS AND OUTLOOK

# **Economic Factors Affecting New Mexico's Fiscal Year 2021 Budget**

New Mexico utilizes a consensus revenue estimating group (CREG) composed of legislative and executive branch economists to forecast General Fund revenue for the state. The Executive and Legislature work with the same revenue forecast in preparing their respective General Fund operating budget recommendations. The CREG bases its State General revenue forecast on forecasts of the U.S. economy from Moody's Analytics and IHS Markit in combination with forecasts of New Mexico's economy prepared by the University of New Mexico's Bureau of Business and Economic Research. Economic inputs also include data and information provided by state agencies, and other national data sources such as the Energy Information Administration, Bureau of Labor Statistics, Bureau of Economic Analysis, and the U.S. Census Bureau. Historical information on New Mexico's value and volume of crude oil and natural gas produced in the state is derived from the state's GenTax Database reporting system. Product price forecasts are derived from national economic forecasting services and other sources. Additionally, New Mexico's state revenues are highly sensitive to boom-and-bust cycles in the energy industry; therefore, the CREG conducts a stress test on state revenues during the process. The establishment and use of stress-testing hedges against an economic downturn or an unforeseen downswing in the energy sector. Stress-testing allows for targeting appropriate levels of general fund reserves while safeguarding the state's budget at the same time.

# Trends in the U.S. Economy

The United States (U.S) and the world experienced an unprecedented pandemic during the second half of state fiscal year 2020 (FY20). The novel coronavirus-19 (COVID-19) continued to spread through the nation and prompted states to implement various business, social, and government restrictions to combat the virus and its variants.

The roll-out of a vaccine in the second part of FY20 combined with widespread vaccinations resulted in states reopening their respective economies. The national economy, as measured by real gross domestic product, expanded by 1.6 percent in state fiscal year 2021 (FY21). The U.S continues to move towards prepandemic employment levels and added an average of 672 thousand jobs in FY21. Employment averaged 143.0 million employees in FY21 which is 4.12 million, or 2.8 percent below FY20 employment levels Average weekly earnings increased by 5.1 percent exceeding the inflation rate of 2.3 percent in FY21.

The U.S. experienced the worst annualized percent change of real gross domestic product in the fourth quarter of fiscal year 2020. With RGDP declining by 31.2 percent. The pandemic caused a global recession impacting service-based industries, tourism, supply chains, and manufacturing to name a few. Since the economic recession ended, the nation's RGDP grew at 4.4 percent during FY21. At the national level, fiscal and monetary policies were implemented at an unprecedented level to minimize the negative economic impacts of the healthcare crisis. The Federal Reserve lowered short-term interest rates in fiscal year 2020 and maintained low-interest rates through FY21 to bolster the U.S economy. The U.S. Congress passed another federal stimulus package—the American Rescue Plan Act—to provide direct aid to individuals and families adversely impacted by COVID-19.

# MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended June 30, 2021

### **New Mexico Economy**

The New Mexico economy, on a year-over-year basis, grew slightly in fiscal year 2021, with real gross domestic product expanding by a marginal 0.8 percent. The state's wages and salaries declined by 2.2 percent while total personal income in the state grew by 9.9 percent. During fiscal year 2021, New Mexico's employment declined 5.9 percent, which represents a loss of approximately 49,420 jobs. The state continues to recover from the unprecedented drop in employment during the second half of FY20 due to the pandemic. New Mexico is recovering from two shocks to its economy: an oil price collapse in March 2020 and the COVID-19 health crisis. New Mexico's employment increased by an average of 2,158 jobs each month in FY21.

The state's year-over-year employment declined across most sectors in FY21. The economic shocks experienced by the state are reflected in the sectors that experienced severe employment declines. The most severe employment losses were experienced by the mining sector followed by the leisure and hospitality sector, which lost 7,100 jobs and 12,833 jobs, respectfully, when compared to FY20. This represents a 14.1% decline in employment in the leisure and hospitality sector and a 29.3% decrease in the mining sector. The information sector lost 2,008 jobs, which represents a year-over-year decrease of 19.5%.

Oil prices were higher in FY21 compared to FY20 as state and global economies reopened. Increased consumer demand coupled with lagging oil production accelerated the oil price recovery faster than previously expected. Due to increased domestic and international demand for natural gas and global supply constraints, prices were driven upward in FY21. New Mexico's average natural gas prices were \$3.40 per mcf, and crude oil prices averaged \$50.57 per barrel during FY21. In March 2021, New Mexico surpassed North Dakota as the country's second-largest oil-producing state and accounted for 13% of the oil produced in the lower 48 states. New Mexico ranked 8<sup>th</sup> in the nation for natural gas production in 2019.

# **General Fund Revenue and Reserve Outlook**

According to the December 2021 consensus revenue outlook, FY21 recurring revenue is increased by 2.9% from \$7.8 billion to \$8.1 billion, while year-end general fund reserves are estimated to be 34.1% of recurring appropriations. The increase in the revenue estimate for FY21 is due to a few factors; gross receipt tax and personal income tax revenues were stronger than anticipated in FY21. Gross receipt tax revenues exceeded expectations due to federal legislation authorizing direct payments to individuals and for their dependents as well as stronger than expected oil prices and production. Personal income tax revenue did not decline as anticipated since high-wage jobs did not suffer as much and recovered at a faster pace compared to lowwage jobs during the pandemic.

New Mexico oil prices averaged \$50.57 per barrel in fiscal year 2021. Additionally, New Mexico produced 408.3 million barrels of oil and 2,142 billion cubic feet of natural gas.

# MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended June 30, 2021

The December 2021 consensus revenue outlook for fiscal year 2022 estimates oil prices will average \$71.50 per barrel and production to be about 497 million barrels.

The consensus revenue outlook expects general fund revenues to increase by 1.3 percent when compared to fiscal year 2021. Total revenues for fiscal year 2022 are estimated to grow at a slower pace mainly due to legislative adjustments. The consensus revenue outlook for fiscal year 2022 estimates ending reserves to increase to \$2.6 billion or 34.3 percent of recurring appropriations.

Major forecasting agencies (Moody's Analytics and IHS Markit) continue to have solid U.S. growth projections for 2022 and 2023, however, more severe COVID-19 strains represent a continued risk to economic recovery. In addition, tightening employment conditions, a tightening monetary policy, and inflation remain significant risks as well and could hamper the economic recovery

### CONTACT THE STATE'S FINANCIAL MANAGEMENT

The Department of Finance and Administration prepared this report. Questions concerning the information provided or requests for additional financial information may be addressed to:

State of New Mexico
Department of Finance and Administration
Financial Control Division
Attn: State Controller
407 Galisteo Street
Bataan Memorial Building, Room 166
Santa Fe, New Mexico 87501

STATE OF NEW MEXICO ANNUAL COMPREHENSIVE FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2021

# FINANCIAL SECTION

# BASIC FINANCIAL STATEMENTS



BALLOON FIESTA SOURCE - KOAT NEWS

# STATEMENT OF NET POSITION

June 30, 2021 (In Thousands)

			Pr	rimary Governmer	nt				
	Go	vernmental		Business-type			Component		
		Activities		Activities		Total		Units	
ASSETS			_						
Current Assets:									
Cash and Cash Equivalents	\$	1,589,875	\$	1,450,368	\$	3,040,243	\$	228,241	
Cash and Cash Equivalents - Restricted		17,436		27,978		45,414		416,040	
Investment in State General Fund Investment Pool		7,677,801		199,528		7,877,329		-	
Investment in Local Government Investment Pool		10		185,086		185,096		11,213	
Internal Balances		(14,029)		14,029		-		-	
Due From Component Units		7,546		9,225		16,771		-	
Due From Primary Government		-		-		-		27,401	
Receivables, Net		2,579,535		611,038		3,190,573		36,320	
Loans Receivable, Net		20,469		12,771		33,240		162,738	
Investments		5		525,450		525,455		52,439	
Due from Broker		339,728		-		339,728		-	
Prepaid Expenses		7,642		1,450		9,092		869	
Inventories		34,006		32,226		66,232		218	
Other Current Assets		6		16,844		16,850		8,287	
Total Current Assets		12,260,030	_	3,085,993		15,346,023		943,766	
Noncurrent Assets:									
Unrestricted Cash and Cash Equivalents		-		70,056		70,056		-	
Restricted Cash and Cash Equivalents		744		232,101		232,845		77,248	
Restricted Investments		-		180,130		180,130		2,002,960	
Loans Receivable, Net		3,132		229,199		232,331		1,857,874	
Receivables, Net		59,725		-		59,725		-	
Due From Component Units		-		3,194		3,194		-	
Investments		32,044,262		525,928		32,570,190		415,963	
Derivative Instruments - Interest Rate Swaps		-		1,132		1,132		-	
Net Pension Assets		16,932		-		16,932		-	
Other Noncurrent Assets		-		27,096		27,096		110,698	
Nondepreciable Capital Assets		1,676,995		296,187		1,973,182		61,764	
Other Capital Assets, Net		5,574,241		2,330,053		7,904,294		108,024	
Total Noncurrent Assets		39,376,031	_	3,895,076	_	43,271,107		4,634,531	
Total Assets		51,636,061	_	6,981,069		58,617,130		5,578,297	
DEFERRED OUTFLOWS OF RESOURCES									
Interest Rate Swaps				6,000		6,000			
Deferred Charge on Refunding		37,361		10,107		47,468		846	
Deferred Outflows - OPEB		227,842		65,437		293,279		29,833	
Deferred Outflows - Pension		938,357		2,534,807		3,473,164		259,918	
Total Deferred Outflows of Resources		1,203,560	_	2,616,351		3,819,911		290,597	

# STATEMENT OF NET POSITION (CONTINUED)

June 30, 2021 (In Thousands)

			F	Primary Governmen	ıt			
		Governmental		Business-type			C	omponent
		Activities		Activities		Total		Units
LIABILITIES								
Current Liabilities:								
Accounts Payable	\$	581,219	\$	239,000	\$	820,219	\$	20,934
Accrued Liabilities		85,164		71,968		157,132		25,219
Accrued Interest		30,037		15		30,052		-
Unearned Revenue		1,495,668		174,166		1,669,834		1,903
Due to Primary Government		-		-		-		16,771
Due to Component Units		27,214		187		27,401		-
Due To Broker		632,145		-		632,145		-
Intergovernmental Payables		201,870		50		201,920		-
Other Obligations		60,005		2,005		62,010		-
Funds Held for Others		510,754		5,722		516,476		9,438
Bonds Payable - Current Portion:		399,452		53,492		452,944		168,363
Other Liabilities - Current Portion		825,695		317,903		1,143,598		685,540
Total Current Liabilities		4,849,223	_	864,508		5,713,731		928,168
Noncurrent Liabilities:								
Bonds Pavable, Net of Current Portion:		2,319,962		766,016		3,085,978		2,421,385
Due to Primary Government		2,319,902		700,010		3,003,970		3,194
Net Pension Liability		3,953,370		5.511.723		9,465,093		507,563
-				424,367				
Net OPEB Liability Other Liabilities. Net of Current Portion		994,857		•		1,419,224		69,407
Total Noncurrent Liabilities	_	196,295	-	336,148		532,443	_	231,432
Total Noncurrent Liabilities	_	7,464,484	-	7,038,254	_	14,502,738	_	3,232,981
Total Liabilities	_	12,313,707	_	7,902,762	_	20,216,469	_	4,161,149
DEFERRED INFLOWS OF RESOURCES								
Deferred Inflows - Pension		93,002		113,227		206,229		8,115
Deferred Inflows - OPEB		361,838		104,234		466,072		52,416
Deferred Inflows - Other		17,877		3,961		21,838		3,892
		472,717	_	221,422		694,139		64,423
NET POSITION								
Net Investment in Capital Assets		6,212,235		1,845,399		8,057,634		59,942
Restricted for:		0,222,222		2,010,000		0,027,027		22,212
Nonexpendable:								
Financial Aid				180,841		180,841		
Endowment				118,233		118,233		
Other Purposes		_		13,632		13,632		669,163
Expendable:				25,052		15,052		003,203
Highway Construction and Maintenance		1,041,344				1,041,344		
Education		253,234		752		253,986		
Debt Service		601,445		67,226		668,671		106,578
Capital Projects		1,235,727		66,879		1,302,606		200,570
Scholarships		1,233,727		39,621		39,621		
Unemployment and Insurance		-		514,516		514,516		_
Loan Programs		_		394,518		394,518		-
Other Purposes		34,812,912		123,018		34,935,930		771,468
Unrestricted Net Position		(4,103,700)		(1,891,399)		(5,995,099)		36,171
	_		_		_			
Total Net Position	\$	40,053,197	\$	1,473,236	S	41,526,433	\$	1,643,322

# STATEMENT OF ACTIVITIES

For the Year Ended June 30, 2021

					Pro	ogram Revenues				Net (Exr	oense) Revenue an	d Ch	anges in Net Po	sition
						Operating		Capital	_		nary Government		anges in rect 2 c	ontion .
			Ch	arges for		Grants and		Grants and	_	Governmental	Business-type			Component
		Expenses		ervices		Contributions	Co	ontributions		Activities	Activities		Total	Units
Primary Government:		•					_		_					
Governmental Activities:														
General Control	\$	2,091,970	\$ 1	,170,449	\$	998,694	\$	_	\$	77,173	\$ -	\$	77,173	\$ -
Culture, Recreation, and Natural Resources		260,481	1	,297,090		42,479		4,518		1,083,606	_		1,083,606	_
Highway and Transportation		871,871		116,341		36,239		473,980		(245,311)	_		(245,311)	_
Judicial		313,217		12,505		4,698		_		(296,014)	_		(296,014)	_
Legislative		24,595		_		_		_		(24,595)	_		(24,595)	_
Public Safety		519,118		8,273		338,194		1,686		(170,965)	_		(170,965)	_
Regulation and Licensing		434,683		80,805		1,737		_		(352,141)	_		(352,141)	_
Health and Human Services		10,784,332		219,276		8,631,259		368		(1,933,429)	_		(1,933,429)	_
Education		3,989,681		7,383		556,648		_		(3,425,650)	_		(3,425,650)	_
Interest on Long-term Debt		132,809				_		_		(132,809)	_		(132,809)	_
Total Governmental Activities		19,422,757	2	2,912,122		10,609,948		480,552		(5,420,135)	_		(5,420,135)	-
Dunings to Antiquision														
Business-type Activities: Educational Institutions		4,881,052		.976,449		720 770		31.836			(2.151.000)		(2.151.000)	
Public Schools Insurance			1			720,778		31,836		-	(2,151,989)		(2,151,989)	-
		404,049		403,369		-		-		-	(680)		(680)	-
Environmental Loans		2,638		2,088				-		-	(550)		(550)	-
Miners' Colfax Medical Center		32,893		17,859		6,239		-		-	(8,795)		(8,795)	-
Unemployment Insurance		2,716,542		780,811		2,181,559		-		-	245,828		245,828	-
State Fair - EXPO		8,691		390		-		-		-	(8,301)		(8,301)	-
Other Business-type Activities		16,479		17,184					_		705	_	705	
Total Business-type Activities		8,062,344	3	3,198,150	_	2,908,576	_	31,836	_		(1,923,782)	_	(1,923,782)	
Total Primary Government	\$	27,485,101	\$ 6	5,110,272	\$	13,518,524	\$	512,388	_	(5,420,135)	(1,923,782)	_	(7,343,917)	
Discretely Presented Component Units														
Major Component Units	S	384,265	S	242,298	s	98,896	s	_					_	(43,071)
Nonmajor Component Units	-	330,157	-	3,627	-	43,329	-	17.002		_	_		_	(266,199)
Total Component Unit Activities	S	714,422	S	245,925	\$	142,225	\$	17,002		-	-		-	(309,270)
			Ganara	al Revenues	. –									
			Taxe											
			Ind	lividual Inc	ome					1,837,492	_		1.837.492	_
				rporate Inc						147,434	_		147,434	_
				oss Receipts		ces				3,000,606	_		3,000,606	_
				siness Privi						3,069,393	_		3,069,393	_
				her Taxes	_					15,087	_		15,087	_
					Stat	e of New Mexic	20				_		,	(104,823)
						e of New Mexic				_	_		_	312,973
				stment Inc						6,671,245	125,456		6,796,701	235,615
				tal Gain						139	-		139	
			-	ellaneous						298,326	415,326		713.652	33,324
				ıl Items						,	,			,
			-		Disco	ontinuance of O	berat	tions		_	(7,482)		(7,482)	621
				fers. Net						(914,694)	914,694		(.,)	-
					ral R	evenues and Tr	ansfe	rs		14,125,028	1,447,994		15,573,022	477,710
			Chan	ge in Net	Posi	tion				8,704,893	(475,788)		8,229,105	168,440
						nning, as Rest	ated	_		-,,	(,)		_,,	,710
				Note 9.C.		-6,				31,348,304	1,949,024		33,297,328	1,474,882
				osition - E	ndin	19			S	40,053,197	\$ 1,473,236	S	41,526,433	\$ 1,643,322
						-0			_	,0.,2.7		_		,010,022

This Page Intentionally Left Blank

# GOVERNMENTAL FUND FINANCIAL STATEMENTS

# **General Fund**

This fund is the principal operating fund of the State. It accounts for financial resources of the general government except those required to be accounted for in another fund.

# **Debt Service Fund**

This fund accumulates resources in order to pay the debt service on the State's long-term debt.

# **Capital Projects Fund**

This fund accounts for all resources used to fund the capital improvement projects in the State.

# **Severance Tax Fund**

This fund accounts for the annual portion of severance taxes generated from the production of minerals and other natural resources and distributes the monies to the State General Fund.

# **Land Grant Fund**

This fund accounts for all of the resources of the Land Grant Fund.

# BALANCE SHEET GOVERNMENTAL FUNDS

June 30, 2021 (In Thousands)

		General Fund		Debt Service Fund		Capital Projects Fund
ASSETS						
Cash and Cash Equivalents	S	144,045	S	15,109	S	-
Investment in the Local Government Investment Pool		10		-		-
Investment in the State General Fund Investment Pool		3,878,606		326,925		2,937,365
Prepaid Expenses		4,925		-		-
Due From Other Funds		9,333		214,388		725
Due From Educational Institutions Fund		926		-		-
Due from Component Units		7,096		-		450
Receivables, Net		2,642,818		7,840		5,543
Investments		2,554,814		72,062		-
Inventories		34,006		-		-
Other Assets		6		-		-
Total Assets	\$	9,276,585	\$	636,324	\$	2,944,083
					_	
DEFERRED OUTFLOWS OF RESOURCES						
Total Deferred Outflows of Resources		-		-		-
Total Assets and Deferred Outflows of Resources	S	9,276,585	S	636,324	S	2,944,083
					_	
LIABILITIES						
Accounts Payable	\$	513,794	\$	832	\$	54,391
Accrued Liabilities		83,999		-		435
Due To Other Funds		455,146		-		9,332
Due to Brokers		146,752		_		_
Due To Educational Institutions Fund		4,966		_		9,973
Due to Component Units		24,033		_		3,183
Intergovernmental Payables		170,401		_		31,469
Funds Held For Others		510,754		_		
Other Obligations		703,982		1		4.389
Unearned Revenue		1,495,336		_		-
Total Liabilities		4,109,163	_	833	_	113,172
		.,,	_		_	
DEFERRED INFLOWS OF RESOURCES						
Unavailable Revenues		128,922		6,472		265
		128,922		6,472	_	265
FUND BALANCES				-,	_	
Nonspendable		52,580		_		-
Restricted		4,556,671		629,019		2,851,983
Committed		48,062		,		20
Assigned		25,065		_		-
Unassigned (Deficit)		356,122		_		(21,357)
Total Fund Balances		5,038,500	_	629,019	_	2,830,646
TOTAL I MAN DAMANCO		2,020,200	_	025,015	_	2,030,040
Total Liabilities, Deferred Inflows of Resources,						
and Fund Balances	s	9,276,585	\$	636,324	•	2,944,083
and I und Dalances	9	2,210,303	_	030,324	-	2,777,003

# BALANCE SHEET (CONTINUED) GOVERNMENTAL FUNDS

June 30, 2021 (In Thousands)

ASSETS  Cash and Cash Equivalents Investment in the Local Government Investment Pool Investment in the State General Fund Investment Pool Prepaid Expenses Due From Other Funds Due From Educational Institutions Fund Due from Component Units Receivables, Net	Se \$	verance Tax Fund  278,977 - 95,967 - 147 69,525	\$	Land Grant Fund  1,169,924 - 247,997 - 239,874 - 257,680	\$	Total Governmental Funds 1,608,055 10 7,486,860 4,925 464,467 926 7,546 2,983,406
Investments		6,080,008		23,337,383		32,044,267
Inventories		-		-		34,006
Other Assets	•	6.534.634	•	25 252 252	•	6
Total Assets	\$	6,524,624	\$	25,252,858	\$	44,634,474
DEFERRED OUTFLOWS OF RESOURCES						
Total Deferred Outflows of Resources	_	_	_	-	_	
Total Assets and Deferred Outflows of Resources	\$	6,524,624	\$	25,252,858	\$	44,634,474
LIABILITIES						
Accounts Payable	\$	-	S	-	S	569,017
Accrued Liabilities		-		-		84,434
Due To Other Funds Due to Brokers		100.756		202 627		464,478
Due to Brokers  Due To Educational Institutions Fund		102,756		382,637		632,145 14,939
Due to Component Units		-		-		27,216
Intergovernmental Payables		-		-		27,216
Funds Held For Others		-		-		510,754
Other Obligations		-		-		708,372
Unearned Revenue		-		-		1,495,336
Total Liabilities		102,756	_	382,637	_	4,708,561
		,		,	_	.,
DEFERRED INFLOWS OF RESOURCES						
Unavailable Revenues						135,659
		-		-		135,659
FUND BALANCES						
Nonspendable						52,580
Restricted		6,421,868		24,870,221		39,329,762
Committed		-		-		48,082
Assigned		-		-		25,065
Unassigned (Deficit)		6 421 000	_	24 970 222	_	334,765
Total Fund Balances		6,421,868		24,870,221	_	39,790,254
Total Liabilities, Deferred Inflows of Resources,						
and Fund Balances	s	6,524,624	s	25,252,858	s	44,634,474
man a man armanaven	_	0,521,027	_	25,252,050		11,004,474

# RECONCILIATION OF THE BALANCE SHEET – GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION

June 30, 2021 (In Thousands)

Total Fund Balances - Governmental Funds		S	39,790,254
Amounts reported for governmental activities in the Statement of Net Position are different because:			
Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds:			
Land and Other Nondepreciable Assets (Less \$ 10,325 ISF)  Buildings, Equipment, Infrastructure and Other Depreciable Assets  (not including \$ 165,002 in Internal Service Fund balances)  Accumulated Depreciation (Less \$ 106,801 ISF)	\$ 1,666,670 15,888,816 (10,372,776)		7,182,710
In the fund statements, assets (receivables) not available to provide current resources are offset with deferred inflows of resources. The reduction of the liability and recognition of revenue increases net position in the Statement of Net Position.			54,924
Revenues earned during the period but not available for reporting in Fund Financial Statements			49,399
Prepaid warranty expenditures are recorded as an expenditure in the governmental funds, but recorded as an asset, net of amortization in the Statement of Net Position			2,708
The deferred charge on bond refunding issues is not recognized in the governmental funds but is recognized in the government-wide statements.			37,361
The net pension asset for the pension fund which has a positive net position is reported in the Statement of Net Position but not in the funds statements			16,932
The pension and OPEB-related deferred outflows of resources are not recognized in the government-wide statements, and neither are the deferred inflows of resources (Less \$ 17,062 and \$ 6,759 for ISF)	\$ 1,149,137 (448,081)		701,056
The deferred gain on refunding is not recognized in the governmental funds, but is recognized the government-wide statements			13,459
Internal service funds (ISF) are used by management to charge for certain activities, such as insurance, information technology, fleet operations, printing, and telecommunications. The assets and liabilities of the internal service funds are included in governmental activities in the Statement of Net Position.			33,095
Accrued interest payable is not recognized in the governmental funds statements			(30,037)
Long-term liabilities, are not due and payable in the current period and therefore are not reported in the fund financial statements:  Net pension liability (Less ISF \$ 58,046)  Net OPEB liability (Less ISF \$ 15,595)  Bonds payable, including bond premiums net of amortization  Compensated absences, notes payable, contingent liabilities, and other liabilities (Less \$ 1,614 ISF)	\$ (3,895,326) (979,262) (2,719,411) (204,673)		(7,798,672)
Other Differences Total Net Position - Governmental Activities		<u>s</u>	40,053,197

This Page Intentionally Left Blank

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS

For the Year Ended June 30, 2021 (In Thousands)

REVENUES		General Fund	D	ebt Service Fund		Capital Projects Fund
Taxes:						
General and Selective Taxes	\$	5,084,588	\$	973,751	\$	6,218
Income Taxes		1,956,077				
Total Taxes		7,040,665		973,751		6,218
Other Revenues:						
Federal Revenue		11,019,034		-		9,920
Investment Income (Loss)		190,516		12,706		12
Rentals and Royalties		2,064,334		-		-
Charges for Services		175,739		1,969		184
Licenses, Fees, and Permits		336,464		2,301		-
Assessments		43,215		_		_
Miscellaneous and Other		270,232		_		14,851
Total Revenues		21,140,199		990,727		31,185
	_				_	
EXPENDITURES						
Current:						
Culture, Recreation, and Natural Resources		219,101		487		44.285
Education		3,931,788		-		63,979
General Control		1,412,817		1.600		132,051
Health and Human Services		10,814,820		-		65,883
Highway and Transportation		451,758		516		67.696
Judicial		344,806		17		966
				17		
Legislative		26,532		-		100
Public Safety		556,828		-		192
Regulation and Licensing		426,164		-		11,190
Capital Outlay		405,363		149		244,259
Debt Service:						
Principal		112,597		617,777		-
Interest and Other Charges		44,091		50,214		<del></del>
Total Expenditures		18,746,665		670,760		630,501
Excess Revenues Over (Under)						
Expenditures		2,393,534		319,967		(599,316)
OTHER FINANCING SOURCES (USES)						
Bonds Issued	\$	-	S	-	\$	974,808
Bond Premium		-		-		130,009
Refunding Bonds Issued		-		107,346		-
Proceeds from the Sale of Capital Assets		1,057		-		-
Transfers In		1,195,103		6,178		586,246
Transfers to Higher Ed		(767,687)		-		(38,709)
Transfers Out		(1,883,358)		(123,804)		(85,461)
Payment to Refunding Bond Escrow Agent		-		(113,803)		-
Total Other Financing Sources (Uses)		(1,454,885)		(124,083)		1,566,893
- ` `						
Net Change in Fund Balances		938,649		195,884		967,577
Fund Balances - Beginning, as Restated -		•				-
Due to Change in Inventory		4,472		_		_
See Note 9.C.		4,095,379		433,135		1,863,069
Fund Balances - Ending	s	5,038,500	\$	629,019		2,830,646
		.,		,		,,

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS (CONTINUED)

For the Year Ended June 30, 2021 (In Thousands)

						Total
	Ser	verance Tax		Land Grant	G	overnmental
		Fund		Fund		Funds
REVENUES						
Taxes:						
General and Selective Taxes	S	-	S	-	S	6,064,557
Income Taxes					_	1,956,077
Total Taxes		-		-		8,020,634
Other Revenues:						11 000 054
Federal Revenue		1 220 050		5 220 014		11,028,954
Investment Income (Loss)		1,238,959		5,228,814 113		6,671,007 2,064,447
Rentals and Royalties		-		113		
Charges for Services		-		-		177,892
Licenses, Fees, and Permits Assessments		-		-		338,765
Miscellaneous and Other		-		-		43,215 285,083
Total Revenues	_	1,238,959	_	5,228,927	_	
lotal Revenues		1,230,939	_	3,228,921	_	28,629,997
EXPENDITURES						
Current:						
Culture, Recreation, and Natural Resources		_		_		263,873
Education		_		_		3,995,767
General Control		_		_		1,546,468
Health and Human Services		_		_		10,880,703
Highway and Transportation		_		_		519,970
Judicial		_		_		345,789
Legislative		_		_		26,532
Public Safety		_		_		557,020
Regulation and Licensing		_		_		437,354
Capital Outlay		_		_		649,771
Debt Service:						•
Principal		_		_		730,374
Interest and Other Charges		_		_		94,305
Total Expenditures		-		-		20,047,926
Excess Revenues Over (Under)						
Expenditures		1,238,959		5,228,927		8,582,071
-						
OTHER FINANCING SOURCES (USES)						
Bonds Issued	\$	-	\$	-	\$	974,808
Bond Premium		-		-		130,009
Refunding Bonds Issued		-		-		107,346
Proceeds from the Sale of Capital Assets		-		-		1,057
Transfers In		123,804		1,184,423		3,095,754
Transfers to Higher Ed		-		(68,350)		(874,746)
Transfers Out		(243,723)		(805,055)		(3,141,401)
Payment to Refunding Bond Escrow Agent			_			(113,803)
Total Other Financing Sources (Uses)		(119,919)		311,018		179,024
Net Change in Fund Balances		1,119,040		5,539,945		8,761,095
Fund Balances - Beginning, as Restated -						
Due to Change in Inventory		-		-		4,472
See Note 9.C.	_	5,302,828	_	19,330,276	_	31,024,687
Fund Balances - Ending	\$	6,421,868	S	24,870,221	\$	39,790,254

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

For the Year Ended June 30, 2021 (In Thousands)

Net Change in Fund Balances - Total Governmental Funds			\$ 8,761,095
The change in Net Position reported for governmental activities in the Statement of Activities is different because:			
Governmental funds report capital outlays as expenditures; however, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are:			
Capital outlay (less ISF \$12,413)  Depreciation expense (less ISF \$ 12,890)  Excess of capital outlay over depreciation expense	\$	649,771 (534,728)	115,043
Net change in deferred inflows of resources, adjustments from prior year (reported as deferred inflows of resources in the Balance Sheet - Governmental Funds and reported as revenue in the Statement of Activities.)			47,736
Revenues earned during the period but not available for reporting in Fund Financial Stateme	ents		49,399
The Statement of Revenues, Expenditures and Changes in Fund Balance - Governmental Funds report prepaid warranty as expenditures. The Statement of Activities reports as amortization expense, the cost of the prepaid expenditure over the useful life.			(2,708)
Capital gain (loss) is not recognized in the fund financial statements, but is in the Gov't-wide Net value of assets disposed of during the year Proceeds from sales	s	(5,466) 674	
			(4,792)
Net transfer of capital assets to other funds from governmental funds			4,807
not including internal service funds (less ISF \$2,987)			
Change in estimate of Federal Revenues receivable for settlement of Indian Water Rights claims.			21,000
Internal service funds are used by management to charge for certain activities, such as fleet operations, risk management, printing and records, communications services, and information processing. The net revenue (expense) of the internal service funds is reported with governmental activities.			(23,643)
Bond proceeds, notes, and capital leases provide current financial resources to governmental activities by issuing debt, which increases long-term liabilities in the Statement of Net Position. Repayments of the bond, notes, and capital lease principal are expenditures in the governmental funds, but reduce liabilities in the Statement of Net Position:			
Payment of Bond Principal Principal Payment from Refunding Bond Proceeds, Net	s	730,374 112,333 (1,073,427)	(230,720)
Governmental funds report the effect of bond premium and discount items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences.	s	(138,737) 76,939	(61,798)
The deferred loss (less deferred gain) on refunding bond issues is capitalized and the amort reported in the Statement of Activities.	zation	nis (22,851)	
and the second s	1	(10,244)	(33,095)

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

For the Year Ended June 30, 2021 (In Thousands)

Net Change in Fund Balances - Total Governmental Funds (Continued:) Pension expense and OPEB expense of governmental funds is recognized in the Statement of Activities but not in the fund statements.	s	5,346 70,177		75,523
The Statement of Activities is presented on the accrual basis, while the Fund Statements are presented on the "available resources" basis. This adjustment combines the net change of the following balances:				
Accrued Interest on Bonds Payable	S	(7,187)		
Change in prepaid/inventory balances		4,472		
Compensated Absences Expense (Less ISF \$183)		(10,886)		
Pollution Remediation Obligation		600		
Other		10		
Expenses reported in the statement of activities in the prior year but not reported as				
expenditures in the governmental funds because they did not require the use of				
current financial resources are not reported as current year expenses in the statement				
of activities.		15		
Contingent Liability	_	22	_	(12,954)
Change in Net Position of Governmental Activities			\$	8,704,893

### PROPRIETARY FUND FINANCIAL STATEMENTS

### **Educational Institutions Fund**

This fund accounts for the resources used to operate the seven institutions of higher education and three other schools, which were created by the *Constitution of the State of New Mexico*. These institutions are the University Of New Mexico, New Mexico State University, New Mexico Highlands University, New Mexico Institute of Mining and Technology, Western New Mexico University, Eastern New Mexico University, Northern New Mexico College, New Mexico Military Institute, New Mexico School for the Visually Handicapped, and the New Mexico School for the Deaf.

# **Unemployment Insurance Fund**

The Unemployment Insurance Fund accounts for funds used for unemployment compensation. This fund does not account for items other than unemployment compensation (i.e., workers' compensation, employment security labor market statistics, administration of the employment compensation program, etc.)

# **Non-major Enterprise Funds**

Combining financial statements for the individual non-major enterprise funds are presented in the Financial Section - Required and Supplemental Information.

### **Internal Service Fund**

Combining financial statements for the internal service funds are presented in the Financial Section - Required and Supplemental Information.

# STATEMENT OF NET POSITION PROPRIETARY FUNDS

June 30, 2021 (In Thousands)

	Business-type Activities - Enterprise Funds									Governmental	
	Educational Institutions		Unemployment Insurance Fund		Nonmajor Enterprise Funds		Total			Activities - Internal Service Funds	
ASSETS			_						_		
Current Assets:											
Cash and Cash Equivalents	\$	798,823	\$	647,943	\$	3,602	\$	1,450,368	\$		
Cash and Cash Equivalents - Restricted		27,062				916		27,978			
Investment in the State General Fund Investment Pool						205,364		205,364		190,940	
Investment in the Local Government Investment Pool		68,201				116,885		185,086			
Due From Other Funds		15,002		11		-		15,013			
Due From Component Unit		9,225		-		-		9,225			
Receivables, Net		460,924		126,624		36,261		623,809		19,183	
Investments		525,450				-		525,450			
Inventories		30,534				1,692		32,226			
Other Current Assets		17,934		-		360		18,294		9	
Total Current Assets	_	1,953,155	_	774,578	_	365,080		3,092,813	_	210,132	
Noncurrent Assets:											
Unrestricted Cash and Cash Equivalents		70,056		-				70,056			
Restricted Cash and Cash Equivalents		232,101						232,101			
Loans Receivable		28,666				200,533		229,199			
Investments		487,026				38,902		525,928			
Restricted Investments		180,130				-		180,130			
Due From Component Units		3,194						3,194			
Derivative Instruments - Interest Rate Swaps		1,132						1,132			
Other Noncurrent Assets		27,096						27,096			
Nondepreciable Capital Assets		293,981				2,206		296,187		10,325	
Capital Assets, Net		2,269,993				60,060		2,330,053		58,201	
Total Noncurrent Assets		3,593,375	_	-		301,701		3,895,076	_	68,526	
Total Assets	_	5,546,530	_	774,578	_	666,781	_	6,987,889	_	278,658	
DEFERRED OUTFLOWS OF RESOURCES											
Interest Rate Swaps		6,000						6,000			
Deferred Charge on Refunding		10,107						10,107			
Deferred Outflows - OPEB		62,220				3,217		65,437		3,571	
Deferred Outflows - Pension		2,522,573				12,234		2,534,807		13,491	
Total Deferred Outflows of Resources	_	2,600,900	-		_	15,451	_	2,616,351	_	17,062	
	_	-,,,,,,,,,	-		_	,	_	-,	_	3.,,	

# STATEMENT OF NET POSITION PROPRIETARY FUNDS (CONTINUED)

June 30, 2021 (In Thousands)

				Business-type Activity	ies - Enterorise Funds			Governmental
	_			Unemployment	Nonmajor			Activities -
		Educational		Insurance	Enterprise			Internal
		Institutions		Fund	Funds		Total	Service Funds
LIABILITIES			_			_		
Current Liabilities:								
Accounts Payable	\$	235,698	\$	116	\$ 3,186	\$	239,000	\$ 12,207
Deficiency in SGFIP		-		5,836			5,836	-
Accrued Liabilities		40,535		30,572	876		71,983	729
Unearned Revenue		144,565		29,393	208		174,166	332
Due to Other Funds		926		-			926	-
Due to Component Unit		187					187	-
Due To Higher Educational Institutions		-		-	58		58	5
Intergovernmental Payables		-		50			50	-
Other Obligations		-		-	2,005		2,005	-
Funds Held for Others		7,736		(2,236)	222		5,722	-
Bonds Payable, Current Portion		52,407			1,085		53,492	-
Other Liabilities, Current Portion		286,349		-	31,554		317,903	93,795
Total Current Liabilities		768,403	_	63,731	39,194		871,328	107,068
Noncurrent Liabilities:								
Bonds Payable, Net of Current Portions		760,166		_	5,850		766,016	
Net Pension Liability		5,459,092			52,631		5,511,723	58,046
Net OPEB Liability		410,320			14.047		424,367	15,595
Other Liabilities, Net of Current Portion		55,014		196,331	84,803		336,148	75,157
Total Noncurrent Liabilities		6,684,592	_	196,331	157,331	_	7,038,254	148,798
Total Liabilities	_	7,452,995		260,062	196,525		7,909,582	255,866
DEFERRED INFLOWS OF RESOURCES								
Deferred Inflow - Pension		112 240			987		112 227	1 004
Deferred Inflow - Pension Deferred Inflow - OPEB		112,240		•			113,227	1,086
Deferred Inflow - OPEB  Deferred Inflow - Other		99,124 1,142		•	5,110 2,819		104,234	5,673
Total Deferred Inflows of Resources	_	212,506	_	-	8,916	_	3,961 221,422	6,759
Total Deferred fillions of Resources	_	212,300	_		0,910	_	221,422	0,739
NET POSITION								
Net Investment in Capital Assets		1,790,316		-	55,083		1,845,399	68,527
Restricted:								
Nonexpendable:								
Scholarships and Student Loans		180,841		-	-		180,841	-
Endowment		118,233		-	-		118,233	-
Other Purposes		14,384		-	-		14,384	-
Expendable:								
Debt Service		67,226		-			67,226	-
Capital Projects		66,879		-	-		66,879	-
Scholarships		39,621		-	-		39,621	-
Unemployment and Insurance		-		514,516	-		514,516	-
Loans		9,812		-	384,706		394,518	-
Other Purposes		37,798		-	85,220		123,018	65,908
Unrestricted (Deficit)	_	(1,843,181)	_	-	(48,218)	_	(1,891,399)	(101,340)
Total Net Position	\$	481,929	\$	514,516	\$ 476,791	\$	1,473,236	\$ 33,095

# STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS

For the Year Ended June 30, 2021 (In Thousands)

			Bus	iness-type Activi	ties -	Enterprise Funds			Gos	ernmental
			U	nemployment		Nonmajor			A	ctivities -
	11	Educational		Insurance		Enterprise			Internal	
	1	Institutions		Fund		Funds		Total	Ser	vice Funds
OPERATING REVENUES			$\overline{}$							
Charges for Services	S	125,359	S	124,239	\$	438,543	S	688,141	\$	520,873
Federal Revenue		475,430		2,230,322		6,239		2,711,991		
State, Local, and Private Grants and Contracts		93,286						93,286		
Loans and Other Income		-				2,314		2,314		
Student Tuition and Fees, Net		258,114						258,114		
Patient Services/Clinical Operations		1,592,976						1,592,976		- 3
Other Operating Revenues		152,061		607,809		33		759,903		
Total Operating Revenues		2,697,226	=	2,962,370		447,129		6,106,725		520,873
OPERATING EXPENSES										
Benefits, Claims, and Premiums				2,572,981		5,591		2,578,572		
Education and General Administration		3,233,660		143,561		443,729		3,820,950		540,980
Depreciation and Amortization		178,185				4,568		182,753		12,890
Other Operating Expenses		1,469,207				10,862		1,480,069		3,744
Total Operating Expenses		4,881,052	=	2,716,542		464,750		8,062,344		557,614
Operating Income (Loss)		(2,183,826)		245,828		(17,621)		(1,955,619)		(36,741)
NONOPERATING REVENUES (EXPENSES)										
Private Grants and Gifts		50,900				- 1 2		50,900		
Government Grants and Contracts		353,739		- 3		16,604		370,343		- 2
Interest and Investment Income		116,586		486		8,385		125,457		238
Interest and Other Expenses on Capital		110,500		400		0,505		123,431		250
Interest-related Debt		(23,857)		145				(23,857)		
Gain (Loss) on Sale of Capital Assets		(22)						(22)		211
Other Revenue (Expense)		14,137				3,826		17,963		2,141
Total Nonoperating Revenues	-	14,157	_		-	3,620	_	17,505	_	2,171
(Expenses)		511,483		486	_	28,815		540,784		2,590
Income (Loss) Before Transfers and Other										
Revenues (Expenses)		(1,672,343)		246,314	_	11,194		(1,414,835)		(34,151)
CAPITAL CONTRIBUTIONS AND ENDOWMENTS										
Capital Grants and Gifts		13,771						13,771		
Permanent Fund/Endowment Contributions		18,065				-		18,065		
Permanent Puno Endowment Contributions	_	18,003	_		_		_	10,000	_	
Total Capital Contributions and Endowments	1	31,836	_		_		_	31,836	_	
TRANSFERS										
Transfers In		874,809		100,000		13,516		988,325		22,308
Transfers Out		(72,780)		-		(852)		(73,632)		(11,800)
Total Transfers	Œ	802,029	=	100,000		12,664		914,693		10,508
SPECIAL ITEM										
Gain(Loss) on Discontinuance of Operations		(7,482)						(7,482)	_	
Change in Net Position		(845,960)		346,314		23,858		(475,788)		(23,643)
Net Position - Beginning, as Restated -		1-1-1-0)				,		()		1-1-1-1-1
See Note 9.C.		1,327,889		168,202		452,933		1,949,024		56,738
Net Position - Ending	S	481,929	S	514,516	S	476,791	S	1,473,236	•	33,095

This Page Intentionally Left Blank

# STATEMENT OF CASH FLOWS

PROPRIETARY FUNDS

For the Year Ended June 30, 2021 (In Thousands)

	Business-type Activities - Enterprise Funds								Gor	Governmental	
		Educational Institutions		Unemployment Insurance Fund		Nonmajor Enterprise Funds	T		Activities - Internal Service Funds		
	-	Institutions	-	rund	-	runcs	_	Total	261	vice runos	
CASH FLOWS FROM OPERATING ACTIVITIES											
Cash Received from:											
Fees for Service	S	304,862	S	1,096,136	S	440,251		1,841,249	S	508,931	
Sale of Products		1,740,437		-		- 3		1,740,437			
Gifts, Grants, and Contracts		648,464				2,764		651,228			
Loan and Note Repayments				*		12,432		12,432			
Other Sources		38,454				733		39,187			
Cash Payments to or for:											
Suppliers		(1,068,361)		(89,896)		(448,717)	(	(1,606,974)		(97,935)	
Employees		(2,212,161)		(1,168,978)		(27,154)	(	(3,408,293)		(24,821)	
Student Loans and Loan Losses		(67,592)				4		(67,592)			
Claims										(407,715)	
Other Payments		(128,989)	_	- 1		(5,563)		(134,552)			
Net Cash Provided (Used) by Operating Activities	_	(744,886)	_	(162,738)	_	(25,254)		(932,878)		(21,540)	
CASH FLOWS FROM NONCAPITAL FINANCING											
ACTIVITIES		*****				11.00		****			
Transfers In		874,809		100,000		11,761		986,570		7,627	
Transfers Out		(72,780)				(852)		(73,632)		(107)	
Gifts for Other Than Capital Purposes		89,368				713		90,081			
Intergovernmental Receipts		283,373				7,780		291,153			
Other - Capital Asset Transfer In						1,755		1,755			
Other	_	15,671	_			1,546	_	17,217	_	2,580	
Net Cash Provided (Used) by		0.002.00		222312		045411		0011111		51555	
Noncapital Financing Activities	_	1,190,441	_	100,000	_	22,703	_	1,313,144	_	10,100	
CASH FLOWS FROM CAPITAL AND RELATED											
FINANCING ACTIVITIES											
Acquisition of Capital Assets		(228,791)				(1,330)		(230,121)		(15,415)	
Capital Debt Service Payments - Principal		(233,042)				(1,060)		(234,102)			
Capital Debt Service Payments - Interest		(10,362)		2				(10,362)			
Capital Contributions and Debt Proceeds		127,347		. 4		1.4		127,347			
Other - Capital Asset Transfer In										14,681	
Other - Capital Asset Transfer Out				-		1.0				(11,693)	
Proceeds from Sale of Capital Assets		851				-		851		(37)	
Other		97,872				161		98,033		(142)	
Net Cash Provided (Used) by Capital and Related											
Financing Activities		(246,125)				(2,229)		(248,354)		(12,606)	

# STATEMENT OF CASH FLOWS PROPRIETARY FUNDS (CONTINUED)

For the Year Ended June 30, 2021 (In Thousands)

s	Educational Institutions  59,987 (457,788) 1,607 391,600 (4,594)	Un	-type Activities - I employment Insurance Fund 544,558	<u> </u>	Nonmajor Enterprise Funds	5	Total 605,021		ctivities - Internal vice Funds
_	59,987 (457,788) 1,607 391,600 (4,594)	_	Fund	s	Funds	s		Ser	vice Funds
_	59,987 (457,788) 1,607 391,600 (4,594)	s		s		5			
_	(457,788) 1,607 391,600 (4,594)	s	544,558	s	476	s	605,021	S	220
_	(457,788) 1,607 391,600 (4,594)	\$	544,558	S	476	5	605,021	5	220
=	1,607 391,600 (4,594)	_							238
=	1,607 391,600 (4,594)	_					(457,788)		
=	(4,594)	_					1,607		
_	(4,594)						391,600		
5	104 026	-	544,558		476	Ξ	540,440		238
5	194.830		481.820		(4.304)		672,352		(23,808)
									*****
	1.001.407		160.287		331.071		1.492.765		214,748
\$		S		2		5		2	190,940
-	2,200,210		012,201	-	320,707	-	2,100,117	-	150,510
	1,242	-	335.02		3.85		10.022502	5	
2	7.7.8	\$	642,107	5		S		S	
					1.3				-
	68,201								SAL MA
_	•			-		_		_	190,940
5	1,196,243	\$	642,107	S	326,767	5	2,165,117	\$	190,940
¢	(2.102.026)	·	245 020		(17.621)		(1.055.610)	•	(36,741)
3	(2,165,620)	3	243,020	3	(17,021)	3	(1,923,019)	3	(30,/41)
	178 185				4 568		182 753		12,891
	43 4 7 7 7		100						,
					-,				
					(1.783)				2,651
									99
			- 2		(-)/				
	5.4				2.819				
							10000		
	(152,172)				(9.045)		(161,217)		(10,897)
									(73)
	4.55						.,		14,944
									. 1,211
	70.064		(408 566)		(4.434)		(342 936)		(4,414)
	70,004		(400,500)						(1,747)
	57 691								
2		2	(162 739)	2		0		2	(21,540)
		\$ 1,001,407 \$ 1,196,243 \$ 868,879 259,163 68,201 	\$\frac{1,001,407}{\sum_{1,196,243}} \sum_{\sum_{259,163}} \frac{5}{68,201} \frac{5}{5} \frac{1,196,243}{3} \sum_{\sum_{259,163}} \frac{6}{68,201} \frac{5}{5} \frac{1,196,243}{3} \sum_{\sum_{259,163}} \frac{5}{68,201} \frac{5}{5} \frac{1,196,243}{3} \sum_{\sum_{259,169}} \frac{454}{454} \frac{424}{424} \frac{2,554,466}{(1,001)} \frac{(1,346,870)}{(1,346,870)} \frac{(42,461)}{(42,461)} \frac{(152,172)}{2,169} \frac{2,169}{(1,421)} \frac{4,152}{4,152} \frac{70,064}{57,691} \frac{57,691}{5} \frac{1}{69} \frac{1}{6} \frac	\$\frac{1,001,407}{\sum 1,196,243} \frac{160,287}{\sum 3  \text{642,107}}\$\$\$  \$\frac{868,879}{259,163}  \text{682,01}  \text{-\frac{5}{259,163}}  \text{-\frac{5}{245,828}}  \text{-\frac{116,108}{454}}   \text{-\frac{424}{2,554,466}}     \text{-\frac{1}{2,554,466}}  \	\$\frac{1,001,407}{\sum 1,196,243} \frac{160,287}{\sum 642,107} \frac{\sum 642,107}{\sum 259,163} \frac{\sum 68,201}{\sum 5 \frac{1}{1,196,243}} \frac{\sum 642,107}{\sum 5 \sum 642,107} \frac{\sum 642,107}{\sum 5 \sum 642,107} \frac{\sum 642,107}{\sum 642,107} \fra	\$\frac{1,001,407}{\sumequel{1}} \frac{160,287}{\sumequel{2}} \frac{331,071}{\sumequel{2}} \frac{331,071}{\sumequel{2}} \frac{326,767}{\sumequel{2}} \frac{166,210}{\sumequel{2}} \frac{326,767}{\sumequel{2}} \frac{166,210}{\sumequel{2}} \frac{326,767}{\sumequel{2}} \frac{178,185}{\sumequel{2}} \frac{4,568}{\sumequel{2}} \frac{178,185}{\sumequel{2}} \frac{4,568}{\sumequel{2}} \frac{17,621}{\sumequel{2}} \frac{454}{\sumequel{2}} \frac{454}{\sumequel{2}} \frac{454}{\sumequel{2}} \frac{454}{\sumequel{2}} \frac{454}{\sumequel{2}} \frac{454}{\sumequel{2}} \frac{454}{\sumequel{2}} \frac{424}{\sumequel{2}} \frac{454}{\sumequel{2}} \frac{454}{\sumequel{2}} \frac{424}{\sumequel{2}} \f	\$\frac{1,001,407}{\subseteq} \frac{160,287}{\subseteq} \frac{331,071}{\subseteq} \frac{331,071}{\subseteq} \frac{5}{\subseteq} \frac{331,071}{\subseteq} \frac{5}{\subseteq} \frac{326,767}{\subseteq} \frac{5}{\subseteq} \frac{5}{\subseteq} \frac{326,767}{\subseteq} \frac{5}{\subseteq} \frac{5}{\subseteq} \frac{642,107}{\subseteq} \frac{3}{\subseteq} \frac{331,071}{\subseteq} \frac{5}{\subseteq} \frac{5}{\subseteq} \frac{642,107}{\subseteq} \frac{3}{\subseteq} \frac{331,071}{\subseteq} \frac{5}{\subseteq} \frac{642,107}{\subseteq} \frac{3}{\subseteq} \frac{3602}{\subseteq} \frac{5}{\subseteq} \frac{642,107}{\subseteq} \frac{3}{\subseteq} \frac{3602}{\subseteq} \frac{5}{\subseteq} \frac{642,107}{\subseteq} \frac{5}{\subseteq} \frac{326,767}{\subseteq} \frac{5}{\subseteq} \frac{116,885}{\subseteq} \frac{205,364}{\subseteq} \frac{1}{\subseteq} \frac{1411}{\subseteq} \frac{454}{\subseteq} \frac{1}{\subseteq} \frac{458}{\subseteq} \frac{11,411}{\subseteq} \frac{454}{\subseteq} \frac{1}{\subseteq} \frac{11,783}{\subseteq} \frac{11,783}{\subseteq} \frac{11,783}{\subseteq} \frac{11,783}{\subseteq} \frac{11,783}{\subseteq} \frac{11,787}{\subseteq} \frac{11,787}{\s	\$\frac{1,001,407}{\\$\frac{1}{2}\$} \frac{160,287}{\\$\frac{1}{2}\$} \frac{331,071}{\\$\frac{1}{2}\$} \frac{1,492,765}{\\$\frac{1}{2}\$} \frac{1,498,585}{\\$\frac{1}{2}\$} \frac{1,498,585}{\\$\frac{1}{2}\$} \frac{1,498,585}{\\$\frac{1}{2}\$} \frac{1,498,585}{\\$\frac{1}{2}\$} \frac{1,492,565}{\\$\frac{1}{2}\$} \frac{1,492,765}{\\$\frac{1}{2}\$} \frac{1,492,565}{\\$\frac{1}{2}\$} \fr	\$\frac{1,001,407}{\frac{1}{2}} \frac{160,287}{\frac{1}{2}} \frac{331,071}{\frac{1}{2}} \frac{1,492,765}{\frac{1}{2}} \frac{1}{2} \frac{1}{

This Page Intentionally Left Blank

### FIDUCIARY FUNDS FINANCIAL STATEMENTS

# **Pension and Other Employee Benefits Trust Funds**

These funds account for the resources accumulated and held for the payment of retirement and other benefits under plans operated by the Public Employees Retirement Association, the Educational Retirement Board, and the Retiree Health Care Authority. Combining financial statements for the individual pension trust funds are presented in the Financial Section - Required and Supplemental Information.

#### **External Investment Trust Funds**

These funds account for assets held by the State in a trustee capacity. The funds are held in custody for external participants in the New Mexico State Treasurer's Investment Trust Funds and the State Investment Council External Investment Trust Funds. Combining financial statements for the individual external trust funds are presented in the Financial Section - Required and Supplemental Information.

# **Private Purpose Trust Funds**

These funds account for resources held under trust arrangements and which benefit individuals, organizations, and other governmental units. These funds include the Scholarship Fund, the Education Trust Fund, the Water Trust Fund, and the Bartlett Trust Fund. Combining financial statements for the individual private purpose trust funds are presented in the Financial Section - Required and Supplemental Information.

#### **Custodial Funds**

These funds are used to report resources held by various State agencies in a purely custodial capacity for distribution to external parties.

# STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS

June 30, 2021 (In Thousands)

ACCETTC		Pension and Other Empl. Benefit Trust Funds		External Investment Trust Funds		Private Purpose Trust Funds		Custodial Funds
ASSETS								
Cash and Cash Equivalents	\$	1,293,927	S	3,341	\$	10,947	\$	34,685
Investment in State General Fund Investment Pool		78,322		-		65,354		7,669
Investment in Local Government Investment Pool		106		-		-		4,402
Investments:								
U.S. Government and Agency Securities		704,813		-		-		-
International Securities		3,051,248		-		-		-
Corporate Equity Securities		7,237,532		-		-		-
Corporate and Municipal Bonds		2,597,834		-		-		-
Partnerships and Other Investments		20,553,206		-		-		-
Securities Lending Collateral Investments		312,517		-		-		-
Deferred Comp. Plan Invest.		800,886		-		-		-
Long Term Investments		-		1,021,688		3,311,919		-
Receivables:								
Brokers		1,313,035		2,547		-		-
Accrued Interest and Other		10,740		-		8		-
Participant Loans		11,354		-		-		-
Other Receivables		149,365		49,526		-		364,570
Other Assets		-		-		23		-
Long Term Receivables		680		-		-		-
Capital Assets, Net		13,802		-		-		-
Total Assets		38,129,367		1,077,102		3,388,251		411,326
DEFERRED OUTFLOWS OF RESOURCES Deferred Outflows of Resources Total Deferred Outflows of Resources	-	-	_	-	_	518 518	_	-
LIABILITIES								
Accounts Payable		27,632		_		3,682		143
Accrued Liabilities		533		_		1,808		42
Due to Brokers		1,431,467		20,993		_		_
Intergovernmental Payables		-		-		_		363,716
Unearned Revenue		578		_		_		-
Deposits Held in Trust		2,312		_		_		5,850
Other Liabilities		338,519		33		488		2,550
Other Obligations		-		-		187,588		_,
Total Liabilities	_	1,801,041	_	21,026	_	193,566	_	372,301
		2,002,012	_		_	272,222	_	
DEFERRED INFLOWS OF RESOURCES Deferred Inflows of Resources						11 024		
	-		_		_	11,834	_	
Total Deferred Inflows of Resources	-		_		_	11,834	-	
NET POSITION Restricted for:								
Pension Benefits		34,396,580		_		_		
Other Postemployment Benefits		1,119,499		_		_		
Defined Contribution		812,247		_		_		
External Investment Pool Participants		012,247		1,056,076		-		
Other Purposes		-		2,050,070		3,183,369		39,025
Net Position	\$	36,328,326	\$	1,056,076	S	3,183,369	\$	39,025
THE TOTAL OF	-	50,520,520	-	1,000,070	-	5,205,509	_	33,023

# STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS

For the Year Ended June 30, 2021 (In Thousands)

ADDITIONS Contributions:	Pension and Other Empl. Benefit Trust Funds	External Investment Trust Funds	Private Purpose Trust Funds	Custodial Funds
Employee Contributions	\$ 857,458	s -	\$ -	\$ -
Employer Contributions	988,372	•	•	
Member Contributions	700,772	_	349,013	
Other	_	_		241,986
Total Contributions	1,845,830		349,013	241,986
Pool Participant Deposits		750,993		
Investment Income (Loss): Net Increase (Decrease) in				
Fair Value of Investments	8,043,701	416	334,004	-
Interest and Dividends	290,633	32,765	37,461	3
	8,334,334	33,181	371,465	3
Less Investment Expense	273,046	·	2,168	
Net Investment Income	8,061,288	33,181	369,297	3
Other Additions				
Taxes from Other Governmetns	-	-	-	1,803,646
Other Operating Revenues	74,649		46,303	16,997
Total Other Additions	74,649	-	46,303	1,820,643
Total Additions	9,981,767	784,174	764,613	2,062,632
DEDUCTIONS				
Benefits and Claims	2,607,144	-	-	-
Distributions	-	577,778	300,759	250,236
Refunds	86,142	-	138,928	-
Debt Service for Other Governments	-	-	-	3,311
General and Administrative Expenses	344,962	-	40,901	1,800,626
Other Operating Expenses	905		41,200	8
Total Deductions	3,039,153	577,778	521,788	2,054,181
C1 1 27 (7) 1/1	(010 (11	204.204	242.005	0.454
Change in Net Position	6,942,614	206,396	242,825	8,451
Net Position - Beginning, as Restated	29,385,712	849,680	2,940,544	30,574
Net Position - Ending	\$ 36,328,326	\$ 1,056,076	\$ 3,183,369	\$ 39,025

This Page Intentionally Left Blank

### COMPONENT UNIT FINANCIAL STATEMENTS

June 30, 2021

# **New Mexico Finance Authority**

The New Mexico Finance Authority coordinates the planning and financing of state and local public projects, provides for long-term planning and assessment of state and local capital needs, and improves cooperation among the executive and legislative branches of state government and local governments in financing public projects.

# **New Mexico Mortgage Finance Authority**

The New Mexico Mortgage Finance Authority assists in the financing of housing for persons of low and moderate income in the State.

# **New Mexico Lottery Authority**

The Lottery Authority was created and organized for establishing and conducting the lottery to provide revenues for the public purposes designated in the Lottery Act, which benefits the educational institutions created by the State Constitution.

# **University of New Mexico Foundation**

The foundation is a nonprofit corporation organized to solicit, receive, hold, invest, and transfer funds for the benefit of the University of New Mexico.

# **New Mexico State University Foundation**

The foundation is a nonprofit corporation organized to solicit, receive, hold, invest, and transfer funds for the benefit of the New Mexico State University.

# **Non-major Component Units**

There were seventeen non-major component units at June 30, 2021. Their financial information is presented in total. They are as follows: UNM Alumni Association; UNM Lobo Club; UNM Anderson School of Management Foundation; New Mexico Tech Foundation; New Mexico Highlands University (NMHU) Foundation; Western New Mexico University Foundation; Eastern New Mexico University (ENMU) Foundation; ENMU Roswell Foundation; ENMU Ruidoso Foundation; Northern New Mexico College Foundation; New Mexico Military Institute Foundation; New Mexico School for the Visually Impaired Foundation; Cumbres & Toltec Scenic Railroad Commission; New Mexico Renewable Transmission Authority; the New Mexico Small Business Investment Corporation, New Mexico State-chartered Charter Schools, and New Mexico Hospital Equipment Loan Council.

# COMBINING STATEMENT OF NET POSITION COMPONENT UNITS

June 30, 2021 (In Thousands)

		New Mexico					
	New Mexico	Mortgage	New Mexico	University of	State	Nonmajor	
	Finance Authority	Finance	Lottery	New Mexico	University	Component	Total
ASSETS	Authority	Authority	Authority	Foundation	Foundation	Units	I otal
Current Assets:							
Cash and Cash Equivalents	\$ 9,719	\$ 81,782	\$ 10,607	\$ 9,010	\$ 28,290	\$ 88,833	\$ 228,241
Investment in Local Government							
Investment Pool	-	-	-	-	-	11,213	11,213
Restricted Cash and Cash Equivalents	403,582	-	2,889	-	-	9,569	416,040
Investments	-	-	-	-	415	52,024	52,439
Due From Primary Government	15,820	-	-	-	-	11,581	27,401
Receivables, Net	9,336	4,153	2,031	1,375	4,941	14,484	36,320
Loans Receivable, Current	162,738	-	-	-	-	-	162,738
Prepaid Expenses	-	-	430	-	-	439	869
Other Assets	1,230	6,485	-	572	-	-	8,287
Inventory			3			215	218
Total Current Assets	602,425	92,420	15,960	10,957	33,646	188,358	943,766
Noncurrent Assets:							
Restricted Cash and Cash Equivalents	-	74,845	-	-	-	2,403	77,248
Restricted Investments	515,365	1,123,046	-	302,528	-	62,021	2,002,960
Loans Receivable, Net	1,602,987	188,022	-	1,071	-	65,794	1,857,874
Investments	-	52,759	-	3,154	260,406	99,644	415,963
Other Noncurrent Assets	-	19,755	-	26,605	61,414	2,924	110,698
Nondepreciable Capital Assets	-	512	758	-	-	60,494	61,764
Other Capital Assets, Net	1,864	1,400	2,284		32	102,444	108,024
Total Noncurrent Assets	2,120,216	1,460,339	3,042	333,358	321,852	395,724	4,634,531
Total Assets	2,722,641	1,552,759	19,002	344,315	355,498	584,082	5,578,297
DEFERRED OUTFLOWS OF RESOURCES							
Deferred Charge on Refunding	644	202	-	_	-	-	846
Deferred Outflows -OPEB	-	-	-	-	-	29,833	29,833
Deferred Outflows - Pension		-				259,918	259,918
Total Deferred Outflows	644	202				289,751	290,597

## COMBINING STATEMENT OF NET POSITION COMPONENT UNITS

June 30, 2021 (In Thousands)

		N	ew Mexico					New Mexico	,			
	New Mexico		Mortgage	Ne	w Mexico	U	Iniversity of	State		Nonmajor		
	Finance Authority		Finance Authority		Lottery	N	New Mexico Foundation	University Foundation		Component Units		Total
LIABILITIES						-			-			
Current Liabilities:												
Accounts Payable	462		14,207		1,868		151			4,245		20,933
Accrued Liabilities	318		7,250		3		1,293	2,280		14,075		25,219
Unearned Revenue					-		-	100		1,903		1,903
Due to Primary Government	3,372				3,399		5,276	1,534		3,190		16,771
Funds Held for Others	2003		9,005					0.70		433		9,438
Bonds Payable	118,040		50,323					-		100		168,363
Other Liabilities	647,097		24,436		8,100		2,950	956		2,002		685,541
Total Current Liabilities	769,289		105,221	=	13,370	$\equiv$	9,670	4,770		25,848		928,168
Noncurrent Liabilities:												
Bonds Payable	1,310,399		1,110,986		-		-	-		2.		2,421,385
Due to Primary Government	A						3,194	-				3,194
Net Pension Liability	1		-					1		507,563		507,563
Net OPEB Liability					1.					69,407		69,407
Other Liabilities	46,579		3,181				2,192	54,569		124,911		231,432
Total Noncurrent Liabilities	1,356,978	$\equiv$	1,114,167	=	-	=	5,386	54,569	Ξ	701,881	=	3,232,981
Total Liabilities	2,126,267	_	1,219,388		13,370	_	15,056	59,339		727,729		4,161,149
DEFERRED INFLOWS OF RESOURCES												
Deferred Inflows of Resources	3,189		-		-					703		3,892
Deferred Inflows - OPEB Liability							23,295			29,121		52,416
Deferred Inflows - Pension Liability			-				-	C - 0+		8,115		8,115
Total Deferred Inflows	3,189	_	•	_		=	23,295			37,939	_	64,423
NET POSITION												
Net Investment in Capital Assets Restricted:	1,864		1,912		3,030			32		53,104		59,942
Nonexpendable	<del>}</del>				11.5		275,198	280,791		113,174		669,163
Expendable:			01.017				25.225					100 570
Debt Service			81,247				25,331	-				106,578
Other Purposes	576,246		35,218							160,004		771,468
Unrestricted Net Position (Deficit)	15,719	_	215,196	_	2,602	_	5,435	15,336		(218,117)	_	36,171
Total Net Position (Deficit)	\$ 593,829	S	333,573	S	5,632	S	305,964	\$ 296,159	5	108,165	S	1,643,322

### **COMBINING STATEMENT OF ACTIVITIES COMPONENT UNITS**

June 30, 2021 (In Thousands)

	ew Mexico Finance Authority	N	ew Mexico Mortgage Finance Authority		ew Mexico Lottery Authority	N	niversity of ew Mexico Foundation	Ţ	ew Mexico State University Joundation		Nonmajor Component Units		Total
Expenses	\$ 189,693	\$	59,975	\$	107,700	\$	11,530	\$	15,367	\$_	330,157	\$_	714,422
Program Revenues:													
Charges for Services	57,043		28,506		154,893		_		1,856		3,627		245,925
Operating Grants and Contributions	10,586		43,028		-		31,194		14,088		43,329		142,225
Capital Grants and Contributions	-		-		_		_		-		17,002		17,002
Total Program Revenues	67,629		71,534		154,893		31,194		15,944		63,958		405,152
Nonoperating Revenues:											_		
Net (Expenses) Revenues	 (122,064)		11,559	_	47,193		19,664		577	_	(266,199)		(309,270)
Other Revenues & Expenses:													
Payment from State of New Mexico	158,958		2,034		_		_		_		151,981		312,973
Payment to State of New Mexico	(24,318)		-		(46,482)		(33,383)		_		(640)		(104,823)
Other	-		(6)		25		16,119		-		17,186		33,324
Investment Income	475		(26)		17		71,459		121,241		42,449		235,615
Total General Revenues	135,115		2,002		(46,440)		54,195		121,241		210,976		477,089
Special Item													
Gain (Loss) on Discontinuance of Operations				_						_	621		621
Change in Net Position	13,051		13,561		753		73,859		121,818		(54,602)		168,440
Net Position - Beginning, as Restated	580,778		320,012		4,879		232,105		174,341		162,767		1,474,882
Net Position - Ending (Deficit)	\$ 593,829	\$	333,573	\$	5,632	\$	305,964	\$	296,159	\$	108,165	\$	1,643,322

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### INDEX TO NOTES TO THE FINANCIAL STATEMENTS

1.	Summary of Significant Accounting Policies:	
	A. Description of Government-wide Financial Statements	57
	B. Reporting Entity	57
	C. Basis of Presentation – Government wide Financial Statements	61
	D. Basis of Presentation – Fund Financial Statements	61
	E. Measurement Focus and Basis of Accounting	63
	F. Budgetary Information	64
	G. Assets, Liabilities, Deferred Outflows/Inflows of Resources, Net Position/Fund Balance	65
	H. Revenues and Expenditures/Expenses	72
	I. Use of Estimates	73
	J. New Accounting Standards	73
	K. Future Accounting Standards	74
	L. State Auditor Rule Disclosure	75
2.	Cash	76
3.	Investments	79
4.	Receivables	111
5.	Interfund and Interagency Receivables, Payables, and Transfers	113
6.	Capital Assets	114
7.	Deferred Outflows of Resources	119
8.	Long-term Liabilities	120
9.	Net Position and Fund Equity	149
10.	Leases	156
	Risk Management	158
12.	Pension Plans	160
13.	Post-Employment Benefits Other Than Pensions	181
	Deferred Compensation Plan	202
	Arbitrage on Tax-Exempt Bonds	202
	Segment Information	203
17.	State General Fund Investment Pool	206
18.	Tax Abatements	206
-	Commitments	207
	Contingencies	208
21.	Subsequent Events	210

## ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 1

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying basic financial statements of the State of New Mexico (the State) and its component units have been prepared in conformity with generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB). The State's significant accounting policies are described below. All dollar amounts are in thousands, except when stated.

#### A. Description of Government-wide Financial Statements

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the non-fiduciary activities of the primary government and its component units. All fiduciary activities are reported only in the fund financial statements. Primary government activities are distinguished between *governmental and business-type activities*. Governmental activities are generally financed through taxes, intergovernmental revenues, and other non-exchange revenues. The governmental activities column incorporates data from the internal service funds as well as the governmental funds. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. The primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

#### **B.** Reporting Entity

For financial reporting purposes, the State's financial reporting entity includes the primary government (i.e., legislative agencies, departments and agencies, commissions, the Governor and Cabinet, boards of the Executive Branch, various offices relating to the Judicial Branch, and the ten educational institutions created by the *Constitution of the State of New Mexico*, Article XII, Section 11). The annual financial report does not include the financial statements of the community colleges or public schools.

The GASB has set forth criteria to be considered in determining financial accountability as defined in GASB Statement No. 14, *The Financial Reporting Entity* (as amended). These criteria include appointing a voting majority of an organization's governing body and 1) the ability of the State to impose its will on that organization or 2) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the State. Where a State does not appoint a voting majority of an organization's governing body, GASB standards require inclusion in the reporting entity if an organization is fiscally dependent on the State, its resources are held for the direct benefit of the State or can be accessed by the State, or the relationship is such that it would be misleading to exclude it.

#### **Blended Component Units**

The following blended component units are considered to be component units of the State Institutions of Higher Education, and are thus component units of the State. Each is financially accountable to the respective institution, and the Board of Regents (governing board) of each institution controls the finances and has appointment power over the unit's governing authority. Except for the University of New Mexico Retiree Welfare Benefit Trust, a fiduciary fund of the University of New Mexico, separately issued financial statements for each of these blended component units can be obtained from the New Mexico State Auditor's Office.

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 1 (CONTINUED)

#### UNM Rainforest Innovations

UNM Rainforest Innovations (formerly known as STC.UNM is a nonprofit corporation formed under the auspices of the 1989 New Mexico University Research Park Act and the New Mexico Nonprofit Corporation Act. The business of the corporation is to manage the commercialization of technologies developed by the University's faculty and manage the real estate development of the Science & Technology Park at the University of New Mexico on the South Campus. UNM Rainforest Innovations, 101 Broadway Blvd. NE, Suite 1100, Albuquerque, NM 87102.

#### Lobo Development Corporation

Lobo Development Corporation (LDC) was established in October 2007, under the State of New Mexico's University Research Park and Economic Development Act. LDC was established to benefit UNM's Regents in the management and development of University-Owned real estate. The activities of LDC include the acquisition, development, disposition, and rental of University real estate. Lobo Development Corporation, 801 University Blvd. SE, Suite 207, Albuquerque, NM 87106.

#### Lobo Energy, Inc.

Lobo Energy, Inc. (LEI) was formed by the UNM Regents in June 1998, under the University Research Park Act to be a separate 501(c)(3) corporation wholly owned by UNM. Its responsibilities include the procurement of natural gas and electricity, operations and maintenance of all production facilities, and energy measurement and management systems. Lobo Energy, Inc., 800 Bradbury Dr. SE, Suite 216, Albuquerque, NM 87106.

#### University of New Mexico Medical Group (UNMMG)

The UNM Medical Group, Inc., was organized in 2007. The Laws of 1989, Chapter 264, as amended created University Research Park and Economic Development Act (the Act). UNMMG is a nonprofit corporation that was organized under the Act. UNMMG's purpose is to promote, advance and support the clinical, scientific, educational, research and charitable purposes of the School of Medicine and the University of New Mexico Health Sciences Center. UNMMG is responsible for the delivery of patient clinical services, practice oversight, and management of the professional medical practice of UNM. University of New Mexico Medical Group, 933 Bradbury Street, Suite 2222, Albuquerque, NM 87106.

#### UNM - Sandoval Regional Medical Center (SRMC)

In 2009, the UNM Regents approved formation of the Medical Center. The Laws of 1989, Chapter 264, as amended created University Research Park and Economic Development Act (the Act). SRMC is a not-for-profit corporation that was organized under the Act. The creation of SRMC resulted from collaborations between the University of New Mexico Medical Group and University of New Mexico Hospital and hold representation on the SRMC board of directors. SRMC's purpose is to serve as a community based academic healthcare facility. The administrative offices are located at 3001 Broadmoor Blvd. NE, Rio Rancho, NM 87144.

#### Innovate ABQ, Inc.

Innovate ABQ, Inc. was a nonprofit corporation established under the provisions of the New Mexico Nonprofit Corporation Act and the State of New Mexico University Research Park and Economic Development Act and was operated exclusively for charitable, scientific, and educational purposes under Section 501(c)(3) of the IRC. Innovate ABQ, a public/private partnership, is a research and high technology business district located between the main University campus and downtown Albuquerque, New Mexico that serves as a catalyst for a new innovation economy in New Mexico and other educational initiatives for the University. In fiscal year 2021, ownership of Innovate ABQ, Inc. was transferred to UNM. Innovate ABQ, Inc. is, therefore, no longer considered a component unit of UNM. Lobo Development Corporation and UNM Rainforest Innovations will jointly oversee the Innovate ABQ project going

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 1 (CONTINUED)

forward. Prior to its transfer to UNM, Innovate ABQ was determined to be a component unit, because the University appointed a voting majority of Innovate ABQ's board and was able to impose its will on Innovate ABQ Innovate ABQ, Inc., 801 University Blvd. SE, Suite 207, Albuquerque, NM 87106.

#### Arrowhead Center, Inc.

Arrowhead Center, Inc. was organized pursuant to the provisions of the State of New Mexico University Research Park Act of 1989. It provides a financial benefit to New Mexico State University (NMSU) and was established to foster economic development within the State through the development of research parks and University real property as well as to protect, license and market intellectual property developed by faculty, staff and students of NMSU, as well as members of the community. Arrowhead Center, Inc., MSC 3CR, P.O. Box 30001, Las Cruces, NM 88003.

#### New Mexico Institute of Mining & Technology Employee Benefit Trust

This trust is a single-employer benefit plan organized as a legally formed trust that is tax exempt under section 501(c)(9) of the Internal Revenue Code. The trust was established to provide a funding vehicle to which participants and the Institute contribute to prefund, in part, the cost of other postemployment benefits for eligible retirees of the Institute.

#### New Mexico Institute of Mining & Technology Research Park Corporation

This is a New Mexico not-for-profit corporation organized to assist the Institute by making available funds to pursue technology research and other programs carried out by the Institute. The Institute is the sole member of the Corporation and appoints the Board of the Corporation.

#### Northern New Mexico College Eagle Corporation

The Northern New Mexico College Eagle Corporation (the "Corporation") was formed on June 15, 2020 pursuant to the University Research Park and Economic Development Act, NMSA 1978 Section 21-28-1, et. seq (the "Research Park Act"). The Corporation is operated exclusively for the benefit and support of, to perform the functions of, and carry out the purposes of the College. Separately issued financial statements can be obtained by writing to the Northern New Mexico College Eagle Corporation at 921 Paseo de Oñate, Española, NM 87532.

#### New Mexico Highlands University Highlands Stable Isotopes Corporation

Highlands Stable Isotopes Corporation was granted all of the powers available to it pursuant to paragraph 21-28-6 NMSA 1978 of the University – Research Park and Economic Development Act. The new corporation was filed under the New Mexico Nonprofit Corporation Act and was granted Section 501 (c) (3) of the Internal Revenue Code of 1986 statutes in September of 2018. The purpose of the corporation is to conduct research and research commercialization in accordance with the needs of the University.

#### **Discretely-presented Component Units**

In the government-wide financial statements, discrete presentation entails reporting component unit financial data in a column separate from the financial data of the State. These component units are entities that are legally separate from the State, but are financially accountable to the State. Complete financial statements are available at the address given.

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 1 (CONTINUED)

#### **Major Component Units**

#### New Mexico Finance Authority (NMFA)

The Laws of 1992, Chapter 61, as amended, created the NMFA. The purpose of the New Mexico Authority Act is to create a governmental instrumentality to coordinate the planning and financing of state and local public projects, to provide for long-term planning and assessment of state and local capital needs and to improve cooperation among the executive and legislative branches of state government and local governments in financing public projects. The NMFA is considered a component unit of the State as the Governor appoints a majority of its Board. The NMFA is composed of eleven members, at which a majority of those members serve at the pleasure of the Governor. New Mexico Finance Authority, 207 Shelby Street, Santa Fe, NM 87501.

#### New Mexico Mortgage Finance Authority (NMMFA)

The Laws of 1975, Chapter 303, as amended, created the NMMFA. The purpose of the NMMFA act is to create a separate public body apart from the State to facilitate programs to assist in the financing of housing for persons of low and moderate income within the State. The NMMFA is considered a component unit of the State because the Governor appoints a majority of its Board. The NMMFA is composed of seven members, at which a majority of those members serve at the pleasure of the Governor. NMMFA fiscal year-end is September 30. This year-end differs for all other state entities, which have a June 30 fiscal year-end. New Mexico Mortgage Finance Authority, 344 Fourth Street SW, Albuquerque, NM 87102.

#### New Mexico Lottery Authority (Lottery Authority)

The Laws of 1995, Chapter 155, as amended, created the Lottery Authority Act. The purpose of the Lottery Authority Act is to create a separate public body apart from the State, to conduct the New Mexico state lottery and provide revenues for public purposes designated by the Act. The State's higher education institutions receive financial benefit. The Lottery Authority is considered a component unit of the State because the Governor appoints members of its Board. The Board is composed of seven members, at which those members serve at the pleasure of the Governor. New Mexico Lottery Authority, 4511 Osuna Rd NE, Albuquerque, NM 87109.

The following two component units are considered to be component units of the State Institutions of Higher Education, and are thus component units of the State. Each is financially accountable to the respective institution, and the Board of Regents (governing board) of each institution controls the finances and has appointment power over the unit's governing authority.

#### University of New Mexico Foundation, Inc. (UNM Foundation)

UNM Foundation is a nonprofit corporation, organized in 1979 to solicit, receive, distribute, invest, and manage funds for the benefit of the University of New Mexico. The majority of the Foundation's investments are managed by the University. The University of New Mexico Foundation, Inc., Two Woodward Center, 700 Lomas NE, Bldg. 2-203, Albuquerque, NM 87102.

#### New Mexico State University Foundation, Inc. (NMSU Foundation)

NMS Foundation is a nonprofit corporation formed for the purpose of acquiring and managing charitable gifts, including endowed funds, to be used for the sole benefit of New Mexico State University. The Foundation reports on the FASB basis of accounting. New Mexico State University Foundation, Inc., P.O. Box 3590, Las Cruces, NM 88003-3590.

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 1 (CONTINUED)

#### **Non-major Component Units**

The State's non-major component units have been determined to be financially accountable to the State. Non-major component units are: University of New Mexico Alumni Association, University of New Mexico Lobo Club, University of New Mexico - Anderson Schools of Management Foundation, Inc., New Mexico Tech Foundation, New Mexico Highlands University Foundation, Inc., Western New Mexico University Foundation, Inc., Eastern New Mexico University Foundation, Eastern New Mexico University Ruidoso Foundation, Northern New Mexico College Foundation, New Mexico Military Institute (NMMI) Foundation, Inc., New Mexico School for the Blind and Visually Impaired Foundation, Cumbres & Toltec Scenic Railroad Commission, New Mexico Renewable Transmission Authority, New Mexico Small Business Investment Corporation, New Mexico State-chartered Charter Schools, and New Mexico Hospital Equipment Loan Council.

#### C. Basis of Presentation - Government-wide Financial Statements

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from governmental funds and internal service funds, while business-type activities incorporate data from the State's Enterprise funds. Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements.

As discussed earlier, the State has five major discretely presented component units and seventeen non-major component units. Component units are shown in total in the government-wide financial statements with a combining statement to show the details. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

#### D. Basis of Presentation – Fund Financial Statements

**Fund Financial Statements** The fund financial statements provide information about the State's funds, including its fiduciary funds. Separate statements are presented for each fund category – governmental, proprietary, and fiduciary. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining enterprise funds are aggregated and reported as non-major funds. The internal service fund is reported in a separate column on the proprietary funds financial statements. The accounts of the State are organized based on funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, net position, revenues, and expenditures.

The State reports the following governmental funds:

#### Major funds:

- General Fund This fund accounts for the financial resources of the State, except those required to be accounted
  for in another fund. This is the State's primary operating fund.
- **Debt Service Fund** Debt Service Fund accounts are used to account for the accumulation of resources for and the payment of principal and interest on general long-term obligations and other contractual obligations.

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 1 (CONTINUED)

- Capital Projects Fund The Capital Projects Fund accounts for funds appropriated by the State Legislature for
  capital outlay, including severance tax and general obligation bond proceeds and State General Appropriation
  capital outlay funds.
- Severance Tax Fund The Severance Tax Fund accounts for the proceeds of severance taxes, which are levied by the State on certain natural resources extracted from State lands. Severance tax revenues are first applied to pay the required debt service on Severance Tax Bonds issued by the State. Remaining severance tax revenues are then transferred to the Severance Tax Fund, administered by the State Investment Council. Distributions from this fund are stipulated by the State Constitution. This is a special revenue fund that includes the excess of amounts not applied to severance tax bond debt service in the debt service fund.
- Land Grant Fund The Land Grant Fund receives royalties and income from trust lands distributed to various entities assigned by the Ferguson Act of 1898. This is a special revenue fund.

The State reports the following enterprise funds:

#### Major fund:

- Educational Institutions Fund The Educational Institutions Fund accounts for the activities of the State's ten educational institutions created by the Constitution of the State of New Mexico in Article XII, Section 11: University of New Mexico, New Mexico State University, Eastern New Mexico University, New Mexico Institute of Mining and Technology, Western New Mexico University, New Mexico Highlands University, Northern New Mexico College, New Mexico Military Institute, New Mexico School for the Blind and Visually Impaired, and New Mexico School for the Deaf.
- Unemployment Insurance Fund The Unemployment Insurance Fund accounts for funds used for unemployment compensation. This fund does not account for other than unemployment compensation (i.e., workers' compensation, employment security labor market statistics, administration of the employment compensation program, etc.) This fund was reported as a non-major enterprise fund in prior year.

#### Non-major funds:

The State's non-major enterprise funds include the following: Public Schools Insurance Authority, Miners' Colfax Medical Center, New Mexico Magazine, State Fair, Environment Department Clean Water, Corrections Industries, Industries for the Blind, State Infrastructure Bank, Department of Cultural Affairs Museums Program, and Education Trust Board.

The State reports the following internal service fund:

• Internal Service Fund – The State reports the internal service fund type in the proprietary funds statements. The activities accounted for in the internal service fund include fleet operations, risk management, printing and records, communications services, and information processing. In the government-wide financial statements, the Internal Service Fund is included with governmental activities.

### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 1 (CONTINUED)

Additionally, the State reports the following fiduciary fund types:

- Pension and Other Employee Benefits Trust Funds These funds are used to report resources that are required to be held in trust for the members and beneficiaries of pension plans and other employee benefit plans. These funds account for the activities of the Public Employees Retirement Association (PERA), Educational Retirement Board (ERB), the Retiree Health Care Authority (RHCA), and the Deferred Compensation Plan.
- External Investment Funds These funds account for assets held by the government in a trustee capacity. These
  funds are used to account for cash, securities, and other investments held in custody for external participants in
  the New Mexico State Treasurer's Local Government Investment Pool and the State Investment Council's
  Investment Pools.
- Private Purpose Trust Funds These funds are used to report trust arrangements under which principal and income benefit individuals, private organizations, or other governments. These funds include the Scholarship Fund, Water Trust Fund, Higher Education Savings Plan, Bartlett Trust, Children's Trust, Children's Next Generation Trust, and Office of State Insurance Trust.
- Custodial Funds These funds are used to report resources held by the State in a purely custodial capacity for
  external parties. Custodial funds account for receipt of various taxes, refundable deposits, and other monies
  collected or recovered to be held until the State has the right or obligation to distribute them to various entities or
  individuals.

#### E. Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured and basis of accounting. Measurement focus indicates the type of resources being measured such as *current financial resources* or *economic resources*. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the *economic resources measurement focus* and the accrual basis of accounting, as are the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. The State generally considers revenues available if they are collected within 60 days of the end of the current fiscal period. All other revenues are recognized when they are received if they are not susceptible to accrual. Expenditures are generally recorded when a liability is incurred, as under accrual accounting; however, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

## ANNUAL COMPREHENSIVE FINANCIAL REPORT For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS - NOTE 1 (CONTINUED)

The fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Fiduciary funds are used to account for assets held by the State in a trustee capacity or as an agent for individuals, private organizations, other governments, and/or other funds. Custodial funds are custodial in nature and do not involve measurement of results of operations.

Proprietary funds financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, similar to the government-wide financial statements described previously. Proprietary funds include both enterprise and internal service fund types. Enterprise funds report the activities for which fees are charged to external users for goods and services. Internal service funds account for goods and services provided primarily to other agencies or funds of the State, rather than to the general public. Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the proprietary funds are student tuition and fees, net of scholarship discounts and allowances, patient services, sales and services, interest on loans, and most federal, state, and local contracts and grants. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The component units' financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. The information is presented in order to be consistent with the government-wide statements, and is less detailed than the presentation in each component unit's separately issued financial statements.

#### F. Budgetary Information

#### 1. Budgetary Basis of Accounting

The budget is adopted on the modified accrual basis of accounting, per statute, in accordance with procedures prescribed by the Financial Control Division (FCD), Department of Finance and Administration. Per these procedures, accounts payable which are not recorded in a timely manner (before the statutory fiscal year-end deadline) will not be paid from the current year appropriation, and they are thus not recorded as a budgetary expenditure. Instead, permission must be obtained from FCD to pay the obligation out of the next year's budget. This budgetary basis is not consistent with generally accepted accounting principles (GAAP). Balances remaining at the end of the fiscal year from appropriations made from the State General Fund shall revert to the appropriate fund, unless otherwise indicated in the appropriations act or otherwise provided by law. Encumbrances do not carry over to the next year for operating budgets.

Additionally, certain governmental activities are excluded from the budgetary schedules because they are not appropriated. The General Fund presented herein includes the general funds of all state agencies. The largest of these general funds are the component appropriation accounts. These appropriation accounts are part of the Department of Finance and Administration. The State's component appropriation accounts do not adopt an annual appropriated budget; however, the expenditures of the component appropriations by law must equal the individual amounts appropriated in the various appropriation acts. Other activities designated as non-appropriated (not budgeted) by the Legislature are the Severance Tax Permanent Fund, the Land Grant Permanent Fund, and the following Enterprise Funds: the Educational Institutions, State Fair Commission, Environment Department, State Infrastructure Bank, and Unemployment Insurance Funds. The legal level of budgetary control is at the appropriation level.

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 1 (CONTINUED)

#### 2. Budget to GAAP Reconciliation

The budgetary comparison schedules of the various funds present comparisons of the original estimated budget and legally adopted budget with actual data on a budgetary basis. Both the budget and actual amounts represent single year activity based on the budget reference assigned to the particular transaction. Since accounting principles applied for the purposes of developing data on a budgetary basis, differ significantly from those used to present financial statements in conformity with GAAP, a budget to GAAP reconciliation is presented following the budgetary comparison schedules.

#### 3. Multiple Year Appropriation – Capital Projects Budgets and Special Appropriation Budgets

Budgets for multiple year monies are not made on an annual basis, but are adopted on a project length basis. Budgets for the Capital Projects Fund may be established for periods from two to five years depending on the nature of the project or appropriation. These non-operating budgets primarily serve as a management control tool, and because related appropriations are continuing in nature, no comparison between budgeted and actual amounts for funds budgeted on this basis is provided. Special appropriations budgets for one year are included in the Budgetary Comparison Schedule.

#### 4. Excess of Expenses/Expenditures Over Budget

For the fiscal year ended June 30, 2021, there were none of the State agency's Pcode reporting expenses/expenditures exceeding budget authority.

#### G. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position/Fund Balance

#### 1. Cash and Cash Equivalents

Cash and cash equivalents represent cash on hand, cash on deposit with banks, investment in the State General Fund Investment Pool, Local Government Investment Pool, and cash invested in short-term securities. Cash equivalents include investments in short-term, highly liquid securities having an initial maturity of three months or less. Cash balances not held by the New Mexico State Treasurer (State Treasurer) and controlled by various State officials are generally deposited in interest-bearing accounts or other legally stipulated investments.

#### 2. Investments

Investments are under the control of the State Treasurer, the State Investment Council, and other administrative bodies as determined by law. In certain instances, investments are restricted by law or other legal instruments. Investments are valued at fair value. The fair value of investments is based on published prices and quotations from major investment brokers at current exchange rates as available. For investments where no readily ascertainable fair value exists, management in consultation with their investment advisors, have determined the fair values for the individual investments based on anticipated maturity dates and current interest rates commensurate with the investment's degree of risk. The change in fair value is recognized as a component of investment income in the current year.

## ANNUAL COMPREHENSIVE FINANCIAL REPORT For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 1 (CONTINUED)

The Education Trust Board calculates the net asset value of its units as of the close of The New York Stock Exchange (the Exchange), normally 4:00 P.M. Eastern time, on each day the Exchange is open for business. The net asset values of the investments are determined as of the close of the Exchange on each day the Exchange is open for trading. Short-term money market-type debt securities with remaining maturities of sixty days or less are valued at amortized cost (which approximates market value).

#### 3. Investment Pools

State Treasurer - The State is required by statute to deposit any money received with the State Treasurer. Balances maintained at the end of the day are pooled and invested by the State Treasurer in overnight repurchase agreements. All repurchase agreements are collateralized by U.S Treasury Securities held by the State Treasurer's custodian bank. These pooled balances are collectively called the State General Fund Investment Pool (SGFIP), which also includes the deposits in the Tax-Exempt Bonds Proceeds Investment Pool and Taxable Bond Proceeds Investment Pool. The State General Fund is the State of New Mexico's main operating account. All State revenues are credited to the General Fund. Income taxes, sales taxes, rents and royalties, and other recurring revenues are deposited into the fund. The fund also comprises numerous State agency accounts whose assets, by statute, must be held at the State Treasury. Expenditures are disbursed only in accordance with appropriations authorized by the State Legislature. The Bond Proceeds Pools consist of pooled assets received through the issuance of taxable and tax-exempt bonds. Because these pooled funds are invested in short-term, highly liquid investments, the individual fund investments in the SGFIP are reported as a cash equivalent.

All interest revenue is allocated to the General Fund unless state statute or trust agreements require allocations of interest to other funds. Interest is allocated based on the average daily balance and average monthly interest rates.

In addition to the SGFIP pooled cash account, the State Treasurer maintains the Local Government Investment Pool (LGIP). The LGIP also includes the deposits in the Reserve Contingency Fund. Cities, counties, other non-state agencies, and state agencies invest monies with the State Treasurer in the LGIP. Because these pooled funds are invested in short-term, highly liquid investments, the individual fund investments in the LGIP are reported as a cash equivalent.

The LGIP, an external investment pool, is not registered with the Security and Exchange Commission (SEC) as an investment company. The investments are recorded at fair value based on quoted market price; however, individual participant balances remain at their carrying cost. The LGIP does not have unit shares. Per Chapter 6-10-10.1F, New Mexico Statutes Annotated (NMSA) 1978, at the end of each month all interest earned is distributed by the State Treasurer to the contributing entities in the amounts directly proportionate to the respective amounts deposited in the fund and the length of time the amounts were invested. At June 30, 2021, the LGIP carrying cost approximated the fair value. Participation in the LGIP is voluntary. The external portion of LGIP is reported as a separate investment trust fund. The internal portion, consisting of funds belonging to the State and its component units, has been included in the various funds and component units.

A copy of the New Mexico State Treasurer's audited financial statements can be obtained by writing the New Mexico State Treasurer, P.O. Box 5135, Santa Fe, NM 87505 or online at <a href="http://www.saonm.org/audit\_reports">http://www.saonm.org/audit\_reports</a>.

### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 1 (CONTINUED)

Public Employees Retirement Association - The Public Employees Retirement Association created a short-term investment pool (Pool) to maximize the benefits of the investment diversification and investment earnings. The Judicial, Magistrate, Volunteer Firefighters, and Public Employees Retirement Systems (Systems) participate in the Pool. The fair value of the investments in the Pool is the same as the value of the pool shares. All investments in the Pool are either SEC registered or are exempt from SEC registration under exemption 3(a)(3) or 4(2) of SEC regulations. Each System's equity percentage in the Pool is based on that System's investment in the pool and will only increase or decrease by additional deposits or withdrawals.

State Investment Council - The State Investment Council (Council) is responsible for the investment activities of certain state trust funds. The Council's investments are reported in the following categories: governmental activities, business-type activities, private-purpose trust funds, and external investment trust funds. Each of the fund types are participants in the Council's pools. Each pool is composed of units of participation of unlimited quantity. Each unit of participation represents an equal beneficial interest in the respective pool and no unit has priority over any other. Each purchase or sale of units requires written authorization as defined in the joint powers agreements executed between the Council and each participant. All units are purchased by cash payment. Each unit of participation is recorded in book entry form by the Council.

The external portion of the Council's investment pools is reported as a separate investment trust fund. The internal portion, consisting of funds belonging to the State and its component units, has been included in the various funds and component units.

A copy of the Council's report can be obtained by writing the New Mexico State Investment Council, 41 Plaza la Prensa, Santa Fe, NM 87507.

#### 4. Inventories

The governmental funds, except for the Department of Transportation are mandated to use the purchase method of accounting for inventories. Under the purchase method, inventories are recorded as expenditures when purchased. For the consumption method, costs are recorded as expenditures when consumed rather than when purchased.

Inventories of the proprietary funds are valued by using either the average cost, retail inventory, or first-in-first-out (FIFO) methods.

#### 5. Receivables and Loan Receivables

Receivables, net of allowance, in the governmental, business-type activities and fiduciary activities consist mainly of amounts due from the federal government, local governments, customers, patients and applicable insurance companies, taxpayers, students, and others.

Various reimbursement procedures are used for federal awards received by the State. Consequently, timing differences between expenditures and program reimbursements can exist at any time during the fiscal year. Receivable balances at fiscal year-end represent an excess of modified accrual basis expenditures over cash reimbursements received to date. Determining the amount of expenditures reimbursable by the federal government, in some cases, requires management to estimate allowable costs to be charged to the federal government. As a result of this and other issues, management provides an allowance for potential contractual allowances for federal revenue. Any changes in these

### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 1 (CONTINUED)

estimates are recorded in the period that the estimate is changed. Loans are stated at their principal amount. Interest on loans is accrued based on the daily principal balance outstanding, except when a loan has been past due for 90 days. Certain loans are to governmental entities and secured by certain pledged revenues. The loans are being repaid in accordance with their loan agreements.

#### 6. Capital Assets

Capital assets, which include automobiles, buildings and improvements, furniture and fixtures, software, library books, infrastructure (e.g., roads, bridges, sidewalks, and similar items), machinery and equipment, and portable buildings are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. The State defines capital assets as costing at least five thousand dollars or more when acquired and having an estimated useful life greater than one year.

Capital assets purchased by governmental funds are recorded as expenditures in the governmental fund financial statements. Interest expense for capital asset construction related to governmental activities is not capitalized. Interest expense incurred during construction of capital facilities related to business-type activities and component units is immaterial and is not capitalized in all cases. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation.

In accordance with the practices followed by many museums and libraries, museum and library collections are not reported as assets in the accompanying financial statements. Purchases of the items are reported as expenditures. Certain library books, however, are capitalized.

There is no depreciation recorded for land, mineral rights, art and construction in progress. Buildings, equipment, infrastructure and other depreciable assets are depreciated using the straight-line method over the following estimated useful lives:

Asset Class	Years
Infrastructure	10-40
Land Improvements	15-30
Leasehold Improvements	15
Furniture and Fixtures	5-7
Machinery and Equipment	5-20
Data Processing Equipment	3-8
Vehicles and Aircraft	3-15
Buildings and Improvements	5-75

As provided by GASB standards, the State elected to use the depreciation method to account for infrastructure assets (roads and bridges). This method requires the State to allocate the cost of infrastructure assets over their estimated useful lives as depreciation expense.

The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend assets lives are not capitalized.

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 1 (CONTINUED)

#### 7. Deferred Outflows/Inflows of Resources

Deferred outflows of resources represent a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. Deferred inflows of resources represent an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

#### 8. Accrued Liabilities

Accrued liabilities include accrued current payroll and fringe benefits payable at year end. These benefits consist of the employee and employer portions of taxes, insurance, retirement, and other compensation-related withholdings.

#### 9. Compensated Absences

Qualified employees' vacation leave is accrued at a graduated schedule of 80 to 160 hours per year, depending upon the length of service and employees' hire date. Employees are paid for the accumulated annual leave upon retirement or other termination up to 240 hours. A maximum of thirty days of annual leave (240 hours) may be carried forward into the beginning of the calendar year, with any excess forfeited. Qualified employees sick leave accrued at the rate of 4.0 hours per bi-weekly pay period. There is no limit to the amount of sick leave, which an employee may accumulate. Employees are paid for accumulated sick leave annually, or upon retirement or other termination, but only for accumulated sick leave in excess of 600 hours. Annually, employees may be paid 50.0 percent of the excess over 600 hours, up to a maximum of 120 hours. Upon retirement or other termination, employees are paid 50.0 percent of the excess over 600 hours, up to maximum of 400 hours. The total liability of the governmental activities for compensated absences is recorded in the government-wide Statement of Net Position as part of long-term liabilities. However, in accordance with GAAP, the liability is not recorded in the Governmental funds financial statements. See additional disclosure in the detailed notes.

#### 10. Unearned Revenue

In the government-wide statements, governmental activities/funds, proprietary fund statements, and fiduciary fund statements, unearned revenue is recorded when cash or other assets are received prior to being earned. *GASB Statement No. 65* requires resources received from another government under voluntary or government-mandated non-exchange transactions before time restrictions are met, but after all other eligibility requirements are met, should be classified as deferred inflows of resources.

#### 11. Bonds Payable

Bond premiums and discounts and deferred amounts on refunding are deferred and amortized over the life of the bonds using the bonds outstanding method or straight-line method, which approximates the effective interest method. Bonds payable are reported at face amount, with the applicable bond premium or discount and deferred amount on refunding reported separately. In accordance with *GASB Statement 65*, bond issuance costs are expensed. In the governmental fund financial statements, total bond premium or discount is recognized when the bonds are first issued. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 1 (CONTINUED)

#### 12. Insurance Losses and Loss Adjustment Expense

Public Schools Insurance Authority – The New Mexico Public Schools Insurance Authority (PSIA) insurance losses and related adjustment expenses are charged to operations as incurred. The reserves for losses and loss adjustment expenses are determined based upon case-basis evaluations and actuarial projections, and include a provision for claims incurred but not reported. The actuarial projections of ultimate losses on reported claims and the estimate of claims incurred but not reported are based on a composite of PSIA's experience and benefits, property, casualty, and workers' compensation insurance industry data, which supplements PSIA's historical experience and includes the effects of inflation and other factors. Losses are reported net of estimated amounts recoverable from excess insurance, salvage and subrogation, and the deductible portion of claims. Adjustments to the probable ultimate liability for losses and loss adjustment expenses are made continually, based on subsequent developments and experience, and are included in operations as made.

Retiree Health Care Authority - The amount shown for the Retiree Health Care Authority as reserve for losses and loss adjustment expenses is an actuarially calculated estimate of the ultimate costs of settling all incurred but not reported claims as of the fiscal year-end, while the amount shown on the accompanying fiduciary statement of changes in fiduciary Net Position as losses and loss adjustment expenses represents the change in this estimate during the fiscal year. These reserves represent, in management's opinion, the best estimate of the ultimate cost of settling all reported and unreported claims. There exists a range of variability around the best estimate of the ultimate cost of settling all unpaid claims. Accordingly, the amount reflected in the accompanying financial statements may not ultimately be the actual cost of settling all unpaid claims and the difference may be significant.

#### 13. Interfund Transactions

#### **Government-Wide Financial Statements**

**Interfund Activity** – In general, eliminations have been made to minimize the double counting of internal activity, including internal service fund type activity. However, interfund services, provided and used between different functional categories, have not been eliminated in order to avoid distorting the direct costs and program revenues of the applicable functions. Operating transfers between governmental and business-type activities are reported at the net amount.

**Interfund Balances** – Interfund receivables and payables have been eliminated from the government-wide Statement of Net Position, except for the residual amounts due between governmental and business-type activities.

#### **Governmental Fund Financial Statements**

**Interfund Activity** – Interfund transactions for goods sold or services rendered for a price approximating the external exchange value and employee benefit contributions are accounted for as revenues and expenditures/expenses in the funds involved.

Transfers are used to report flows of cash (or other assets) between funds without equivalent flows of assets in return or a requirement for repayment. The State's transfers are based on legislative appropriations or other legal authority.

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 1 (CONTINUED)

#### 14. Net Position and Fund Balance

Net Investment in Capital Assets consists of capital assets, including restricted capital assets, net of accumulated depreciation, and reduced by the outstanding balances of bonds, mortgages, notes, or other debt attributable to the acquisition, construction, or improvement of such assets. Significant unspent related debt proceeds are not included in the calculation of Net Investment in Capital Assets. The unspent portion of the debt is included in restricted for capital projects. The State issues General Obligation bonds and Severance Tax bonds to finance projects for the State and local governments. The Legislature appropriates the bond proceeds from each bond issue to projects throughout the State. Only bonds issued for projects appropriated to State agencies and recognized as a State asset are included in this calculation.

The State reports Net Position as restricted when constraints placed on Net Position are a) externally imposed by creditors, grantors, contributors or laws, or regulations of other governments or b) imposed by law through constitutional provisions or enabling legislation. Enabling legislation authorizes the government to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation.

Restricted Net Position is designated as either expendable or nonexpendable. Expendable Restricted Net Position includes those funds that may be expended either for a stated purpose or for a general purpose subject to externally imposed stipulations. Nonexpendable Restricted Net Position includes those funds that are required to be retained in perpetuity. Restricted Net Position includes the State's permanent endowment funds subject to externally imposed restrictions governing their use.

*Unrestricted Net Position* consists of net position that does not meet the definition of Net Investment in Capital Assets or Restricted Net Position.

When both restricted and unrestricted net position are available for use, it is the State's policy to use restricted resources first and then unrestricted resources, as they are needed.

In the governmental fund financial statements, fund balances are classified as non-spendable, restricted, committed, assigned, or unassigned. Restricted represents those portions of fund balance where constraints placed on the resources are either externally imposed by outside parties or internally imposed by law through constitutional provision or enabling legislation.

Committed fund balance represents amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the Legislature, such as an appropriation or legislation. The State Legislature is the highest level of decision-making authority that can, by passage of legislation, commit fund balance that is not already restricted. Once adopted, the limitation remains in place until similar action takes place, usually in the form of a new budget bill or other legislation.

Assigned fund balance is constrained by the Legislature's intent to be used for specific purposes by directive of the Legislative Finance Committee of the Legislature or in some cases by legislation. Legislative directives dictate that all fund balances remaining at the end of the fiscal year shall be reverted back to the State General Fund unless the fund is stipulated as non-reverting by the Legislature or by laws or regulations imposed by grantors. If the fund is non-reverting, the agency governing board or department head has the authority to assign a fund balance for a specific use.

## ANNUAL COMPREHENSIVE FINANCIAL REPORT For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 1 (CONTINUED)

The State has not adopted a formal flow assumption policy and therefore uses the GASB recommendations; that is, it is the State's policy to use restricted fund balance before using components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is used first, followed by assigned fund balance, and lastly, unassigned fund balance.

#### H. Revenues and Expenditures/Expenses

In the government-wide Statement of Activities, revenues and expenses are segregated by activity (governmental or business-type), then further by function for governmental activities (e.g. general control, education, health and human services, etc.).

Additionally, revenues are classified between program and general revenues. Program revenues include 1) charges to customers or applicants for goods or services, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as general revenues, rather than as program revenue. General revenues include all taxes. Certain indirect costs are included in the program expenses reported for individual functions.

In the government-wide financial statements, revenues are reported by source and are further classified as either "general purpose" or "restricted." General purpose revenues are available to fund any activity accounted for in the fund. Restricted revenues are, either by State law or by outside restriction (e.g. federal grants), available only for specific purposes. Unused restricted revenues at year-end are recorded as restrictions of fund balance. When both general purpose and restricted funds are available for use, it is the State's policy to use restricted resources first. In the governmental fund financial statements, expenditures are reported by character: Current, Capital Outlay, or Debt Service. Current expenditures are sub-classified by function and are for items such as salaries, grants, supplies, and services.

Revenues and expenses of proprietary funds are classified as operating or non-operating and are sub-classified by object (e.g. depreciation, benefits, claims and premiums, and game expense). Operating revenues consist of sales of goods or services, interfund services provided/used, grant revenues for specific activities that are considered operating activities of the grantor, receipts from other agencies for reimbursement of operating transactions, and other miscellaneous revenue that should be classified as operating. For certain loan and investment programs, revenue that would normally be classified as non-operating should be classified as operating. An example of this would include interest income on loans. All other revenues that do not meet the above criteria should be classified as non-operating.

#### Grants

Federal grants and assistance awards made based on entitlement periods are recorded as revenues when entitlement occurs. All federal reimbursement-type grants are recorded as revenues when the related allowable expenditures are incurred and all applicable eligibility requirements are met.

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 1 (CONTINUED)

#### **Investment Income**

Net investment income (loss) includes net appreciation (depreciation) in the fair value of investments, interest income, dividend income, securities lending income, rental income, and investment expenses (which includes investment management and custodial fees, securities lending expense, and all other significant investment related costs). Negative investment income is reported where the decrease in fair value of investments due to market conditions exceeded the other components of investment income.

#### **Endowments**

Net appreciation on the Educational Institutions' investments of donor-restricted endowments are available for authorization for expenditure by the governing boards of the universities with endowments, which are reported in Net Position as restricted for purposes for which the endowments were established. Donor restricted endowment disbursements of the net appreciation of investments are permitted in accordance with the Uniform Prudent Management of Institutional Funds Act, Chapters 46-9A-1 to 46-9A-10, NMSA 1978, except where a donor has specified otherwise. The universities use the total-return policy for authorizing and spending investment income. The universities review the investment earnings designed to support distributions from the pool and to protect the purchasing power of the endowment principal.

#### **Retirement and Employee Benefit Costs**

Most state employees participate in a defined benefit pension plan administered by the New Mexico Public Employees' Retirement Association and the New Mexico Educational Employees' Retirement Board. Contributions collected for the pension plans and the retirement benefits paid are accounted for in the Pension and Other Employee Benefits Trust Funds. All costs for pension, health, and federal social security contributions are reported as expenditures in the appropriate function in governmental fund types or as expenses in applicable proprietary fund types. Pension and other benefits costs are recognized in the fiscal year in which the underlying payroll costs are incurred.

#### I. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from these estimates.

#### J. New Accounting Standards

For the fiscal year ended June 30, 2021, the State implemented the following new accounting standards issued by the Governmental Accounting Standards Board (GASB):

#### GASB Statement No. 84, Fiduciary Activities

This statement establishes criteria for identifying fiduciary activities of all state and local governments, and describes those fiduciary funds which should be reported, if applicable.

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 1 (CONTINUED)

#### GASB Statement No. 90, Majority Equity Interests—an amendment of GASB Statements No. 14 and No. 61

The primary objectives of this Statement are to improve the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units.

#### GASB Statement No. 98, The Annual Comprehensive Financial Report

This Statement establishes the term *annual comprehensive financial report* and its acronym *ACFR*. That new term and acronym replace usage of *comprehensive annual financial report* and its acronym in generally accepted accounting principles for state and local governments. This Statement was developed in response to concerns raised by stakeholders that the common pronunciation of the acronym for comprehensive annual financial report sounds like a profoundly objectionable racial slur in certain languages. This Statement's introduction of the new term is founded on a commitment to promoting inclusiveness.

#### **K.** Future Accounting Standards

The following pronouncements of the Governmental Accounting Standards Board (GASB) are due to be implemented by the State in the year indicated. For all of these new standards, the State has not determined the effect on the financial statements that implementation of the standards will entail.

#### GASB Statement No. 87, Leases

This statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. This statement is due to be adopted by the State for the fiscal year ending June 30, 2022. (Implementation date modified per GASBS 95).

#### GASB Statement No. 89, Accounting for Interest Cost Incurred Before the End of a Construction Period

This statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. This statement is due to be adopted by the State for the fiscal year ending June 30, 2022. (*Implementation date modified per GASBS 95*).

#### GASB Statement No. 91, Conduit Debt Obligations

The primary objectives of this Statement are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. The statement is due to be adopted by the State for the fiscal year ending June 30, 2023. (*Implementation date modified per GASBS 95*).

#### GASB Statement No. 92, Omnibus 2020

The objectives of this Statement are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements. The statement is due to be adopted by the State for the fiscal year ending June 30, 2021. Per GASBS 95, paragraphs 6, 7, 8, 9, 10, and 12 have a postponed implementation date for fiscal year ending June 30, 2022 (Implementation date modified per GASBS 95).

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS - NOTE 1 (CONTINUED)

#### GASB Statement No. 93, Replacement of Interbank Offered Rates

The objective of this Statement is to address those and other accounting and financial reporting implications that result from the replacement of an IBOR. *The removal of LIBOR as an appropriate benchmark interest rate is effective for reporting periods ending after December 31, 2021.* The statement is due to be adopted by the State for the fiscal year ending June 30, 2022.

GASB Statement No. 94, <u>Public-Private and Public-Public Partnerships and Availability Payment Arrangements</u>
The primary objective of this Statement is to improve financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs). This Statement also provides guidance for accounting and financial reporting for availability payment arrangements (APAs). The statement is due to be adopted by the State for the fiscal year ending June 30, 2023.

#### GASB Statement No. 96, Subscription-Based Information Technology Arrangements

This Statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). The statement is due to be adopted by the State for the fiscal year ending June 30, 2023.

GASB Statement No. 97, <u>Certain Component Unit Criteria</u>, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans-An amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB statement No. 32

The requirements of this Statement that (1) exempt primary governments that perform the duties that a governing board typically performs from treating the absence of a governing board the same as the appointment of a voting majority of a governing board in determining whether they are financially accountable for defined contribution pension plans, defined contribution OPEB plans, or other employee benefit plans and (2) limit the applicability of the financial burden criterion in paragraph 7 of Statement 84 to defined benefit pension plans and defined benefit OPEB plans that are administered through trusts that meet the criteria in paragraph 3 of Statement 67 or paragraph 3 of Statement 74, respectively, are effective immediately. The statement is due to be adopted by the State for the fiscal year ending June 30, 2022.

#### L. State Auditor Rule Disclosure

The Office of the State Auditor Rule requires that audit reports contain a schedule of Joint Powers Agreements (JPA) and Memoranda of Understanding (MOU) that are significant to the State as a whole. There are none that meet this criterion.

Disclosure of these schedules may be found in the stand-alone audit reports which have been issued by the individual State agencies. These are available from the Office of the State Auditor at <a href="https://www.saonm.org">www.saonm.org</a>.

## ANNUAL COMPREHENSIVE FINANCIAL REPORT For the Year Ended June 30, 2021

NOTES TO THE FINANCIAL STATEMENTS – NOTE 2

**NOTE 2. Cash** 

#### **Primary Government**

#### **New Mexico State Treasurer**

All monies, except with specific authority, must be deposited with the State Treasurer. These operating funds are commingled in the State Investment Pool, managed by the Treasurer. Every State agency reports its operating cash as "Investment in State General Fund Investment Pool", and this pool is reported in Note 3, "Investments". The issues concerning the reconciliation of the State General Fund Investment Pool and the resolution are reported in Note 17, "State General Fund Investment Pool."

Cash on deposit represents the demand deposit account with the fiscal agent bank. Current year transactions reflect all banking activity for the fiscal year as well as the activity of investments purchased and disposed of during the fiscal year. The State Treasurer invests all public monies, with the exception of the New Mexico Lottery and the university funds. The university funds are entirely under the control of the universities. These funds are held in excess of the minimum compensating balance maintained with the fiscal agent bank in accordance with an investment policy approved by the State Board of Finance (BOF). The State Treasurer invests excess cash balances on behalf of certain earmarked funds of state agencies identified by State statute and local governments. Interest earnings are distributed based on average outstanding cash balances for local governments and the state agencies where interest is allowed to be earned. All other interest earnings are transferred to the State General Fund Appropriations Account.

All State agencies, unless otherwise exempted, must have specific approval from the State Treasurer in order to maintain separate bank accounts. These accounts are mainly used for agency fund purposes, either as a collection fund until final distribution, or when the funds are being held by the agency in a fiduciary capacity and the funds do not belong to the State.

Custodial Credit Risk. The custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The State Treasurer's Office collateral manager reviews and tracks all state funds held in state depository institutions. Deposits and collateral are reviewed almost daily and a statutorily required risk assessment is performed quarterly. Balances are collateralized in compliance with NMAC 2.60.4.

The State Treasurer invests all public monies held in excess of the minimum compensating balance maintained with the fiscal agent bank in accordance with an investment policy approved by the State Board of Finance. The Treasurer deposits public monies with New Mexico financial institutions in denominations which generally are in excess of the \$250 thousand in federal deposit insurance. Accordingly, the State Treasurer requires that depository financial institutions provide additional collateral for such investments. The collateral generally is in the form of marketable debt securities and is required in amounts ranging from 50.0 percent to 102.0 percent of the par value of the investment, dependent on the institution's operating results and capital. Collateral for the fiscal agent account is required in amounts equal to 50.0 percent of the average investment balance.

## ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 2 (CONTINUED)

As of June 30, 2021, collateral pledged to public money deposits was as follows:

## Office of the State Treasurer Statutory Collateral Compliance (Expressed in Thousands)

		scal Agent Account	Certificates of Deposit			
Cash in Bank * Less: FDIC Insurance Coverage	S	66,281	S	8,700 (750)		
Total Unsecured Public Funds	S	66,281	S	7,950		
Collateral Requirement (50.0% - 102.0% of Uninsured Public Funds)	S	67,607	s	3,975		
Collateral Pledged: U.S. Government Securities Surety Bond	s	297,137	s	4,919 2,000		
Collateral Pledged		297,137	<u> </u>	6,919		
Over Collateralized	S	229,530	s	2,944		

<sup>\*</sup> Fiscal agent bank is required to collateralize the monthly average balance.

While the balances of the Office of State Treasurer are fully collateralized per state statute, *GASB Statement No. 40* requires that the State disclose balances which are not fully insured. As of June 30, 2021, the funds held by the State Treasurer in the fiscal agency account were exposed to custodial credit risk as follows:

## ANNUAL COMPREHENSIVE FINANCIAL REPORT For the Year Ended June 30, 2021

NOTES TO THE FINANCIAL STATEMENTS – NOTE 2 (CONTINUED)

## Office of the State Treasurer Custodial Credit Risk (Expressed in Thousands)

	1	Balance at
	Ju	ne 30, 2021
Cash in Banks	S	1,098,224
Less: Deposit of Institutions Which are		
Fully Insured and Collateralized		(1,018,182)
Deposits of Institutions Not Fully		
Collateralized		80,042
Less: FDIC Insurance Coverage		(1,250)
Uninsured Deposits		78,792
Collateral Pledged:		
Surety Bond		2,000
Securities		40,762
Total Collateral Pledged		42,762
Subject to Custodial Credit Risk	S	36,030

In the table above, FDIC insurance coverage and collateral pledged relate only to those institutions whose deposits are not fully insured and/or collateralized.

The cash deposits which relate to investments of the State Investment Council, the Public Employees Retirement Association, the Educational Retirement Board, the Retiree Health Care Authority, and the Education Trust Board are monitored by their individual Boards in conjunction with contracted professional investment firms. The respective Boards of these agencies have instituted policies and procedures to safeguard the public assets under their control.

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 3

#### **NOTE 3. Investments**

The following schedule lists the total investments reported in the financial statements (expressed in thousands).

	Balance at			
	June 30, 2021			
Primary Government:				
Current:				
Investment in State General Fund Investment Pool	S	7,877,328		
Investment in Local Government Investment Pool		185,097		
Investments		525,455		
Noncurrent:				
Investments		32,750,322		
Fiduciary Funds:				
Investment in State General Fund Investment Pool		151,346		
Investment in Local Government Investment Pool		4,508		
Investments		39,591,643		
Component Units:				
Investments		2,471,362		
Investment in Local Government Investment Pool	<u>-</u>	11,213		
Total Investments	<u>s</u>	83,568,274		
Reconciliation to Investments presented				
Total presented above	s	83,568,274		
Less - Information prsented separately:				
Component Unit Invest. Listed Separately		(2,375,969)		
Component Unit Invest held in SIC Pools		(95,394)		
Investments held in UNM Conol Inv Fund				
UNM Investments Held by Foundation		(302,575)		
Other	_	(441,642)		
Total separately held investments	S	80,352,694		

There are six different agencies or groups which report investments for the State, each of them with separate authority and different objectives. They are: a) the Office of the State Treasurer; b) the State Investment Council; c) the Public Employee and Educational Employee Retirement Plans; d) the State universities and colleges; e) Education Trust Board; and f) State agencies with separately-held investments. In addition, the component units also report separately-held investments.

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 3 (CONTINUED)

Those agencies whose investments are held by either the State Investment Council (SIC) or the State Treasurer's Local Government Investment pool (LGIP) are presented in either the SIC or LGIP disclosures, in order to prevent duplication.

#### **State Treasurer**

The State Treasurer operates four separate investment pools. They are as follows:

#### General Fund Investment Pool

The General Fund is the State of New Mexico's main operating account. All State revenues are credited to the State General Fund. Income taxes, sales taxes, rents and royalties, and other recurring revenues are deposited into the fund. The fund also comprises numerous State agency accounts whose assets, by statute, must be held at the State Treasury. Expenditures are disbursed only in accordance with appropriations authorized by the State Legislature.

During fiscal year 2020, the State Treasurer added mutual funds to the eligible investment options to provide additional liquidity investment alternatives.

#### Consolidated Investment Pool (Tax-Exempt Bond Proceeds Investment Pool #1)

The Tax-Exempt Bond Proceeds Investment Pool is comprised of pooled assets received through the issuance of tax-exempt State of New Mexico general obligation, severance tax, and supplemental severance tax bonds. The fund's objective is to preserve capital, provide liquidity, and generate returns relative to the true interest cost of all State of New Mexico debt outstanding and in accordance with the Investment Policy of the Office of the State Treasurer.

#### Consolidated Investment Pool (Taxable Bond Proceeds Investment Pool #2)

The Taxable Bond Proceeds Investment Pool is comprised of pooled assets received through the issuance of State of New Mexico severance tax bonds. The fund's objective is to preserve capital, provide liquidity, and generate returns relative to a benchmark and in accordance with the State Treasurer's Investment Policy.

#### Local Government Investment Pool (LGIP; Short-term Investment Pool)

Cities, counties, and other agencies invest monies in the State Treasurer external investment pool (LGIP). The LGIP investments are presented at fair value based on the valuation date in the financial statements. The individual participant balances remain at their amortized cost. As of June 30, 2021, LGIP amortized cost approximated fair value, with the difference deemed immaterial.

The LGIP is not SEC registered. Chapter 6-10-10.1, NMSA 1978, empowers the State Treasurer, with the advice and consent of the State Board of Finance, to invest money held in the short-term investment fund in securities that are issued by the United States government or by its departments or agencies, and are either direct obligations of the United States or are backed by the full faith and credit of the United States government, or are agencies sponsored by the United States government. The LGIP investments are monitored by the same investment committee and adhere to the same policies and procedures that apply to all other state investments. The pool does not have unit shares. Per Section 6-10-10.1F, NMSA 1978, at the end of each month all interest earned is distributed by the State Treasurer to the contributing entities in amounts directly proportionate to the respective amounts deposited in the fund and the length of time the amounts were invested. Participation in the LGIP is voluntary. As of June 30, 2021, the WAM(R) of the LGIP was 25 days, and the WAM(F) was 77 days. The fund was rated AAAm by Standard & Poor's as of June 30, 2021.

## ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 3 (CONTINUED)

Investment Guidelines and Limitations

The Investment Policy is a comprehensive guide governing the investment functions of the New Mexico State Treasurer with respect to all financial assets of the State of New Mexico invested by the State Treasurer in the exercise of their authority and for which the State Treasurer acts as the investing authority. These assets include, as examples only, the State General Fund, the LGIP, bond proceeds, bond debt service funds, and those pension and permanent funds included in Note 12 and other special funds with respect to which the State Treasurer is the investing authority.

The investment policy and the public finance investment decisions of the State Treasurer must serve and satisfy several fiduciary, fiscal, and financial obligations. In making these decisions and in resolving any conflict or competing considerations that may arise from time to time among these obligations, the State Treasurer will observe the following priority:

- Preservation of Principal to ensure the performance of basic governmental functions, the first priority must be accorded to the preservation and protection of the principal of the funds to be invested;
- Maintenance of Liquidity the second level of priority must be accorded to maintaining sufficient liquidity to satisfy the reasonable anticipated, continuing operational requirements of State Government, and
- Maximum Return the third priority must be accorded to maximizing investment return, through budgetary
  and economic cycles, consistent with the higher priority accorded to the security and liquidity of principal.

#### **State Investment Council**

The State of New Mexico Investment Council (Council) is responsible for the investment activities of certain State trust funds. The Council is composed of eleven members, and currently manages the Land Grant, Severance Tax, and Tobacco Settlement Permanent Funds, the Water Trust Fund, and various investment pools for the benefit of state agencies and other political entities within the State of New Mexico.

In accordance with Chapter 6-8, NMSA 1978, the Council is authorized to invest in domestic and international stocks, debt obligations of the U.S. government, its agencies, or instrumentalities, debt obligations of any U.S. or foreign corporation, partnerships, or trusts with an investment-grade rating from a national rating service, real estate investments, national private equity investments, repurchase agreements secured by U.S. obligations or other securities backed by the U.S., and hedge funds.

#### **Pension Benefits Funds**

The two pension benefits agencies are the Public Employees Retirement Association of New Mexico (PERA) and the Educational Retirement Board (ERB). PERA operates four separate cost-sharing multiple-employer public employee retirement systems, and ERB operates one such system for the benefit of educational employees in the State. More information on each of these agencies can be found elsewhere in these Notes. Each is governed by a separate Board, and each has specific investment policies and guidelines to which they must adhere.

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 3 (CONTINUED)

#### State Universities and Colleges

As mentioned in Note 1. B, the ten educational institutions created by the *Constitution of the State of New Mexico* are included in the State reporting entity. Eight of these institutions maintain separate investment portfolios, as permitted by statute, with some of the investments held and managed by State agencies and some managed by the institutions themselves. Each has investment policies and guidelines which are similar.

#### **Education Trust Board**

The Education Trust Board (ETB) is responsible for the management of the two higher education savings plans: Scholar's Edge, and The Education Plan (Plans). The Plans are savings vehicles for higher education expenses under Section 529 of the U.S. Internal Revenue Code. The funds are managed by a private company under contract agreement.

#### **Individual State Agencies**

Those agencies with investments in either the State Investment Council Investment Pools or the State Treasurer's Local Government Investment Pool report these investments on their balance sheet. Certain agencies are permitted to invest funds in other ways, such as certificates of deposit. These investments are permitted by statute, depending on the main purpose of the agency.

#### A. Fair Value

**Fair Value Measurement** – The State categorizes fair value measurements within the fair value hierarchy established by *GASB Statement No. 72*, *Fair Value Measurement and Application*. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. The hierarchy is based on the valuation inputs used to measure the fair value of the asset.

**Level 1** inputs are quoted prices (unadjusted) for identical assets in active markets, accessible at the measurement date. Level 1 inputs include exchange markets, dealer markets, brokered markets, and principal-to-principal markets.

**Level 2** inputs are inputs other than quoted prices included within Level 1 that are observable for an asset, either directly or indirectly. Level 2 inputs include quoted prices for similar assets in active markets and quoted prices for identical or similar assets in markets that are not active.

Level 3 inputs are unobservable inputs for an asset.

Investments that do not have a readily determinable fair value are recorded using net asset value (NAV). NAV is generally provided by the investment managers but the State considers the reasonableness of the NAV, based on market information, to arrive at the fair value estimates for each investment.

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 3 (CONTINUED)

#### State of New Mexico Fair Value of Investments (Expressed in Thousands)

					Obs	ervable Inputs		
				Quoted Prices,	(	Other Than	Uı	nobservable
	F	air Value	Ac	tive Markets	Que	ted Prices		Inputs
Investment	Ju	ne 30, 2021		(Level 1)		(Level 2)	-	Level 3)
Investments By Fair Value Level								
Equity Securities:								
Domestic Common Stock	S	5,299,926	S	5,293,891	S	1.035	5	5.000
Domestic Preferred Stock		36		36		.,,,,,		-,000
International Common Stock		1.903.105		1.848.653		54.452		
Equities		15,983,784		15,980,726		860		2,198
Domestic Equity Derivatives		30,709		(315)		31,024		-,
Money Market Funds		159		159				
Money Market Mutual Funds		427,131		424,520		2,611		-
Mutual Funds - Equity		1,446,970		1,446,970		2,000		-
Pooled Funds - Mutual Funds		124		.,,,,,,,,		124		-
Public Master Ltd. Ptshps.		289,471		289,471				
Public REIT		493,993		493,993		6.0		-
Exchange-traded Funds		2,180		2,180		-		-
Nonredeembable Securities		74		2,100				74
Nonredeembable Securities Real Estate		1.046						
				8.862				1,046
Self-directed Investments (Deferred Comp.)	_	8,862	_	25,789,146	_	90.106	_	8,318
Total Equity Securities  Debt Securities:		25,887,570	_	25,789,140	_	90,100	_	8,518
		2 672 202				2 672 202		
U.S. Government Bonds		3,673,203		267.062		3,673,203		-
US Treasuries		2,312,021		267,863		2,044,158		-
US Agency Securities		249,074		9,625		239,449		
Non-U.S. Government Bonds		171,918				154,359		17,559
Municipal Bonds		193,386		157		166,653		26,576
Corporate Bonds		3,961,337		115		3,961,222		7.5
Core Fixed Income		2,263,889		314,667		1,949,197		25
Domestic Fixed Income		1,088,462		1,088,462		42.5		7
Global Fixed Income		383,864		2.5		383,864		-
Mutual Funds - Fixed		60,512		60,512		7.57		•
Certificates of Deposit		34,648		22,361		12,287		-
Real Estate		6,503		6,503		4.6		
Commercial Paper		79,873		1.15.7		79,873		
Mortgage-backed Securities		782,547		1,127		781,420		150
Asset-backed Securities		351,572				351,267		305
Demand Notes		199,180				199,180		
Discounted Notes		2,139,363				2,139,363		-
Bankers' Acceptances		117,213				117,213		
Bank Loans		56,477				56,477		
Collateralized Loan Oblig.		230,753				230,753		
Supranationals		326,857				326,857		-
TIPS		534,768		534,768		-		-
Sovereign Debt		6,285		4		6,285		-
Fixed Income Derivatives		10,422		2,299		8,123		
Government-sponsored Enterprise & Agency Issu	ies	192,031				192,031		
Cash Collateral		187				187		
Total Debt Securities		19,426,345	-	2,308,459	-	17.073.421	_	44,465
Alternative Investments:			_					
Master Limited Partnerships		205,985		205.985				- 1
Total Alternative Investments		205,985	_	205,985	_	1,4		
							_	

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 3 (CONTINUED)

Investment	Fair Value June 30, 2021	Ac	Quoted Prices, tive Markets (Level 1)	Observable Inputs Other Than Quoted Prices (Level 2)	Unobservable Inputs (Level 3)
Investments in Derivative Instruments:					
Credit Derivatives	9,003		1.0	9,003	
Equity Derivatives	(4)		(5)	1	12
Interest Rate Derivatives	(3,484)		487	(3,971)	
Other Derivatives	(1)			(1)	
Total Derivative Instruments	5,514		482	5,032	- 2
Total Investments Measured				7	
At Fair Value	45,525,414	5	28,304,072	\$ 17,168,559	\$ 52,783
Investments Measured At			Unfunded	Redemption	Redemption
Net Asset Value (NAV):			Commitments	Frequency	Notice Period
Commingled Domestic Equity	8,684 P	5	-	Monthly	15 days
Commingled International Equity	368,728 P	•		Monthly	30 days
	2,166,828 E			Daily, monthly	5-15 days
Comm. Emerging Market Debt Fund	391,498 P		1.4	Monthly	10-12 days
Absolute Return (Hedge) Funds	2,831,534 P	1	-	Various	Various
	52,727 S			Quarterly	30-65 days
Private Equity Partnerships	2,323,970 P		1,113,410	Not Eligible	N/A
	3,634,357 \$		1,508,979	Not Redeemable	Not Redeemable
Regional Private Equity Partnerships	512,423 S		78,088	Not Redeemable	Not Redeemable
Private Debt Partnerships	730,911 P		128,470	Not Eligible	N/A
Real Estate Equity Partnerships	818,877 P		718,970	Not Eligible	N/A
Real Estate Partnerships	1,274,668 S		1,134,949	Not Redeemable	Not Redeemable
Open-ended Real Estate Partnerships	1,848,963 S		100,000	Quarterly	45-90 days
Real Asset Partnerships	991,887 P		602,529	Not Eligible	N/A
Open-ended Real Asset Partnerships	371,389 S		34,418	Quarterly - biannual	90-180 days
Real Asset Funds	1,872,634 S		841,635	Not Redeemable	Not Redeemable
Real Estate Funds	9,399 U		1,849		
Commingled Bond Funds	115,070 E			Monthly	2 months
Commingled Global Asset Allocation	1,157,415 E			Various	30-120 days
Opportunistic Credit Funds	2,612,086 E		606	Daily, monthly	30-180 days
Private Equity Funds	3,903,566 E		1,979	N/A	N/A
Private Real Estate Assets	1,836,419 E		1,241	N/A	N/A
Hedge Fund	319 E			In Liquidation Process	N/A
Hedge Fund - Multi-strategy	8,439 N		276	Quarterly	
Hedge Fund - Equity Long/Short	2,474 N		3,969	None	
Domestic Venture Capital	1,706 N				- 64
Bond Plus Alpha Engine	777,970 P			Not Eligible	N/A
Marketable Alternatives	95,046 U	1	0.2	Annually	2-90 days
Credit and Structured Finance Pool	2,208,879 \$		1,001,757	Not Redeemable	Not Redeemable
Illiquid Funds	8,811 U	1	3,983		-
Mutual Funds - Fixed	1 U				
Mutual Funds - Equity	246,655 U				
Lifecycle Funds	217,150 D		14	. 9	1 72
Stable Value Options	131,465 D	)	1.0		-
Private Equity	136,281 U		27,667	4	14
Guaranteed Investment Contracts	433,745 T				
Investments Measured at NAV	34,102,974	5	7,304,775		

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 3 (CONTINUED)

	Fair Value	Quoted Prices, Active Markets	Observable Inputs Other Than Quoted Prices	Unobservable Inputs
Investment	June 30, 2021	(Level 1)	(Level 2)	(Level 3)
Investments Measured at Amortized Cost:				
Money Market	119,371			
Investements at Amortized Cost	119,371			
Other Investments:				
Equity	2,495			
Cash	8,160			
Securities Lending Investments	312,517			
Information Not Available	584,237			
Less: UNM Investments Held in				
Consolidated Investment Fund	(302,474)			
Total Other Investments	604,935			
Total Investments	\$ 80,352,694			

#### Kev:

- D Def. Comp. PERA
- E Ed. Ret. Bd.
- N NMSU
- P PERA S St. Inv. Council
- T Ed. Tr. Bd.
- U UNM

#### B. Custodial Credit Risk

Custodial credit risk is the risk that the State will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party if the counterparty fails. Investment securities are exposed to risk if the securities are uninsured, are not registered in the name of the State (or State agency), and are held by either the counterparty or the counterparty's trust department or agent but not in the State's (or State Agency's) name.

The State Treasurer's investment policy for safekeeping and custody states that all investment securities purchased by the State, held as collateral on repurchase agreements or held as collateral on securities lending arrangements shall be held in third-party safekeeping at a fiduciary qualified to act in this capacity. All securities held for the State account will be held free and clear of any lien and all transactions will be conducted in compliance with Chapter 6-10-10(O), NMSA 1978, which requires contemporaneous transfer and same day settlement. On a monthly basis, the custodian will provide reports, which list all transactions that occurred during the month, and all securities held for the State at month-end, including the book and market value of holdings. The fiscal agent and representatives of the custodian responsible for, or in any manner involved with, the safekeeping, and custody process of the State shall be bonded in such a fashion as to protect from losses from malfeasance and misfeasance. All investment and collateral securities were held by the State Treasurer or its Custodian in the name of the State Treasurer.

Public Employees Retirement Association (PERA's) securities are held by a third-party custodian, independent of any counterparty. The Custodian holds assets directly, through its agents, its sub-custodians, or designated clearing

## ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 3 (CONTINUED)

systems, and is responsible for delivery, receipt, pricing, valuation, and record-keeping services for all securities. PERA reports securities valued at \$ 7.81 billion as held in the name of the investment fund by the fund's custodian bank, and \$ 9.56 billion held under custody arrangements contracted by fund managers.

Education Retirement Board (ERB's) securities are held by a financial institution as a third-party custodian, independent of any counterparty, and are held in the name of ERB. All investments of the State Investment Council (SIC) are held in the name of SIC. All investments of the Retiree Health Care Authority (RHC) are held by SIC. All investments of the Education Trust Board (ETB) are held in the name of that Board.

The University of New Mexico reports that the primary institution had no exposure to custodial credit risk at June 30, 2021. Its discretely-presented component units had exposure for a total of \$ 10.80 million. All of the other schools reported no exposure to custodial credit risk. The assets held by New Mexico State University Foundation on behalf of NMSU, which total \$51.85 million, could not be determined to be either subject to or not subject to custodial credit risk.

#### C. Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. U.S. obligations or investments guaranteed by the U.S. Government are excluded from this requirement. The quality rating of PERA's investment policy restricts investments to specific investment ratings issued by nationally recognized statistical rating organizations.

ERB requires that noncash, interest-paying securities in the high-yield bond portfolios may not exceed 5.0 percent of the market value of the portfolio and that investments in cash may represent no more than 5.0 percent of each individual fund. Credit risk is managed through diversification and by operating within defined parameters versus a benchmark index.

ETB invests directly in Underlying Investments. The registered Underlying Investments' prospectuses provide greater detail about the investment strategies and practices of the Underlying Investments, in compliance with federal regulations and specifically, the Form N-IA of the Investment Company Act of 1940. Form N-IA discloses information and policies about the Underlying Fund and its investment objectives, as well as information on the company structure and operations. In addition, the Program Disclosure Statement and the Participation Agreement provide greater detail about the credit risk, if any, by certain non-registered Underlying Investment.

The quality ratings of investments in fixed income securities at June 30, 2021, were as follows:

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 3 (CONTINUED)

# State of New Mexico Quality Ratings of Investments (Expressed in Thousands)

Investment	Rating	1	Fair Value
Investments Subject to Credit Risk - S&P Ratings:			
Government Bonds	AAA	S	334,745
	AA+		5,357,118
	AA		143,004
	AA-		7,107
	A+		4,652
	A-		16,462
	BBB+		3,275
	BBB		54,217
	BBB-		11,462
	BB+		10,642
	BB		68,205
	BB-		17,596
	B+		2,456
	В		12,967
	B-		7,059
	CCC+		4,716
	D		281
	Not Rated		13,767
Investments Subject to Credit Risk - S&P Ratings (Continued):			
Foreign Government Bonds	AAA	5	17,368
	AA+		5,094
	AA		6,407
	AA-		6,583
	A+		10,955
	A		2,145
	A-		1,482
	BBB+		4,528
	BBB		11,537
	BBB-		4,263
	BB+		1,186
	BB		460
	BB-		2,385
	B+		1,646
	В		3,744
	B-		3,900
	CCC+		2,912
	Not Rated		226,234
U.S. Government Agencies	AAA		14,419
	AA+		6,076

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

## NOTES TO THE FINANCIAL STATEMENTS – NOTE 3 (CONTINUED)

Investment	Rating	F	air Value
Investments Subject to Credit Risk - S&P Ratings (Continued):			
Municipal Bonds	AAA	\$	5,39
	AA+		1,82
	AA		38,23
	AA-		13,72
	A+		5,98
	A		3,46
	BBB-		2,15
	Not Rated		36,84
Corporate Bonds	AAA		24,72
	AA+		162,51
	AA		44,10
	AA-		124,18
	A+		356,39
	A		190,30
	A-		375,02
	BBB+		540,12
	BBB		792,50
	BBB-		655,32
	BB+		195,85
	BB		273,55
	BB-		364,38
	B+		170,02
	В		193,98
	B-		66,95
	CCC+		73,73
	CCC		16,92
	CCC-		2,02
	Not Rated		340,74
Mortgage-backed Securities	AAA		9,34
	AA+		673,12
	AA		26
	A		3,05
	A-		4,57
	BBB+		9,94
	BBB		28,32
	BBB-		3,99

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 3 (CONTINUED)

Investment	Rating	 Fair Value
Investments Subject to Credit Risk - S&P Ratings (Continued):		
Mortgage-backed Securities (Continued)	BB+	1,000
	BB	5,711
	B+	3,633
	В	9,886
	Not Rated	267,549
Commercial Mortgage-backed Securities	AAA	76,392
	AA+	44,466
	AA	2,387
	A+	170
	A	841
	BBB-	1,813
	B+	689
	В	\$ 65
	B-	1,007
	CCC-	189
	Not Rated	180,910
Asset-backed Securities	AAA	80,663
	AA+	5,007
	AA	234,191
	AA-	8,624
	A+	59,993
	A	66,463
	A-	22,490
	BBB+	22,032
	BBB	24,555
	BBB-	11,715
	BB+	4,337
	BB	3,534
	BB-	1,116
	B+	3,475
	В	2,790
	B-	3,053
	ccc	5,864
	cc	4,115
	D	1,913
	Not Rated	199,939
Collateralized Debt/Loan Obligations	AAA	113,912
	AA	82,256
	A	4,565
	BBB	995
	BBB-	4,911
	BB-	2,044
	Not Rated	105,321

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 3 (CONTINUED)

### State of New Mexico Quality Ratings of Investments (Continued) (Expressed in Thousands)

Investment	Rating		Fair Value
Investments Subject to Credit Risk - S&P Ratings (Continued):			
Collateralized Mortgage Obligations/REMIC	AAA	S	1,991
	AA+		183,579
	AA		37
	AA-		936
	A+		341
	A		114
	A-		1,548
	BBB+		66
	BBB-		1,033
	BB+		430
	BB		325
	BB-		7,302
	B+		4,443
	В		1,626
	B-		1,724
	CCC		1,293
	D		363
	Not Rated		78,248
Certificates of Deposit	AAA		14,685
	A+		8,700
Mutual Funds - Fixed	AAA		258,136
Mutual Funds - Closed-end Equity	AAA		111
	AA		2,397
	A		240
	BBB+		278
	BBB		301
Equity Securities	AAA		1,589
TIPS	Not Rated		534,767
Preferred Stock	BBB		366
	BBB-		2,434
	BB+		2,775
	Not Rated		37,536
Derivatives Swaps)	Not Rated		10,422
Commercial Paper	AAA		19,978
Total Subject to Risk - S & P Ratings			15,063,393

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 3 (CONTINUED)

## State of New Mexico Quality Ratings of Investments (Continued) (Expressed in Thousands)

Investment	Rating	Fair Value
Investments Subject to Credit Risk - Moody's Ratings:		
U. S. Government Agencies	Aaa	\$ 7,771
Corporate Bonds	Aaa	2,631
	Aal	3,250
	Aa2	6,566
	Aa3	4,663
	A1	25,184
	A2	45,507
	A3	34,814
	Baal	16,477
	Baa2	4,194
	Baa3	1,241
Municipal Bonds	Aal	260
3	Aa2	2,546
	Aa3	3,531
Discounted Notes	A-1+	379,492
Demand Notes	A-1+	121,565
	A-1	50,845
U.S. Treasury Bills	A-1+	2,126,938
Bankers Acceptances	A-1+	117,213
Money Market Mutual Funds	Aaa	2,611
	AAAm	682,494
Total Subject to Risk - Moody's Ratings		3,639,793
Investments Subject to Credit Risk - Fitch's Ratings:		
Municipal Bonds	AA-	65,562
Other Investments Subject to Credit Risk - Not Rated:		
U.S. Treasuries	Not Rated	41,223
Commercial Paper	Not Rated	59,895
Demand Notes	Not Rated	26,770
Equity Securities	Not Rated	
Domestic Equity	Not Rated	32,702
Fuity	Not Rated	4,451
Certificates of Deposit	Not Rated	8,025
Money Market	Not Rated	33,642
Money Market Mutual Funds	Not Rated	424,520
Limited Partnership - Alternative	Not Rated	12,620
Mortgage-backed Securities	Not Rated	1,209
Real Estate Holdings	Not Rated	1,046
Cash Equivalents	Not Rated	35,028
Other Investments Subject to Credit Risk: Not Rated	Not Rated	681,131

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 3 (CONTINUED)

## State of New Mexico Quality Ratings of Investments (Continued) (Expressed in Thousands)

Investment	Rating		Fair Value
Total Investments Subject to Credit Risk			19,449,879
Investments Not Subject to Credit Risk			31,067,813
Guaranteed Investment Contract			26,864,959
Less UNM Investments Held in Consol. Inv. Pool			(302,474)
Add: Education Trust Board Investments (presented in separate note)			2,688,282
Information Not Available		_	584,235
Total Investments		S	80,352,694

The credit ratings for the Education Trust Board are shown separately as follows:

#### New Mexico Education Trust Board Quality Rating of Investments

#### Scholar's Edge Plan

AAA		AA		A		BBB		BB	
40.85	%	1.90	%	18.78	%	35.17	%	1.88	%
32.76		8.70		18.00		33.80		1.40	
69.48		2.93		11.28		15.07		0.00	
0.00		0.40		0.10		13.50		50.40	
21.62		26.57		29.96		19.51		0.00	
40.85		1.90		18.78		35.17		1.88	
				Not					
В		Below B		Rated		Total			
1.12	%	0.20	%	0.10	%	100.00	%		
0.25		0.00		5.09		100.00			
0.00		0.00		1.24		100.00			
27.70		7.10		0.80		100.00			
0.00		1.48		0.86		100.00			
1.12		0.20		0.10		100.00			
	40.85 32.76 69.48 0.00 21.62 40.85 <b>B</b> 1.12 0.25 0.00 27.70 0.00	40.85 % 32.76 69.48 0.00 21.62 40.85  B 1.12 % 0.25 0.00 27.70 0.00	40.85 % 1.90 32.76 8.70 69.48 2.93 0.00 0.40 21.62 26.57 40.85 1.90   B Below B 1.12 % 0.20 0.25 0.00 0.00 0.00 27.70 7.10 0.00 1.48	40.85 % 1.90 % 32.76 8.70 69.48 2.93 0.00 0.40 21.62 26.57 40.85 1.90 8 Below B 1.12 % 0.20 % 0.25 0.00 0.00 27.70 7.10 0.00 1.48	40.85 %   1.90 %   18.78	40.85 %   1.90 %   18.78 %   32.76   8.70   18.00   69.48   2.93   11.28   0.00   0.40   0.10   21.62   26.57   29.96   40.85   1.90   18.78   Not   B   Below B   Rated   1.12 %   0.20 %   0.10 %   0.25   0.00   5.09   0.00   0.00   1.24   27.70   7.10   0.80   0.00   1.48   0.86	40.85 %   1.90 %   18.78 %   35.17   32.76   8.70   18.00   33.80   69.48   2.93   11.28   15.07   0.00   0.40   0.10   13.50   21.62   26.57   29.96   19.51   40.85   1.90   18.78   35.17   Not   B   Below B   Rated   Total   1.12 %   0.20 %   0.10 %   100.00   0.25   0.00   5.09   100.00   0.25   0.00   5.09   100.00   0.00   0.00   0.00   1.24   100.00   27.70   7.10   0.80   100.00   0.00   1.48   0.86   100.00	40.85 %   1.90 %   18.78 %   35.17 %   32.76   8.70   18.00   33.80   69.48   2.93   11.28   15.07   0.00   0.40   0.10   13.50   21.62   26.57   29.96   19.51   40.85   1.90   18.78   35.17   Not     Not   Selow B   Rated   Total   1.12 %   0.20 %   0.10 %   100.00 %   0.25   0.00   5.09   100.00   0.00   0.00   0.00   1.24   100.00   27.70   7.10   0.80   100.00   0.00   0.00   1.48   0.86   100.00	40.85 %   1.90 %   18.78 %   35.17 %   1.88   32.76   8.70   18.00   33.80   1.40   69.48   2.93   11.28   15.07   0.00   0.00   0.40   0.10   13.50   50.40   21.62   26.57   29.96   19.51   0.00   40.85   1.90   18.78   35.17   1.88   Not   Not   Short   Not   Short   1.12 %   0.20 %   0.10 %   100.00 %   0.25   0.00   5.09   100.00   0.25   0.00   5.09   100.00   0.00   27.70   7.10   0.80   100.00   0.00   0.00   1.48   0.86   100.00

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 3 (CONTINUED)

#### New Mexico Education Trust Board Quality Rating of Investments

#### The Education Plan

Portfolio/Rating	AAA	AA	A	BBB	BB
DFA Inflation-Protected Secrities - Inst. Class	100.00 %	0.00 %	0.00 %	0.00 %	0.00 %
iShares Core Int'l. Aggregate Bond ETF	19.71	25.62	29.50	16.77	0.00
PGIM Global Total Return Class R-6	17.54	8.45	17.70	30.90	11.95
TIAA-CREF Core Plus Bond Fund Inst. Class	40.77	4.41	11.20	23.58	10.70
Vanguard High Yield Corp. Fund Admiral	5.37	0.03	0.00	3.95	55.32
Vanguard Total Bond Market ETF	68.97	3.27	11.98	15.81	0.00
Vanguard Total Bond Market II Index Inst.	69.03	3.18	12.03	15.78	0.00
Vanguard Short-term Inflation-Prot. Sec. Index Inst.	99.91	0.00	0.00	0.00	0.00
Vanguard Short-term Treasury Index Inst.	100.00	0.00	0.00	0.00	0.00
Vanguard Untra Short-term Bond Admiral	13.52	5.89	35.30	34.06	0.00

			Not	
Portfolio/Rating	В	Below B	Rated	Total
DFA Inflation-Protected Secrities - Inst. Class	0.00 %	0.00 %	0.00 %	100.00 %
iShares Core Int'l. Aggregate Bond ETF	0.00	0.00	8.40	100.00
PGIM Global Total Return Class R - 6	5.96	1.37	6.13	100.00
TIAA-CREF Core Plus Bond Fund Inst. Class	5.57	0.56	3.21	100.00
Vanguard High Yield Corp. Admiral	27.56	6.02	1.75	100.00
Vanguard Total Bond Market ETF	0.00	0.01	(0.04)	100.00
Vanguard Total Bond Market II Index Inst.	0.00	0.01	(0.03)	100.00
Vanguard Short-term Inflation-Prot. Sec. Index Inst.	0.00	0.00	0.09	100.00
Vanguard Short-term Treasury Index Inst.	0.00	0.00	0.00	100.00
Vanguard Untra Short-term Bond Admiral	0.00	0.15	11.08	100.00

#### D. Concentration of Credit Risk

Concentration of credit risk is the risk of loss that may arise in the event of default by a single issuer. It is the policy of the State to diversify its investments portfolios. Assets shall be diversified to reduce the risk of loss resulting from an over-concentration of assets in a specific maturity, a specific issuer, or a specific class of securities. At June 30, 2021, there were no holdings with a single issuer comprising five percent or more of total net investments. It should be noted that investments issued or explicitly guaranteed by the U.S. Government and investments in mutual funds, external investment pools, and other pooled investments are excluded from this requirement.

#### E. Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of the investments. Investment managers attempt to match investments with anticipated cash requirements so as to lessen this risk.

### ANNUAL COMPREHENSIVE FINANCIAL REPORT For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 3 (CONTINUED)

PERA's interest rate risk is controlled by the duration guidelines provided in the Investment Guidelines for each fixed income manager. Duration is loosely defined as the dollar weighted average time to recover all of principal and fixed-income investment. PERA's fixed-income managers are typically limited to duration of plus or minus one year or 20.0 percent of the duration of the applicable portfolio benchmark. ERB does not have a policy for interest rate risk management. However, interest rate risk is managed through duration by operating within defined risk parameters versus a benchmark index.

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 3 (CONTINUED)

Maturities on investment at June 30, 2021, were as follows:

#### State of New Mexico Maturities on Investments (Expressed in Thousands)

			(2.4)	bressea in Tho	-sunu		otal					
Investment	Fair Value		< 1 year			1-5 years		-10 years	> 10 Years			Life Not Avail.
Investments Subject to Interest Rate Risk:		1 7720						-				
U.S. Treasuries	S	2,550,541	S	2,178,274	S	230,946	S	141,321	S	10.9	5	2
U.S. Government Agencies		4,067,107		987,443		2,718,857		323,913		36,894		
Corporate Bonds		5,051,329		660,550		2,198,581		817,000		1,277,919		97,279
Municipal/Provincial Bonds		176,866		30,882		114,340		6,456		25,188		
Non-U.S. Government Bonds		459,853				2		459,853		- 1		14
Certificates of Deposit		34,299		9,938		24,361				1.5		-
Collateralized Debt Obligations		230,753		230,753		4				17.50		- 2
CMO/REMIC		285,459		175,951		4,953		20,129		84,426		14
Asset-backed Securities		522,133		58,941		303,665		94,434		65,093		3
Commercial Mortgage-backed		309,864		75,107		-		462		234,295		-
Commercial Paper		79,873		39,930		39,943		4		100		0.1
Discounted Notes		379,492		379,492				-		21		4
Demand Notes		199,180		26,770		172,410				-		-
Government Bonds		1,830,121		115,818		875,852		367,924		470,088		439
Money Market		97,755		18,367		2,644		490		76,254		
Money Market Mutual Funds		1,109,624		79,253		1,030,371		2		-		4
Mortgage-backed Secs.		1,315,078		697		295,163		6,046		1,013,172		
Equities		1,589		1,589		2						2
Mutual Funds - Fixed		3,327		2.7		329		2,878		120		-
Mutual Funds		258,136		-		258,136				-		
Preferred Stock		43,111						-		-		43,111
TIPS		534,768				2		534,768		-		11.4
Futures		2,571		2,571		-		-		4.0		-
Bankers' Acceptances		117,213		117,213		-		-				-
Cash Collateral		187		17.27				-		140		187
Derivatives/Swaps		10,423		-		10,423		*1		-		+
Swaps		(3,776)		121		(3,394)		(214)		(168)		4
Swaptions		(194)		(189)		(5)		1.1				-
Short-term Investments		35,028		35,028								
Investments Subject to Interest Rate Risk		19,701,710	S	5,224,378	S	8,277,575	S	2,775,460	S	3,283,281	S	141,016
Investments Not Subject to Interest Rate Risk		57,680,591										
Less: UNM Investments in Consolidated Pool		(302,474)										
Information Not Available		584,585										
Add: Education Trust Board -												
(presented in separate note)		2,688,282										
Total Investments	S	80,352,694										

Calculations based on weighted-average method (WAM)

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 3 (CONTINUED)

The maturities on investments for the Education Trust Board are shown separately as follows:

#### New Mexico Education Trust Board Maturities on Investments

Investment	< 1 year	1-5 years	6-10 years
The Scholar's Edge:			
Principal Core Fixed Income Fund Class R-6			X
Principal Short-term Income Fund Inst. Class		X	
iShares Core U.S. Aggregate Bond ETF			X
MainStay MacKay High Yield Corp. Class R-6		X	
Vanguard Total Int'l. Bond Index Fund ETF			X
Principal Core Fixed Income Fund Class R-5			X
The Education Plan:			
DFA Inflation-Protected Secrities - Inst. Class			X
iShares Core Int'l. Aggregate Bond ETF			X
PGIM Global Total Return			X
TIAA-CREF Core Plus Bond Fund Inst. Class			X
Vanguard High-Yield Corporate Fund Admiral		X	
Vanguard Total Bond Market ETF			X
Vanguard Total Bond Market II Index Inst.			X
Vanguard Short-term Inflation-Prot. Sec. Index Inst.		X	
Vanguard Short-term Treasury Index Inst. Class		X	
Vanguard Untra Short-term Bond Admiral	X		

#### F. Foreign Currency Risk

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment.

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 3 (CONTINUED)

Exposure to foreign currency risk at June 30, 2021 was as follows:

## State of New Mexico Foreign Currency Risk International Investment Securities at Fair Value (Expressed in Thousands)

Foreign Currency	Equity	Fixed Income	Vent. Cap., Pref. Stk., Rts., REITs, Ptshps., Wrnts.	Derivatives	Total Investments	Cash and Cash Equivalents (Overdraft)
Argentine Peso	s -	S 673	s -	s -	S 673	S 154
Australian Dollar	301,790	13,911		47	315,748	391
Botswana Pula	10	*	20	7-1	10	1
Brazilian Real	95,334	2,108	4	124	97,566	1,110
British Pound Sterling	893,643	42,396	129,625	150	1,065,814	4,626
Canadian Dollar	460,219	11,279		103	471,601	1,188
Chilean Peso	15,876	190	*	-	16,066	1,236
Chinese Yuan Renminbi	127,046	28,237	-		155,283	2,076
Colombian Peso	2,260	757	21	6	3,023	223
Croatian Kuna	3		2.	2.0	3	
Czech Koruna	960	(1,016)		-	(56)	1,371
Danish Krone	129,301	17,596	4.1		146,897	472
Dominican Peso	158				158	
Egyptian Pound	206				206	29
Euro	2,005,787	167,806	1,163,189	677	3,337,459	29,913
Ghanian Cedi	153	1		4-	153	7
Hong Kong Dollar	726,821	2.1	1.4	1.4	726,821	2,147
Hungarian Forint	6,188	282		(2)	6,468	160
Indian Rupee	59,001	895	1		59,896	700
Indonesian Rupiah	28,237	1,675		(20)	29,892	354
Israeli Shekel	38,258	520		(20)	38,758	194
Japanese Yen	1,438,422	64,393		(87)	1,502,728	8,001
Kenyan Shilling	5	11.7			5	
Kuwaiti Dinar	3,387	4			3,387	197
Malaysian Ringgit	23,888	1,199		4.	25,087	229
Mexican Peso	53,482	3,084	1.0	(487)	56,079	2,071
New Taiwan Dollar	339,924	2			339,924	3,420
New Zealand Dollar	17,259	615			17,874	989
Norwegian Krone	68,057	244			68,301	419
Peruvian Nuevo Sol	1,304	7,501		285	9,090	125
Philippine Peso	5,250	1.0	1.0		5,250	82

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 3 (CONTINUED)

#### State of New Mexico Foreign Currency Risk (Continued) International Investment Securities at Fair Value

(Expressed in Thousands)

				L. press	eu in In	Onsunus)						
						nt. Cap., Pref.						Cash and
				Fixed	Stk	L, Rts., REITs,				Total		Cash
Foreign Currency		Equity		Income	Pt	shps., Wrnts.	_	Derivatives		Investments	Equivalents	
Polish Zloty	5	24,404	5	531	S		5	1	S	24,936	5	230
Qatari Riyal		8,990		-		-				8,990		23
Romanian Leu		1,141		250		-		4		1,391		-
Russian Ruble		5,718		723		-		62		6,503		187
Saudi Riyal		31,415		-		-		4		31,415		1,083
Singapore Dollar		83,747		556				-		84,303		647
South African Rand		78,905		783				(461)		79,227		1,084
South Korean Won		294,791		4,547				4		299,338		2,446
Swedish Krona		225,070		1,257				-		226,327		627
Swiss Franc		671,137		2,202		-				673,339		754
Thai Baht		37,619		1,323		-		-		38,942		51
Tunisian Dinar		3		1		1 (4)				3		-
Turkish Lira		6,612		4		-		-		6,612		134
UAE Dirham		6,524		1.0		-		-		6,524		63
Ukranian Hryvnia		274				141		-		274		-
Uruguayan Peso		106		110				-		106		1
Subtotals	\$	8,318,685	5	376,517	5	1,292,814	S	378	1	9,988,394		69,215
Total Investments and Cash an	d Cash											
Equivalents Subject to Foreign	1											
Currenty Risk										9,988,394	5	69,215
Investments Not Subject to												
Foreign Currency Risk										70,364,300		
Total Investments									S	80,352,694		

### ANNUAL COMPREHENSIVE FINANCIAL REPORT For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS - NOTE 3 (CONTINUED)

#### **Securities Lending**

The State Public Employee Retirement Association (PERA) participates in a securities lending program as authorized by State statute and its Board policies. Both the State Investment Council and the Educational Retirement Board have terminated their lending programs.

The types of securities lent are U.S. Treasury Notes and Bonds, U.S. and international equity securities, and corporate bonds and notes. Under this program, securities are transferred to an independent broker-dealer or other lending agent in exchange for collateral in the form of cash, government securities, and/or irrevocable bank letters of credit, with a simultaneous agreement to return the collateral for the same securities in the future. The collateral must equal at least 102.0 percent of the market value of the securities.

Per Board policy, PERA may invest the cash collateral in eligible securities or other investments as defined in the governing securities lending agreement. The duration of investments so made does not generally match the maturities of securities loaned. Securities received as collateral may not be pledged or sold without borrower default.

Total securities on loan at June 30, 2021, had a carrying amount and fair value of \$585.9 million. Under the agreement, the lending agent is required to indemnify the entity if the borrower fails to return the securities, if collateral is inadequate to replace the securities lent, or if the counterparty fails to pay the entity for income distributions by the securities' issuers while the securities are on loan. There were no such losses during the year ended June 30, 2021, due to borrower default.

The fair value of investments made with cash collateral is reported as an asset; the fair value of collateral received is recorded as a liability as PERA must return the cash collateral to the borrower upon the expiration of the loan. The fair value of the securities lending collateral investments was \$312.6 million and the securities lending obligations were \$312.5 million at June 30, 2021. Total cash and noncash collateral was \$625.9 million, 106.8% of the fair value of the securities on loan.

As of June 30, 2021, there had been no losses resulting from borrower defaults and PERA had no credit risk exposure to borrowers because the amounts PERA owed to borrowers did not exceed the amounts the borrowers owed to PERA. Net earnings from the securities lending program totaled \$1.7 million for the fiscal year.

#### **Derivatives**

Derivatives are generally defined as contracts whose value depends on, or derives from, the value of an underlying asset, reference rate, or index. The State's retirement funds' investment policies allow certain portfolio managers to trade in certain derivatives for hedging purposes.

The notional or contractual amounts of derivatives indicate the extent of the State's involvement in the various types and uses of derivative financial instruments and do not measure the State's exposure to credit or market risks, and they do not necessarily represent amounts exchanged by the parties. The amounts exchanged are determined by reference to the notional amounts and other terms of the derivatives.

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 3 (CONTINUED)

The fair value balances and notional amounts of derivative instruments outstanding at June 30, 2021, classified by type, and the changes in fair value of such derivative instruments for the year then ended as reported in the financial statements are as follows:

# Public Employees Retirement Association Derivative Financial Instruments (Expressed in Thousands)

	C	hange in			1	Notional		Unit of
Derivative Type	Fa	ir Value	Fa	ir Value		Amount		Value
Futures Contracts								
Currency Futures	5	(520)	S	(1,391)	5	173,291	S	162,090
Equity Index Futures		1,261		(315)		219,377		218,819
Bond Index Futures		(105)		1,605		702,413		706,817
Commodity Futures		(3,172)		200		16,256		16,456
Other		494		494		1,200		1,648
Options								
Equity Options	S	2	S	2	5	176	S	11.1
Fixed Income Options		73		13		12		13
Swap Contracts								
Return Swaps (Equity)	5	25,023	S	31,024	S	-	S	-
Return Swaps (Fixed Income)		8,002		- 1		-		1-
Cleared Credit Default Swaps		9,873		8,135		-		. 42
Cleared Inflation Swaps		(494.00)		(629)		1.4		
Interest Rate Swaps		(123.00)				-		(4,670)
Credit Default Swaps		7		5				10,748
Cleared Interest Rate Swaps		1,454		399		-0		(6,078)

# Educational Retirement Board Derivative Financial Instruments - Notional Amounts (Expressed in Thousands)

#### Balance

Derivative Type	at Ju	ne 30, 2021
Futures Contracts - Short	S	(7,174)
FX Forward Contracts, Net		1,316
Options, Net		126,686
Pay Interest Rate Swaps		12,889
Receive Interest Rate Swaps		27,025

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 3 (CONTINUED)

# Educational Retirement Board Unrealized Gain/(Loss) and Fair Values of Derivative Instruments (Expressed in Thousands)

Derivative Type	Classification	Classification	Amount			
Futures	Investment Income	S	755	Investment	S	
Options - purchased	Investment Income		(146)	Investment		14
Options - written	Investment Income		674	Investment		(61)
Fx Forwards	Investment Income		1,784	Investment		806
Pay Interest Rate Swaps	Investment Income		395	Investment		144
Receive Interest Rate Swaps	Investment Income		(1,015)	Investment		(454)
Rights - common stock	Investment Income		(199)	Investment		

## Educational Retirement Board Summary of Futures, Options, and Swaps Contracts, By Currency (Expressed in Thousands)

Transation Type	Currency		Notional Amount		Unrealized Gain/Loss
Futures	Euro	S	(5,574)	S	(42)
	U.S. Dollar		(1,600)		(151)
	U.S. Dollar		1,316		14
	U.S. Dollar		(5,413)		(61)
Options Purchased	Brazilian Real		12,073		(80)
	Chilean Peso		880		7
	Colombian Peso		740		(13)
Options Written	Czech Koruna		1,038		36
	Hungarian Forint		1,059		(13)
	Malaysian Ringgit		1,999		(4)
Rights	Mexican Peso		6,388		31
Swaps	Polish Zloty		1,941		99
	Russian Ruble		433		(13)
	South African Rand		5,878		40
	South Korean Won		3,641		(36)
	ChineseYuan Renminbi	_	3,845	_	(117)
	Totals	S	28,644	\$	(303)

*Risk* – There are certain risks inherent in investments in derivatives. Counterparties to financial instruments expose the State to credit risk in the event of nonperformance. The fund managers that are authorized to invest in derivatives

### ANNUAL COMPREHENSIVE FINANCIAL REPORT For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS - NOTE 3 (CONTINUED)

are given specific parameters as to the types of derivatives invested in and ratings of the counterparties they are allowed to enter into contracts with to ensure transactions are entered into with only high quality institutions. The State is exposed to market risk; the risk that changes in market conditions may make an investment less valuable. Exposure to market risk is managed within risk limits set by management through buying and selling of specific instruments or by entering into offsetting positions. Foreign currency risk for investments is the risk that changes in exchange rates will adversely affect the investments. Managers of these assets are given discretion to hedge this risk.

#### **Types of Derivatives Instruments**

Foreign Currency Exchange Contracts. The State's retirement funds may enter into forward contracts to purchase and sell foreign currencies in the normal course of its investing activities to manage the currency exposure associated with the State's foreign equity and fixed income investments. The terms of these contracts generally do not exceed one year. The credit risk associated with these contracts is minimal as they are entered into with a limited number of highly rated counterparties.

Risks associated with such contracts include movement in the value of the foreign currency relative to the U.S. dollar and the ability of the counterparty to perform. Gains and losses on foreign currency may occur to the extent that the fair value of the contracts varies from the actual contract amount, and they are recorded as incurred in the financial statements.

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 3 (CONTINUED)

The following table summarizes the foreign exchange contracts by currency held by the Education Retirement Board as of June 30, 2021:

#### Educational Retirement Board Foreign Currency Exchange Contracts (Expressed in Thousands)

Currency		Buys		ealized n (Loss)		Sells		realized in (Loss)
Australian Dollar	5	2,660	5	(66)	5	1,563	5	(51)
Brazilian Real		16,338		334		21,933		441
Canadian Dollar		530		5		524		(7)
Chilean Peso		2,268		72		331		(2)
Chinese Yuan Renminbi		1,880		43		4,303		(15)
Colombian Peso		470		1		1,310		(53)
Czech Koruna		1,802		3		4,131		138
Euro		10,969		(32)		3,292		(36)
Hungarian Forint		2,523		19		1,548		61
Indian Rupee		321		(29)		4,305		(45)
Indonesian Rupiah		1,336		28		1,019		11
Japanese Yen		1,311		31		1,579		(32)
Malaysian Ringgit				-		1,094		(11)
Mexican Peso		432		5		4,201		(269)
New Israeli Shekel		1,874		3		1,889		(7)
New Zealand Dollar		259		(43)		262		(5)
New Taiwan Dollar		928		34		593		(22)
Philippine Peso		413		(16)		1,103		6
Polish Zloty		499		(102)		3,939		115
Romanian Leu				(1)		1,012		18
Russian Ruble		2,347		15		3,766		(38)
Singapore Dollar		1,134		6				(14)
So1		1,432		11		244		(9)
South African Rand		4,926		343		1,329		(26)
South Korean Won		1,831		3		2,882		(27)
Thai Baht		2,134		50		2,935		(57)
Turkish Lira		-		(9)		115		9
Ukranian Hryvnia		279		(7)	_	- 12	_	- 4
Totals	S	60,896	S	701	S	71,202	S	73

### ANNUAL COMPREHENSIVE FINANCIAL REPORT For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 3 (CONTINUED)

**Futures Contracts**. The State's retirement funds enter into futures contracts in the normal course of its investing activities, including equity futures, fixed income futures, and commodities futures. They are utilized in order to manage market risk associated with the equity and fixed income investments and to achieve overall investment portfolio objectives. These contracts involve elements of market risk in excess of amounts recognized in the statements of Net Position available for benefits. The credit risk associated with these contracts is minimal as they are traded on organized exchanges.

During 2021 and 2020, the retirement funds were a party to futures contracts held for trading purposes for U.S. Treasury bonds and 90-day Euro dollar fixed income futures. Upon entering into a futures contract, the Board is required to deposit either in cash or securities an amount ("initial margin") equal to a certain percentage of the nominal value of the contract. Subsequent payments are then made or received by NMERB, depending on the daily fluctuation in the value of the underlying contracts. No U.S. Treasury securities owned and included within NMERB's investments, were held by the Plan's broker as performance security on futures contracts as of June 30, 2021.

*Options*. An option is a contract in which the writer of the option grants the buyer of the option the right to purchase from (call option), or sell to (put option) the writer a designated instrument at a specified price within a specified period. Both written and purchased options were used by the State during the fiscal year. When the State purchases or writes an option, an amount equal to the premium paid or received by the State is recorded as an asset or liability and is subsequently adjusted to the current market value of the option purchased or written. Gain or loss is recognized when the option contract expires or is closed. As of June 30, 2021, there were no open written or purchased options.

Swap Contracts. Swap contracts are executed on a number of different bases. The two types employed by the State during the fiscal year were interest rate swap contracts and credit default swap contracts. An interest rate swap contract is an agreement between two parties to exchange periodic interest payments. One party agrees to make payments to the other based on a fixed rate of interest in exchange for payments based on a variable rate. The State employs interest rate swap contracts to adjust fixed income portfolio durations. A credit default swap contract is similar to an insurance policy; with the credit risk of an individual issuer or a basket of issuers (the "reference asset") the insured factor. Under such a contract, two parties enter into an agreement whereby the first party pays the second party a fixed periodic payment for the specified life of the contract (analogous to an insurance premium). The other party makes no payment unless a credit event related to the reference asset occurs. If such an event takes place, the second party is obligated to make a payment to the first party. The size of the payment is linked to the decline in the reference asset's market value following determination of the occurrence of a credit event.

*Hedge Funds*. The use of other derivatives is allowed under the Hedge Fund Investment Policy. These investments are under the management of the Hedge Fund managers who are employed in the "Hedge Fund", "Emerging Market Debt," and "Opportunistic Credit" classifications.

### ANNUAL COMPREHENSIVE FINANCIAL REPORT For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 3 (CONTINUED)

**Asset-Backed Securities.** The State invests in various forms of asset-backed securities, which fit the previous definition of derivative securities. These securities are held for investment purposes. The credit risk, interest rate risk, and foreign currency risk for these instruments are summarized in the following table:.

# Educational Retirement Board Derivative Financial Instruments Schedule of Asset-backed Securities (Expressed in Thousands)

		Balance	
Derivative Type		at June 30, 2021	
Asset-backed Securities	S	258,065,128	
Non-agency Mortgage- backed Securities		13,846,603	
Foreign Asset-backed Securities		20,891,175	
Total	S	292,802,906	

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 3 (CONTINUED)

#### **Discretely-Presented Component Units**

#### Fair Value

The fair value of investments of the discretely-presented component units were as follows:

# State of New Mexico Discretely Presented Component Units Fair Value of Investments (Expressed in Thousands)

	Fa	ir Value		tive Markets	C	ervable Inputs Other Than uoted Prices		nobservable Inputs
Investment	Jun	e 30, 2020		(Level 1)		(Level 2)		Level 3)
Equity Securities:								
Domestic Common Stock	S	67,867	S	62,666	S	5,201	S	-
International Common Stock		14,799		14,799				-
Equities		7,976		7,976				
Exchange Traded Funds		1,668		1,668				-
Real Assets		2,786		824		1,962		-
Marketable Securities		309		309				-
Mutual Funds - Equity		103,733		103,733		-		
Mutual Funds - Cash		1,223		1,223		2.		.0
Balanced Funds		11		11		-		
Real Estate		3,477		-		1.0		3,477
Real Estate Investment Trust (REIT)		258						258
Non-marketable Equity Investment		75,990		-		-		75,990
Total Equity Securities		280,097		193,209		7,163		79,725
Debt Securities:								
U.S. Government Bonds		2,808		1,517		1,291		1.4
U.S. Government Agencies		77,635		77,635		4		
US Treasuries		454,116		454,116				
Corporate Bonds		1,557				1,557		
U.S. Government-sponsored Enterprise		2,361		100		2,361		
Mutual Funds - Fixed		26,705		24,122		2,583		
Motgage-backed Securities		4,468		3,747		721		
Certificates of Deposit		1,235		105		1,130		
Securitized Mortgage Loans		1,120,200		1,120,200				
Fixed Income		658		658				-
Fixed Income Exchange Traded Fund		30		30				
Total Debt Securities		1,691,773		1,682,130		9,643		
Total Investments Measured								
At Fair Value	1	1,971,870	\$	1,875,339	S	16,806	5	79,725

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 3 (CONTINUED)

Investments Measured At			Unfunded	Redemption	Redemption
Net Asset Value (NAV):		Co	mmitments	Frequency	Notice Period
Real Estate Funds	4,899	\$		-	
Limited Partnerships	32,438		705	Daily to Biannually	30 - 95 days
Private Investment Funds	55,495		30,122		
Illiquid Real Assets Funds	4,593		4,336		
Hedge Funds - Multi-strategy	28,062		916	Quarterly	90 days
Hedge Funds - Equity Long/Short	8,226		13,196	None	Npne
Hedge Funds - Other	49,542			Various	2 - 90 days
Private Equity Funds	396		n/a	n/a	n/a
Domestic Venture Capital	5,674			None	None
Strategic Funds	138		n/a	n/a	n/a
Mutual Funds	24,589		1,608	Weekly - Monthly	5 -90 days
Mutual Funds - Equity	128,567			Daily	1 - 2 days
Investments Measured at NAV	342,619				
Investments Measured at Amortized Cost					
Money Market Funds in Endowment Pools	39,747				
Investments Measured by the Equity Method:					
Investments in Small Businesses	2,202				
Other Investments:					
Unidentified	4				
Investment Information Not Available	19,527				
Total Other Investments	19,531				
Total Investments,					
Discretely-presented Components \$	2,375,969				

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 3 (CONTINUED)

#### **Interest Rate Risk**

The investments of the discretely-presented component units were exposed to interest rate risk as follows:

# State of New Mexico Discretely Presented Component Units Maturities on Investments (Expressed in Thousands)

						Investn	ient M	<b>faturitie</b>	s (in	Years)		
Investment Type		Fair Value	L	ess Than 1 year	1	-5 years	6-1	0 years		reater Than 10 Years		Not Available
Investments Subject to Interest												
Rate Risk:												
U.S. Treasury Notes/Bonds	S	454,116	5	454,041	5	75	5	-	S	1.5	5	4
U.S. Government Bonds		1,535		95		806		192		442		
U.S. Government Agencies		77,634		4,010		73,624		-		15		-
Corporate Bonds		805		5		248		491		61		7
Mortgage-backed Securities		448				31		20		397		
Fixed Income		658				-		522		136		
U.S. Government-sponsored Er	iter.	2,361		422		1,939						12.
Securitized Mortgage Loans		1,120,200				728		7,521		1,111,951		1
Real Assets		2,814		2,814				-				-
Balanced Funds		405		11				-		394		14.
Investments Subject to												
Interest Rate Risk		1,660,976	5	461,398	S	77,451	5	8,746	S	1,113,381	S	· ·
Investments Not Subject to												
Interest Rate Risk		335,122										
Information Not Available		379,871										
Total Investments, Discretely-	_											
Presented Components	S	2,375,969										

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 3 (CONTINUED)

#### Credit Risk

The investments of the discretely-presented component units were subject to credit risk as follows:

# State of New Mexico Discretely Presented Component Units Quality Ratings (Expressed in Thousands)

Investments Subject to Credit Risk - S&P Ratings:  U.S. Government Bonds Gov't. Guarantee \$ AA+  U.S. Government Agencies AA+  Corporate Bonds AAA  AAA  AAA  AAA	100
U.S. Government Agencies AA+ Corporate Bonds AAA AA+	
U.S. Government Agencies AA+ Corporate Bonds AAA AA+	430
Corporate Bonds AAA AA+	19
Corporate Bonds AAA AA+	16,028
AA+	8
A A	2
AA .	23
AA-	100
A+	47
A	29
A-	47
BBB+	423
BBB	118
BBB-	7
Securitized Mortgage Loans Gov't. Guar.	956,279
AA+	163,921
Mortgage-backed Securities AAA	103,921
AA AA	2
	2
U.S. Government-sponsored Enterprises AA+	2,361
Equity Exchange Traded Fund AAA	45
A+	23
A-	11
BBB	26
Not Rated	1,511
Fixed Income Mututal Fund AAA	38
AA+	16
A+	117
. A	14
A-	203
BBB+	200
BBB	80
Total Subject to Risk - S & P Ratings	1,142,147

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 3 (CONTINUED)

# State of New Mexico Discretely Presented Component Units Quality Ratings (Expressed in Thousands)

Investment Type	Rating		Value
Not Rated:			
Government Securities	Not Rated		1,087
Mortgage-backed Securities	Not Rated		427
U.S. Treasury Notes	Not Rated		358
Fixed Income Ex. Traded Fund			30
Other Mutual Fund			1,530
REIT			259
Total Not Rated			3,691
Total Subject to Credit Risk			1,145,838
Total Not Subject to Credit Risk			838,829
Information Not Available			391,302
Total Investments, Discretely-			
Presented Components		S	2,375,969

#### **Concentration of Credit Risk**

The New Mexico Mortgage Finance Authority had the following issuers and their respective percentage of total investments represent greater than five percent of their total investments reported as of September 30, 2021: Ginnie Mae at 81 percent and Fannie Mae at 14 percent.

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 4

**NOTE 4. Receivables** 

Receivables at June 30, 2021, including the applicable allowances for uncollectible accounts, are as follows (in thousands):

		Federal	Go	Local overnments	Accounts Receivable	Brokers	Interest	 Taxes	Current Loans	Allowance	Current Receivables, Net Total		Noncurrent Loans, Net	Noncurrent Accounts Receivable	Noncurrent Receivables, Net Total	Re	eceivables, Net Total
Governmental Activities	\$	982,634	\$	17,472	\$ 700,643	\$ 339,728	\$ 45,791	\$ 2,822,565	\$ 20,469	\$ (1,989,570)	\$ 2,939,732	s	3,132	\$ 59,725	\$ 62,857	\$	3,002,589
Business-Type Activities		20,536		-	670,579	-	1,298	46,195	12,771	(127,571)	623,808		229,199	-	229,199		853,007
Fiduciary Funds		-		-	202,940	1,315,582	10,748	362,789	11,354	(2,268)	1,901,145		680	-	680		1,901,825
Component Units		-		-	36,314	-	6	-	162,738	-	199,058		1,857,874		1,857,874		2,056,929
Governmental Funds:																	
General		977,766		16,066	627,654	73,638	33,473	2,822,565	20,469	(1,985,198)	2,586,433		3,132	53,253	56,385		2,642,818
Debt Service		-		1,368	-	-	-	-	-	-	1,368		-	6,472	6,472		7,840
Capital Projects		4,868		38	637	-	-	-	-	-	5,543		-	-	-		5,543
Severance Tax Permanent		-		-	109	57,098	12,318	-	-	-	69,525		-	-			69,525
Land Grant Permanent				-	48,688	208,992		-	-	-	257,680		-	-			257,680
Internal Service		-		-	23,555	-	-	-	-	(4,372)	19,183		-	-	-		19,183
Business-type Activities:																	
Educational Institutions		-		-	460,923	-	-	-	-	-	460,923		28,666	-	28,666		489,589
Major Enterprise		20,435		-	181,521	-		46,195	-	(121,527)	126,624		-	-			126,624
Nonmajor Enterprise		101		-	28,135	-	1,298	-	12,771	(6,044)	36,261		200,533		200,533		236,794
Fiduciary Funds:																	
Pension Trust		-		-	149,592	1,313,035	10,740		11,354	(227)	1,484,494		680	-	680		1,485,174
External Trust		-		-	49,526	2,547	-		-		52,073		-	-			52,073
Private Purpose Trust		-		-	-	-	8		-		8		-	-			8
Custodial		-		-	3,822	-	-	362,789	-	(2,041)	364,570		-	-	-		364,570
Discrete Component Units:																	
Finance Authority		-		-	9,336	-	-	-	162,738		172,074		1,602,987		1,602,987		1,775,061
Mortgage Finance Authority				-	4,153		-				4,153		188,022		188,022		192,175
Other Major Component Units	3				8,347						8,347		1,071		1,071		9,418
Nonmajor Component Units		-		-	14,478	-	6	-	-	-	14,484		65,794	-	65,794		80,275

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 4 (CONTINUED)

Accounts receivable balances are an aggregation of amounts due from the federal government, customers, and others. Receivables from customers include charges for services to local governments, fees and fines issued by the courts and corrections, employer contributions for unemployment benefits, amounts from investment brokers, interest earnings, general and selective income taxes, and receivables because of overpayments to individuals receiving state assistance.

#### **Arizona Water Settlement**

The State of New Mexico entered into the Arizona Water Settlement with the federal government. Under the terms of the agreement, the federal government will pay the State of New Mexico a total of \$66 million in 2004 dollars adjusted for inflation, in 10 annual installments. The inflation adjusted amount is estimated at \$90.4 million. The installment of \$9.02 million was received by the Agency during the fiscal year ended June 30, 2021. The settlement was paid off during fiscal year 2021.

The amounts received under this settlement agreement are restricted to costs of a New Mexico Unit that would develop all or some of the water provided to New Mexico in the Arizona Water Settlement Act, for water utilization alternatives that meet a water supply demand, planning, environmental restoration, or mitigation.

#### **Discrete Component Units**

The following is an analysis of the allowance for loan losses as of June 30, 2021 for the two largest discretely-presented component units (in thousands):

#### NMFA & NMMFA - Loan Loss Allowance

		I Finance othority	NM Mortgage Fin. Auth.				
Beginning Balance	S	1,629	S	5,847			
Provision for Loan Losses		5,346		65			
Loans Written Off, Net of Recoveries		(48)		2,559			
Ending Balance	\$	6,927	\$	8,471			

NM Finance Authority Loans have repayment terms ranging from one to 30 years. The stated interest rates are between 0.0-6.0 percent. NMMFA mortgage loans have repayment terms ranging from 10 to 40 years. The stated interest rates for these programs are as follows:

#### NMMFA - Loan Repayment Terms

Rental Housing Programs	2.5% -	7.0%
Other Mortgage Loans	0.0% -	8.4%
Second Mortgage Down		
Payment Assistance		
Loans	0.0% -	6.6%

MBSs have stated interest rates ranging from 2.3% and 7.5%.

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 5

#### NOTE 5. Interfund and Interagency Receivables, Payables, and Transfers

Interfund receivables and payables balances result from the time lags between the dates that: 1) interfund goods and services are provided or reimbursable expenditures occur; 2) transactions are recorded in the accounting system; and 3) payments between funds are made.

Transfers between funds occur when one fund collects revenue and transfers the assets to another fund for expenditure or when one fund provides working capital for another fund. All transfers must be legally authorized by the Legislature through statute or an Appropriation Act. Transfers during the year were made to finance the operations of the individual departments as authorized by the Legislature and to revert (transfers out) any unspent or unencumbered balance of the authorized appropriations. Transfers between the primary government and the fiduciary funds and component units are reclassified as expenditures in the government-wide financial statements.

The composition of interfund balances as of June 30, 2021, is as follows (in thousands):

	D	ue From	1	Due To		Transfers In	Transfers Out
Governmental Activities:							
General General	\$	10,259	\$	460,112	S	1,195,103	\$ 2,651,045
Debt Service		214,388		-		6,178	123,804
Capital Projects		725		19,305		586,246	124,170
Severance Tax Permanent		147		-		123,804	243,723
Land Grant Permanent		239,874		-		1,184,423	873,405
Internal Service		_		5		22,308	11,800
Subtotal Government Fund Activities		465,393		479,422		3,118,061	4,027,949
Asset Transfers (Government wide level)							
General						66,733	1,461
Capital Projects						-	70,077
Subtotal Asset Transfers						66,733	71,539
Total Governmental Activities						3,184,794	4,099,487
Business-type Activities:							
Educational Institutions		15,002		926		874,809	72,780
Major Enterprise		11		-		100,000	-
Nonmajor Enterprise		-		58		13,516	 852
Total Business-type Activities	\$	15,013	\$	984		988,325	73,632
Totals	\$	480,406	\$	480,406	\$	4,173,119	\$ 4,173,119

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 6

#### **NOTE 6. Capital Assets**

Capital asset activity for Governmental Activities for the year ended June 30, 2021, was as follows (in thousands):

Governmental Activities:	Beginning Balance	Restataement	Additions	Deletions	Reclass	Transfers	Ending Balance
Governmental Activities:	Balance	Restataement	Additions	Defetions	Rectass	Transfers	Datance
Capital Assets not being Depreciated:							
Land and Land Improvements	\$ 684,896	\$ (1,259)	\$ 3,487	\$ (21)	\$ 3,431	\$ -	\$ 690,534
Construction in Progress	667,670	(2,235)	550,244	(4,566)	(313,903)	(3,364)	893,846
Mineral Rights	91,855	_	_	_	21	-	91,876
Art and Other	739	_	_	_	-	_	739
Total Capital Assets not being Depreciated	1,445,160	(3,494)	553,731	(4,587)	(310,451)	(3,364)	1,676,995
Capital Assets being Depreciated:							
Land Improvements	57,853	-	720	(121)	698	-	59,150
Equipment and Machinery	222,524	(909)	30,484	(8,589)	(2,527)	(103)	240,880
Building and Improvements	2,003,961	(568)	46,356	(1,677)	(2,886)	(1,377)	2,043,811
Furniture and Fixtures	23,268	(97)	1,479	(708)	205	(106)	24,041
Data Processing Equipment and Software	425,700	2,801	15,621	(8,867)	226	3,030	438,511
Library Books and Other	15,382	-	156	(23)	(21)	-	15,494
Vehicles	364,510	122	15,541	(7,727)	3,291	86	375,823
Infrastructure	13,774,708		2,861	(1,232,921)	311,464		12,856,112
Total Capital Assets being Depreciated	16,887,906	1,351	113,218	(1,260,633)	310,450	1,530	16,053,822
Less Accumulated Depreciation for:							
Land Improvements	(35,969)	55	(1,710)	141	8	-	(37,475)
Equipment and Machinery	(146,313)	2,739	(14,332)	8,610	2,296	-	(147,000)
Building and Improvements	(1,060,793)	3,851	(58,081)	1,157	73	-	(1,113,793)
Furniture and Fixtures	(17,889)	22	(1,224)	712	(73)	-	(18,452)
Data Processing Equipment and Software	(261,378)	(4,014)	(31,417)	8,685	(8)	-	(288,132)
Library Books and Other	(1,280)	-	(28)	1	-	-	(1,307)
Vehicles	(265,459)	(43)	(24,660)	7,499	(2,304)	14	(284,953)
Infrastructure	(9,405,226)		(416,164)	1,232,921			(8,588,469)
Total Accumulated Depreciation	(11,194,307)	2,610	(547,616)	1,259,726	(8)	14	(10,479,581)
Total Capital Assets being Depreciated, Net	5,693,599	3,961	(434,398)	(907)	310,442	1,544	5,574,241
Capital Assets, Net	\$ 7,138,759	\$ 467	\$ 119,333	\$ (5,494)	\$ (9)	\$ (1,820)	\$ 7,251,236

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 6 (CONTINUED)

Depreciation expense charged to functions/programs of governmental activities was as follows (in thousands):

General Control	5	55,845
Education		699
Health and Human Services		9,742
Highways and Transportation		428,860
Culture, Recreation, and Nat. Re	sources	18,241
Judicial		6,483
Legislative		1,820
Public Safety		20,363
Regulation and Licensing		5,563
Total	S	547,616

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS - NOTE 6 (CONTINUED)

Capital asset activity for Business-type Activities for the year ended June 30, 2021, was as follows (in thousands):

Business-type Activities:	Beginning Balance	Restatement	Additions	Deletions	Reclass	Transfers	Ending Balance
Capital Assets not being Depreciated:							
Land and Land Improvements	\$ 94,318	\$ 10,156	\$ 288	\$ (3,958)	\$ -	\$ -	\$ 100,804
Construction in Progress	159,419	(10,212)	126,634	(2,232)	(81,047)	259	192,821
Art and Other	2,517	56	-	(11)	-	-	2,562
Total Capital Assets not being Depreciated	256,254		126,922	(6,201)	(81,047)	259	296,187
Capital Assets being Depreciated:							
Land Improvements	140,485	_	2,843	(59)	8,196	_	151,465
Equipment and Machinery	963,264	2,516	49,909	(26,679)	5,837	178	995,025
Building and Improvements	3,665,482	(7,004)	5,295	(7,578)	58,331	1,377	3,715,903
Furniture and Fixtures	786	-	-	-	_	-	786
Data Processing Equipment and Software	22,881	(1,976)	394	_	_	5	21,304
Library Books and Other	339,767	3,198	9,081	(1,532)	_	-	350,514
Vehicles	6,762	451	652	-	_	-	7,865
Infrastructure	342,874	_	230	_	8,683	-	351,787
Total Capital Assets being Depreciated	5,482,301	(2,815)	68,404	(35,848)	81,047	1,560	5,594,649
Less Accumulated Depreciation for:							
Land Improvements	(128,079)	_	(8,131)	9	_	-	(136,201)
Equipment and Machinery	(744,234)	(2,500)	(55,551)	26,562	_	-	(775,723)
Building and Improvements	(1,692,644)	6,400	(93,102)	4,222	_	-	(1,775,124)
Furniture and Fixtures	(732)	_	(8)	_	_	-	(740)
Data Processing Equipment and Software	(19,538)	1,976	(260)	_	_	-	(17,822)
Library Books and Other	(295,919)	(3,139)	(10,742)	1,532	_	-	(308,268)
Vehicles	(5,124)	(414)	(362)	-	-	-	(5,900)
Infrastructure	(230,639)	-	(14,179)	-	-	-	(244,818)
Total Accumulated Depreciation	(3,116,909)	2,323	(182,335)	32,325		-	(3,264,596)
Total Capital Assets being Depreciated, Net	2,365,392	(492)	(113,931)	(3,523)	81,047	1,560	2,330,053
Capital Assets, Net	\$ 2,621,646	\$ (492)	\$ 12,991	\$ (9,724)	<u>\$</u>	\$ 1,819	\$ 2,626,240

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 6 (CONTINUED)

Capital asset activity for Fiduciary Funds for the year ended June 30, 2021 was as follows (in thousands):

Fiduciary Funds:	Beginning Balance	Restate	ement	Additions		Dele	etions	Re	class	Trai	ısfers		Ending Balance
Capital Assets not being Depreciated:													
Land and Land Improvements	\$ 1,797	\$	-	\$	996	\$	-	\$	-	\$	-	\$	2,793
Art and Other	31		-		-		-		-		-		31
Total Capital Assets not being Depreciated	1,828		-		996		-		-		-	-	2,824
Capital Assets being Depreciated:													
Land Improvements	19		-		-		-		-		-		19
Equipment and Machinery	271		-		33		-		-		-		304
Building and Improvements	16,082		-		-		-		-		-		16,082
Furniture and Fixtures	1,219		-		-		-		-		-		1,219
Data Processing Equipment and Software	27,421		-		21		-		-		-		27,442
Vehicles	57		-		-		-		-		-		57
Total Capital Assets being Depreciated	45,069		-		54		-		-		-	_	45,123
Less Accumulated Depreciation for:													
Land Improvements	(1,056)		-		(38)		-		-		-		(1,094)
Equipment and Machinery	(35)		-		-		-		-		-		(35)
Building and Improvements	(6,587)		-		(524)		-		-		-		(7,111)
Furniture and Fixtures	(1,110)		-		(73)		-		-		-		(1,183)
Data Processing Equipment and Software	(24,413)		-		(252)		-		-		-		(24,665)
Vehicles	(57)		-		-		-		-		-		(57)
Total Accumulated Depreciation	(33,258)		-		(887)		-		-		-	_	(34,145)
Total Capital Assets being Depreciated, Net	11,811		-	_	(833)		-		-		-	-	10,978
Total Capital Assets being Depreciated, Net	\$ 13,639	\$	-	\$	163	\$		\$	-	\$	-	\$	13,802

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 6 (CONTINUED)

Capital asset activity for Component Units for the year ended June 30, 2021 was as follows (in thousands):

Component Units - Capital Assets	_	Beginning Balance	Res	tatement	A	dditions	De	eletions	F	Reclass	Tı	ransfers		Ending Balance
Capital Assets not being Depreciated:				45.47		16.50		150					7	44424
Land and Land Improvements	S	19,943	S	2,402	S	6,617	S	(363)	S		S		S	28,599
Construction Work in Progress		4,984		-		26,154		(494)		(1,093)		(1,119)		28,432
Mineral Rights		30						-				-		30
Leased Asset - Right to Use						14		-		•		*		14
Art and Other	_	4,225	_	131		347	_	(14)	_	** ***	_	42.222	_	4,689
Total Capital Assets not being Depreciated	_	29,182	_	2,533	_	33,132	_	(871)	_	(1,093)	_	(1,119)	_	61,764
Capital Assets being Depreciated:														
Building and Improvements		90,277		7,046		13,674		677		217		1.0		111,891
Leasehold Improvements		23		2,269		406		(681)		-				2,017
Infrastructure		17,572				250						-		17,822
Aircrafts		105						-		-		-		105
Vehicles		3,374				133		-		120				3,627
Machinery And Equipment		16,206		C+ III		751		(1,322)		756		-		16,391
Data Processing Equipment and Software		4,104				819		(1,888)				1,119		4,154
Furniture and Fixtures		10,941		54		1,844		(128)				-		12,711
Leased Asset - Right to Use - Depreciable	( <u> </u>			-		(3)		-		4.		-	6	(3)
Total Capital Assets being Depreciated	_	142,602	_	9,369		17,874	_	(3,342)	_	1,093		1,119	_	168,715
Less Accumulated Depreciation for:														
Building and Improvements		(22,196)		(407)		(3,329)		(233)		-		-		(26,165)
Infrastructure		(10,382)		-		(754)								(11,136)
Vehicles		(2,393)		95		(229)		-		-		-		(2,527)
Equipment and Machinery		(10,728)		-		(661)		1,301		-				(10,088)
Leasehold Improvements				(494)		(157)		223		4		- 4		(428)
Data Processing Equipment and Software		(4,024)		-		(233)		1,907				-		(2,350)
Furniture and Fixtures		(6,950)		(41)		(1,064)		58		-		-		(7,997)
Leased Asset - Right to Use						-				-		1.5		
Total Accumulated Depreciation		(56,673)	_	(847)	_	(6,427)	_	3,256	_		_		_	(60,691)
Total Capital Assets being Depreciated, Net	_	85,929		8,522		11,447		(86)		1,093		1,119		108,024
Capital Assets, Net	5	115,111	s	11,055	s	44,579	5	(957)	5	41,	5	-	5	169,788

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 6 (CONTINUED)

#### **NOTE 7. Deferred Outflows of Resources**

#### A. Deferred Charge on Refunding

The State issued multiple series of refunding bonds in prior years to advance-refund certain older issues. Thus, the bonds which were advance-refunded are considered defeased in substance. The excess of the reacquisition price (funds required to refund the old debt) over the net carrying amount of the old debt resulted in a loss, reported as a deferred outflow of resources. For fiscal year ending June 30, 2021, the deferred outflow of resources for governmental activities and business-type activities were as follows (in thousands):

#### **Deferred Charge on Refunding**

	Gov	vernmental	Business-type				
Beginning Balance	S	60,212	\$	5,368			
Additions		1,483		4,954			
Deletions		(24,334)		(215)			
Ending Balance	\$	37,361	\$	10,107			

#### **B.** Interest Rate Swaps

In the course of bond refunding transactions, the State has entered into transactions termed interest rate swaps, which are classified as hedges. This has resulted in items classified as a deferred outflow of resources. For more information on these interest rate swaps, see Notes 8 G and 8 H.

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 8

#### **NOTE 8. Long-term Liabilities**

Changes in long-term liabilities for the year ended June 30, 2021, are presented in the following table (in thousands). As referenced below, certain long-term liabilities are discussed in other Notes to the Financial Statements.

		Beginning Balance, Restated		Additions		Deletions	_	Ending Balance	D	Amounts bue Within One Year		Long term Debt
Governmental Activities:												
General Obligation Bonds	\$	421,700	5	166,675	5	(83,080)	5	505,295	5	90,930	\$	414,365
Severance Tax Bonds		680,245		411,905		(128,115)		964,035		114,365		849,670
Revenue Bonds and Loans Payable		1,094,670		98,620		(235,272)		958,018		134,948		823,070
Net Unamortized Premiums, Discounts		230,268		138,737		(76,939)		292,066		59,209		232,857
Total Bonds Payable		2,426,883		815,937		(523,406)		2,719,414		399,452	7	2,319,962
Insurance Claims Payable		152,392		16,490		(1,546)		167,336		92,191		75,145
Contingent Liabilities		22		-		(22)		1 7 1 6		100		
Compensated Absences		83,605		84,712		(73,643)		94,674		83,871		10,803
Native American Water Settlement Liability		91,543		1.7		(21,000)		70,543		A 7 7 7 1		70,543
Pollution Remediation Obligation		41,667		2,609		(3,209)		41,067		1,263		39,804
Total Other Liabilities		369,229		103,811	Ξ	(99,420)		373,620	_	177,325	Ξ	196,295
Total Governmental Long-term Liabilities	8	2,796,112	s	919,748	s	(622,826)	s	3,093,034	s	576,777	s	2,516,257

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 8 (CONTINUED)

Business-type Activities:		Beginning Balance, Restated		Additions	113	Deletions		Ending Balance	D	Amounts ue Within One Year		Long term Debt
General Obligation Bonds	5	17.05	5	3,000	5	(\$70)	5	2,130	5	870	5	1,260
Revenue Bonds		823,419		203,903		(238,508)		788,814		52,500		736,314
Bond Premium, Discount, Net		39,278				(10,714)		28,564		122		28,442
Total Bonds Payable		862,697	_	206,903	-	(250,092)		819,508		53,492	Æ	766,016
Compensated Absences		99,084		84,792		(70,460)		113,416		91,153		22,263
Reserve for Losses		101,939		5,591		1.00		107,530		22,924		84,606
Notes Payable		13,506				(4,131)		9,325		1,090		8,235
Insurance Claims Payable		9,953		1.0		(4,291)		5,662		5,662		-24
Loans Payable				196,331				196,331		1.0		196,331
Capital Leases		213		201		(241)		173		56		117
Derivative Instruments - Interest Rate Swaps		8,374				(2,374)		6,000		4.9		6,000
Student Loans		12,069		985		(1,683)		11,371		- 4		11,371
Environmental Cleanup		5,434		-		(3)		5,434		4.		5,434
Misc. Liabilities		165,162		35,412		(1,765)		198,809		197,018		1,791
Total Other Liabilities		415,734		323,312		(84,995)	E	654,051		317,903		336,148
Total Business-type Long-term Liabilities	\$	1,278,431	s	530,215	5	(335,087)	S	1,473,559	\$	371,395	S	1,102,164

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 8 (CONTINUED)

Fiduciary:		Beginning Balance		Additions		Deletions		Ending Balance		ie Within Ine Year	_	Long term Debt
Pension Trust Funds												
Reserve for Losses		20,521		2,782	\$	-	\$	23,303	\$	23,303	\$	-
Compensated Absences	\$	1,024	\$	536	\$	(554)	\$	1,006	\$	1,006	\$	-
Total Fiduciary Long-term Liabilities	\$	21,545	\$	3,318	<u>\$</u>	(554)	\$	24,309	\$	24,309	\$	-
		Beginning Balance,		A 111-1		D.L.C		Ending	Dı	Amounts ne Within		Long term
Component Units:		Restated		Additions	_	Deletions	_	Balance		ne Year	_	Debt
Revenue Bonds	S	2,560,116	S	276,943	s	(247,311)	S	2,589,748	s	168,363	S	2,421,385
Total Bonds Payable		2,560,116	_	276,943	_	(247,311)	_	2,589,748	_	168,363	_	2,421,385
Compensated Absences		1,540		1,120		(826)		1,834		1,834		_
Notes Payable		34,665		201,896		(161,101)		75,460		25,227		50,233
Loans Payable		561		561		-		1,122		1,122		
Misc. Liabilities		554,429		299,606		(15,479)		838,556		657,357		181,199
Total Other Liabilities		591,195		503,183	_	(177,406)		916,972		685,540	_	231,432
Total Component Unit Long-term Liabilities	s	3,151,311	s	780,126	s	(424,717)	s	3,506,720	s	853,903	s	2,652,817

Miscellaneous liabilities listed in the tables above are summarized as follows:

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 8 (CONTINUED)

Addendum to Note 8 - Long-term Liabilities Business-type Activities

					Beg					
			Beg.		Balance			Ending	Current	
		- 2	Balance	Adjust.	Restated	Additions	Deletions	Balance	Portion	LT
41800 NM Mag U	nexpired Subscriptions		853		853		(44)	809	752	57
95300 NMSU A	ccrued benefit reserve		660		660	10	(10)	660		660
95300 NMSU O	ther (Not Ident.)		176		176	14		190	175	190
96200 WNMU A	cc. Incentive Retirement		105	1.5	105	15	1.	119	0.20	119
96900 UNM R	etirement Reserve		820		820		(55)	765	1.4	765
0	ther Liabilities		171,436	(8,887)	162,549	35,374	(1,657)	196,266	196,266	
To	otals	\$	174,050 <u>\$</u>	(8,887) §	165,162 <u>\$</u>	35,412 §	(1,766) <u>\$</u>	198,809 5	197,018 <u>\$</u>	1,791

95300	(4,657)	Cap. Lease adj.				
96300	(137)	Cap. Lease added	Sig	nificant short-te	rm miscellane	eous liabilities:
96900	(4,097)		96100	NMMI	387	Identified as "Other Credits
95900	4		96200	WNMU	103	Accrued Incentive Retirement Payable
	(8,887)		96900	UNM	194,924	Est. third-party payments, \$117,670,330; Medicare
						advance payment program, \$77,253,221.

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 8 (CONTINUED)

Addendum to Note 8 - Long-term Liabilities		Beg					
Component Units		Balance			Ending	Current	
		Restated	Additions	Deletions	Balance	Portion	LT
NMSU Fdn.	Assets held in trust for NMSU	45,701	8,868	-	54,569	-	54,569
UNM Fdn.	Annuities payable	2,061	131	-	2,192	-	2,192
NMHU Fdn.	Note Payable	853	-	(229)	623	17	606
NMHU Fdn.	Assets held for NMHU	2,479	615	-	3,094	-	3,094
Charter Schools	Bonds payable - Direct Placements	58,516	-	(413)	58,103	700	57,403
Charter Schools	Notes and Other Long-term Debt - Direct Borrowings	33,641	39,718	(8,718)	64,641	1,395	63,246
Misc. liabilities		411,179	250,274	(6,119)	655,334	655,245	89
	Totals	\$ 554,429 \$	299,606 \$	(15,479) \$	838,556 \$	657,357 \$	181,199

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS - NOTE 8 (CONTINUED)

#### A. Restatement Summary

A summary of the restated balances of long-term liabilities follows. Only those balances which have changed are presented in this summary (in thousands):

	_	Ending Balance FY 20		Beginning Balance (Restated)	Change Increase (Decrease)	Reason
Governmental Activities:						
Net Unamortized Premiums	\$	223,794	\$	230,269	\$ 6,475	For previously unreported premiums and amortization
Miscellaneous Liabilities		629,536		-	(629,536)	Reporting Errors
Rounding		-		-	1	Reporting Errors
Total Net Change					(623,060)	
Total Ending Long-term Liabilities, FY 20					3,419,172	
Total Beginning Long-term Liabilities, F				\$ 2,796,112		
Business-type Activities:						
Capital Leases	\$	546	\$	213	\$ (333)	Capital Lease Correction New Mexico State University
Reserve for Losses		101,940		101,939	(1)	Rounding
Compensated Absences		99,083		99,084	1	Rounding
Deivative Instruments		8,375		8,374	(1)	Rounding
Miscellaneous Liabilities		174,049		165,162	(8,888)	Reporting Errors
Total Net Change, Business-type					(9,222)	
Total Ending Long-term Liabilities, FY 20					1,287,653	
Total Beginning Long-term Liabilities, F				\$ 1,278,431		
Component Units						
Compensated Absences	\$	1,302	\$	1,540	238	Charter Schools Error
Miscellaneous Liabilities		541,957		554,428	12,471	Reporting Errors
Total Net Change					12,709	
Total Ending Long-Term Liabilities, FY 20					3,138,602	
Total Beginning Long-term Liabilities, FY 21					\$ 3,151,311	

#### **B.** General Obligation Bonds

The State issues general obligation bonds to provide funds for the acquisition, construction, and renovation of major capital facilities for local governments as authorized by the Legislature of the State of New Mexico. General obligation bonds are direct obligations and pledge the full faith and credit of the State. These bonds generally are issued as 10-year serial bonds with equal amounts of principal maturing each year. Funding for the payment of the debt service of the general obligation bonds is provided through the collection of property taxes levied by the local governments receiving the funding for capital spending.

On May 27, 2021, the State issued G. O. Bonds Series 2021 in the par amount of \$166.7 thousand, with a premium of \$32.9 thousand, and carrying an interest rate of 5.00 percent. The proceeds of the bonds will be used for capital improvements for senior citizen centers, libraries, and higher education facilities.

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 8 (CONTINUED)

General obligation bonds outstanding at year-end are as follows:

#### General Obligation Bonds Payable

(Expressed in Thousands)

						Balance		
Date	Maturity	Interest	(	Original	- 6	June 30,	D	ue in
Issued	Date	Rate		Issue		2021	On	e Year
3/25/15	2025	5.00	S	141,635	S	65,370 S		15,165
8/1/17	2027	5.00		148,520		103,345		13,425
8/1/17	2025	5.00		151,790		88,705		27,865
8/1/19	2029	5.00		139,985		81,200		12,495
5/27/21	2031	5.00		166,675	_	166,675		21,980
onds Payable					s	505,295	s	90,930
	3/25/15 8/1/17 8/1/17 8/1/19 5/27/21	Issued   Date	Issued         Date         Rate           3/25/15         2025         5.00           8/1/17         2027         5.00           8/1/17         2025         5.00           8/1/19         2029         5.00           5/27/21         2031         5.00	Issued         Date         Rate           3/25/15         2025         5.00         \$           8/1/17         2027         5.00           8/1/17         2025         5.00           8/1/19         2029         5.00           5/27/21         2031         5.00	Issued         Date         Rate         Issue           3/25/15         2025         5.00         \$ 141,635           8/1/17         2027         5.00         148,520           8/1/17         2025         5.00         151,790           8/1/19         2029         5.00         139,985           5/27/21         2031         5.00         166,675	Date         Maturity         Interest         Original           Issued         Date         Rate         Issue           3/25/15         2025         5.00         \$ 141,635         \$           8/1/17         2027         5.00         148,520           8/1/17         2025         5.00         151,790           8/1/19         2029         5.00         139,985           5/27/21         2031         5.00         166,675	Date Issued         Maturity Date         Interest Rate         Original Issue         June 30, 2021           3/25/15         2025         5.00         \$ 141,635         \$ 65,370         \$ 8/1/17           8/1/17         2027         5.00         148,520         103,345           8/1/17         2025         5.00         151,790         88,705           8/1/19         2029         5.00         139,985         81,200           5/27/21         2031         5.00         166,675         166,675	Issued         Date         Rate         Issue         2021         On           3/25/15         2025         5.00         \$ 141,635         \$ 65,370         \$           8/1/17         2027         5.00         148,520         103,345           8/1/17         2025         5.00         151,790         88,705           8/1/19         2029         5.00         139,985         81,200           5/27/21         2031         5.00         166,675         166,675

Annual debt service requirements to maturity for General Obligation Bonds are as follows:

# General Obligation Bonds Debt Service Requirements to Maturity

# For Fiscal Years End June 30

(Expressed in Thousands)

Fiscal Year	1	Principal	1	Interest	_	Total
2022	\$	90,930	\$	23,274	S	114,204
2023		96,805		20,718		117,523
2024		74,820		15,878		90,698
2025		80,870		12,138		93,008
2026		42,765		8,094		50,859
2027 - 2031		119,105		13,199		132,304
Total	S	505,295	s	93,301	s	598,596

# ANNUAL COMPREHENSIVE FINANCIAL REPORT For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 8 (CONTINUED)

#### C. Severance Tax Bonds

Severance tax bonds are used to fund the capital needs of state agencies, local governments, and public and higher education as authorized by the Legislature of the State of New Mexico. In addition, severance tax bonds have been issued to refund severance tax bonds. Funding for the payment of the debt service of the severance tax bonds is provided through the collection of severance taxes levied on the mining and production of various natural resources, such as minerals, oil, and gas. The severance tax bonds are secured by the levied taxes. This is a permanent commitment of a portion of total severance tax revenues. As authorized by State statute, severance tax revenues are transferred to the Severance Tax Bonding Fund and first pay the required debt service on severance tax bonds and supplemental severance tax bonds issued by the State, with the remainder being transferred to the Severance Tax Permanent Fund. For the year ended June 30, 2021, total severance tax revenues transferred to the Severance Tax Bonding Fund were \$631.7 million. The total principal and interest requirements were \$168.4 million for long-term debt and \$561.8 million for short-term debt for all severance tax and supplemental severance tax bonds and short-term notes.

On November 3, 2020, the State issued Severance Tax Bonds Series 2020A in the amount of \$94.7 thousand, with a premium of \$22.6 thousand, and carrying an interest rate of 5.00 percent. The proceeds will be used to finance capital improvements approved by the State Legislature.

On June 29, 2021, the State issued Severance Tax Bonds Series 2021A in the amount of \$ 317.2 thousand, with a premium of \$ 74.6 thousand, and carrying an interest rate of 5.00 percent. The proceeds will be used to finance capital improvements approved by the State Legislature.

Severance Tax Bonds Payable

Severance tax bonds payable outstanding at year-end are as follows:

		(Express	sed in Thousands)						
Bond Issue	Date Issued	Maturity Date	Interest Rate	1	Original Issue		Balance June 30, 2021		Due in One Year
Series 2011A-1	12/6/2011	2022	3.00 - 5.00 %	S	47,790	s	3,635	s	3,635
Series 2012A	6/21/2012	2023	3.00 - 5.00 %		57,990		15,540		7,575
Series 2015A	8/12/2015	2026	5.00 %		129,195		82,565		14,900
Series 2015B Supplemental	8/12/2015	2026	5.00 %		69,745		40,365		7,285
Series 2016A	6/23/2016	2027	3.00 - 5.00 %		78,750		78,750		10,115
Series 2016B	6/23/2016	2025	4.00 %		181,395		133,130		37,550
Series 2016C	6/23/2016	2022	2.00 %		41,925		1,695		1,695
Series 2016D	11/15/2016	2028	5.00 %		26,725		26,725		3
Series 2016E	11/15/2016	2022	1.25 - 2.35 %		19,090		7,085		7,085
Series 2017A	8/8/2017	2028	5.00 %		69,470		58,395		8,250
Series 2018A	6/28/2018	2029	5.00 %		122,560		104,245		10,865
Series 2020A	11/3/2020	2031	5.00 %		94,735		94,735		5,410
Series 2021A	6/29/2021	2032	5.00 %		317,170	_	317,170	_	0
Total Severance Tax Bonds Paya	ble					s	964,035	s	114,365

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 8 (CONTINUED)

Annual debt service requirements to maturity for Severance Tax Bonds are as follows:

# Severance Tax Bonds Debt Service Requirements to Maturity For Fiscal Years End June 30

(Expressed in Thousands)

Fiscal Year		Principal	Interest			Total
2022	S	114,365	S	44,179	S	158,544
2023		135,715		38,319		174,034
2024		133,270		31,969		165,239
2025		120,295		25,924		146,219
2026		107,410		20,334		127,744
2027 - 2031		313,665		44,355		358,020
2032	-	39,315	-	983	_	40,298
Total	s_	964,035	s_	206,063	s_	1,170,098

#### D. Short-term Debt

Per Section 7-27-8 NMSA, the Office of State Treasurer is required to transfer any money left in the Severance Tax Bond Fund every June 30 and December 31 to the Severance Tax Permanent Fund. The State Board of Finance issues short-term Severance Tax Notes, which are of one to three days duration, in order to more fully utilize the excess cash until such time as it is transferred. During the fiscal year 2021, short-term notes were sold and redeemed as follows:

	_	inning lance		Issued	R	edeemed		Ending Balance
Sponge Bonds	S	- 2,5	S	396,228	\$	(396,228)	S	-

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 8 (CONTINUED)

#### E. Revenue Bonds

The State also issues bonds where the government pledges certain revenue for the payment of debt service. These revenues are generally a particular agency's share of the governmental gross receipts tax. For those sold for the State Department of Transportation, these also include gasoline excise taxes, motor vehicle registration fees, and other fees required by law to be paid into the State Road Fund. For those issued for higher education institutions, these revenues include tuition fees, distributions from the State Permanent Fund, and other miscellaneous revenue sources.

Revenue bonds payable are as follows:

Governmental Activities

# Revenue Bonds and Loans Payable - Primary Government

(Expressed in Thousands)

Governmental Activities						Balance		
		Original	Maturity	Interest		June 30,		Due in
Bond Issue		Issue	Date	Rate		2021	0	ne Year
The following are direct borrowings, loans issued by	NMFA to	various depa	rtments of the S	tate.				
2015A PPRF - Metro Court	S	30,685	2025	4.00 - 5.00 %	S	13,950	S	3,235
Series 2021 Spaceport Public Project		35,439	2030	0.77%		35,439		4,089
DL - GSD 7 - Cultural Affairs		2,789	2023	0.46 - 1.42 %		319		156
2004B PPRF - Cultural Affairs Dept.		2,350	2023	0.62 - 4.18 %		818		407
Series 2003 - Energy and Minerals		7,339	2023	3.82%		1,015		497
2016C PPRF 3445 - General Services Dept. 8		37,320	2036	1.90 - 4.90 %		31,340		1,190
2018C1 PPRF - Generl Services Dept 4417A		11,510	2039	4.00 - 5.00 %		11,510		-
2018C1 PPRF - Generl Services Dept 4417B		7,040	2038	2.77 - 4.09 %		6,975		680
2018A PPRF - General Services Dept 4431		28,480	2036	4.00 - 5.00 %		25,220		1,195
PPRF - 4955 - GSD Energy Efficiency		11,500	2033	2.90 - 3.90 %		11,500		12
PPRF - 2668 -DOH 9 - Las Vegas Med. Ctr.		8,975	2037	3.80 %		7,737		89
PPRF - 4432 - Cig. Tax Ref. Bonds		5,120	2028	5.00 %		3,570		495
PPRF - 4769 - Ft. Bayard Med. Ctr.		48,635	2039	5.00 %		45,025		1,745
Total direct borrowings						194,418		13,778

Bond Issue	Original Issue	Maturity Date	Interest Rate		Balance June 30, 2021		Due in One Year
The following Revenue Bonds are direct placem with the assistance of NMFA acting in an agenc		TO 101 CO 101 CO 101 CO	insportation (DOT)				
Series 2012 Refunding	220,400	2026	1.25 - 5.00 %	S	154,090	S	103,130
Series 2014 A Revenue	70,110	2032	5.00 %		55,575		
Series 2014 B Revenue	79,405	2027	5.00 %		73,230		1,740
Series 2018 A Refunding	420,090	2030	5.00 %		417,525		12,705
Series 2020 A Refunding	63,180	2025	5.00%		63,180		3,595
Total direct placements				_	763,600		121,170
Total Revenue Bonds and Loans, Gover	rnmental Activities			S	958,018	S	134,948

The annual debt service requirements to maturity for governmental activities revenue bonds and loans are as follows:

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 8 (CONTINUED)

#### **Governmental Activities**

(Expressed in Thousands)

Fiscal Year	F	Principal		Interest		Total
2022	S	134,948	S	44,636	S	179,584
2023		146,245		38,517		184,762
2024		172,050		31,481		203,531
2025		72,674		23,091		95,765
2026		71,626		19,890		91,516
2027 - 2031		282,509		47,381		329,890
2032 - 2036		52,971		11,600		64,571
2037 - 2041		24,995		2,269.00		27,264
Total	\$	958,018	S	218,865	S	1,176,883

Of the total of bonds and loans payable for Governmental Activities, \$194.4 thousand is payable to NM Finance Authority, a discretely-presented component unit. These loans are considered to be direct borrowings. These are various covenants in the loan agreements which protect the lender from a default. These are summarized as follows:

# Governmental Activities Bonds & Loans Payable - Payable to Others & Payable to NMFA

(Expressed in Thousands)

# Payable to

	- 2	Ext. Entities	Due	to NMFA		Total
Current:						
Due to NMFA	S		S	13,778	S	13,778
Payable to External Entities		121,170		- 1		121,170
Total Current		121,170		13,778		134,948
Long-term:						767168
Due to NMFA		-		180,640		180,640
Payable to External Entities		642,430		-		642,430
Total Long-term		642,430		180,640		823,070
Totals	S	763,600	S	194,418	S	958,018

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

# NOTES TO THE FINANCIAL STATEMENTS – NOTE 8 (CONTINUED)

Several of the loans reported are secured by prior agreement with tax revenue intercepted by the State Taxation and Revenue Department and sent directly to the NMFA. This includes the General Services Department, \$157.4 thousand.

Business-type Activities

Revenue bonds related to business-type activities are as follows:

#### Revenue Bonds and Loans Payable - Primary Government

(Expressed in Thousands)

#### Business-type Activities

						Balance		
2.4	Maturity	Interest		Original		June 30,		Due in
Bond Issue	Date	Rate		Issue	-	2021	_0	ne Year
The following are direct borrowings, loans issued								
by NMFA to various state educational institutions:								
System Imp. Revenue Series 2015 A	2045	0.34 - 3.93	S	12,480	S	10,700	S	850
System Revenue Refunding Series 2015 B	2026	0.34 - 2.44		6,175		2,935		839
System Imp. Revenue Bonds Series 2017	2038	0.09 - 3.48		5,645		4,982		350
System Imp. Revenue Bonds Series 2020	2036	1.12 - 2.75		22,445		21,320		700
System Refunding Revenue Series 2009 B	2035	5.32 - 6.07		9,230		9,230		475
System Refunding Revenue Series 2012	2034	0.93 - 4.26		18,335		12,355		790
Series 2019A Improvement	2039	1.30 - 2.89		5,181		4,947		325
Series 2019A Improvement	2044	1.30 - 3.15		6,689		6,608		729
System Refunding & Imp. Revenue Series 2013	2038	2.10 - 5.10		6,755		3,735		250
System Revenue Refunding Series 2020 A	2038	2.25		9,000		8,834		310
System Improvement Series 2020 B	2045	2.25		7,631		7,191		194
2016 A PPRF - UNM Health Sciences Ctr Loan	2025	1.90 - 4.90		26,200		11,745		2,900
Loan Payable	2036	1.50 - 2.50		7,000		5,865		300
Subtotal						110,447		9,012
The following is a bond issued by EMNU with the ass	istance							
of NMFA, which then issued a loan to ENMU:								
General Obligation Bonds Series 2020	2030	0.47 - 1.25		3,000	_	2,130		275
The following is a direct borrowing mortgage loan is	sued by a							
separate financial institution to the University of N	ew Mexico:							
Mortgage Loan	2041	1.98		106,386		106,386		5,708
Total direct borrowings					S	218,963	S	14,995

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

Bond Issue	Maturity Date	Interest Rate		Original Issue		Balance June 30, 2021		Due in ne Year
The following Revenue Bonds are direct placements:			_		-			
MCMC St. Perm. Fd. Rev. Imp. & Refunding Series 2013	2023	3.00 %	S	14,645	5	6,935	5	1,085
Refunding and Imp. Revenue Series 2013 A-C	2033	2.00 - 5.00		56,200		16,285		1,525
System Imp. Revenue Series 2017 A-C	2042	1.75 - 5.00		73,240		65,730		3,420
Refunding and Imp. Revenue Series 2019 A & B	2040	2.00 - 5.00		24,985		23,225		2,410
System Revenue Series 2011	2031	3.00 - 5.00		13,395		9,135		385
System Revenue Series 2019	2040	4.00		8,555		8,265		400
Series 2013A Improvement	2028	2.00 - 4.00		8,935		5,640		2
Subordinate Lien System Imp. Revenue Series 2001	2026	Variable		52,625		15,880		1,620
Subordinate Lien System Refunding Revenue Series 2002 B	2026	Variable		25,475		10,420		985
Subordinate Lien System Refunding Revenue Series 2002 C	2030	Variable		37,840		24,405		2,330
Subordinate Lien System Imp. Revenue Series 2014 B	2024	0.50 - 3.28		3,365		1,100		1,225
Subordinate Lien System Imp. Revenue Series 2014 C	2035	1.50 - 5.00		97,615		18,140		1,755
Subordinate Lien System Imp. Revenue Series 2016A	2046	2.00 - 5.00		158,435		148,930		4,530
Subordinate Lien System Imp. Revenue Series 2016B	2024	0.72 - 2.48		8,030		4,135		2,485
Subordinate Lien System Imp. Revenue Series 2017	2047	3.25 - 5.00		40,900		38,475		2,520
Subordinate Lien System Imp. Revenue Series 2019	2032	1.85 - 3.02		22,140		20,245		2,200
Subordinate Lien System Ref. Revenue Series 2021	2035	0.17 - 2.17		74,450		74,450		3,375
FHA Insured Hospital Mortgage Revenue Series 2015	2032	0.49 - 3.53		115,000		80,355		6,105
UNM ADW - UNM - Green Water Project - Loan	2032	0.75		399		231		20
Total direct placements						571,981	$\equiv$	38,375
Total Revenue Bonds and Loans, Business-type	Activities				S	790,944		53,370

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 8 (CONTINUED)

The annual debt service requirements to maturity for business-type activities revenue bonds and loans are as follows:

## **Business-type Activities**

(Expressed in Thousands)

Fiscal Year	F	Principal		Interest		Total
2022	S	53,270	S	26,280	S	79,550
2023		54,272		24,420		78,692
2024		54,306		22,473		76,779
2025		56,253		20,513		76,766
2026		55,720		19,077		74,797
2027 - 2031		245,078		69,042		314,120
2032 - 2036		182,079		34,664		216,743
2037 - 2041		55,066		13,108		68,174
2042 - 2046		32,365		4,570		36,935
2047		2,535		126		2,661
Total	S	790,944	S	234,273	S	1,025,217

Of the total of bonds and loans payable for Business-type Activities, \$112.6 thousand is payable to NM Finance Authority, a discretely-presented component unit. These loans are considered to be direct borrowings. There are various covenants in the loan agreements which protect the lender from a default. These are summarized as follows:

# Business-type Activities Bonds & Loans Payable - Payable to Others & Payable to NMFA

(Expressed in Thousands)

D	-	 -	h	10	to

		Ext. Entities	Due t	o NMFA		Total
Current:						
Direct Borrowings:						
Due to NMFA	S	7.4	5	9,287	\$	9,287
Due to Other Fin. Inst.		5,708				5,708
Payable to External Entities		38,375				38,375
Total Current	Ξ	44,083		9,287		53,370
Long-term:						
Direct Borrowings:						
Due to NMFA				103,290		103,290
Due to Other Fin. Inst.		100,678				100,678
Payable to External Entities		533,606				533,606
Total Long-term		634,284	1	103,290		737,574
Totals	S	678,367	S	112,577	S	790,944

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

## NOTES TO THE FINANCIAL STATEMENTS - NOTE 8 (CONTINUED)

#### F. Conduit Debt Component Unit

Accounting Standards define conduit debt obligations as certain limited obligation revenue bonds, certificates of participation, or similar debt instruments issued by a state or local government entity for the express purpose of providing capital financing for a specific third party that is not part of the issuer's financial reporting entity. Although the conduit debt obligations bear the name of the issuer, the entity has no obligation for such debt beyond the resources provided by a lease or loan with the third party on whose behalf they are issued.

The New Mexico Hospital Equipment Loan Council, a discretely-presented component unit, has issued revenue bonds, lease purchase agreements, and master financing agreements to provide financing for the acquisition and construction of equipment and facilities. These bonds, lease purchase agreements and master financing agreements are secured by the property financed and are payable solely from payments received on the underlying loans. Neither the Council nor any political subdivision of the State is obligated in any manner for repayment of either the bonds or the lease purchase or master financing agreements. Accordingly, the bonds and the obligations under the lease purchase and master financing agreements are not reported as liabilities in the accompanying financial statements.

At June 30, 2021, conduit debt obligations outstanding are as follows:

## New Mexico Hospital Equipment Loan Council Conduit Debt

(Expressed in Thousands)

		June 30, 2021
Hospital Revenue Bonds and Leases -		
Dialysis Clinic, Inc. Project, Series 2000	S	5,000
Lovelace Women's Hospital, Series 2007		12,617
Presbyterian Healthcare Services, Series 2008 A - D		150,645
Lovelace Health Systems, Series 2011		32,800
Presbyterian Healthcare Services, Series 2012 A		75,000
La Vida Llena, Series 2012		36,385
Lovelace Health Systems, Series 2012		26,164
Gerald Champion Regional Med. Ctr., Series 2012		64,315
Presbyterian Healthcare Services Series 2015 A		207,500
San Juan Regional Medical Center, Series 2017		17,116
Presbyterian Healthcare Services, Series 2017 A - B		303,595
Haverland Carter Sercies 2019 A - C		111,750
Presbyterian Healthcare Series 2019 A - C		304,245
San Juan Regional Medical Center Series 2020		34,730
Total	S	1,381,862

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 8 (CONTINUED)

#### G. Pledged Revenue

The following listing provides more details on the types of revenue pledged for the various revenue bonds outstanding.

#### **Governmental Activities**

Agency: State of New Mexico - Severance Tax Bonds

Purpose of Bonds: Construction and acquisition of capital projects statewide

Total Amount of Bonds Issued: \$ 1.9 billion

Type of Revenues Pledged: Severance tax revenues collected from mineral-extracting companies.

Term of Commitment: Through June 30, 2032

Total Debt Service Remaining: \$1,2 billion

Revenue Stream for Current Year: \$870.8 million

Debt Service for Current Year: \$188.1 million

Agency: Energy, Minerals, and Natural Resources Department

Purpose of Bonds: Acquisition and development of state parks and recreation areas.

Total Amount of Bonds Issued: \$ 7.4 million

Type of Revenues Pledged: Department's share of governmental gross receipts tax revenue

Term of Commitment: Through June 30, 2023

Total Debt Service Remaining: \$1.1 million

Revenue Stream for Current Year: \$6.2 million

Debt Service for Current Year: \$476 thousand

Agency: Department of Transportation

Purpose of Bonds: Construct and improve State highway and transportation system.

Total Amount of Bonds Issued: \$ 1.5 billio

Type of Revenues Pledged: Gasoline excise taxes, motor vehicle registration and other fees

deposited into State Road Fund, plus Federal Highway Fund revenues

Term of Commitment: Through June 30, 2026

Total Debt Service Remaining: \$915.8 million
Revenue Stream for Current Year: \$944.2 million
Debt Service for Current Year: \$110.7 million

Agency: Department of Cultural Affairs

Purpose of Bonds & Loan: Renovate existing museum structures, develop permanent exhibits.

Total Amount of Debt Issued: \$2.4 million

Type of Revenues Pledged: Department's share of governmental gross receipts tax revenue

Total Debt Service Remaining: \$1.7 million

Term of Commitment: Through June 30, 2023
Revenue Stream for Current Year: \$ 862 thousand

Debt Service for Current Year: \$ 550 thousand

Agency: Spaceport Authoriy

Purpose of Bonds Construction of the Spaceport America launch facility.

Total Amount of Debt Issued: \$35.4 million

Type of Revenues Pledged: Authority's share of governmental gross receipts tax revenue

Total Debt Service Remaining: \$36.7 million

Term of Commitment: Through June 30, 2029

Revenue Stream for Current Year: \$13.6 million

Debt Service for Current Year: \$46 million

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 8 (CONTINUED)

#### **Governmental Activities (Continued)**

Agency: Bernalillo County Metropolitan Court

Purpose of Bonds Court parking structure

Total Amount of Debt Issued: \$30.7 million

Type of Revenues Pledged: Court facilities fees collected.

Total Debt Service Remaining: \$ 15.7 million

Term of Commitment: Through June 30, 2025

Revenue Stream for Current Year: \$2.0 million
Debt Service for Current Year: \$3.1 million

Agency: General Services Department

Purpose of Bonds State facilities acquisition and development.

Total Amount of Debt Issued: \$ 174 million

Type of Revenues Pledged: Government gross receipts tax, cigarette tax.

Total Debt Service Remaining: \$ 206.4 million
Term of Commitment: Through June 30, 2039

Revenue Stream for Current Year: \$ 6.8 million
Debt Service for Current Year: \$ 4.5 million

#### **Business-type Activities**

Agency: Miners' Colfax Medical Center

Purpose of Bonds: Improvement and expansion of medical facilities

Total Amount of Bonds Issued: \$17.8 million

Type of Revenues Pledged: Center's share of distributions from the State Land Grant and the

Charitable, Penal, and Reform Permanent Funds

Total Debt Service Remaining: \$ 7.6 million

Term of Commitment: Through June 30, 2027

Revenue Stream for Current Year: \$7.6 million
Debt Service for Current Year: \$1.3 million

Agency: Educational Institutions (UNIM, NIMSU, ENIMU, WIMMI, NIMMI,

NMHU, NM Tech)

Purpose of Bonds: Construction and improvement of various capital facilities

Total Amount of Bonds Issued: \$1.3 billion

Type of Revenues Pledged: Substantially all unrestricted revenues, including Permanent Fund

distributions, student fees, and income from revenue-producing facilities, but excluding state appropriations and income from clinical operations.

Total Debt Service Remaining: \$ 1.0 billion

Term of Commitment: Through June 30, 2047
Revenue Stream for Current Year: \$ 632.1 million

Debt Service for Current Year: \$ 235.2 million

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 8 (CONTINUED)

#### H. Other Liabilities

#### Compensated Absences

Compensated absences of governmental activities are liquidated in the General Fund. Claims liabilities of governmental activities of the Internal Services agencies are liquidated in the Internal Service Fund. Compensated absences of business-type activities are liquidated in the respective fund of obligation.

#### Pollution Remediation Obligation

The State is responsible for environmental management to reasonably protect human health and the environment in accordance with the Environmental Improvement Act, Chapter 74-1-1, NMSA 1978 (Act). Governmental Accounting Standards Board Statement No. 49, *Accounting and Financial Reporting for Pollution Remediation Obligations* (GASB 49) provides guidance in estimating and reporting the potential costs of pollution remediation.

The following details the nature of the identified sites:

#### **Leaking Petroleum Storage Tanks (LPST)**

The State oversees cleanups of LPST sites and reimburses eligible parties from the PST corrective action fund, which has paid for the vast majority of LPST cleanups. However, for Priority 1 State Lead sites, in which there is an imminent danger to the public health or environment, the State has obligated itself to begin remediation cleanup activities as a result of an unwilling or unable property owner in the amount of \$1.7 million as of June 30, 2021.

#### **Superfund**

The Superfund Oversight Section of the State assists the United States Environmental Protection Agency (EPA) in characterization of inactive hazardous waste sites; identifies sites which warrant remedial or removal action under Superfund (CERCLA); and oversees remedial activities and provides management assistance to EPA at Superfund sites listed on the National Priorities List (NPL). There are currently 16 listed Superfund sites in New Mexico which are in various stages of investigation and remediation. One of the 16 listed Superfund sites was placed on the NPL in April 2016. The site is currently in the remedial investigation phase in which no financial obligation exists. The Department estimates it will take at least 2 or 3 years before a Record of Decision is issued by the EPA. As of June 30, 2021, this site is excluded from the estimated pollution remediation liability which for Superfund sites totals \$39.3 million.

The total pollution remediation liability for both the LPST and Superfund sites are as follows:

	E	Balance					E	Balance
	June	e 30, 2020	A	dditions	D	eletions	June	e 30, 2021
Amount Due Within One Year	S	1,235	\$	886	\$	(858)	S	1,263
Amount Due in More than One Year	_	40,431		1,724		(2,351)		39,804
Total Pollution Remediation Liabilities	\$	41,666	\$	2,610	\$	(3,209)	S	41,067

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 8 (CONTINUED)

#### Indian Water Rights Liability

New Mexico currently has three Indian water rights settlements pending implementation: the Navajo Nation Settlement in the San Juan River adjudication, the Settlement Agreement with the Pueblos of Nambe, Pojoaque, Tesuque, and San Ildefonso in the Aamodt adjudication, and the Taos Pueblo Settlement in the Rio Pueblo de Taos/Rio Hondo adjudication. For each of these three settlements, a settlement agreement was executed in 2005 or 2006 by the tribe or Pueblos and the State of New Mexico. The Aamodt and Taos Pueblo settlement agreements also were executed by other water right owning parties. Subsequent to the passage of federal legislation authorizing each of the settlements in 2009 and 2010, the Secretary of the US Department of Interior signed all three settlement agreements on behalf of the United States. Copies of the three fully-executed settlement agreements and related documents can be found at: www.ose.state.nm.us/legal\_ose\_proposed\_settlements.html.

Each of the agreements involves a contribution from the State of New Mexico in the form of construction of infrastructure. The value of infrastructure and mutual benefits projects contemplated in the three settlements are estimated at more than \$1.6 billion as of June 30, 2021. The State will not own the infrastructure once completed; the infrastructure and projects will be owned by tribal and local governments.

A portion of the State's share includes \$10 million on non-mandatory expenditures for ditch rehabilitation under the Navajo Settlement. The State has met its cost share obligations under the Taos Pueblo settlement.

The State has recognized the estimated liability of \$21 million in the financial statements as of June 30, 2021.

A summary of the funds appropriated towards the settlements follows (presented in thousands):

Indian Water Rights Settlement:		Total Cost Share	Appropriated Funds		Unappropriated Balances		
Aamodt	S	104,500	S	61,989	S	42,411	
Taos		20,050		20,661		(611)	
Navajo	_	30,949		32,225		(1,276)	
Total	S	155,499	S	114,875	S	40,524	

A summary of the funds disbursed and the remaining liability follows (presented in thousands):

Indian Water Rights Settlement:		Total Cost Share	Disbursed To Date		_	Balance, June 30, 2021		
Aamodt	\$	104,500	\$	40,000	\$	64,500		
Taos		20,050		14,553		5,497		
Navajo	_	30,949		30,404		545		
Total	\$	155,499	\$	84,957	\$	70,542		

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 8 (CONTINUED)

Due to the fact that the timing of the payments is subject to obtaining appropriations, the amount due for these settlements and any related cost indexing is based on best estimates.

#### I. University of New Mexico

#### Standby Purchase Agreements

Standby Purchase Agreements provide liquidity support on variable rate bonds that are remarketed weekly. The liquidity/commitment fees are based on a percentage of the outstanding bond balance, payable semiannually. Liquidity fees for the years ended June 30, 2021 and 2020 were \$273 and \$238, in thousands, respectively. An agreement with U.S. Bank was entered into on December 31, 2014 for a three year term expiring December 29, 2020. The University has entered into negotiations with U.S. Bank for a possible three year extension of the agreement.

A schedule including maturities and fees is as follows (in thousands):

			1	US Bank				
Liquidity Expiration	Series 2001		Series 2002B			Series 2002C		Grand Total
10/30/2023	5	15,880	S	10,420	S	24,405	5	50,705
Liquidity Fees								
		2001		2002B		2002C		Total
FY 21	S	87	S	56	S	130	5	273

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

# NOTES TO THE FINANCIAL STATEMENTS – NOTE 8 (CONTINUED)

# • Interest Rate Swap Agreements

On June 30, 2021, UNM had the following derivative instruments outstanding (in thousands):

Item/ Counter-Party	Туре	Objective	Effective Date	Maturity Date	Terms	Current Fair Value	Current Notional Amount
Hedging Derivativ A - JP Morgan	Pay- Fixed/Receive Variable Interest Rate Swap	Hedge against rising SIFMA rates related to the 2001 System Improvement Revenue Bonds (Underlying Swap)	10/30/2002	6/1/2026	Receive SIFMA USD - Pay 4.2% Fixed		\$ 3,970
B - JP Morgan	Pay- Fixed/Receive Variable Interest Rate Swap	Hedge against rising SIFMA rates related to the 2002C Refunding Revenue Bonds (Underlying Swap)	10/30/2002	6/1/2030	Receive SIFMA USD - Pay 3.9% Fixed	(3,919)	24,405
C - JP Morgan	Pay- Fixed/Receive Variable Interest Rate Swan	Hedge against rising SIFMA rates related to the 2002B Refunding Revenue Bonds (Underlying Swap)	1/14/2003	6/1/2026	Receive SIFMA USD - Pay 3.8% Fixed	(1,176)	10,420
D - RBC Royal Bar	nk Pay- Fixed/Receive Variable Interest Rate Swap	Hedge against rising SIFMA rates related to the 2001 System Improvement Revenue Bonds (Underlying Swap)	10/30/2002	6/1/2026	Receive SIFMA USD - Pay 4.2% Fixed	(453)	3,970
Investment Deriva	ntives						
E - JP Morgan	Pay- Variable/Receive Variable Interest Rate Swap	Hedge against falling SIFMA rates related to the 2001 System Improvement Revenue Bonds (Swap Overlays)	8/15/2006	6/1/2026	Receive 63.6% of 5 year USD swap rate + 0.3% - Pay SIFMA	287	7,940
F - JP Morgan	Pay- Variable/Receive Variable Interest Rate Swap	Hedge against falling SIFMA rates related to the 2002C Refunding Revenue Bonds (Swap Overlays)	8/15/2006	6/1/2030	Receive 63.6% of 5 year USD swap rate + 0.3% - Pay SIFMA	844	24,405

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 8 (CONTINUED)

#### Risks

#### Credit Risk

Each of UNM's derivative instruments is held with the same counterparty except for Derivative Instrument D. Deterioration of credit ratings could indicate a potential inability of the counterparty to make the required periodic payments. The credit ratings for each of the counterparties are as follows:

	Mod	ody's	58	P	Fitch		
Entity	L/T Rating	S/T Rating	L/T Rating	S/T Rating	L/T Rating	S/T Rating	
JP Morgan	Aa2	Pl	A+	A1+	AA	F1+	
RBC Royal Bank	A2	Pl	AA-	A1+	AA	F1+	

#### Interest Rate Risk

UNM is exposed to interest rate risk on its receive-variable, pay-fixed underlying interest rate swaps. As the Securities Industry and Financial Markets Association (SIFMA) swap index decreases, the University's net payment on the underlying swaps increases. Alternatively, on its pay-variable (SIFMA), receive-variable (LIBOR) overlay interest rate swaps, as LIBOR and the SIFMA swap index increases, the University's net payment on the overlay swaps increases.

#### Basis Risk

The variable-rate debt hedged by UNM's derivative instruments are variable-rate demand obligation (VRDO) bonds that are remarketed every seven days. The University is exposed to basis risk on its pay-variable (SIFMA), receive-variable (USD Swap Rate) overlay interest rate swaps, because the variable-rate payments received by the University on these derivative instruments are based on a rate USD Swap Rate other than the index (SIFMA) the University pays on the VRDO bonds. At June 30, 2021, the interest rate on the University's variable-rate hedged debt (SIFMA) is 0.03 %, while the 63.55% of five year USD Swap Rate + 0.31% is 0.60 %.

#### Termination Risk

UNM or its counterparties may terminate a derivative instrument if the other party fails to perform under the terms of the contract. In addition, UNM is exposed to termination risk on Derivative Instruments B and C because the contract provides the counterparty with a knockout option to terminate the contract if the 180-day SIFMA is equal to or greater than 7.0 percent. The 180-day SIFMA is defined as the weighted average rate taken off the USD floating SIFMA Index Rates published within the previous 180-day period. If at the time of termination, a derivative instrument were in a liability position, UNM would be liable to the counterparty for a payment equal to the liability, subject to netting arrangements.

#### Rollover Risk

UNM is exposed to rollover risk on hedging derivative instruments that are hedges of debt that mature or may be terminated prior to the maturity of the debt. When these derivative instruments terminate, or in the case of a termination option, if the counterparty exercises its option, UNM will be re-exposed to the risks being hedged by the derivative instrument. Derivative Instruments B and C expose UNM to rollover risk because the counterparty has the option to terminate the contract by exercising a knockout option.

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 8 (CONTINUED)

Foreign Currency Risk

UNM has no exposure to foreign currency risk from its derivative instruments.

#### Commitments

All of UNM's derivative instruments include provisions that require UNM to post collateral in the event its credit rating falls below certain levels. UNM has entered into a two-way Credit Support Annex (CSA) with the swap counter-parties, which is based on each party's long-term unsecured unsubordinated debt rating. The following matrix dictates the potential collateral postings if the swaps mark-to-market values are above the mandated thresholds (in thousands):

	S	Swap MTM							
	Th	Threshold for							
Rating	Par	Party's A & B							
AA/Aa2 and >	USD	\$	25,000						
AA-/Aa3	USD	\$	20,000						
A+/A1	USD	\$	15,000						
A/A2	USD	\$	10,000						
A-/A3	USD	\$	5,000						
BBB+/Baa1 and <	USD	\$	_						

The collateral to be posted is to be in the form of U.S. Treasury securities in the amount of the fair value of derivative instruments in liability positions net of the effect of applicable netting arrangements. If UNM or the counterparty does not post collateral, the derivative instrument may be terminated. UNM's credit rating is AA/Aa2 at June 30, 2021; therefore, no collateral has been posted.

#### Derivative Instrument Payments and Hedged Debt

As of June 30, 2021, aggregate debt service requirements of UNM's debt (fixed-rate and variable-rate) and net receipts/payments on associated hedging derivative instruments are presented below. These amounts assume that current interest rates on variable-rate bonds and current reference rates of hedging derivative instruments will remain the same for their term. As these rates vary, interest payments on variable-rate bonds and net receipts/payments on the hedging derivative instruments will vary. The hedging derivative instruments column reflects only net receipts/payments on derivative instruments that qualify for hedge accounting (in thousands).

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 8 (CONTINUED)

# University of New Mexico Debt Service Requirements - Hedging Derivative Instruments

Hedge Deriv. Fiscal Year Instruments, Ending June 30, Net Total Principal Interest 2022 6,855 43 1,619 8,517 2023 8,602 7,155 44 1,403 2024 7,465 45 1,175 8,685 2025 7,770 45 8.755 940 2026 9,900 41 10,644 703 2027 2,900 25 3,331 406 2028 3,030 21 300 3,351 2029 3,160 15 192 3,367 2030 2,567 2,470 1 96 280 6,834 57,819 50,705

#### Fiscal Year Changes in Swap Valuations

UNM has entered into interest rate swaps as shown in the prior schedule. The swaps were put in place starting in fiscal years 2002 and 2003. The University has recorded the swaps at their estimated fair values as of June 30, 2021. Swaps A through D are deemed cash flow hedges, and therefore, in addition to recording the liability at fair value, the University has recorded an offsetting deferred outflow of resources. Annually, the changes to the fair values are recorded as an increase or decrease to the liability and the offset to the deferred outflow of resources. The fair value change in fiscal year 2021 for the hedge instruments was a \$2.4 million increase to the liability and an equal offsetting increase to the deferred outflow of resources. Swaps E and F are not cash flow hedges, but rather are considered investment swaps, and changes in their fair value are recorded as investment gain (loss). The fair value change for swaps E and F as of June 30, 2021, was recorded to unrealized gain in the amount of \$155.

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 8 (CONTINUED)

#### J. Notes Payable

The State has issued notes payable for various purposes, mainly equipment acquisition. Details of notes payable for the fiscal year ended June 30, 2021, follow:

# Notes Payable - Business Type Debt Service Requirements to Maturity For Fiscal Years End June 30

(Expressed in Thousands)

Fiscal Year	Principal		I	nterest	Total		
2022	S	1,090	S	286	S	1,376	
2023		1,165		253		1,418	
2024		1,240		217		1,457	
2025		1,325		179		1,504	
2026		1,410		138		1,548	
2027 - 2028	_	3,095	_	144		3,239	
Total	S	9,325	S	1,217	s	10,542	

NMSU issued a tax-exempt Subordinate Lien Improvement Revenue Note, Series 2014 on April 21, 2014 in a direct purchase with BOKF, NA dba Bank of Albuquerque. The original principal amount of the note was \$15.9 million and the interest rate is 3.07%. The note is payable solely from, and secured by, a pledge of, and a non-exclusive subordinate lien on the following revenues: student tuition and fees; sales and service revenue; other operating revenue; investment income; and building fees. The note matures April 1, 2029.

Miners Colfax Medical Center obtained a loan through the Paycheck Protection Program in fiscal year 2020 with the Federal Government. The total amount is \$3.16 thousand, of which the full amount was forgiven during the year.

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

# NOTES TO THE FINANCIAL STATEMENTS – NOTE 8 (CONTINUED)

# K. Discretely-presented Component Units

Outstanding bonds payable for the New Mexico Finance Authority are as follows:

# Bonds Payable - New Mexico Finance Authority

(Expressed in Thousands)

Bond Series	Interest Rate (%)	Maturity Date		Original Issue		Balance June 30, 2021
Public Project Revolving Fund - Senior	Lien:	77.				
2013 A - B	3.0 - 5.0	2022 - 2038	5	60,645	S	25,430
2014 B	3.0 - 5.0	2022 - 2035		58,235		29,465
2015 B - C	2.3 - 5.0	2022 - 2045		90,800		72,665
2016 A - F	2.0 - 5.0	2022 - 2046		315,540		210,825
2017 A - E	3.0 - 5.0	2022 - 2038		138,130		98,080
2018 A - D	2.5 - 5.0	2022 - 2038		200,170		157,750
2019 B - D	3.0 - 5.0	2022 - 2041		97,130		88,405
2020 A - B	2.0 - 5.0	2022 - 2041		113,305		107,935
2021 A	3.0 - 5.0	2022 - 2045		39,535		39,405
Subtotal				1,113,490		829,960
Public Project Revolving Fund - Subordi	inate Lien:					
2014 A-1, 2	2.8 - 5.0	2022 - 2034		31,940		16,870
2015 A, D	3.0 - 5.0	2022 - 2035		92,745		58,700
2017 B - F	2.3 - 5.0	2022 - 2036		128,725		65,315
2018 C - E	3.0 - 5.0	2022 - 2039		102,780		86,555
2019 A - C	2.0 - 5.0	2022 - 2039		68,555		59,725
2020 C-1 & C-2	0.250 - 5.0	2022 - 2050		96,820		94,190
2021 B	4.0 - 5.0	2022 - 2032		31,305		31,305
Subtotal				552,870		412,660
Total Public Project Revolving Fund and T	otal Bonds Outstanding		S	1,666,360		1,242,620
Add: Net Unamortized Premium						185,819
Total Bonds Payable					S	1,428,439
Current Portion					S	118,040

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

# NOTES TO THE FINANCIAL STATEMENTS – NOTE 8 (CONTINUED)

Outstanding bonds payable for the New Mexico Mortgage Finance Authority are as follows:

Bonds Payable - New Mexico Mortgage Finance Authority

(Expressed in Thousands)

Bond Series	Interest Rate (%)	Maturity Date		Balance September 30, 2021
Single Family Mortgage Programs:				
Series 2011 A - C	2.3 - 5.4	2041	S	3,364
Series 2012 A - B	2.6 - 4.3	2043		25,545
Series 2013 A - C	2.2 - 4.5	2043		29,208
Series 2014 A - B	2.8 - 5.0	2044		9,101
Series 2015 A - E	2.1 - 4.0	2045		40,141
Series 2016 A - C	1.6 - 3.8	2046		74,735
Series 2017 A - B	1.3 - 3.8	2048		48,316
Series 2018 A - D	1.9 - 4.3	2049		187,565
Series 2019 A - F	1.4 - 4.3	2050		353,849
Series 2020 A - B	1.0 - 3.5	2051		120,130
Series 2021 A - C	1.0 - 3.5	2051		192,837
Subtotal				1,084,791
Unaccreted Bond Premium/Discount, Net				31,665
Total Single Family Mortgage Programs Payable				1,116,456
Rental Housing Mortgage Programs:				
Series 2004 A - D	5.01-6.0	2039		1,290
Series 2005 C - F	4.7 - 5.1	2040		13,295
Series 2007 A - D	5.1 - 10.0	2043		16,905
Series 2008 A - B	0.1 - 6.0 *	2043		8,000
Series 2010 A - B	5.0	2047		795
Series 2012 A	5.0	2049		4,532
Subtotal				44,817
Unaccreted Bond Premium/Discount, Net				36
Total Rental Housing Mortgage Programs Payable				44,853
Total Bonds Payable			s	1,161,309

<sup>\*</sup> Determined on a weeky basis until adjusted to reset rates or fixed rates

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS - NOTE 8 (CONTINUED)

Annual debt service requirements to maturity are as follows:

# Bonds Payable Debt Service Requirements to Maturity For Fiscal Years End September 30

#### New Mexico Finance Authority

(Expressed in Thousands)

#### New Mexico Mortgage Finance Authority

(Expressed in Thousands)

Fiscal Year		Principal		Interest		Total		Principal		Interest		Total
2022	S	118,040	S	54,924	S	172,964	S	50,323	S	35,301	S	85,624
2023		111,245		49,511		160,756		23,677		34,628		58,305
2024		101,500		44,338		145,838		24,266		34,034		58,300
2025		98,920		39,598		138,518		25,127		33,380		58,507
206		86,990		35,008		121,998		25,813		32,736		58,549
2027-2031		363,270		119,810		483,080		141,672		151,607		293,279
2032-2036		237,100		50,764		287,864		176,381		126,830		303,211
2037-2041		98,715		14,114		112,829		258,667		91,914		350,581
2042-2046		21,350		3,350		24,700		255,440		46,472		301,912
2047-2051		5,490		549		6,039		147,497		9,970		157,467
2052-2056		-		-		-		745		11		756
		1,242,620		411,966		1,654,586		1,129,608		596,883		1,726,491
Unaccreted												
Premium		185,819		-		185,819		31,701				31,701
Total	\$	1,428,439	\$	411,966	\$	1,840,405	\$	1,161,309	\$	596,883	\$	1,758,192

Balance

Details of the Mortgage Finance Authority Notes Payable follows:

## New Mexico Mortgage Finance Authority Notes Payable

(Expressed in Thousands)

Note	Sept. 30, 2021
PRLF Cash and Loans	\$ 1,591
Securities and Loans Held for Sale	23,500
Subtotal: Debt with Pledged Collateral	 25,091
SBIC Loan Fund	1,000
Other Direct Borrowings Without Assets Pledged	 850
Total Direct Borrowings	\$ 26,941

Debt Service Requirements to Maturity For Fiscal Years End September 30 (Expressed in Thousands)

Fiscal						
Year		Principal		I	nterest	Total
2022	S	23,893	•	\$	62	\$ 23,955
2023		499			44	543
2024		1,181			24	1,205
2025		74			14	88
2026		74			13	87
2027 - 2031		371			54	425
2032 - 2036		371			35	406
2037 - 2041		371			16	387
2042 - 2046		107			1	108
	\$	26,941		\$	263	\$ 27,204

The borrowings were made to raise capital to help fund the Primero Loan Program, which provides loans for nonprofit, public or tribal agency sponsored affordable

The Authority also has an unused line of credit in the amount of \$2.5 million as of Sept. 30, 2021

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

# NOTES TO THE FINANCIAL STATEMENTS – NOTE 8 (CONTINUED)

# Bonds Payable Debt Service Requirements to Maturity For Fiscal Years End September 30

## New Mexico State Chartered Schools

(Expressed in Thousands)

Fiscal Year		Principal		Interest		Total
2022	S	2,095	S	6,618	S	8,713
2023		5,023		6,550		11,573
2024		6,493		6,403		12,896
2025		3,525		6,050		9,575
2026		7,736		5,869		13,605
2027-2031		16,838		27,310		44,148
2032-2036		17,973		25,872		43,845
2037-2041		23,518		17,327		40,845
2042-2046		26,834		9,190		36,024
2047-2051		12,708		1,644		14,352
		122,743		112,833		235,576
Unaccreted Premium		609				609
Total	S	123,352	S	112,833	S	236,185

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS - NOTE 9

#### NOTE 9. Net Position and Fund Equity

#### A. Governmental Fund Balances

Fund balances of governmental funds are classified as:

- Non-spendable amounts that cannot be spent because they are not in a spendable form (not expected to be converted to cash) or are legally required to be intact. Examples include inventories and permanent fund principal.
- Restricted amounts where legally enforceable constraints are imposed by an external party such as a grantor, by the State Legislature, or by the constitution at the same time the revenue is created.
- Committed amounts where constraints are imposed by formal action of the government's highest level of
  decision-making authority, the State Legislature or the Governor, which cannot be used for any other purpose
  unless the constraint is changed by similar action. These constraints are imposed separately from the creation
  of the revenue.
- Assigned amounts where constraints are imposed on the use of resources through the intent made by any
  level of decision-making authority in the government if the governing body has expressly delegated that
  authority to the official or to a committee.
- Unassigned the residual amount after all classifications have been considered. The General Fund is the only fund that reports a positive unassigned fund balance.

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

# NOTES TO THE FINANCIAL STATEMENTS – NOTE 9 (CONTINUED)

A summary of the nature and purpose of governmental fund balances, by fund type, at June 30, 2021, follows (in thousands):

	Ge	neral Fund		Debt Service	 Capital Projects	Se	verance Tax		Land Grant		Total
Nonspendable:											
Prepaid Expenses	5	4,926	5		\$	5	-	S		\$	4,926
Inventories		34,006		-							34,006
Other		13,648					4				13,648
Total Nonspendable	\$	52,580	S		\$ 74	\$		\$		\$	52,580
Restricted:											
Capital Projects	5		5	1.0	\$ 2,851,983	\$	1.4	5	-	5	2,851,983
Culture, Recreation and Natural Resources		246,272		12			119		-		246,272
Debt Service		2		629,019			1,5				629,019
Education		339,480									339,480
General Control		3,011,976			-		6,421,868		24,870,221		34,304,065
Health and Human Services		190,347			-						190,347
Highway and Transportation		494,141			4		1.51		1.00		494,141
Judicial		32,093									32,093
Legislature		6,061		-	1.0						6,061
Public Safety		78,467		1-1	-		-		- 2		78,467
Regulation and Licensing		150,834		Gr.							150,834
Total Restricted	\$	4,556,671	\$	629,019	\$ 2,851,983	\$	6,421,868	\$	24,870,221	\$	39,322,762

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

	G	eneral Fund		Debt Service		Capital Projects	12.5	rance Tax manent		and Grant ermanent		Total
Committed:												
Culture, Recreation and Natural Resources	\$	1,723	\$	3-3	S	-	\$	-	\$		S	1,723
Education		7,929				20		-		-		7,949
General Control		15,979		0.0		-		-				15,979
Health and Human Services		22,072		-		-				-		22,072
Regulation and Licensing		359		-				-				359
Total Committed	\$	48,062	S	-	\$	20	\$	1.0	\$	-	\$	48,082
Assigned:												
Health and Human Services	S	19,849	\$		5	1.4	S	-	\$		S	19,849
Judicial		2,524		-		4		-				2,524
Regulation and Licensing		2,692		-		-						2,692
Total Assigned	\$	25,065	\$	- 2	\$	-	\$	-	\$	-	\$	25,065
Unassigned:												
Capital Projects	S	14	5	-	5	(21,357)	\$	1.4	S		\$	(21,357)
Culture, Recreation and Natural Resources		(48,088)		2.0		S. Carlot		-		-		(48,088)
Education		(66,692)		0.50		-		-		-		(66,692)
General Control		643,035				- 2		-		-		643,035
Health and Human Services		(43,535)		-		-		-				(43,535)
Highway and Transportation		(118,820)		-		120				- 4		(118,820)
Judicial		(4,922)		-		-		-				(4,922)
Legislature		950		-		-		2		2		950
Public Safety		(4,305)		-		-		-		-		(4,305)
Regulation and Licensing		(1,501)						-				(1,501)
Total Unassigned	\$	356,122	S	-	S	(21,357)	\$		\$		S	334,765

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 9 (CONTINUED)

#### B. Deficit Net Position/Fund Equity

#### **Governmental Activities**

There were no deficit overall fund balances to report for the fiscal year ended June 30, 2021.

#### C. Net Position/Fund Balance Restatements -

#### 1. Correction of Errors

During the fiscal year ended June 30, 2021, the State determined that several errors in accounting and reporting had been made in the prior fiscal year. The effect of the correction of those errors together with the adoption of the new accounting principle on beginning net position and governmental fund balances follows (in thousands):

The following schedule reconciles June 30, 2021, Net Position/fund balance previously reported to beginning Net Position/fund balance, as reported in the accompanying financial statements (in thousands):

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

	Sumi	nary of Adjustments, N	et Position/Fund Balance		
Government-wide Statements -					
Governmental Activities:			Business - type Activities, Educational Institutions:		
Adjustments			Correction of Errors		
Agency Prior Adjustments	5	6,512	GASB84 Implementation - numerous HEI	S	(628)
Correction of errors - PY		(67,600)	NMSU - Correction of implementation		(173
Total government-wide adjustments		(61,088)	Rounding		(1)
	-		Total adjustments, Educ. Inst.		(802)
Governmental fund financial statements:			Corrections Fund - Inventory Adjustment		(11)
Capital Projects - Correction of Errors CY		(1,380)	Miners - error between BTA and Capital Fund		(739)
Capital Projects - Correction of errors PY		3,981	Rounding		
Capital Projects - Agency Prior Adjustments		66	Business - type Activities	S	(1,551)
General Fund - Agency Prior Adjustments		114			
General Fund - GASB84 Implementation		76,909	Component Units		
General Fund - Correction of Errors CY		23,455	Change in Accounting Method, Adjustments, & Corr	rections of I	Errors:
General Fund - Correction of Errors PY		(31,152)	NM Mortgage Finance - GASB84 Implementation		(469)
Total Governmental fund adjustments		71,993	NM Hospital Equipment Loan Counsil - new CU		2,847
			Charter Schools - Implementation GASB84		(2,843)
Internal Service - GASB84 Implementation		(419)	Norther NM Foundation - Timing of released audit		175
Internal Service - Correction of Errors		501	Total adjustments, Component Units	\$	(290)
Total Internal Service Fund Adjustments		82	the state of the s		
Total adjustments, Governmental					
Activities	S	10,987			
Fiduciary Funds:					
Private Purpose Trust - GASB84 implement.		(69,062)			
Custodial Funds - GASB84 implementation		30,574			
External Trust Funds - Computation error in FY20		(187)			
Total adjustments, Fiduciary Funds	5	(38,675)			

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

Net Position/Fund Balance Restateme	nte

Governmental Activities:	G	et Position - overnmental Activities		Total Net Position - nternal Svc. Funds	Total Fund Balances - Governmental Funds	_	General Fund		Debt Service Fund	C	apital Projects Fund		Severance Tax Fund		Land Grant Fund
Beg. Net Position/Fund Balances, as Previously Reported Adjustments	S	31,337,317 10,987	S	56,656 82	30,952,694 71,993	S	4,026,053 69,326	s	433,135	s	1,860,402 2,667	S	5,302,828	S	19,330,276
Beg. Net Position/Fund Balances, as Restated	s	31,348,304	s	56,738	31,024,687	S	4,095,379	s	433,135	s	1,863,069	s	5,302,828	s	19,330,276
Effect on Change in Net Position/Fund Balance FYE June 30, 2020	S	10,987	S	82	71,993	S	69,326	s		\$	2,667	\$		s	

Business-type Activities:	Bu	et Position - isiness-type Activities	- 7	ducational nstitutions		employment nsurance		on-Major nterprise
Beg. Net Position,								
as Previously Reported	S	1,950,575	5	1,328,691	5	168,202	5	453,682
Adjustments		(1,551)		(802)		4		(749)
Beg. Net Position,								
as Restated	5	1,949,024	5	1,327,889	5	168,202	5	452,933
Effect on Change in Net								
Position								
FYE June 30, 2020	5	(1,551)	5	(802)	5		5	(749)

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

Fiduciary and Component Units:		Pension Trust Funds	Ir	External nvesment ust Funds		Private Purpose Trusts	Custodial Funds		
Beg. Net Position, as Previously Reported	S	29,385,712	S	849,867	S	3,009,605	S		
Adjustments				(187)		(69,062)		30,574	
Beg. Net Position,	_		-						
as Restated	S	29,385,712	\$	849,680		2,940,543		30,574	
Effect on Change in Net									
Position									
FYE June 30, 2020	\$		\$	(187)	5	(69,062)	S	30,574	
Component Units:	Con	Major mponent Units		Non-Major mponent Units					
Beg. Net Position,		inponent outs		inponent Oint.	-				
as Previously Reported	S	1,312,584	5	162,588					
Adjustments		(469)		179					
Beg. Net Position,									
as Restated	S	1,312,115	S	162,767					
Effect on Change in Net Position									
FYE June 30, 2020	S	(469)	5	179					

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 10

#### NOTE 10. Leases

#### **Operating Leases**

The State leases building and office facilities and other equipment under operating leases. Although the lease terms vary, most leases are subject to annual appropriations from the State Legislature to continue the lease obligation. If an appropriation is reasonably assured, leases are considered non-cancellable for financial reporting purposes.

Operating leases contain various renewal options, as well as some purchase options; however, due to the nature of the leases, they do not qualify as capital leases and the related assets and liabilities are not recorded. Operating lease payments are recorded as expenditures or expenses when paid or incurred. Commitments under operating leases are as follows (in thousands):

	Governmental		Bus	iness-type	Fiduciary		
2022	5	67,261	5	6,482	S	143	
2023		62,035		4,624		128	
2024		54,372		3,255		132	
2025		49,203		2,553		136	
2026		36,832		1,007		140	
2027 - 2031		39,015		3,679		629	
2032 - 2036		5,413		577		4	
2037 - 2041		743		355		-	
2042 - 2046				233		-	
Thereafter		136,804		109		- 2	
Total	S	451,678	S	22,874	S	1,308	

Operating lease expenditures/expenses for fiscal year 2021 for governmental activities, business-type activities, and fiduciary activities, respectively (in thousands) were \$86,309, \$9,401, and \$147.

#### **Capital Leases**

The State is obligated under lease purchase contracts. In the opinion of counsel for the State, these lease purchase contracts comply with the State Supreme Court Montano vs. Gabaldon decision, in that payments for these will be made from Special Revenue Funds and not from general tax revenue.

Leases, that in substance are purchases, are reported as capital lease obligations. In the government-wide financial statements and proprietary fund financial statements, assets and liabilities resulting from capital leases are recorded at the inception of the lease at either the lower of fair value or the present value of future minimum lease payments. The principal portion of lease payments reduces the liability, and the interest portion is expensed. On the governmental fund financial statements, both the principal and interest portions of capital lease payments are recorded as expenditures of the applicable governmental function.

# ANNUAL COMPREHENSIVE FINANCIAL REPORT For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 10 (CONTINUED)

As of June 30, 2021, the State did not have any capital lease obligations for governmental activities. The State does have outstanding capital leases for business type activities. Commitments under capital leases are as follows (in thousands):

	Busi	iness-type
2022	S	476
2023		373
2024		279
2025		289
2026		12
		1,429
Less Amounts		
Representing Interest		(45)
Present Value of Future	7	3.7
Minimum Lease Payments	S	1,384

The carrying value of assets consisting of office equipment, computer equipment, and land for NMSU acquired under these arrangements is \$1.72 million.

## **Lessor Revenue**

The State is also the lessor of office space. Amounts to be received in future years are as follows (in thousands):

	Gove	ernmental	Business-type			
2022	\$	3,715	5	9,432		
2023		3,863		7,566		
2024		4,016		6,266		
2025		4,133		5,255		
2026		4,233		4,877		
2027 - 2031				19,709		
2032 - 2036		-		17,836		
2037 - 2041		2		5,952		
2042-2046		-		3,004		
Thereafter	_		_	2,536		
	S	19,960	S	82,433		

The historical cost for the assets which are leased is \$129.7 million for governmental activities (mostly for use of hangar and runway facilities at the Spaceport) and \$145.0 million for business-type activities.

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 11

#### **NOTE 11. Risk Management**

The State of New Mexico manages its risks internally and sets aside assets for claim settlement through its Internal Service Fund (ISF). Coverage is provided for the following:

Workers' Compensation
Civil Rights and Foreign Jurisdiction
Aircraft
Money and Securities
Health/Life
General Liability
Automobile
Property
Employee Fidelity Bond
Short-term & Long-term Disability

The State of New Mexico manages its risks internally and sets aside assets for claim settlement through Enterprise Funds within the Risk Management Division (RMD) of the General Services Department. The RMD services all claims for risk of loss to which the State is exposed, including general liability, property and casualty, workers' compensation, employee health and accident, and unemployment compensation. The Department has coverage for general liability and civil rights claims through the Public Liability Fund administered by the State of New Mexico's Risk Management Division. The dollar amount "limits" of the insurance coverage are the damages caps set forth in the Tort Claims Act, NMSA Section 41-4-19, which may be amended from time to time by the legislature. All funds, agencies, and authorities of the State participate in Risk Management. Risk Management allocates the cost of providing claims servicing and claims payment by charging a "premium" to each fund, agency or public authority based on claims history and exposure of each participant. The charge considers recent trends in actual claims experience of the State as a whole and makes provision for catastrophic losses.

ISF fund liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported. Because actual claims liabilities depend on such complex factors as inflation, changes in legal doctrines, and damage awards, the process used in computing claims liability does not necessarily result in an exact amount. Claims liabilities are reevaluated annually to take into consideration recently settled claims, the frequency of claims, and other economic and social factors.

Total insurance claims payable at June 30, 2021, were \$167.3 million. The amounts of the liabilities are determined by independent actuarial consultants to the ISF. The total liability is shown in the accompanying financial statements at the present value of the payments, computed at 2.0 percent annual rate, between June 30, 2021 and the date the claims are ultimately expected to be paid.

Insurance claims payable presented are actuarial computed estimates of the costs of administering, defending, and settling claims for events that had occurred as of the year-end. Since these estimates are based on historical information and various statistical measures, actual amounts paid may vary significantly from the amount estimated by the fund actuaries and reported herein. The basis of estimating the liabilities for unpaid claims is found in the independent actuarial report.

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

# NOTES TO THE FINANCIAL STATEMENTS – NOTE 11 (CONTINUED)

The following shows the reconciliation of changes in the unpaid claims in the ISF, which are stated at present value (in thousands):

	100	Balance ne 30, 2020	of	Actuarial rovision)	_1	Payments		Balance ne 30, 2021		Current ount Due
State Unemployment	S	3,690	S	455	S	(1,722)	S	2,423	S	2,423
Local Public Body		812		106		(385)		533		533
Public Property Reserve		3,019		6,002		(5,466)		3,555		2,990
Public Liability		50,788		43,180		(29,681)		64,287		29,128
Surety Bond		3				(1)		2		2
Workers Compensation		50,750		11,827		(11,187)		51,390		11,969
Group Insurance Premium	_	43,330	_	361,089	_	(359,273)		45,146	_	45,146
Total	S	152,392	S	422,659	s	(407,715)	s	167,336	s	92,191

		Balance ne 30, 2019	of	urred (Net Actuarial rovision)	1	Payments		Balance ne 30, <mark>2</mark> 020		Current ount Due
State Unemployment	5	3,950	S	4,519	S	(4,779)	S	3,690	s	3,690
Local Public Body		869		1,334		(1,391)		812		812
Public Property Reserve		2,978		4,364		(4,323)		3,019		2,539
Public Liability		68,298		24,330		(41,840)		50,788		23,012
Surety Bond		3						3		2
Workers Compensation		49,847		13,050		(12,147)		50,750		11,820
Group Insurance Premium	_	40,649	_	347,499	_	(344,818)		43,330	_	43,330
Total	S	166,594	s	395,096	s	(409,298)	S	152,392	s	85,205

It is possible that other claims against ISF may exist, but have not been asserted.

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 12

#### **NOTE 12. Pension Plans**

#### A. Plan Descriptions

The State maintains five public employees' retirement systems (Systems): Four separate systems are administered by the New Mexico Public Employees' Retirement Association (PERA) and one system is administered by the New Mexico Educational Employees' Retirement Board (ERB).

PERA is the administrator of the Public Employees Retirement System (PERS), the Judicial Retirement System (JRS), the Magistrate Retirement System (MRS), and the Volunteer Firefighter Retirement System (VFRS). ERB is the administrator of the Educational Employees Retirement System (EERS). Collectively, the Systems offer an array of retirement benefit plans to state, county, and municipal employees, police, firefighters, judges, magistrates, and legislators. The laws governing the administration of the Systems are set forth in Chapter 10, NMSA 1978, and applicable Replacement Pamphlets.

PERA is directed by the Public Employees Retirement Board (Board), which consists of twelve members. Ten of the Board members are elected by PERA active and retired members under state and municipal coverage plans. Two Board members, the Secretary of State and the State Treasurer, are ex-officio members.

PERA issues a separate, publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to PERA, 33 Plaza la Prensa, Santa Fe, NM 87507.

ERB is directed by the Educational Retirement Board, composed of seven members. Board members include:

Secretary of Public Education, who is appointed by the Governor;

State Treasurer;

One member elected by the membership of the NM Association of Educational Retirees:

One member elected by the membership of the National Education Association of New Mexico;

One member elected by the membership of the American Association of University Professors;

Two members appointed by the Governor

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 12 (CONTINUED)

The ERB issues a separate, publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to ERB, PO Box 26129, Santa Fe, New Mexico 87502.

The number of participating government employers, and the number of members for each system for the year ended June 30, 2021, were (not in thousands):

	PERS*	JRS	MRS	VFRS	EERS
Number of Employers					
State Agencies	121	16	11	363	11
Cities, Towns, Villages	104		1	-	-
Counties	47	-		-	-
Public Schools			-		89
Universities and Colleges	- 2		-		15
Special Schools	-			1.0	4
Charter Schools	-	-	-	-	97
Other	42				-
Totals	314	16	11	363	216
Retirees and Beneficiaries Receiving Benefits	41,891	193	108	1,537	52,790
Terminated Plan Members not yet Receiving Benefits	20,955	27	19	367	51,536
Active Plan Members	48,818	123	62	8,014	58,988

#### **B.** Funding and Benefit Policies

Public Employees Retirement System (PERS) – This plan is a cost sharing, multiple - employer defined benefit pension plan with six divisions of members: State General, State Police/Adult Correction Officers, Municipal General, Municipal Police/Detention Officers, Municipal Fire, and State Legislative Divisions, and offers 24 different types of coverage within the PERA plan. Certain coverage plans are only applicable to a specific division. Eligibility for membership in the Public Employees Retirement Fund is set forth in the Public Employees Retirement Act (Chapter 10-11-3, NMSA 1978.) Except as provided for in the Volunteer Firefighter Retirement Act (Chapters 10-11A-1 to 10-11A-7, NMSA 1978), the Judicial retirement Act (Chapters 10-12B-1 to 10-12B-19, NMSA 1978), the Magistrate Retirement Act (Chapters 10-12C-1 to 10-12C-18, NMSA 1978), the Educational Retirement Act (Chapter 22-11, NMSA 1978), and the provisions of Chapters 29-4-1 through 29-4-11, NMSA 1978, governing the State Police Pension Fund, each employee and elected official of every affiliated public employer is required to be a member in the Public Employees Retirement Fund, unless specifically excluded. Senate Bill 72

<sup>\*</sup> Note: PERA Retirement Fund includes the Legislative Fund

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

# NOTES TO THE FINANCIAL STATEMENTS – NOTE 12 (CONTINUED)

- Increases employer and employee contributions each year by .5 percent for State General Plan employees
  for fiscal year 2021, 2022, 2023 and 2024, excludes State Police and Adult Correctional Officer Plan 1
  and active members with wages under \$25,000.
- For three fiscal years replaced the current compounding annual 2% COLA with a 2% non-compounding additional payment (13th check) and beginning July 1, 2023, changing to a profit sharing COLA tied to investment performance and PERA's total funded ratio.

Effective July 1, 2019, House Bill 501 increased employer contributions by .0025 percent for funds under the Public Employees Retirement Act.

Benefits are generally available at age 65 with five or more years of service or after 25 years of service regardless of age for Tier I members (as defined later in these notes). Provisions also exist for retirement between ages 60 and 65, with varying amounts of service required. Certain police and fire members may retire at any age with 20 or more years of service for Tier I members. Generally, the amount of normal retirement pension is based on final average salary, which is defined under Tier I as the average of salary for the 36 consecutive months of credited service producing the largest average; credited service; and the pension factor of the applicable coverage plan. Monthly benefits vary depending upon the plan under which the member qualifies, ranging from 2.0 percent to 3.5 percent of the member's final average salary per year of service. The maximum benefit that can be paid to a retiree may not exceed a range of 60.0 percent to 90.0 percent of the final average salary, depending on the division. Benefits for duty and non-duty death and disability and for post-retirement survivors' annuities are also available. A blended pension benefit is equal to the sum of the pension attributable to the service credit the member has accrued under each coverage plan with different pension factors, for service credit earned after July 1, 2013.

#### Cost of living adjustment (COLA)

- Eligible retired members will receive a 4% COLA.
- Graduated COLA eligibility period for those who retire:
  - Before June 30, 2014: no change to current 2 full-calendar years after retirements to receive a COLA:
  - Between July 1, 2014 and June 30, 2015: 2 full-calendar year eligibility period to receive a COLA;
  - Between July 1, 2015 and June 30, 2016: 4 full-calendar year eligibility period to receive a COLA; and
  - o After July 1, 2016: 7 full-calendar year eligibility period to receive a COLA
- No change in 1-year COLA eligibility for disability retirees or retirees age 65 or older.

For Tier II, the retirement age and service credit requirements for normal retirement for PERA state and municipal general members hired increased effective July 1, 2013 with the passage of Senate Bill 27 in the 2013 Legislative Session. Under the new requirements (applicable to those hired after July 1, 2013 – Tier II), general members are eligible to retire at any age if the member has at least eight years of service credit and the sum of the member's age and service credits equals at least 85, or at 67 with eight or more years of service credit. General members hired on or before June 30, 2013 (Tier I) remain eligible to retire at any age with 25 or more years of service credit. Under Tier II, police and firefighters in Plans 3, 4, and 5 are eligible to retire at any age with 25 or more years of service credit. State police and adult correctional officers, peace officers, and municipal juvenile detention officers will remain in 25-year retirement plans; however, service credit will no longer be enhanced by 20%. All public safety members in Tier II may retire at age 60 with 6 or more years of service credit. Generally, under Tier II,

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 12 (CONTINUED)

pension factors were reduced by 0.5 %. The computation of final average salary increased as the average of salary for 60 consecutive months.

Contribution rates for members vary depending on the plan under PERS. Employee contribution rates range from 4.78 % to 18.15% of annual salary, and employer rates range from 7.0% to 26.12%, Generally, Tier I regular state members contribute 7.42% to 8.92%, while employers contribute 17.24%.

#### CHANGES FOR RETIREES

Cost of living adjustment (COLA)

- Reduces the COLA from 3% to 2% except for:
- 2.5% COLA for members retired with 25 or more years of PERA service credit (not reciprocity) and disability retired members, whose annual pensions are less than \$20,000.

#### CHANGES FOR RE-EMPLOYED RETIREES

Cost of living adjustment (COLA)

 Suspends the COLA for grandfathered return-to-work retirees during reemployment with PERAaffiliated employers or retirees employed by entities covered by the Education Retirement Act.

State Legislative Fund – This plan is a defined benefit pension plan which is accounted for in PERS. Eligibility for membership in the State Legislative Fund is set forth in the Public Employees Retirement Act (Chapter 10, Article 11, Section 43 and 43.5, NMSA 1978). State Legislators and lieutenant governors must elect to be a member no later than 180 days after first taking office to be covered under this plan. Member contributions are \$500 for each year of service credit prior to the 2012 legislative session and \$600 for each year beginning with the 2012 legislative session. Legislative service credit is earned each calendar year during which the member fulfills the obligations of the position of the legislator for more than six months of the calendar year, including the legislative session. Legislators are not required to make a member contribution until after the legislative session has ended and after PERA verifies services credit. PERA invoices legislative members to cover member contributions for each legislative session after the session ends, which is normally July or August. State funding for the State Legislative Fund is defined in Sections 10-11-43 and 10-11-43.5, NMSA 1978. The State is required to contribute sufficient amounts to finance the membership of members under state legislator coverage plan 2 on an actuarial reserve basis. The total actuarially determined amount for the State Legislative Fund for the fiscal year ended June 30, 2018 was \$0.00. Regarding the source of funding, Section 7 -1-6.43 of the Tax Administration Act states "A distribution pursuant to Section 7-1-6.1 NMSA 1978 shall be made to the legislative retirement fund in an amount equal to two hundred thousand dollars (\$200,000) a month or, if larger, one-twelfth of the amount necessary to pay out the retirement benefits due under state legislator member coverage plan 2 and Paragraph (2) of Subsection C of Section 10-11-42 NMSA 1978 for the calendar year." During the State of New Mexico (53rd Legislature) in 2017, House Bill 2 was passed that reduced the State's distribution to the legislative retirement fund from \$75,000 a month to \$0.00 a month.

Age and service requirements for retirement are age 65 or older with 5 or more years of service credit or any age with 10 or more years of service credit. Legislative members who meet retirement eligibility requirements receive annual pensions equal in any calendar year to 11% of the per diem rate in effect on the first day of the calendar year that the member retires multiplied by 60 and further multiplied by credited service. The per diem rate starting January 1, 2018 is \$165.

# ANNUAL COMPREHENSIVE FINANCIAL REPORT For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 12 (CONTINUED)

Effective 2019 the annual contribution amount under Legislative Retirement Plan 2 the amount increases to \$1,000 per Senate Bill 307.

Cost of living adjustment (COLA) is made to eligible retirees and beneficiaries. Retirees of the Legislative fund receive a COLA yearly after retirement of two full-calendar years (January 1<sup>st</sup> through December 31<sup>st</sup>) subject to certain conditions. The 2% COLA will be effective July 1 of the following year after the two full calendar years and will be compounded for each fiscal year thereafter. The COLA for disabled retired members making less than \$20,000 and members that make less than \$20,000 and have 25 years of service credit will be 2.5%.

Judicial Retirement Fund — This plan is a single employer defined benefit pension plan. Eligibility for membership in the Judicial Retirement Fund is set forth in Chapter 10-12B-4, NMSA 1978. Every judge or justice becomes a member in the Judicial Retirement Fund upon election or appointment to office, unless an application for exemption has been appropriately filed or unless specifically excluded. All assets accumulated for the payment of benefits may be used to pay benefits, including refunds of member contributions, to any of the plan members or beneficiaries, as defined by the terms of the Judicial Retirement plan.

For individuals that became a member prior to July 1, 2005, benefits are available at age 64 or older to anyone having served a minimum of five years and at age 60 to anyone having served at least 15 years. The annual pension amount for those members covered prior to July 1, 2005, is determined as 75.0 percent of the salary received during the last year in office prior to retirement multiplied by the number of years of service, not to exceed 10 years divided by 10. For individuals that become a member after July 1, 2005, benefits are available at age 64 or older to anyone having served a minimum of five years and at age 55 to anyone having served at least 16 years.

For those individuals who became members subsequent to July 1, 2005, the annual pension amount is determined as 75.0 percent of salary received during the last year in office prior to retirement multiplied by 5.0 percent of the number of years in service, not exceeding 15 years, plus five years or one-twelfth of the salary received during the last year in office prior to retirement multiplied by the product of 3.75 percent times the sum of the number of years of service; provided that a pension calculated shall not exceed 75.0 percent of one-twelfth of the salary received during the last year in office.

The retirement age and service credit requirements for normal retirement for judicial members who first take the bench on or after July 1, 2014 increased with the passage of House Bill 33 Substitute in the 2014 Legislative Session. Under the new requirements, judicial members are eligible to retire at age 65 with 8 or more years of service or at age 60 with 15 or more years of service credit.

Effective July 1, 2014, judicial membership is mandatory, all judicial pension factors were reduced, employee and employer contributions increased 3 percent and the computation of final average salary increased as the average of salary for the 60 consecutive months. In addition, cost-of-living increases were suspended for two consecutive fiscal years and future cost-of-living adjustments are reduced to 2% every third year until the Fund is projected to be 100% funded. Suspends the COLA for judges and magistrates if the Funds' funded ratios fall below 100%. COLA suspensions shall only be implemented for two consecutive fiscal years.

# ANNUAL COMPREHENSIVE FINANCIAL REPORT For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 12 (CONTINUED)

Early retirement provisions apply to members retiring between ages 50 and 60. The plan also provides for survivors' allowances and disability benefits. Members contribute at a rate of 10.5 percent of their salaries and the member's court contributes at a rate of 15.0 percent of the member's salary. Additionally, the district court contributes \$38 for each civil case docket fee paid in the district court, \$25 from each civil docket fee paid in metropolitan court and \$10 (not in thousands) for each jury fee paid in metropolitan court. Contribution rates are established by State statute. Various other changes took place under House Bill 33 which amended the Judicial Retirement Act. Senate Bill 122, which is effective from 2021 until fiscal year 2026 the Judicial Retirement Fund will receive \$100,000 each month from the Oil and Gas Proceeds and pass-through entity withholding tax.

Magistrate Retirement Fund – This plan is a single employer defined benefit pension plan. Eligibility for membership in the Magistrate Retirement Fund is set forth in Chapter 10-12C-4, NMSA 1978. All assets accumulated for the payment of benefits may be used to pay benefits, including refunds of member contributions, to any of the plan members or beneficiaries, as defined by the terms of the Magistrate Retirement plan. Every magistrate becomes a member in the Magistrate Retirement Fund upon election or appointment to office, unless an application for exemption has been appropriately filed or unless specifically excluded. Benefits are available at age 64 or older to any member having served as a magistrate for a minimum of five years. Retirement is available at age 60 to any magistrate or former magistrate having served at least 15 years or at any age with 24 or more years of service credit. The annual pension amount is determined by multiplying 75.0% of the salary received during the last year in office prior to retirement by 5.0% of the number of years of service, not exceeding 15 years, plus five years.

The retirement age and service credit requirements for normal retirement for magistrate members who first take the bench on or after July 1, 2014 increased with the passage of House Bill 216 Substitute in the 2014 Legislative Session. Under the new requirements, magistrates are eligible to retire at age 65 with eight or more years of services, at age 60 with 15 or more years of service credit or at any age with 24 years of service credit.

Effective July 1, 2014, membership is mandatory, all magistrate pension factors were reduced, employee contributions increased 3 percent, and the computation of final average salary increased as the average of salary for the 60 consecutive months prior to retirement. Employer contributions increased by 4% effective July 1, 2015. In addition, cost-of-living increases were suspended for two consecutive fiscal years, and future cost-of-living adjustments are reduced to 2% every third year until the Fund is projected to be 100% funded.

Member contributions are based on 10.5 percent of salaries and the State, through the administrative office of the courts, contributes at a rate of 11.0 percent of the member's salary. Beginning July 1, 2015, the employer contributions increased to 15 percent of the member's salary. Additionally, the magistrate or metropolitan courts contribute \$25 for each civil case docket fee paid and \$10 for each civil jury fee paid in magistrate court. Contribution rates are established by State statute. Certain other changes took place under House Bill 216 and amended the Magistrate Retirement Act. Senate Bill 122, which is effective from 2021 until fiscal year 2026 the Magistrate Retirement Fund will receive \$100,000 each month from the Oil and Gas Proceeds and pass-through entity withholding tax.

**Volunteer Firefighters Retirement Fund** – This plan is a single employer defined benefit pension plan with a special funding situation. Eligibility for membership in the Volunteer Firefighters Retirement Fund is set forth in Chapter 10-11A-2, NMSA 1978. Any volunteer non-salaried firefighter who is listed as an active member on the

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 12 (CONTINUED)

rolls of a fire department and who meets certain age and service credit requirements set forth in the statute is eligible for membership in the Volunteer Firefighters Retirement Fund. Benefits are available at age 55 or older to any member having served as a volunteer firefighter for a minimum of 10 years. Benefits are \$125 per month, as of July 1, 2013, with at least 10 but less than 25 years of service or \$250 per month with 25 or more years of service. Benefits for post-retirement surviving spouse annuities are also available. Members of the Volunteer Firefighters Retirement Fund do not make individual contributions to the plan. State statutes require that the State Treasurer transfer \$750,000 during the fiscal year from the Fire Protection Fund to the Volunteer Firefighters Retirement Fund.

*Educational Employees' Retirement System (EERS)* - The New Mexico Educational Retirement Board (ERB) was created by the Educational Retirement Act, Chapters 22-11-1 to 22-11-52, NMSA 1978, as amended, to administer and have the responsibility for operating the Educational Employees' Retirement Plan. ERB is an agency of the State. The plan administered by ERB is considered part of the State financial reporting entity and is a pension trust fund of the state.

This plan is a cost-sharing multiple employer pension plan established by statute and administered by ERB to provide retirement, disability, and death benefits for all certified teachers and other employees of the State's elementary, secondary, and higher educational institutions, junior colleges, and technical-vocational institutions. Employees who are employed more than 25% of a full-time equivalency, are required to be members of the Plan, unless specifically excluded.

Plan members whose annual salary is \$24,000 or less are required by statute to contribute 7.9% of their gross salary. For plan members whose annual salary is over \$24,000, they are required to contribute 10.7% of their gross salary to the plan in fiscal year 2021 and thereafter. Employers are required to contribute 14.15% of gross covered salaries in fiscal year 2020 and thereafter. The statutory contribution requirements can be changed by the State Legislature.

For members employed before July 1, 2010, a member is eligible to retire when one of the following events occurs:

- The member's age and earned service credit add up to the sum of 75 or more,
- The member is at least sixty-five years of age and has five or more years of earned service credit, or
- The member has service credit totaling 25 years or more.

Chapter 288, Laws of 2009 changed the eligibility requirements for new members first employed on, or after, July 1, 2010 and before July 1, 2013. The eligibility for a member who either becomes a new member on or after July 1, 2010 and before July 1, 2013, or at any time prior to July 1, 2010 refunded all member contributions and then becomes re-employed after July 1, 2010 is as follows:

- The member's age and earned service credit add up to the sum of 80 or more,
- The member is at least 67 years of age and has five or more years of earned service credit, or
- The member has service credit totaling 30 years or more.

Section 2-11-23.2, NMSA 1978 added eligibility requirements for new members who were first employed on or after July 1, 2013, or who were employed before July 1, 2013 but terminated employment and subsequently withdrew all contributions, and returned to work for an ERB employer on or after July 1, 2013. These members must meet one of the following requirements:

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 12 (CONTINUED)

- The member's minimum age is 55, and has earned 30 or more years of service credit. Those who retire earlier than age 55, but with 30 years of earned service credit will have a reduction in benefits to the actuarial equivalent of retiring at age 55.
- The member's minimum age and earned service credit add up to the sum of 80 or more. Those who retire
  under the age of 65, and who have fewer than 30 years of earned service credit will receive reduced
  retirement benefits
- The member's age is 67, and has earned 5 or more years of service credit.

Section 2-11-23.3, NMSA 1978 added eligibility requirements for new members who were first employed on or after July 1, 2019, or who were employed before July 1, 2019 but terminated employment and subsequently withdrew all contributions, and returned to work for an ERB employer on or after July 1, 2019. These members must meet one of the following requirements:

- The member is any age and has 30 years of earned service credit.
- The member is at least 67 years of age and has 5 or more years of earned service credit.
- The sum of member's age and years of earned service credit equals at least eighty.

Forms of Payment - The benefit is paid as a monthly life annuity with a guarantee that, if the payments made do not exceed the member's accumulated contributions plus accumulated interest, determined as of the date of retirement, the balance will be paid in a lump sum to the member's surviving beneficiary.

Benefit Options - There are three benefit options available:

Option A – Straight Life Benefit. The single life annuity option has no reductions to the monthly benefit, and there is no continuing benefit due to a beneficiary or estate, except the balance, if any, of member contributions plus interest less benefits paid prior to the member's death.

Option B – Joint 100% Survivor Benefit. The single life annuity monthly benefit is reduced to provide for a 100% survivor's benefit. The reduced benefit is payable during the life of the member, with the provision that, upon death, the same benefit is paid to the beneficiary for his or her lifetime. If the beneficiary predeceases the member, the member's monthly benefit is increased to the amount the member would have received under Option A Straight Life benefit. The member's increased monthly benefit commences in the month following the beneficiary's death. Option C – Joint 50% Survivor Benefit. The single life annuity monthly benefit is reduced to provide for a 50% survivor's benefit. The reduced benefit is payable during the life of the member, with the provision that, upon death, the reduced 50% benefit is paid to the beneficiary for his or her lifetime. If the beneficiary predeceases the member, the member's monthly benefit is increased to the amount the member would have received under Option A Straight Life benefit. The member's increased monthly benefit commences in the month following the beneficiary's death.

Cost of Living Adjustment (COLA) – All retired members and beneficiaries receiving benefits receive an automatic adjustment in their benefit on July 1 following the later of 1) the year a member retires, or 2) the year a member reaches age 65 (Tier 1 and Tier 2) or age 67 (Tier 3 and Tier 4):

- Tier 1 membership is comprised of employees who became members prior to July 1, 2010
- Tier 2 membership is comprised of employees who became members after July 1, 2010, but prior to July 1, 2013

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 12 (CONTINUED)

- Tier 3 membership is comprised of employees who became members on or after July 1, 2013, but prior to July 1, 2019
- Tier 4 membership is comprised of employees who became members on or after July 1, 2019

As of July 1, 2013, for current and future retirees the COLA is immediately reduced until the Plan is 100% funded. The COLA reduction is based on the median retirement benefit of all retirees excluding disability retirements. Retirees with benefits at or below the median and with 25 or more years of service credit will have a 10% COLA reduction; their average COLA will be 1.5%. Once the funding is greater than 90%, the COLA reductions will decrease. The retirees with benefits at or below the median and with 25 or more years of service credit will have a 5% COLA reduction; their average COLA will be 1.7%.

Members on disability retirement are entitled to a COLA commencing on July 1 of the third full year following disability retirement. A member on regular retirement who can prove retirement because of a disability may qualify for a COLA beginning July 1 in the third full year of retirement.

#### Disability Benefit:

Eligibility - A member is eligible for a disability benefit provided (a) he or she has credit for at least 10 years of service, and (b) the disability is approved by the Board.

Monthly Benefit - The monthly benefit is equal to 2.0 percent of FAS times years of service, but not less than the smaller of (a) one-third of FAS or (b) 2.0 percent of FAS times years of service projected to age 60.

Form of Payment - The disability benefit commences immediately upon the member's retirement. Disability benefits are payable as a monthly life annuity, with a guarantee that, if the payments made do not exceed the member's accumulated contributions, determined as of the date of retirement, the balance will be paid in a lump sum to the member's surviving beneficiary. If the disabled member survives to age 60, the regular optional forms of payment are then applied.

Refund of Contributions - Members may withdraw their contributions only when they terminate covered employment in the State and certification of termination has been provided by their former employers. Interest paid to members when they withdraw their contributions following termination of employment is at a rate set by the Board. Interest is not earned on contributions credited to accounts prior to July 1, 1971, or contributions held for less than one year.

Alternative Retirement Plan - Effective October, 1991, the New Mexico legislature established an Alternative Retirement Plan (ARP) through the enactment of ERA Sections 22-11-47 through 52 NMSA 1978 to provide eligible employees an election to establish an alternative retirement investment plan. In contrast to the defined benefit plan administered by NMERB, the ARP is a defined contribution plan. NMERB is the trustee of the ARP which is administered by two third party contractors for NMERB. The administrators approved to offer ARP plans to eligible participants are Teachers Insurance and Annuity Association/College Retirement Equities Fund (TIAA-CREF), and Fidelity Investments.

These administrators have the authority to perform record keeping, enrollment education services, and other administrative duties for the ARP. The administrators are delegated any and all powers as may be necessary or advisable to discharge their duties under the ARP, and have certain discretionary authority to decide matters under the ARP. As the ARP trustee NMERB is responsible for selecting investment options that provide a prudent rate

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

## NOTES TO THE FINANCIAL STATEMENTS – NOTE 12 (CONTINUED)

of return, and to ensure that all investments, amounts, property, and rights under the executed Plan-Trust are held for the exclusive benefit of Plan participants and their beneficiaries, as defined in the Plan Document.

# C. Net Pension Liability

The total pension liability, net pension liability, and certain sensitivity information presented on the next page are based on an actuarial valuation performed as of June 30, 2020. The total pension liability was rolled forward from the valuation date to the plan year ending June 30, 2021. The net pension liability of each plan as of June 30, 2021, is as follows (in thousands):

# Public Employees Retirement Association and Education Retirement Board Net Pension Liability, By Fund (Expressed in Thousands)

		PERA-Public Employees Retirement System		RA-Judicial etirement System	R	A-Magistrate etirement System	Fi Re	A-Volunteer refighters etirement System		B-Educational Employees Retirement System
Total Pension Liability Plan's Fiduciary Net Position	S	23,061,128 17,813,948	S	173,894 101,227	S	59,529 35,165	s	53,126 84,718	s	23,448,992 16,361,525
Net Pension Liability	S	5,247,180	S	72,667	3	24,364	<u>s</u>	(31,591)	5	7,087,466
Percentage of Fiduciary Net Position to Total Pension Liability		77.25%		58.21%		59.07%		159.46%		69.77%

# **ANNUAL COMPREHENSIVE FINANCIAL REPORT** For the Year Ended June 30, 2021

# NOTES TO THE FINANCIAL STATEMENTS – NOTE 12 (CONTINUED)

These assumptions were adopted by the Board for use in the June 30, 2020 actuarial valuation.

	PERS	JRS	MRS	VFRS	EERS
Valuation date	June 30, 2020				
Actuarial cost method	Entry Age Normal				
Amortization method	Level Percent of Pay	Level Percent of Pay, Open	Level Percent of Payroll, Open	Level Dollar, Open	Closed 30 year period, Amortization. Level percent of Payroll.
Amortization period	25 years	30 years	30 years	25 years	Closed 30 years
Asset valuation method Actuarial Assumptions:					5 Year Smoothed Market
Investment Rate of Return	7.25%	7.25%	7.25%	7.25%	7%
Projected Benefit Payment	100 years	89 years	86 years	100 years	
Payroll Growth Projected Salary Increases	3.00% 3.25%-13.50%	3.00% 4.00%	3.00% 3.25%	N/A N/A	2.30% Inflation, plus .70% Prod, Inc.
Includes Inflation At	2.50%	2.50%	2.50%	2.50%	2.30%
Mortality Assumption	RPH-2014 Blue Collar Mortality Table	2020 GRS Southwest Region Teacher Mortality Table			
Discount Rate	7.25%	7.25%	7.25%	7.25%	7.00%
Municipal Bond Rate	2.45%	2.45%	2.45%		2.45%
All percentages are stated at					

Investment rate of return is net of investment expenses.

The following presents the net pension liability of the various plans, calculated using the discount rate, as well as what the Fund's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

Net Pension Liability		1% Decrease (6.25%)		Current Discount Rate (7.25%)		1% Increase (8.25%)
PERS	S	8,069,507	S	5,247,179	S	2,909,421
Single-Employer Funds:		(6.25%)		(7.25%)		(8.25%)
Judicial	\$	89,432		72,668	\$	58,313
		(6.25%)		(7.25%)		(8.25%)
Volunteer Firefighters	5	(25,606)	5	(31,592)	\$	(36,586)
		(6.25%)		(7.25%)		(8.25%)
Magistrate	S	30,288	S	24,364	5	19,338
		(6.00%)		(7.00%)		(8.00%)
ERB	S	10,035,064	S	7,087,466	S	4,651,571

# ANNUAL COMPREHENSIVE FINANCIAL REPORT For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 12 (CONTINUED)

**PERA Asset Allocations** – The long-term expected rate of return on pension plan investments was determined using a statistical analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and most recent best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

# Public Employees Retirement Association All Systems

Asset Class	Target Allocation		Long-term Expected Rate of Return	
Global Equity	35.50	%	5.90	%
Risk Reduction & Mitigation	19.50		1.00	
Credit Oriented Fixed Income	15.00		4.20	
Real Assets to include Real Estate Equity	20.00		6.00	
Multi-Risk Allocation	10.00	-	6.40	
Total	100.00	%		

**ERB** Asset Allocations – ERB's investment allocation policy is periodically reviewed and amended by the Board of Trustees, as needed. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the pension plan. The following schedule shows the current asset allocations as well as the policy adopted on August 2019:

## ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 12 (CONTINUED)

# Schedule of Asset Allocation Versus Policy Targets

		Policy
	Allocation	Target1
Equities		
Domestic Equities		
Large cap	15%	14%
Small-mid cap	3%	3%
International Equities		
Developed	5%	5%
Emerging markets	9%	9%
Total equities	32%	31%
Fixed Income		
Core Fixed Income	5%	6%
Opportunistic credit	16%	16%
Emerging market debt	2%	2%
Total fixed income	23%	24%
Alternatives		
Real estate - REITS	2%	2%
Private real estate	4%	6%
Private equity	19%	15%
Global asset allocation	2%	2%
Risk parity	5%	3%
Inflation-linked assets	8%	9%
Other	4%	7%
Total alternatives	44%	44%
Cash	1%	1%
Total	100%	100%

- Long-Term Policy Target approved by the Board on August 2019.
- Allocations shown here include cash held in separately managed portfolios. Total plan includes Legacy Assets totaling \$5,705. Totals may not add to 100% due to rounding.

**Rate of Return** – Disclosure of the annual money-weighted return is a requirement of GASB 67. It incorporates both the size and timing of cash flows to determine an internal rate of return, and expresses investment performance adjusted for the changing amounts actually invested. The requirements of the calculation are listed below.

- The rate is computed net of investment expenses, but not net of administrative expenses.
- External cash flows used as inputs should be determined on at least a monthly basis.
- Cash flows should be determined on an accrual basis of accounting.
- Cash-flow weighting should be representative of the Plan's actual external cash flow timing.

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 12 (CONTINUED)

For the year ended June 30, 2021, the annual money-weighted rate of return on the PERA pension plan investments net of investment expense was 25.36%. For the ERB pension plan, it was 28.76%.

## D. Employer Reporting - Public Employees Retirement Association of New Mexico (PERA)

## **State – Funded Divisions of PERA**

For the fiscal year ended June 30, 2021, the State Funded Divisions of PERA were composed of State General, State Police and Legislative. The measurement date used by the State was June 30, 2020.

*Contributions* – As stated earlier in this note, the contribution requirements of the plan members and the State are established in the state statute. Statutorily required contributions from the State to the State funded divisions of the pension plan were \$209 million for the fiscal year ended June 30, 2021.

Pension Liabilities, Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The State-Funded Divisions of PERA reported net pension liabilities as follows (in thousands):

Net I	Pension Liability
S	(4,006,811)
	185,383
	10,246
S	(3,811,182)
	- 12 /2

The net pension liability is further segregated in the following amounts in Governmental and Business-Types (in thousands):

Governmental Activities		
(including Internal Service Funds)	S	3,730,716
Business-type Activites		
(including Nonmajor enterprise		
funds and two educational institutions)		80,466
Total	S	3,811,182

At June 30, 2021, the State's total proportion of the PERA State Funded Divisions net pension liability was 51.17% percent and at June 30, 2020. Total contributions for State Funded Divisions were \$183.8 million, \$25.4 million, and \$0 for the three divisions respectively. Pension expense was \$141.1 million, \$36.7 million and \$.24 million respectively.

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 12 (CONTINUED)

#### **Single-Employer Funds**

The State contributes 100 percent of the contributions to three single-employer funds in the PERA System. They are the Judicial, Magistrate, and Volunteer Firefighters Retirement Funds. The measurement date used by State was

June 30, 2020 (in thousands).

		Judicial	M	agistrate		olunteer refighters
Net Pension Liability (Asset)	S	138,539	S	29,547	S	(16,932)

*Contributions* – Contributions from the State to the PERA Judicial, Magistrate Retirement and Volunteer Firefighter funds were \$5.6 million, \$2.3 million, and \$.750 million, respectively, for the year ended June 30, 2021.

Pension Liabilities, Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions - The State reported liabilities of \$138.5 million and \$29.5 million for the net pension liabilities of the Judicial and Magistrate Retirement Funds, respectively, which were 100 percent of the proportionate share. For the year ended June 30, 2021, the State recognized \$20.1 million as pension expense for the Judicial Retirement Funds. Also, for the year ended June 30, 2020, the State recognized \$2.2 million as a reduction to pension expense for the Magistrate Retirement Fund, respectively.

The Volunteer Firefighters Retirement Fund reported a plan net position of \$68.8 million and a total pension liability of \$51.9 million for a positive net position asset of \$16.9 million. Therefore, in accordance with accounting guidance, the positive net position is reported as a net pension asset in the financial statements. Pension expense was \$1.6 million.

At June 30, 2021, these plans reported deferred outflow of resources and deferred inflows of resources related to pensions from the following sources (in thousands):

# ANNUAL COMPREHENSIVE FINANCIAL REPORT For the Year Ended June 30, 2021

NOTES TO THE FINANCIAL STATEMENTS – NOTE 12 (CONTINUED)

	_	Governmental				Business-type			
PERA - State-Funded and Single-Employer Funds (Judicial and Magistrates Funds)				Deferred Inflows of Resources		Deferred Outflows of Resources		red Inflows Resources	
Differences between expected and actual experiences	S	107,498	S	(72,661)	S	2,167	S	(1,369)	
Changes of assumptions		89,291		(11,157)		1,433		(11)	
Net difference between projected and actual earnings on pension plan investments		495,906				9,684			
Changes in proportion and differences between State contributions and proportionate share of contributions				2.5				2	
State contributions subsequent to measurement date		213,022				4,189			
Totals	S	905,718	S	(83,818)	S	17,473	\$	(1,380)	

The amounts of \$213 million for governmental activities and \$4.2 million for business-type activities, reported as deferred outflows of resources related to pensions resulting from the State's contributions subsequent to the measurement date June 30, 2020, will be recognized as a reduction of the respective net pension liability in the following fiscal year ended June 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows (in thousands):

Governmental			Busines	s-type	
Year ended June 30:			Year ended June 30:		
2021	S	181,481	2021	5	3,548
2022	S	145,906	2022	5	2,853
2023	5	160,625	2023	S	3,140
2024	S	120,866	2024	S	2,363
2025	5	2	2025		
Thereafter	S		Thereafter	5	-

The deferred outflows and inflows of resources are presented separately for the Volunteer Firefighter's Fund because this fund reports a positive net position (in thousands).

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

## NOTES TO THE FINANCIAL STATEMENTS – NOTE 12 (CONTINUED)

	Gover	nmental
Volunteer Firefighter's Fund	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experiences	\$ -	\$ (6,214)
Changes of assumptions	1,237	(1,730)
Net difference between projected and actual earnings		
on pension plan investments	5,072	
Changes in proportion and differences between State		
contributions and proportionate share of contributions	•	-
State contributions subsequent to measurement date	750	12
Totals	\$ 7,059	\$ (7,944)

The amount of \$.75 million, reported as deferred outflows of resources related to pensions resulting from the State's contributions subsequent to the measurement date June 30, 2020, will be recognized as a reduction of the respective net pension liability in the following fiscal year ended June 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows (in thousands):

Governmental					
S	(239)				
5	123				
S	70				
S	480				
S	(660)				
5	(1,410)				
	S				

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 12 (CONTINUED)

#### E. Employer Reporting – Educational Retirement Board (ERB)

Contributions – As stated earlier in this note, the contribution requirements of ERB plan members and the State are established in state statute. Contributions for the fiscal year ended June 30, 2021, from the State to the ERB were \$1.2 million for governmental activities and \$ 121 million from the twelve educational institutions reported as business-type activities.

Pension Liabilities, Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions - The total ERB pension liability, net pension liability, and sensitivity information were based on an annual actuarial valuation performed as of June 30, 2020. Therefore, the employer's portion was established as of the measurement date June 30, 2020. On June 30, 2021, the State reported a liability of \$ 54.6 million for its proportionate share of the net pension liability covering state employees in governmental activities, and \$5.4 billion for the collective proportionate share of the twelve educational institutions reported as business-type activities. At June 30, 2020, the proportion was .27 percent for governmental activities and 26.8 percent for business-type activities. The State's proportion of the net pension liability is based on the employer contributing entity's percentage of total employer contributions for the fiscal year ended June 30, 2020. The contribution amounts were defined by Section 22-11-21, NMSA 1978.

For the year ended June 30, 2021, the State recognized pension expenses of \$13.1 million in governmental activities and \$1.3 billion in business-type activities. At June 30, 2021, the State reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources (in thousands):

ERB Fund		Governmental				Business-type			
		Deferred Outflows of Resources		Deferred Inflows of Resources		Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected and actual experiences	S	339	\$	(210)	\$	33,717	S	(20,943)	
Changes of assumptions		21,866				2,176,367			
Net difference between projected and actual earnings on pension plan investments		1,853		ile.		184,425		le.	
Changes in proportion and differences between State contributions and proportionate share of contributions		328		(1,029)		1,781		(90,903)	
State contributions subsequent to measurement date		1,195				121,043			
Totals	S	25,580	\$	(1,239)	5	2,517,333	S	(111,846)	

Contributions made subsequent to the measurement date will reduce the net pension liability for the next fiscal year.

## ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 12 (CONTINUED)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows (in thousands):

Governmental			Business-type			
		Year ended June 30				
S	9,244	2021	S	890,301		
S	9,127	2022	S	909,988		
S	4,208	2023	S	427,736		
S	567	2024	S	56,419		
S		2025	S	-		
S		Thereafter	S			
	s S S S S	\$ 9,244 \$ 9,127 \$ 4,208 \$ 567 \$ -	\$ 9,244 2021 \$ 9,127 2022 \$ 4,208 2023 \$ 567 2024 \$ - 2025	\$ 9,244 2021 \$ \$ 9,127 2022 \$ \$ \$ 4,208 2023 \$ \$ \$ 567 2024 \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$		

# Net Pension Liabilities and Related Deferred Inflows/Outflows of Resources Reconciliation to Financial Statements (in thousands)

Governmental Activities	Net Pension Asset	Net Pension Liability	Governmental Activities	Deferred Outflows of Resources	Deferred Inflows of Resources
PERA - State Divisions	\$ -	\$ 3,730,716	PERA - State Divisions, Judicial & Magistrate	\$ 905,718	\$ (83,818)
PERA - Judicial	100	138,539	PERA - Volunteer Firefighters	7,059	(7,944)
PERA - Magistrate		29,547	ERB	25,580	(1,240)
PERA - Volunteer Firefighters	16,932		Total Governmental Activities	938,357	(93,002)
ERB		54,568	Business-type Activities		
Total Governmental Activities	16,932	3,953,370	PERA - State Divisions	17,473	(1,380)
			ERB	2,517,333	(111,846)
Business-type Activities			Rounding		1
PERA - State Divisions	- 2	80,466	Total Business-type Activities	2,534,806	(113,225)
ERB		5,431,257			
Total Business-type Activities	- 9	5,511,723	Component Units	259,918	(8,115)
Component Units		507,563			

## F. Discount Rates and Sensitivity Analysis

#### Discount Rate -

**PERA** - The discount rate used to measure the total pension liability was 7.25 percent for the State-Funded Divisions. The discount rate for the Volunteer Firefighters fund and the Magistrate fund was 7.25%. The projection of cash flows used to determine the discount rate assumed that future contributions will be made in accordance with statutory rates. On this basis, the pension plan's fiduciary net position together with the expected future contributions are sufficient to provide all projected future benefits payments of current plan members as determined in accordance with GASB 67. Therefore, the 7.25 percent assumed long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

# ANNUAL COMPREHENSIVE FINANCIAL REPORT For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 12 (CONTINUED)

The discount rate for the Judicial fund was 4.34%

Sensitivity of the State's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following table provides the sensitivity of the State's Proportionate Share of the net pension liability to changes in the discount rate. In particular, the tables present the State's net pension liability as if it were calculated using a discount rate one percentage point lower or one percentage point higher than the single discount rate.

Public Employees Retirement Association Employer Reporting Sensitivity of the Net Pension Liability to Changes in the Discount Rate (Expressed in Thousands)

Net Pension Liability		1% Decrease (6.25%)	Current Discount Rate (7.25%)		1% Increase (8.25%)		
State-Funded Divisions	\$	5,055,273	\$	3,811,182	\$	2,776,605	
Single-Employer Funds:		(3.34%)		(4.34%)		(5.34%)	
Judicial	\$	165,488	S	138,539	S	116,101	
		(6.25%)		(7.25%)		(8.25%)	
Volunteer Firefighters	\$	(10,975)	\$	(16,932)	2	(21,893)	
		(6.25%)		(7.25%)		(8.25%)	
Magistrate	5	35,376	S	29,547	\$	24,596	

**ERB** - A single discount rate of 3.89% was used to measure the total ERB pension liability as of June 30, 2021. This single discount rate was based on the expected long-term rate of return on pension plan investments of 7% and a municipal bond rate of 2.45%. The source of the municipal bond rate as of June 30, 2020 is the rate for Fixed Income Market Data/Yield Curve/Data Municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index's "20-Year Municipal GO AA Index."

Based on the stated assumptions and the projection of cash flows, the Plan's fiduciary net position and future contributions were sufficient to finance payments through the year 2046. As a result, the long-term expected rate of return on pension plan investments was applied to projected benefit payments through the year 2046 and the municipal bond rate was applied to all benefit payments after that date.

The projection of cash flows used this single rate assuming that Plan contributions will be made at the current statutory levels. Additionally, contributions received through NMERB's Alternative Retirement Plan (ARP) are included in the projection of cash flows. ARP contributions are assumed to remain at a level percentage of ERB plan payroll, where the percentage of payroll is based on the most recent five-year contribution history.

# ANNUAL COMPREHENSIVE FINANCIAL REPORT For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 12 (CONTINUED)

Sensitivity of the State's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following table provides the sensitivity of the State's Proportionate Share of the net pension liability to changes in the discount rate. In particular, the tables present the State's net pension liability as if it were calculated using a discount rate one percentage point lower or one percentage point higher than the single discount rate.

# Educational Retirement Board Employer Reporting Sensitivity of the Net Pension Liability to Changes in the Discount Rate (Expressed in Thousands)

Net Pension Liability	1% Decrease (2.89%)		Current Discount Rate (3.89%)		1% Increase (4.89%)	
State Employees (Governmental Activities)	\$	68,913	S	54,568	\$_	43,026
Educational Institution Employees						
(Business-type Activities)	5_	6,859,138	\$	5,431,257	\$ _	4,282,506
Total Primary Government- ERB	\$	6,928,051	S	5,485,825	\$_	4,325,533

#### **NOTE 13. Post-Employment Benefits Other Than Pensions**

#### A. Plan Description

In addition to pension benefits as described in Note 12, the State provides other post-employment benefits (OPEB). The following is in accordance with the provisions of *GASB Statement No. 75*, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions.

The New Mexico Retiree Health Care Authority (RHCA) was formed February 13, 1990 under the New Mexico Retiree Health Care Act (Act), Chapters 10-7C-1 to 10-7C-19, NMSA 1978, to administer the retiree health care fund which was created to provide comprehensive group health insurance coverage for individuals (and their spouses, dependents, and surviving spouses) who have retired or will retire from public service in New Mexico. The Retiree Health Care Act established a cost-sharing multi-employer defined benefit postemployment health care plan (Plan) that provides comprehensive core group health insurance for persons who have retired from certain public service in New Mexico. The Retiree Health Care Act created a governing board composed of 11 members (a twelfth member was added through an amendment). RHCA issues a separate, publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to RHCA, 6300 Jefferson Street NE, Suite 150, Albuquerque, NM 87109.

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 13

The legislation establishing RHCA specifically did not intend to create formal trust relationships among the participating employees, retirees, employers and RHCA administering the Act. However, the substantive plan created by the Act contains all requisite elements to be considered as the equivalent of a trust arrangement. These elements include irrevocable contributions to the Plan, plan assets are dedicated to providing benefits to retirees and their beneficiaries in accordance with the terms of the Plan, and plan assets are legally protected from creditors of employers or the Plan administrator. Additionally, there is no provision for a participating government entity to withdraw membership, and all risks and costs including benefit costs are shared and are not attributed individually to employers, and a single contribution rate applies to employers. RHCA received a legal opinion that the manner of legal organization of RHCA is substantially equivalent to a trust. As such, RHCA was required to apply GASB Statement No. 74 (GASB 74) *Financial Reporting for Post-Employment Benefit Plans Other Than Pension Plans* which was implemented by the State effective for fiscal year ending June 30, 2018. The Net Position of the RHCA is reported as restricted per GASB Statement No. 46 and Chapter 10-7-C-14, NMSA 1978.

Eligible employers are institutions of higher education, school districts, or other entities participating in the public school insurance authority, and state agencies, state courts, magistrate courts, municipalities, or counties, which are affiliated under or covered by the Educational Retirement Act, or the Magistrate Retirement Act, or the Public Employees Retirement Act.

#### Plan Membership (Not in Thousands):

Current Retirees and Surviving Spouses	53,092
Inactive and Eligible for Deferred Benefit	11,754
Current Active Members	92,484
Total	157,330
Active Membership:	
State General	18,691
State Police and Corrections	1,919
Municipal General	20,357
Municipal Police	1,573
Municipal Fire	756
ERB	49,188
Total	92,484
Total Number of Participating Employers	302

#### **B.** Single Employer Post-Employment Plans

#### **Plan Description for UNM**

Plan description: The University of New Mexico Retiree Welfare Benefit Trust (VEBA Trust) administers the University of New Mexico Retiree Welfare Benefit Plan (VEBA Plan) – a single-employer defined benefit plan that is used to provide postemployment benefits other than pensions (OPEB) for all eligible employees of the University. The University is the fiduciary of the VEBA Trust,

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 13 (CONTINUED)

and the VEBA Trust's financial statements and required supplementary information are included in the University's financial report.

Management of the VEBA Plan is vested in the VEBA Trust's VEBA Committee, which consists of nine members:

- UNM Controller or Designee
- UNM Vice President of Human Resources or Designee
- Two Faculty Appointees (appointed by the UNM President)
- Two Staff Appointees (appointed by the UNM President)
- Member of the Debt Investment Advisory Committee (ex-officio, appointed by the UNM President)
- Two UNM Presidential Appointees

Plan membership: In order for a retiree of the University to be eligible for OPEB other than basic life insurance, the employee must have been hired prior to July 1, 2015 and contribute to the VEBA Trust for at least five continuous years immediately prior to retirement. If hired prior to July 1, 2013 and retiring prior to July 1, 2018, employees must continually contribute to the VEBA Trust. Employees were automatically enrolled into the VEBA Trust upon its establishment unless they requested to opt out. Opportunities to opt out will occur annually during the benefits open enrollment period. Employees hired on or after July 1, 2015 are not eligible for OPEB other than basic life insurance. Contributions to the VEBA Trust are not required for the basic life insurance benefit since these benefits are not funded through the VEBA Trust.

At the valuation date of January 1, 2019, the VEBA Plan membership consisted of the following:

Inactive plan members or beneficiaries currently receiving benefit payments 4,486, active plan members 7,177 and total plan members 11,663

Total active plan members include 3,453 members hired on or after July 1, 2015 who are not eligible to receive postretirement health benefits but may be eligible to receive postretirement life insurance benefits.

#### **Plan Description for New Mexico State University**

Plan Description. New Mexico State University is a single employer that offers employees and their eligible dependents retiree benefits. This is an unfunded OPEB plan operating on a pay as you go basis. The authority to establish and amend the benefit provisions rests with the Board of Regents. Retirees, who have had 10 consecutive years of health insurance coverage with the University at the time of retirement, are offered the opportunity to participate in a fully-insured PPO medical plan, including prescription drugs. Medicare retirees (for retirees 65 years of age and over) are offered the opportunity to participate in a Medicare carve-out medical plan, including prescription drugs. Eligible retired employees may select a Life Insurance benefit up to \$10,000. All premiums for life insurance are paid by the retiree. The University currently pays 60% of the monthly medical and prescription premium for retirees and their eligible dependents until the retiree reaches age 70, at which time the University reduces their contribution to 30%. As of June 30, 2021, 1,438 retirees met the eligibility requirements for health insurance. Employees hired after June 30, 2016 are not offered this benefit.

Plan Participation Percentage. The participation percentage is the assumed rate of future eligible retirees who elect to continue health coverage at retirement. It is assumed that 85% of all pre Medicare employees and their dependents who are eligible for early retirement will participate in the retiree medical plan. It is also assumed that 80% of those enrolled in the pre Medicare plans will continue on the plan once Medicare eligible. Lastly, it is assumed that 88% of all pre Medicare employees who are eligible for the retiree life

# ANNUAL COMPREHENSIVE FINANCIAL REPORT For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 13 (CONTINUED)

insurance benefit will participate, and 91% of those enrolled will continue on the plan once Medicare eligible. This assumes that a one-time irrevocable election to participate is made at retirement. Employees covered by benefit terms - At June 30, 2021, the following employees were covered by the benefit terms: Current retirees receiving benefits -1,880 and current active members -1,938.

#### Plan Description for NM Institute of Mining and Technology

Plan Description: The Board of Regents authorized the creation of the New Mexico Tech Employee Benefit Trust (Trust or Plan), a contributory benefit plan, to operate, control and maintain a program to provide certain health and life insurance benefits to the employees of the Institute and their families. Retired employees may participate in the Plan. The Plan is considered a postemployment benefit plan as defined by GASB 74, Financial Reporting for Postemployment Benefit Other than Pension Plans which was implemented for June 30, 2020. The Trust is recorded as a fiduciary fund in the accompanying financial statements and as a blended component unit. The Board of Regents serves as trustee and has delegated the day-to-day operations of the Trust to the executive staff of the Institute. The Trustees and Institutes management have designated a third-party administrator to process the claims submitted by covered participants.

Effective January 1, 2019, the Institute is no longer using the Trust, a contributory benefit plan, to operate, control and maintain a program to provide the health insurance benefits to the employees of the Institute and their families. The Board of Regents made a resolution approving an agreement for participating with New Mexico Public School Insurance Authority (NMPSIA), for employee health benefits for its employees, retirees and their families. The Trust will continue to operate, control and maintain the life insurance and flexible benefits to the employees of the Institute and their families. The Trust issues standalone audited financial statements that can be obtained by request or via the Office of the State Auditor's website at www.saonm.org.

#### C. Funding and Benefit Policies

Eligible retirees are: 1) retirees who make contributions to the fund for at least five years prior to retirement and whose eligible employer during that period of time made contributions as a participant in the Plan on the person's behalf, unless that person retires before the employer's effective date, in which event the time period required for employee and employer contributions shall become the period of time between the employer's effective date and the date of retirement; 2) retirees defined by the Act who retired prior to July 1, 1990; 3) former legislators who served at least two years; and 4) former governing authority members who served at least four years. Employees of RHCA are allowed to participate in the Plan.

The New Mexico Retiree Health Care Act (Chapter 10-7C-13, NMSA 1978) authorizes the RHCA Board to establish the monthly premium contributions that retirees are required to pay for healthcare benefits. Each participating retiree pays a monthly premium according to a service-based subsidy rate schedule for the medical plus basic life plan plus an additional participation fee of five dollars (not in thousands) if the eligible participant retired prior to the employer's RHCA effective date or is a former legislator or former governing authority member. Former legislators and governing authority members are required to pay 100.0 percent of the insurance premium to cover their claims and the administrative expenses of the plan. The monthly premium rate schedule can be obtained from NMRHCA or viewed on their website at www.nmrhca.state.nm.us.

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 13 (CONTINUED)

Contributions - The New Mexico Retiree Health Care Act (Chapter 10-7C-15, NMSA 1978) is the statutory authority that establishes the required contributions of participating employers and their employees. The contributions are set by legislation and are not based on an actuarial calculation. The Legislature periodically reviews the contribution rates pursuant to Chapter 10-7C-15, NMSA 1978.

For the fiscal year ended June 30, 2021, for regular state employees, the statute required each participating employer to contribute 2.0 percent of each participating employee's annual salary; each participating employee was required to contribute 1.0 percent of their salary.

For employees who were members of an enhanced retirement plan (state police, adult correctional officers, firefighters and judges) during the fiscal year ended June 30, 2021, the statute required each participating employer to contribute 2.5 percent of each participating employee's annual salary, and each participating employee was required to contribute 1.25 percent of their salary.

Current retirees are required to make monthly contributions for individual basic medical coverage. Retiree premium contribution increases are no longer limited by the Act, which the RHCA health care trend's will be the basis for any rate increases for the New Mexico basic plan of benefits. The Board may designate other plans as "optional coverages." Optional and/or voluntary coverages are not subject to the 9.0 percent cap, which expired in fiscal year 2008 per Chapter 10-7C-13, NMSA 1978.

Contributions from participating employers and participating employees become the property of the Retiree Health Care Fund and are not refundable under any circumstances, including termination of employment or termination of the participating employer's operations or participation in the Plan. The employer, employee and retiree contributions are required to be remitted to NMRHCA on a monthly basis.

#### D. Funding and Benefit Policies for Single Employer Plans

#### **UNM**

Benefits provided: The VEBA Plan provides health, dental, and life insurance coverage to eligible retirees and their covered dependents. Eligible retirees of the University receive healthcare coverage through a self-insured medical plan, including prescription drugs, available through UNM Health, Presbyterian Health Plan, BCBS of New Mexico, and Express Scripts. Eligible Medicare retirees (for retirees 65 years of age and over) receive healthcare coverage through one of seven fully insured medical/prescription plans: Humana PPO, Aetna PPO ESA, Blue Cross Blue Shield HMO I (Enhanced), Blue Cross Blue Shield HMO II (Standard),, Presbyterian HMO-POS, Presbyterian HMO-POS, and UHC AARP supplemental. Eligible retirees are also offered one of two dental insurance benefit options: Premier High Option and PPO Low Option. Basic life insurance benefits are available to retirees of the University without the requirement to opt in to the VEBA Trust. The authority to establish and amend the benefit provisions rests with the Board of Regents.

Contributions: The contribution requirements of VEBA Plan members and the University are established and may be amended by the Board of Regents. Retiree contributions for medical and dental insurance are required for both retiree and dependent coverage. Retirees are required to pay the full premiums less a subsidy provided by the University. Retirees 65 years of age and over are required to contribute a percentage of the premiums based on their number of VEBA service credit years. Retirees under the age of 65 are required to contribute a percentage of the premiums based on their number of VEBA service credit years and their preretirement annual salary. Benefitseligible employees, who do not opt-out of the VEBA Trust, contribute 0.75% of their salary to the VEBA Trust in

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 13 (CONTINUED)

order to ensure that the health benefits continue into retirement. The University matches the 0.75% contribution made by the employee.

#### **NMSU**

Funding Policy: The University does not use a trust fund to administer the financing and payment of benefits. The retired employees that elect to participate in post-employment benefits are required to make contributions in the form of monthly premiums based on current rates established under the medical and life plans. The University funds the plan on a pay-as-you-go basis. The pay-as-you-go expense is the net expected cost of providing retiree benefits, and includes all expected claims and related expenses and is offset by retiree contributions. The pay-as-you-go expenses for fiscal year 2021 were \$6.5 million, net of retiree contributions.

#### **NMIMT**

Benefits Provided – Retirees are offered \$10,000 of retiree basic life insurance. In addition, the Trust is used to pay premiums for life insurance coverage on eligible participants and to administer the Flexible Benefits Plan (the Flex Plan). The Flex Plan, which is fully funded by employees, provides reimbursement of certain employee health and dependent care expenses. The Trust also holds Employee Assistance Plan (EAP) and Commuter Benefits Holding funds.

Contributions – The Trust is funded by contributions from both the Institute and employees of the Institute. Flex Plan contributions consist of employee-only contributions and are based on amounts elected by the employees up to specified limits, and are withheld from employee pay. All other contributions, including employee and employer contributions, are based on amounts determined by the Trust Committee as necessary to cover the expenses of the Trust. Contributions are funded on a monthly basis.

#### E. Funded Status

*Investments and Fair Value Measurements:* The assets or liabilities fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. Valuation techniques used need to maximize the use of observable inputs and minimize the use of unobservable inputs.

Following is a description of the valuation methodologies used for assets and liabilities measured at fair value. There have been no changes in the methodologies used as of June 30, 2021.

The RHCA invested in a number of investment pools offered by New Mexico State Investment Council (NMSIC). Each pool consists of units of participation of unlimited quantity. The pools are held in NMSIC's name. No unit in the pool has priority or preference over any other unit and represents an equal beneficial interest in the pool. The valuation of the RHCA's units in the investment pool is provided by the NMSIC on a monthly basis and represents the fair market value as of that date. Therefore, RHCA has determined that all the investments are measured at Net Asset Value as a practical expedient (NAV practical expedient).

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 13 (CONTINUED)

The table below summarizes the investments valued at NAV practical expedient and other pertinent liquidity information:

Investments Measured at NAV Practical Expendient	Jur	Fair Value ne 30, 2021	Redemption Frequency	Redemption Notice Period
U.S. Large Cap Index Pool	S	176,755	Daily	5 business days
Non U.S. Emerging Markets Index Pool		111,487	Daily	6 business days
Non U.S. Developed Markets Index Pool		146,223	Daily	5 business days
Private Equity Pool		146,383	4 times per year	3 months
Credit and Structured Finance Pool		145,760	4 times per year	3 months
Real Estate Pool		95,738	4 times per year	3 months
U.S. Small/Mid Cap Active Pool		25,120	Daily	7 business days
Real Asset Pool		43,040	4 times per year	3 months
Core Bond Pool		190,452	Daily	5 business days
	\$	1,080,958		

There are requirements for frequency and timing of actuarial valuations, as well as actuarial methods and assumptions that are acceptable for financial reporting. The Authority obtains actuarial valuations at least biannually and a single actuarial valuation covers all plan members.

**RHCA** Asset Allocations – RHCA's investment allocation policy is periodically reviewed and amended by the Board of Trustees, as needed. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the pension plan.

Further detail of the individual Investment Pools and their management can be obtained from a publicly available financial report that includes financial statements and required supplementary information for the postemployment healthcare plan at RHCA website <a href="https://www.nmrhca.state.nm.us">https://www.nmrhca.state.nm.us</a>.

## ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

## NOTES TO THE FINANCIAL STATEMENTS – NOTE 13 (CONTINUED)

The actuarial methods and assumptions for the Plan at June 30, 2021, were as follows:

Valuation Date June 30, 2020

Actuarial cost method Entry age normal, level of percent of pay,

calculated on individual employee basis

Asset valuation method Market value of assets

Actuarial Assumptions:

Inflation 2.30% for ERB: 2.50% for PERA

Projected payroll increases 3.25% to 13.00% based on years of service, including inflation

Investment rate of return 7.00%, net of OPEB plan investment expense

and margin for adverse deviation including inflation

Discount rate 3.62%

Health care cost trend rate: 8% graded down to 4.5% over 14 years for Non-

Medicare medical plan costs and 7.5% graded down to 4.5% over 12 years for Medicare medical plan costs

# Schedule of Annual Money-Weighted Rate of Return

	Annual Money-				
Year Ended	Weighted Rate				
June 30,	Of Return				
2021	22.59%				

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

## NOTES TO THE FINANCIAL STATEMENTS – NOTE 13 (CONTINUED)

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which the expected future real rates of return (net of investment fees and inflation) are developed for each major asset class. These returns are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adding expected inflation and subtracting expected investment expenses and a risk margin. The target allocation and projected arithmetic real rates of return for each major asset class, after deducting inflation, but before investment expenses, used in the derivation of the long-term expected investment rate of return assumptions. The following schedule summarizes the current investment allocation policy as of June 30, 2021:

Asset Class	Target Allocations
U.S. core fixed income	20%
U.S. equity - large cap	20%
Non U.S emerging markets	15%
Non U.S developed equities	12%
Credit and structured finance	10%
Private equity	10%
Real estate	5%
Absolute return	5%
U.S. equity - small/mid cap	3%
	100%

Inputs to the valuation methodology are unobservable and significant to the fair value measurement. The best estimates for the long-term expected rate of return is summarized as follows:

	Long-Term
Asset Class	Rate of Return
U.S. core fixed income	0.4%
U.S. equity - large cap	6.6%
Non U.S emerging markets	9.2%
Non U.S developed equities	7.3%
Private equity	10.6%
Credit and structured finance	3.1%
Real estate	3.7%
Absolute return	2.5%
U.S. equity - small/mid cap	6.6%

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 13 (CONTINUED)

#### F. Net OPEB Liability

**Net OPEB liability** - The net OPEB liability and the plan's actuarial valuation were calculated by the Authority's independent actuary as of June 30, 2021. The plan's valuation and measurement of the total OPEB liability and related net OPEB liability were performed in accordance with GASB 74 requirements at the request of the Authority.

The discount rate used to measure the total OPEB liability is 3.62% as of June 30, 2021. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made at rates proportional to the actuary determined contribution rates.

For this purpose, employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs for future plan members are not included. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments for current plan members through the fiscal year ending June 30, 2052. Thus, the 7% assumed investment return on Plan assets, which includes the assumed inflation rate of 2.50%, was used to calculate the net OPEB liability through 2052. Beyond 2052, the index rate for 20-year, tax exempt general obligation municipal bonds with an average rating of AA/Aa or higher. Thus 3.62% is the blended discount rate.

The following presents the net OPEB liability, calculated using the discount rate of 3.62%, as well as what the Fund's net OPEB liability would be if it were calculated using a discount rate that is 1-percent lower or 1-percent higher than the current rate (in thousands):

1% Decrease		Curre	nt Discount Rate	1% Increase		
(2.62%)			(3.62%)	(4.62%)		
s	4,134,248	S	3,290,350	S	2,633,890	

The following presents the net OPEB liability calculated using the current healthcare cost trend rates as well as what Fund's net OPEB liability would be if it were calculated using a trend rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate (in thousands):

19	1% Decrease		urrent Trend	1% Increase		
S	2,646,501	s	3,290,350	S	3,808,841	

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 13 (CONTINUED)

The total OPEB liability, net OPEB liability, and certain sensitivity information presented are based on an actuarial valuation performed as of June 30, 2020. The total OPEB liability was rolled forward from the valuation date to the plan year ending June 30, 2021. The component of net OPEB liability as of June 30, 2021, is as follows:

	June 30, 2021			
Total OPEB liability	\$	4,409,849		
Plan fiduciary net position	4	1,119,500		
Net OPEB liability	\$	3,290,350		
Plan fiduciary net position as a percentage of				
the total OPEB liability		25.39%		

#### G. Employer Reporting Net OPEB Liability – RHCA

*Contributions* – As stated earlier in this note, the contribution requirements of RHCA plan members and the State are established in state statute. Statutorily required contributions for the fiscal year ended June 30, 2021, from the State to the RHCA were \$ 23.4 million for governmental activities and \$ 2.9 million for business-type activities.

OPEB Liabilities, OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB - The total RHCA OPEB liability, net OPEB liability, and sensitivity information were based on an annual actuarial valuation performed as of June 30, 2020. Therefore, the employer's portion was established as of the measurement date June 30, 2020. At June 30, 2021, the State reported a liability of \$994.9 million for its proportionate share of the net OPEB liability covering state employees in governmental activities, and \$126.1 million for its proportionate share of the net OPEB liability covering state employees business-type activities. At June 30, 2020, the proportion was 23.69 percent for governmental activities and 3.01 percent for business-type activities. The State's proportion of the net OPEB liability is based on the employer contributing entity's percentage of total employer contributions for the fiscal year ended June 30, 2020.

For the year ended June 30, 2021, the State recognized a reduction to OPEB expense of \$70.1 million in governmental activities and a reduction to OPEB expense of \$9.6 million in business-type activities.

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

# NOTES TO THE FINANCIAL STATEMENTS – NOTE 13 (CONTINUED)

At June 30, 2021, the State reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources (in thousands):

	_	Governr	mental		Business-type				
RHCA		Deferred Outflows of Resources		Deferred Inflows of Resources		Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected and actual experiences	S		S	(176,660)	\$	-	\$	(22,404)	
Changes of assumptions		195,298		(176,680)		24,767		(22,406)	
Net difference between projected and actual earnings on pension plan investments		5,425				688		-	
Changes in proportion and differences between State contributions and proportionate share of contributions		3,643		(8,498)		2,592		(10,590)	
State contributions subsequent to measurement date		23,476		×		2,919			
Totals	\$	227,842	S	(361,837)	\$	30,966	\$	(55,400)	

Contributions made subsequent to the measurement date will reduce the net OPEB liability for the next fiscal year.

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows (in thousands):

Governm	nental		Business-type		
Year ended June 30:			Year ended June 30:		
2021	\$	(86,671)	2021	S	(12,964)
2022	\$	(71,267)	2022	S	(11,010)
2023	\$	(30,118)	2023	S	(5,718)
2024	\$	(331)	2024	S	(1,255)
2025	\$	30,915	2025	S	3,596
Thereafter	\$	-	Thereafter	S	-

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

## NOTES TO THE FINANCIAL STATEMENTS – NOTE 13 (CONTINUED)

Sensitivity of the net OPEB liability to changes in the discount rate and healthcare cost trend rates. The following presents the net State's Proportionate Share of the OPEB liability of the State, as well as what the State's net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (1.86 percent) or 1-percentage-point higher (3.86 percent) than the current discount rate:

		1%		Current Discount		1%
Net OPEB Liability	Decrease (1.86%)		Rate (2.86%)		Increase (3.86%)	
Governmental Activities	\$	1,236,611	\$	994,857	\$	808,006
Business-type Activities	\$	156,825	<u>\$</u>	126,166	2	102,470
Total Primary Government- RHCA	\$	1,393,436	S	1,121,023	\$	910,476

The following presents the net OPEB liability of the State, as well as what the State's net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

Net OPEB Liability	I	1% Decrease		Current Rate		1% Increase
Governmental Activities	\$	816,592	\$	994,857	S	1,130,076
Business-type Activities	\$	103,559	2	126,166	<u>\$</u>	143,314
Total Primary Government- RHCA	\$	920,150	S	1,121,023	S	1,273,390

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 13 (CONTINUED)

# H. Single Employer Plans - OPEB Liabilities, OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

#### **UNM**

The University's net OPEB liability was measured as of July 1, 2020, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of January 1, 2020, but adjusted for a change in the discount rate. The components of the net OPEB liability of the University at June 30, 2021 was as follows:

	2021			
	In thousands			
Total OPEB Liability	\$	133,034		
Plan fiduciary net position	S	43,519		
University's net OPEB liability	\$	89,515		
Plan fiduciary net pension as a percentage of the total OPEB liability		32.71%		

Actuarial assumptions: Actuarial assumptions: The total OPEB liability was determined by an actuarial valuation as of January 1, 2020, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Salary increases	2.0%
Investment rate of return	8.0%, net of OPEB plan investment expense, including inflation
Healthcare cost trend rates	Pre-Medicare: 5.5% initially, reduced by decrements to a rate of 5.0% after nine years Post-Medicare: 5.4% initially, reduced by decrements to a rate of 5.0% after nine years Dental: 4.0%

Mortality rates were based on the PUB-2010 "General" classification headcount-weighted mortality table with fully generational mortality improvement projections from the central year using Scale MP-2018.

Discount rate: The discount rate used to measure the total OPEB liability was 7.09%, which is a blended rate of the University's 8.0% long-term rate of return on assets and the interest rate reported under the 20-Year Municipal Bond Index, which was 2.21% on the last Friday prior to the measurement date of June 30, 2020. A blended discount rate was calculated based on separating the projected future payments between those paid from the VEBA Trust and those paid from general assets. The VEBA Trust assets were projected using the expected employer and employee payroll contributions and the expected long-term rate of return. Payments from the VEBA Trust were assumed to begin when the projected asset amount is fully-funded and all future projected benefit payments will be paid from the VEBA Trust. The VEBA trust is expected to be fully-funded in the year 2032.

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 13 (CONTINUED)

#### Sensitivity of the net OPEB liability to changes in the discount rate:

The following presents the University's net OPEB liability at June 30, 2021, which was measured using the discount rate of 7.09%, as well as what the net OPEB liability would have been if it were calculated using a discount rate that was one percentage point lower (6.09%) or one percentage point higher (8.09%) than the current discount rate.

No.	Year Ended June 30, 2021 (in thousands)						
-	1% Decrease (6.09%)	Current Discount Rate (7.09%)	1% Increase (8.09%)				
Net OPEB liability	106,900	89,515	75,251				

## Sensitivity of the net OPEB liability to changes in the healthcare cost trend rates:

The following presents the University's net OPEB liability at June 30, 2021, which was measured using the current healthcare cost trend rates (Pre-Medicare: 5.5% decreasing to 5%, Post-Medicare: 5.4% decreasing to 5%, Dental: 4%), as well as what the net OPEB liability would have been if it were calculated using healthcare cost trend rates that were one percentage point lower (Pre-Medicare: 4.5% decreasing to 4%, Post-Medicare: 4.4% decreasing to 4%, Dental: 3%) or one percentage point higher (Pre-Medicare: 6.5% decreasing to 6%, Post-Medicare: 6.4% decreasing to 6%, Dental: 5%) than the current healthcare cost trend rates.

## Changes in Net OPEB Liability

Net

	Year End	ded June 30, 2021 (in th	ousands)
	1% Decrease	<b>Current Discount</b>	1% Increase
	(Pre-Medicare: 4.5%	(Pre-Medicare: 5.5%	(Pre-Medicare: 6.5%
	decreasing to 4%, Post-	decreasing to 5%, Post	lecreasing to 6%, Post-
	Medicare: 4.4%	Medicare: 5.4%	Medicare: 6.4%
	decreasing to 4%,	decreasing to 5%,	decreasing to 6%,
	Dental: 3%)	Dental: 4%)	Dental: 5%)
OPEB liability	73,793	89,515	108,832

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

## NOTES TO THE FINANCIAL STATEMENTS – NOTE 13 (CONTINUED)

## OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2021, the University recognized OPEB income of \$2.9 million. At June 30, 2021 the University reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Yea	Year Ended June 30, 2021 (in thousands)					
	Defe	rred Outflows of	De	Deferred Inflows of			
		Resources		Resources			
Differences between expected and actual experience			\$	24,699			
Changes of assumptions	\$	4,949	\$	11,911			
Net difference between projected and actu earnings on OPEB plan investments	al	1,358		0			
Contributions subsequent to the measurement date		5,210		-			
To	otal \$	11,517	\$	36,610			

The \$5.2 million reported as deferred outflows of resources related to OPEB resulting from University contributions subsequent to the measurement date of July 1, 2020 will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows (in thousands):

Year ending June	30:	
2022		(8,375)
2023		(8,366)
2024		(8,112)
2025		(4,792)
2026		(658)
Thereafter		0
Total	\$	(30,303)

## ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS - NOTE 13 (CONTINUED)

#### **NMSU**

The University's annual other postemployment benefit (OPEB) Service/Interest cost (expense) is the portion of the Actuarial Present Value of plan benefits and expenses for active employees which is allocated to a valuation year by the Actuarial Cost Method. The following table shows the components of the University's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the University's net OPEB obligation related for fiscal year 2021:

	Increases (Decreases) in thousands						
		l OPEB	Plan Fiduciary Net Position (b)	I	Net OPEB Liability (a)-(b)		
Total OPEB Liability - Start of Year (July 1, 2020) Changes for the year		165,830		\$	165,830		
Service cost		6,497	9 1 2		6,497		
Interest cost		3,745	1 0 0		3,745		
Differences between expected and actual experience		-					
Changes in assumptions or other inputs		1,339	2		1,339		
Benefit payments		(5,718)	•		(5,718)		
Net change in total OPEB liability		5,863			5,863		
Net OPEB Liability - End of Year (June 30, 2021)	\$	171,693	\$ -	\$	171,693		

Actuarial Methods and Assumptions. Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The Entry Age Normal Actuarial Cost Method was used based on level percentage of projected salary. The OPEB liability is based on an actuarial valuation performed as of June 30, 2021, conducted in accordance with generally accepted actuarial principles.

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 13 (CONTINUED)

The actuarial methods and assumptions used to determine the total OPEB liability included in the measurement are as follows:

Valuation Date June 30, 2020

Measurement Date June 30, 2021

Discount Rate 2.16% per annum

Source: Bond Buyer 20-Bond GO Index

Salary Increase Rate 2.5% per annum Inflation Rate 3.0% per annum

Medicare Eligibility All current and future retirees are assumed to be

eligible for Medicare at age 65

care cost trend on a select and ultimate basis.

Medical and prescription benefits on a select basis at 5.5% for retirees 65 years of age and under and 4.5% for retirees over 65 years of age and on an ultimate basis at 4.5%. The select trend rates are reduced .5% each year until reaching the ultimate

trend.

Per Capita Health Claim Cost Expected pre Medicare retiree claim costs were

developed using 24 months of historical claim experience through March 2020. The annual age 60 claim costs for retirees and their spouses is \$7,418. The age 70 costs for retirees is \$3,334.

Mortality Rate PUB-2010 mortality table with generational scale

MP-2019.

*Discount Rate.* A single discount rate of 2.16% was used to measure the total OPEB liability as of June 30, 2021.

Other Information. The discount rate was updated from the prior valuation. The mortality assumption was updated from RP-2014 mortality table with generational scale MP-2018 to PUB-2010 mortality table with generational scale MP-2019 to reflect the Society of Actuaries' recent mortality study. Experience/Assumptions gains and losses are amortized over a closed period of 3.8 years starting on July 1, 2019, equal to the average remaining service of active and inactive plan members (who have no future service). The Plan participation rates were updated to reflect the participation trend. Currently, the plans are considered to be unfunded as there are no assets and retiree benefits are expected to be paid annually on a cash basis.

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS - NOTE 13 (CONTINUED)

*Health Care Trend Sensitivity Analysis.* The following schedules measure the Net OPEB Liability if the health care cost trend rate used was 1% higher than the assumed health care cost trend rate and 1% lower than the assumed health care cost trend rate for June 30, 2021.

Ye	ear Ended	June 3	0, 2021 (in t	hous	ands)	
1%	Decrease	Curi	rent Trend	1%	Increase	
\$	147,344	\$	171,693	\$	203,086	
	and the same	1% Decrease		1% Decrease Current Trend	Year Ended June 30, 2021 (in thous 1% Decrease       Current Trend     1%       \$ 147,344     \$ 171,693	

**Discount Rate Sensitivity Analysis.** The following tables show the sensitivity of the OPEB liability to changes in the discount rate as of fiscal year end 2021. In particular, the table presents the University's OPEB liability under the current single rate assumption, as if it were calculated using a discount rate one percentage point lower, (1.16%) or one percentage point higher, (3.16%) than the single discount rate for June 30, 2021.

	Year Ended June 30, 2021 (in thousands)  1% Decrease Current Discount 1% Increase										
			Curre	nt Discount	1%	6 Increase					
	(	1.16%)	Rat	e (2.16%)	(	3.16%)					
New Mexico State University's net OPEB liability	\$	202,222	\$	171,693	\$	147,725					

For the year ended June 30, 2021, the University recognized an OPEB expense of \$14.8 million. At June 30, 2021, the University reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

(Amounts in thousands) 2021

	Deferred Outflows Deferred Inflows								
	of R	esources	of Resources						
Differences between expected and actual experience			\$	6,464					
Changes of assumptions	\$	17,290	S	1,257					
Total	\$	17,290	\$	7,721					

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

(Amounts in thousands)
4,512
4,468
586
9,568

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 13 (CONTINUED)

#### **NMIMT**

The Institute's net OPEB liability was measured as of July 1, 2020, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of January 1, 2021.

The components of the Institute's net OPEB liability at June 30, were as follows:

Components of the Institute's net OPEB liability	(Amounts in thousands) June 30, 2021
Total OPEB Liability	41,323
Plan Fiduciary Net Position	4,328
The Institute's net OPEB liability	36,995
Plan fiduciary net position as a percentage of total OPEB liability	10%

Actuarial Methods and Assumptions. Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point.

The total OPEB liability was determined by an actuarial valuation as of January 1, 2021, using the following actuarial assumptions, applied to all prior periods included in the measurement, unless otherwise specified:

Salary increases	3.0%
Investment rate of return	6.0%
Healthcare cost trend rates	Medical Pre-Medicare: 5.75% initially, reduced by decrements to a
	rate of 5.0% after seven years
	Medical Post-Medicare: 5% consistent for next seven years
	Pharmacy: 7% initially, reduced by decrement to a rate of 5%
	after eight years
	Dental and Vision: 3.0%

Mortality rate were based on the RP-2006 "General" classification headcount-weighted mortality table with fully generational mortality improvement projections from the central year using Scale MP-2019.

Discount Rate. The discount rate used to measure the total OPEB liability was 3.16%, which is a blended rate of the Institute's 6.0% long-term rate of return on assets and the interest rate reported under the 20-Year Municipal Bond Index, which was 2.21% on the last Friday prior to the measurement date of June 30, 2020. A blended discount rate was calculated based on separating the projected future payments between those paid from the Trust and those paid from general assets. The Trust assets were projected using the expected long-term rate of return. Payments from the Trust were assumed to begin when the projected assets value is fully-funded and all future projected benefit payments will be paid from the Trust.

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 13 (CONTINUED)

Sensitivity of the Net OPEB Liability to Changes in the Discount Rate. The following presents the Institute's net OPEB liability at June 30, 2021, which was measured using the discount rate of 3.16% percent, as well as what the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.16 percent) or 1-percentage-point higher (4.16 percent) than the current rate:

		Year End	()			
		1% Decrease (2.16%)		Current Discount Rate (3.16%)		1% Increase (4.16%)
Net OPEB liability	5	45,344	S	36,995	s	30,480

Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates. The following presents the Institute's net OPEB liability at June 30, 2021, which was measured using the current healthcare cost trend rate of (Pre-Medicare: 5.75% decreasing to 5%, Post-Medicare: 5%, Pharmacy: 7% decreasing to 5%, and Dental and Vision: 3%), as well as what the net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower (Pre-Medicare: 4.75% decreasing to 4%, Post-Medicare: 4%, Pharmacy: 6% decreasing to 4%, and Dental and Vision: 2%) or 1- percentage-point higher (Pre-Medicare: 6.75% decreasing to 6%, Post-Medicare: 6%, Pharmacy: 8% decreasing to 6%, and Dental and Vision: 4%) than the current rate:

		Year Ende	ed June 3	0, 2021 (in thous	ands)				
	1% Decre	ease	Curr	ent Discount	1%	Increase			
	(Pre-Medicare	: 4.75%	(Pre-M	edicare: 5.75%	(Pre-Me	dicare: 6.75%			
	decreasing to 4	%, Post-	decreasi	ing to 5%, Post-	lecreasi	ng to 6%, Post-			
	Medicare:	4%	Me	dicare: 5%	Medicare: 6%				
	6%	Pha	rmacy: 7%	Pha	macy: 8%				
	decreasing t	0 4%,	decre	asing to 5%,	decre	asing to 6%,			
	Dental & Visi	on: 2%)	Dental	& Vision: 3%)	Dental d	& Vision: 4%)			
Net OPEB liability	S	29,551	S	36,995	S	46,896			

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 13 (CONTINUED)

*OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB.* For the year ended June 30, 2021, the Institute recognized OPEB expenses of \$5.9 million. At June 30, 2021, the Institute reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

Amounts in thousands

	2021									
	Deferred Outflow Deferred Infl									
Difference between actual and expected experience Net difference between projected and actual earnings on OPEB plan investment Changes of assumptions Institute contribution subsequent to the measurement date	of Res	of Re	esources							
Difference between actual and expected										
experience	S	- ÷	S	4,500						
Net difference between projected and actual										
earnings on OPEB plan investment		217								
Changes of assumptions		4,757		1.00						
Institute contribution subsequent to the										
measurement date		689		3.0						
Total	\$	5,663	\$	4,500						

The \$.689 million reported as deferred outflows of resources related to OPEB resulting from Institute contributions subsequent to the measurement date of July 1, 2020 will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows (in Thousands):

Year ending June 30:			
2022			(107)
2023			(102)
2024			(114)
2025			(135)
2026			(169)
Thereafter			1,100
	Total	S	474

## ANNUAL COMPREHENSIVE FINANCIAL REPORT For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS - NOTE 14 and NOTE 15

#### NOTE 14. Deferred Compensation Plan

The State of New Mexico offers state, local government, and school district employees a deferred compensation plan (Deferred Plan) under Chapters 10-7A-1 to 10-7A-12, NMSA 1978, the "Deferred Compensation Act," in accordance with Internal Revenue Code Section 457. The Deferred Plan permits employees to defer a portion of their income until future years. Deferred compensation is not available until termination, retirement, death, or unforeseeable emergency.

PERA is the trustee of the Deferred Plan; however, the Deferred Plan uses a third party administrator, acting under contract with PERA. All costs of administration and funding are borne by the Deferred Plan participants. The Administrator has authority to control and manage the operation of the Deferred Plan. The Administrator is delegated any and all powers as may be necessary or advisable to discharge its duties under the Deferred Plan, and has certain discretionary authority to decide all matters under the Deferred Plan. As Deferred Plan trustee, PERA's primary responsibility is to select investment options that are safe and provide a reasonable rate of return and to ensure that all investments, amounts, property, and rights under the executed Deferred Plan-Trust are held for the exclusive benefit of Deferred Plan participants and their beneficiaries, as defined in the Deferred Plan. The assets of the Deferred Plan are not assets of the State, but are held in trust for the exclusive benefit of Deferred Plan participants and their beneficiaries. The State has no liability for losses under the Deferred Plan but does have the duty of due care that would be required of a fiduciary agent.

The Deferred Plan issues a publicly available stand-alone financial report which can be obtained by writing to the Public Employees Retirement Association of New Mexico, 33 Plaza la Prensa, Santa Fe, NM 87507. This report is also available online at: http://www.nmpera.org/deferred-compensation.

#### NOTE 15. Arbitrage on Tax-Exempt Bonds

Arbitrage is the excess interest earned by a state or local government on proceeds from the sale of its bonds over interest paid to bondholders. The Tax Reform Act of 1986 TRA required rebate of such arbitrage to the U.S. Treasury Department on governmental bonds issued after August31, 1986, and on private activity bonds issued after December 31, 1984, when the proceeds were held for six months or longer. These rebates must be calculated annually and paid at the end of every fifth year until the bonds are retired.

The Revenue Reconciliation Act of 1989 amended the six-month rule. For bonds issued after December 19, 1989, the rebate requirement does not apply if, both, all of the gross proceeds of the issue, other than the reserve fund, are spent within the six-month period following the date of issue, and the rebate requirement is satisfied for the reserve fund after the six-month period. The term gross proceeds for purposes of the rule includes both the sale proceeds received from the bonds purchaser on the issue date and investment earnings on such proceeds during the six month period. Gross proceeds deposited in a reserve fund or bona fide debt service fund, however, are not subject to the expenditure requirement.

The Office of the State Treasurer compiles this information and files all required reports in compliance with regulations issued by the United States Internal Revenue Service.

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS - NOTE 16

										Edu	catio	nal Institut	ions																			
	State Fair Commission																,	Miners' Colfax Medical Center		ew Mexico State Juiversity		stern New Mexico Iniversity	H	ew Mexico lighlands iniversity	In M	w Mexico stitute of ining and echnology	N	w Mexico Military nstitute	Ne	Vestern w Mexico niversity		iversity of w Mexico
Condensed Statement of Net Position:																																
Current Assets	S	2,928	S	14,391	S	174,838	5	76,865	5	16,662	S	74,049	S	43,921	S	36,860	5	1,500,522														
Other Assets				1,002		191,435		28,797		12,506		93,424		64,470		2,506		618,140														
Capital Assets, Net	_	39,237	_	21,830	_	483,400	_	185,161	_	95,094	_	156,548	_	78,554	_	61,580		1,373,471														
Total Assets	_	42,165	_	37,223	_	849,673	_	290,823	_	124,262	_	324,021	_	186,945	_	100,946	_	3,492,133														
Deferred Outflows of Resources		1,660		11,343		600,614		114,312		69,285		128,181		44,969		55,407		1,511,276														
Current Liabilities		1,360		4,802		67,524		20,571		8,373		14,051		6,495		3,803		639,479														
Long-term Liabilities	_	7,163	_	54,943	_	1,564,487	_	306,726	_	180,495	_	327,955	_	119,407	_	147,919		3,843,879														
Total Liabilities	_	8,523	_	59,745	_	1,632,011	_	327,297		188,868	_	342,006		125,902	_	151,722	_	4,483,358														
Deferred Inflows of Resources		3,477		4,494		34,563		23,593		14,032		7,805		7,267		10,122		103,859														
Net Investment in Capital Assets		39,237		14,648		371,207		143,093		73,509		138,327		64,727		45,414		824,047														
Restricted		1,053		1,986		87,135		23,408		22,313		57,608		55,547		16,920		266,820														
Unrestricted		(8,465)	_	(32,307)	_	(674,629)	_	(112,256)		(105,175)	_	(93,544)	_	(21,529)	_	(67,825)	_	(674,675)														
Total Net Position	s	31,825	S	(15,673)	s	(216,287)	s	54,245	S	(9,353)	s	102,391	S	98,745	S	(5,491)	S	416,192														
Condensed Statement of Activities:																																
Operating Revenues:																																
Charges for Services	S	390	S	17,859	5	19,559	S	1,991	5	2,167	S	3,525	S	3,987	S	3,031	S	90,800														
Net Student Tuition and Fees		-		-		69,353		18,846		15,228		7,350		2,418		11,677		129,629														
Loan and Other Income																-																
State, Local, Private Grants/Contracts		1.4		-				-		-				-		-		3.0														
Patient Income						-												1,592,976														
Federal Funds				6,239		91,596		9,925		10,791		36,120		1,784		6,379		310,304														
Other Operating Revenues				15		27,800		8,542		2,741		23,174		1,570		2,905		176,607														

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 16 (CONTINUED)

										Edu	icatio	onal Institut	ions					
	State Fair Commission				New Mexico State University		Eastern New Mexico University		New Mexico Highlands University		New Mexico Institute of Mining and Technology		New Mexico Military Institute		Western New Mexico University		Universit of New Mexico	
Condensed Statement of Activities (Continued)																		
Operating Expenses:			14														100	
Operating Expenses	_	66	S	238	S	588,286	S	110,262	S	38,766	S	55,623	S	33,232	S	29,880	S	2,310,082
Depreciation Expense		247		2,165		34,201		9,196		5,026		10,856		2,976		3,970		106,581
General and Administrative	6,3	378	_	30,490		196,701	_	40,815	_	51,830	_	130,213	_	21,010	_	37,742	_	975,002
Total Operating Expenses	8,6	591		32,893	_	819,188	_	160,273		95,622		196,692	_	57,218		71,592		3,391,665
Operating Income (Loss)	(8,3	301)		(8,795)		(610,880)		(120,969)		(64,695)	Ξ	(126,523)	_	(47,459)	_	(47,600)	(	(1,091,349)
Nonoperating Revenue (Expense) Government Grants and																		
Contracts		-				63,003		25,214		-		~		-		4,021		258,951
Net Investment Income				34		12,081		6,019		2,813		(14)		14,112		111		78,945
Other Revenue		2		9,101		23,537		-		(49)		9,379		188		-		(19,116)
Interest Expense						(4,084)		(1,032)		(1,076)				(473)				(17,192)
Private Grants And Gifts						8,235		41.50				1,987				-		40,577
Gain (Loss) On Sale Of Capital Assets			_			(71)	_			-			_		_	472	_	(423)
Total Nonoperating Income																		
(Expense)		2		9,135	_	102,701		30,201	_	1,688		11,352	_	13,827	_	4,604		341,742
Capital Contributions				- 4		11,017		502		1.2		17,318		443		969		3
Net Transfers	5,5	955		7,561		242,580		55,308		38,093		44,701		32,102		27,191		312,774
Special Item - Loss on Discontinuance of Oparations						6				- 1				4				(7,482)
Change in Net Position	(2,3	344)		7,901		(254,582)		(34,958)		(24,914)		(53,152)		(1,087)		(14,836)		(444,312)
Net Position, Beginning, restated	34,1	169		(23,574)		38,295	_	89,203	_	15,561	_	155,543	_	99,832	_	9,345	_	860,504
Net Position, Ending	\$ 31,5	325	S	(15,673)	S	(216,287)	s	54,245	S	(9,353)	S	102,391	S	98,745	S	(5,491)	S	416,192

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 16 (CONTINUED)

										Edu	catio	nal Institut	ions					
		tate Fair nmission		Miners' Colfax Medical Center	New Mexico State University			astern New Mexico University	I	ew Mexico Highlands University	In M	ew Mexico istitute of lining and echnology		ew Mexico Military Institute	Ne	Western ew Mexico niversity		niversity of New Mexico
Condensed Statement of Cash Flows:																		
Net Cash Provided (Used) by:	2.	C. diam		Nation .		22.22.2		# Whell	72	aug days		and the same		12.42.00		0.700		
Operating Activities	S	(5,688)	S	(7,853)	S	(284,847)	S	(64,050)	S	(35,603)	S	(51,956)	5	(26,689)	S	(24,632)	S	(212,009)
Noncapital Financing Activities		4,200		8,274		317,668		85,594		35,646		52,968		32,151		27,787		586,809
Capital and Related Financing																		
Activities		-		(2,258)		(11,927)		(10,222)		(4,572)		(14,321)		(6,499)		2,494		(196,457)
Investing Activities	_		_	34	_	(9,524)	_	(9,648)	_	887	_	1,910	_	(384)	_	(2,699)	_	14,840
Cash and Cash Equivalents at																		
Beginning of Year	_	927	_	11,920	_	179,899	_	68,588	_	14,437	_	65,598	_	32,924	_	16,038	_	598,148
Cash and Cash Equivalents at																		
End of Year	S	(561)	S	10,117	S	191,269	S	70,262	S	10,795	S	54,199	S	31,503	S	18,988	S	791,331

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 17 and NOTE 18

#### NOTE 17. State General Fund Investment Pool

The Financial Control Division (FCD), within the Department of Finance and Administration (DFA), in collaboration with the New Mexico State Treasurer's Office (STO), implemented a comprehensive reconciliation model that compared aggregated agency claims on the State General Fund Investment Pool (SGFIP) to the associated resources held by STO. There have been many reviews of the process and each review has deemed it to be adequate and in compliance with established procedures. For fiscal year 2021, the following assertions are provided:

- 1) Resources held in the pool are equivalent to the corresponding business unit claims on those resources.
- 2) All claims, as recorded in SHARE, shall be honored at face value.

For cash management and investment purposes, funds of various state agencies are deposited in the SGFIP, which is managed by STO. The SGFIP is reported as a fiduciary fund in the financial statements of STO. Claims on the SGFIP are reported as assets by the various agencies investing in the SGFIP. By statute, the DFA is responsible for reconciling the SGFIP balances. As of June 30, 2021, the Component Appropriations Funds report an aggregate investment of \$427.3 million in the SGFIP.

#### **NOTE 18. Tax Abatements:**

In fiscal year 2017, the State adopted *Statement No. 77 of the Government Accounting Standards Board*, *entitled*, *Tax Abatement Disclosures*. Statement No. 77 requires the governments that enter into tax abatement agreements to disclose the following information about the agreements:

- Brief descriptive information, such as the tax being abated, the authority under which tax abatements are provided, eligibility criteria, the mechanism by which taxes are abated, provisions for recapturing abated taxes, and the types of commitments made by tax abatement recipients.
- The gross dollar amount of taxes abated during the period.
- Commitments made by a government, other than to abate taxes, as part of a tax abatement agreement.

Governments should also recognize those disclosures by major tax abatement programs and may disclose information for individual tax abatement agreements within those programs.

Tax abatement agreements of other governments should be organized by the government that entered into the tax abatement agreement and the specific tax being abated. Governments may disclose information for individual tax abatement agreements of other governments within the specific tax being abated. For those tax abatement agreements, a reporting government should disclose:

- The names of the governments that entered into the agreements.
- The specific taxes being abated.
- The gross dollar amount of taxes abated during the period.

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 18 (CONTINUED) and NOTE 19

The State has provided the following disclosure of tax abatements affecting the State of New Mexico. Tax receipts processed by the Department of Taxation and Revenue are recognized as revenue in various departments of the State. Abatements affecting local governments are disclosed in the financial statements of each local governmental entity, and can be obtained from the accounting department of each local government.

As allowed by state statute, the various local governments in the State participate in various Industrial Revenue Bond Programs/Industrial Development Projects (IRBs/IDPs) which result in reduced revenues for all participating governments. Various local governments have identified the State of New Mexico as a governmental entity which has been impacted by reduced revenues. The specific amount of loss revenues of the State as a result of these various programs has not been determined; however, it is deemed to be insignificant to the State of New Mexico as a whole.

#### New Mexico Hospital Equipment Loan Council

At June 30, 2021, there were three bond issues, for a total of \$ 71.6 million, outstanding for which the financed property was exempt from property tax based on the Hospital Equipment Loan Act. The amount of the abatement is determined by the assessed value of the property and the locale where the property is located.

#### **NOTE 19.** Commitments

#### A. Construction Commitments

The State has active construction projects as of June 30, 2021. The projects include highway construction, university infrastructure, and facilities construction and renovation. At year-end, the State's commitments for construction were \$403.5 million for governmental activities and \$142.9 million for business-type activities.

#### B. Loan Commitments

New Mexico Environment Department

The New Mexico Environment Department had loan commitments at June 30, 2021 of the following:

Wastewater Loan Construction Fund – the agency has executed binding commitments to disburse \$15.5 million for future loans.

Rural Infrastructure Loan Fund – the agency has executed binding commitments to disburse \$794.0 thousand for loans and grants.

New Mexico Energy, Mineral, and Natural Resources Department

Carlsbad Brine Well remediation estimated cost for project completion is \$71 million.

#### C. Capital Commitments

State of New Mexico Investment Council

The State of New Mexico Investment Council has commitments for capital contributions to various private equity partnerships and real estate/real asset investments. As of June 30, 2021, unfunded commitments to private equity partnerships were approximately \$1.72 billion, and unfunded commitments to real estate and real asset investments

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 19 (CONTINUED) and NOTE 20

were approximately \$2.11 billion. Unfunded commitments to the Credit and Structured Finance Pool were \$1.0 billion. Subsequent to June 30, 2021, the Council approved an additional \$385 million of commitments to private equity, real estate, and real assets partnerships.

#### **NOTE 20. Contingencies**

#### A. Contingent Liabilities

#### Public Education Department

The State did not meet its required level of financial support for the Special Education Cluster of programs for fiscal years 2011 and 2012. As a result, the Department may have a one-time reduction of future federal funding. Management's estimate of the potential one-time reduction in federal funding ranges from \$0 to \$63.49 million.

#### Office of the State Engineer

The Office of the State Engineer is a party in an appeal from the State Engineer's denial of an application for a new appropriation of groundwater. In this appeal, the district court ruled in December 2019 that the Agency is jointly and severally liable, along with one other party, for nearly \$400 thousand of the litigation costs of another party. The Agency timely filed a notice of appeal of the District court's ruling to the New Mexico Court of Appeals in June 2021. The Risk Management Division of the State of New Mexico has indicated that it will be unable to extend coverage to the Agency in regard to this claim.

#### New Mexico Mortgage Finance Authority

The New Mexico Mortgage Finance Authority (NMMFA) entered into a risk-sharing agreement with the U.S. Department of Housing and Urban Development (HUD) under Section 542(c) of the Housing and Community Development Act of 1992, whereby HUD and the NMMFA provide credit enhancements for third party multifamily housing project loans. HUD has assumed 90% of the risk and the NMMFA guarantees the remaining 10% risk of loss in the event of default on specific loans. As of September 30, 2021 and 2020, NMMFA is committed to assume a risk of approximately \$4.7 million and \$6.5 million for the 36 and 38 loans closed, respectively. These loans are considered in the NMMFA's assessment for the allowance for mortgage loan losses. As of September 30, 2021, of the 38 loans closed, 4 of the loans are not included in the Authority's financial statements because they are 100% participations with Fannie Mae. Of the \$4.5 million risk assumed as of September 30, 2020, the Authority's assumed risk approximated \$209 thousand for these off balance sheet loans. The end dates for the guarantees range from 2027-2058. In situations where the Authority is called upon to honor its guarantee, the Authority will take possession of and sell the loan collateral. HUD and the NMMFA will make up any shortfall resulting from the sale of the collateral on a 90%/10% pro rata basis.

The NMMFA also entered into a risk-sharing agreement with the U.S. Department of Agriculture under Section 538 Rural Rental Housing Guaranteed Loan Program. The Rural Housing Service (RHS), Department of Agriculture (USDA) provides credit enhancements to encourage private and public lenders to make new loans for affordable rental properties that meet program standards. The USDA has assumed 90% of the risk in the one loan closed and funded by the Authority as of September 30, 2021. The NMMFA assumes 10% of the risk of loss and as of September 30, 2021 and 2020, is committed to assume risk of \$106 thousand and \$108 thousand respectively for the one loan closed, respectively.

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 20 (CONTINUED)

#### **B.** Other Matters

#### Federal Funds

The State received funding from federal sources for specific purposes. The funds are subject to audit, which may result in expenses that are disallowed, or other noncompliance findings under the terms of the funding source's guidelines. The State believes that such disallowances or other noncompliance findings, if any, would not be material to the State's financial position.

#### Taxation and Revenue Department

There is pending or threatened litigation in the form of various protests and lawsuits by taxpayers or other parties claiming abatements, refunds and the recovery of unclaimed property arising from various tax programs administered by the Taxation and Revenue Department. The total dollar amount representing the claims in protest or pending in state courts is \$567.7 million.

Taxation and Revenue Department (TRD) is also subject to legal proceedings involving local public bodies related to Gross Receipts Tax distributions (GRT). The plaintiffs assert that distributions have been improperly reduced. TRD is currently reviewing the details and gathering additional information. The litigation was settled for \$50 million. This settlement will be paid out of TRD's current tax collections, which will reduce the distribution sent to the State General Fund in fiscal year 2022.

#### New Mexico State University

During the 2021 New Mexico Legislative Session, New Mexico State University Carlsbad was approved to be made into an independent community college known as Southeast New Mexico College. As part of this legislation, all functions, personnel, appropriations, assets and liabilities will be transferred to the new College on April 10, 2022. The effective date of the legislation was July 1, 2021.

#### Northern New Mexico College

During fiscal year 2021, the Northern New Mexico College accrued an accounts payable in the amount of \$500 thousand related to a litigation settlement, which is expected to be paid in January 2022.

#### Miner's Colfax Medical Center

Subsequent to year-end, the Medical Center entered into a contract with an unrelated party for a new electronic medical record system. The contract is for ten years with a total cost of approximately \$6.8 million, which includes implementation fees, monthly service fees, and support fees. The Medical Center will be billed monthly for these costs. On November 23, 2021, the Medical Center received a distribution of \$737.2 thousand from the American Rescue Plan Rural Funding, which is administered by the U.S. Department of Health and Human Services. The American Rescue Plan Rural payments have terms and conditions that the Medical Center is required to follow, and these funds are subject to audit. Included in the American Rescue Plan Rural Funding terms and conditions is a potential for repayment of these funds if they are not fully used in line with the terms and conditions.

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 21

#### NOTE 21. Subsequent Events

#### A. Bond Issues

New Mexico Mortgage Finance Authority

On October 26, 2021, the Authority issued the Series 2021 JLG Central Apartments Projects multifamily housing revenue tax-exempt bonds in the amount of \$11 million. The proceeds will be used to fund a loan to assist in the acquisition, rehabilitation, and equipping of six multifamily rental housing facilities located in the state of New Mexico.

On November 18, 2021, the Authority issued \$99.99 million (2021 Series D) of Single Family Mortgage Program Class I Bonds under the 2005 General Indenture. The 2021 Series D Bonds will be used to finance certain qualifying mortgage loans under the Single Family Mortgage Program. A portion of the 2021 Series D Bonds was sold at a premium generating \$3.7 million, which will be used to purchase 2021 Series D Certificates, to fund 2021 Series D Participation Loans and to fund a portion of bond expenses.

On February 23, 2022, the Authority issued \$100 million (2022 Series A) of Single Family Mortgage Program Class I Bonds and \$33.5 million (2022 Series B) of MBS Pass-through Program Bonds under the 2005 General Indenture. The 2022 Series A Bonds will be used to finance certain qualifying mortgage loans under the Single Family Mortgage Program. The 2022 Series B Bonds combined with funds in the trust estates, will be used to fully refund the Single Family Mortgage Program Bonds 2012 Series A, 2012 Series B, and the 2011A/2015 Series C NIBP Bonds. A portion of the 2022 Series A Bonds was sold at a premium generating \$3.1 million, which will be used to purchase 2022 Series A Certificates, to fund 2022 Series A Participation Loans and to fund a portion of bond expenses.

New Mexico Finance Authority

Summer of 2021, Finance Authority issued \$43 million in bonds.

January 2022, Finance Authority drew \$32 million from a line of credit in anticipation of repaying it with a \$65 million bond being issued in April 2022.

New Mexico Department of Finance and Administration

During FY 2022, the State Board of Finance authorized and sold Severance Tax Notes 2021SC and 2021SD. The sale of the notes resulted in funding of \$285.4 million for future capital projects.

New Mexico Department of Transportation

#### Series 2021A Revenue Bonds Issued August 2021

The Department issued \$234.6 million NMFA State Transportation Revenue Bonds (Subordinate Lien) Series 2021A in August 2021. The gross proceeds to the Department were \$303.9 million including an original issuance premium of \$69.3 million. The cost of issuance, including the underwriters' discount, was \$1.5 million.

The Bonds are payable solely from and secured by federal funds not otherwise obligated that are paid into the State Road Fund, proceeds of the collection of taxes and fees that are required to be paid into the State Road Fund and not otherwise pledged exclusively to the payment of outstanding bonds and debentures, and taxes and fees required

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS – NOTE 21 (CONTINUED)

by law to be paid into the Highway Infrastructure Fund. The Bonds were engaged in through the NMFA at the direction of the State Transportation Commission of the State of New Mexico to provide funds for the purpose of financing projects administered by the New Mexico Department of Transportation. Proceeds from the sale of the Series 2021A 5Bonds will be used for the purposes of (i) financing the costs of State Transportation Projects consisting of the 2021A Projects, and (ii) paying the costs of issuance of the Series 2021A Bonds. The 2021A Projects' includes the acquisition of rights of way, planning, design, and construction of those State Transportation Projects for which general fund appropriations were made pursuant to New Mexico Laws of 2020 (1st Special Session), Chapter 3, Section 8, and New Mexico Laws 2021, Chapter 43, Section 5. Principal of the Bonds is payable on June 15 through the year 2030. Interest, with a rate of 5.00% per annum, is payable semi-annually on June 15 and December 15 through the year 2030.

#### **B.** Other Events

#### State of New Mexico

The COVID-19 pandemic continued to impact the state in fiscal year 2021. Measures taken by the State of New Mexico have helped to contain the virus and minimize the impact on the economy and the State General Fund. Without being able to predict the future course of the virus or the state's response, it is almost impossible to determine what impact this may have on future revenues and the economy.

The Laws of 2020, 1st Special Session, Chapter 5, Section 14 appropriated \$750 million dollars from the federal Coronavirus Aid, Relief and Economic Security relief fund allocation to the State General Fund for statewide COVID relief efforts. The Laws of 2021, Chapter 137, Section 5, Item 33 extended the expiration date of this appropriation to December 31, 2021. As of June 30, 2021, \$667 million of these funds have been transferred to state agencies for expenditure pursuant to guidance provided by the state legislature and federal government.

#### Taxation and Revenue Department

Refund claims estimated at \$24.0 million are expected to be paid due to a decision from the Court of Appeals that sales of medical cannabis prior to June 29, 2021 are eligible for a gross receipts tax deduction for prescription drugs.

The Department prevailed at the Administrative Hearings Office on a protest involving whether the most recent version of the high wage jobs tax credit statute applies to certain credit claims in the amount of \$18.3 million. Pending appeal, this decision will prevent those refund claims from being paid.

There is a protest backlog which could be reduced by \$84.4 million resulting from a favorable Court of Appeals decision regarding the gross receipts tax deduction for chemicals and reagents.

#### EXPO New Mexico

Senate Joint Resolution 10 during January 2022 legislative session - Requires the agency to reclassify \$572.8 thousand to a liability account since the Down's lease agreement was amended per the legislature. Also, EXPO received an IRS assessment totaling \$383.4 thousand. The IRS filed a lien on Expo's property pertaining to \$110.4 thousand of the total amount. This entire assessment amount is being disputed and in process of being resolved.

## ANNUAL COMPREHENSIVE FINANCIAL REPORT For the Year Ended June 30, 2021

#### NOTES TO THE FINANCIAL STATEMENTS - NOTE 21 (CONTINUED)

General Service Division

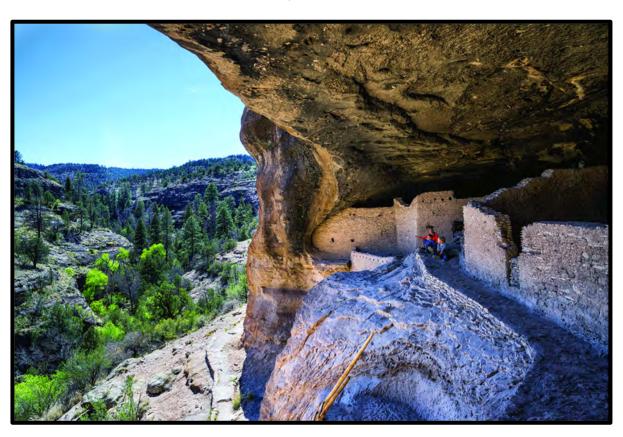
Risk Management Division (RMD) manages the State Unemployment Compensation Reserve (Fund 35300, non-reverting, Section 15-7-2 NMSA 1978) and Local Public Body (LPB) Unemployment Compensation (Fund 35400, non-reverting, Section 15-7-2 NMSA 1978) for the administration of all contributions collected and payments made to beneficiaries pursuant to the Unemployment Compensation Law and compensation benefits paid to public employees of local public bodies of the State of New Mexico who have agreed to participate in the fund activity. RMD paid first quarter and second quarter of FY2022, per Department of Workforce Solutions (DWS) invoices. The Department of Workforce Solutions is having difficulty programming their system to apply the payments in Q1 according to the requirements under the American Rescue Plan Act (ARPA), the federal government has issued a 75% relief on benefit charges this quarter. The State of New Mexico has discontinued its relief, reflecting a remaining balance of 25% of benefit charges due. There may be additional adjustments reflected on invoice for charges prior to 9-5- unemployment rate has triggered the state onto an extended benefit period. The State is responsible for 100% payment on any extended benefits charged in Q1.

This page intentionally left blank.

STATE OF NEW MEXICO ANNUAL COMPREHENSIVE FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2021

# FINANCIAL SECTION

## REQUIRED SUPPLEMENTARY INFORMATION



## REQUIRED SUPPLEMENTARY INFORMATION BUDGETARY COMPARISON SCHEDULE

GENERAL FUND

For the Year Ended June 30, 2021

_		y Amounts	Actual Amounts Budgetary	Variance With Final
-	Original	Final	Basis	Budget
REVENUES AND OTHER FINANCING SOURCES				
	\$ 716,018	\$ 734,484	\$ 711,984	\$ (22,500)
Federal Revenue	7,246,656	9,955,652	9,484,208	(471,444)
Investment Income	14,218	14,218	185,168	170,950
Rentals and Royalties	23,955	23,955	1,252,845	1,228,890
Charges for Services	169,490	173,941	175,057	1,116
Licenses, Fees, and Permits	151,064	152,912	301,303	148,391
Assessments	13,808	13,848	42,387	28,539
Miscellaneous and Other	244,737	328,073	161,922	(166,151)
Operating Transfers In	7,380,993	7,437,302	66,884	(7,370,418)
Total Revenues and Other Financing Sources	15,960,939	18,834,385	12,381,758	(6,452,627)
Fund Balance Budgeted	170,959	460,286		
Total	16,131,898	19,294,671	:	
EXPENDITURES AND OTHER FINANCING USES				
Culture, Recreation, and Natural Resources  Museums and Monuments	27.343	28,778	24,955	3,823
Preservation	3,337	20,770 3,685	24,555 3,149	3,823 536
Library Services	5,496	5,607	5,143 5,475	132
Program Support	4,436	4,081	3,944	137
Water Resource Allocation	16,945	17,218	14,077	3,141
Interstate Stream Compact Compliance and	10,343	11,210	14,077	3,141
Water Development	21,006	26,856	11,230	15,626
Litigation and Adjudication	10,819	10,819	6,034	4,785
Program Support	5,076	5,076	4,313	763
Commissioner of Public Lands	19,644	20,819	12,935	7,884
Livestock inspection	6,521	7,192	6,743	449
Youth Conservation Corps	4,266	4,331	2,373	1,958
Office of the Natural Resources Trustee	2,503	2,551	523	2,028
Sport Hunting and Fishing	9,841	9,841	9,320	521
Conservation Services	23,299	27,831	25,619	2,212
Wildlife Depredation and Nuisance Abatement	1,034	1,034	661	373
Program Support	7,770	7,770	7,462	308
Renewable Energy and Energy Efficiency	3,413	4.011	2,059	1,952
Healthy Forests	15,951	23,086	12,592	10,494
Parks and Recreation	22,678	23,921	15,154	8,767
Mine Reclamation	8,266	8,431	6,282	2,149
Oil and Gas Conservation	13,443	13,446	9,020	4,426
Program Leadership and Support	4,904	5,094	4,452	642
Arts	2,099	2,767	2,543	224
Intertribal Ceremonial	168	168	115	53
Special Appropriations	4,277	4,277	3,539	738
Total Culture, Recreation, and Natural Resources	244,535	268,690	194,569	74,121
Education				
Operations	25,600	27,143	20,232	6,911
Student Financial Aid	71,210	71,210	63,437	7,773
Administrative Services	4,946	4,946	4,138	808
Rehab Services	32,056	32,056	22,435	9,621
Independent Living	1,576	1,641	1,497	144
Disability Determination	16,541	16,541	10,648	5,893
SDE Operation	18,559	18,682	17,646	1,036
Public Schools Facilities Auth	5,252	5,252	4,436	816
Special Appropriations	3,289,369	3,339,201	3,236,543	102,658
Total Education	3,465,109	3,516,672	3,381,012	135,660

## REQUIRED SUPPLEMENTARY INFORMATION BUDGETARY COMPARISON SCHEDULE

GENERAL FUND

For the Year Ended June 30, 2021

		5.4				Actual Amounts		Variance
		Budgetar	y Amo		E	Budgetary		/ith Final
EXPENDITURES AND OTHER FINANCING USES		Original	_	Final		Basis	_	Budget
General Control	(CONT.)							
Policy Development, Budget Oversight and								
	\$	3,513		2 542		2,932	\$	581
Educational Accountability	*		\$	3,513	\$	2,932 832	\$	
Program Support		2,035		2,035		832		1,203
Community Development, Local Government		00 505		40.500		40.040		F 704
Assistance and Fiscal Oversight		39,585		48,569		42,848		5,721
Fiscal Management and Oversight		83,272		83,272		8,029		75,243
Program Support		21,486		20,786		20,189		597
Tax Administration		34,785		30,788		29,100		1,688
Motor Vehicle		42,879		41,204		29,326		11,878
Property Tax		4,286		4,286		3,324		962
Compliance Enforcement		1,702		1,702		1,576		126
State Purchasing		2,461		2,461		2,309		152
Facilities Management Division		15,036		15,036		15,014		22
Office of the Attorney General		29,001		30,851		21,772		9,079
Medicaid Fraud Program		3,201		3,768		3,075		693
State Auditor		3,978		3,978		3,423		555
State Investment Program		58,227		58,227		25,374		32,853
Criminal & Juvenile Justice		1.241		1.293		939		354
Governor		4,412		4,412		3,623		789
Lieutenant Governor		579		579		499		80
Records Info & Archival Mgmt.		2,586		2,597		2,375		222
Secretary of State		3,821		4,214		4,159		55
New Mexico State Personnel		4,147		4,147		3,425		722
State Treasurer		4,088		4,088		3,750		338
Public Employees Labor Relations Board		244		244		238		6
Enterprise Services								
Elections		7,389		11,723		9,160		2,563
Compliance and Project Management		836		2,336		835		1,501
Administrative Hearings Office		2,032		2,032		1,927		105
Special Appropriations	_	478,350	_	478,350	_	74,498	_	403,852
Total General Control	_	855,172	_	866,491	_	314,551	_	551,940
Health and Human Services								
Administration		15,638		83,814		77,055		6,759
Financial Oversight		168,047		175,889		149,609		26,280
Epidemiology and Response		30,394		116,427		81,740		34,687
Laboratory Services		13,706		17,255		14,684		2,571
Program Área 6 - Facilities		151,277		151,277		144,031		7.246
Developmental Disabilities Support		167,880		167,909		27,388		140,521
Health Certification, Licensing and Oversight		15,499		15,682		13,528		2,154
Program Support		61,058		62,896		59,055		3,841
Child Support Enforcement		32,509		35,944		29,246		6,698
Medical Assistance Program		5,919,667		6,754,057		6,699,225		54,832
Income Support Program		945,325		1,871,379		1,707,360		164,019
Resource Management		8,488		8,721		7,358		1,363
Water Quality		27,738		28,569		19,223		9,346
Environmental Health		15,276		16,230		12,143		4,087
Environmental Protection		24,310		26,464		21,867		4,597
Program Support		17,425		18,716		16,904		1,812
		71,742		75,109		68,019		7,090
Juvenile Justice Facilities		11,142		10,103		00,010		1,000
Juvenile Justice Facilities Protective Services		171,039		196,763		173,945		22,818

## REQUIRED SUPPLEMENTARY INFORMATION BUDGETARY COMPARISON SCHEDULE

GENERAL FUND

For the Year Ended June 30, 2021

						Actual		
			_			Amounts		/ariance
		Budgetary	Amo			Budgetary		/ith Final
		Original		Final	_	Basis		Budget
XPENDITURES AND OTHER FINANCING USES	(CONT.)							
Health and Human Services (Continued)		4.044		E 004		4.001		010
Consumer and Elder Rights Adult Protective Services	\$	4,941	\$	5,604	\$	4,691	\$	913
		13,554		13,554		10,898		2,656
Community Involvement		42,264		47,777		43,502		4,275
Administration		5,429		6,098		5,069		1,029
Family Support & Early Inter		35,099		35,768		23,642		12,126
Early Childhood Services		329,629		367,101		313,604		53,497
Public Pre-Kindergarten		48,857		48,857		3,032		45,825
Office of African-American Affairs		1,031		1,031		786		245
Commission For Deaf and Hard of Hearing		6,606		6,606		1,411		5,195
Martin Luther King Jr., Commission		343		343		213		130
Blind Services Program		8,254		8,254		6,428		1,826
Indian Affairs Department		3,871		3,891		3,322		569
Workers' Compensation Administration		11,555		11,555		9,283		2,272
Governor's Commission On Disability		1,792		1,792		1,446		346
Brain Injury Advisory Council		195		195		192		3
Veterans' Services Department		5,972		6,074		4,921		1,150
Developmental Disabilities Planning Council		1,316		1,316		1,225		9
Office of Guardianship		5,540		5,540		5,161		379
Medicaid Behavioral Health		528,073		699,326		683,335		15,99
Behavioral Health Services		73,388		89,069		69,205		19,864
Workforce Transition Services		10,367		15,258		14,060		1,198
Labor Relations		4,994		4,994		4,045		949
Workforce Technology		17,936		25,456		22,787		2,669
Business Services		14,471		18,850		15,100		3,750
		39,487		54,097		32,136		21,96
Program Support								
Uninsured Employers Fund		922		922		780		142
Early Childhood Services								
Early Childhood Services		3,273		5,300		4,473		827
Early Childhood Services		42,948		46,596		36,969		9,627
Special Revenue		4,982		4,982				4,982
Early Childhood Services		45,194		45,901		10,201		35,700
Veterans Retirement Facility								
Special Appropriations	_	106,700	_	107,175	-	48,032	_	59,143
Total Health and Human Services	_	9,281,219	_	11,517,601		10,707,390	_	810,211
Highways & Transportation								
Construction Program		610,932		1,213,416		584,145		629,27
Maintenance Program		251,515		306,804		256,343		50,46
Program Support		44,700		78,900		49,688		29,212
MODAL		74,291		157,766		60,766		97,000
MODAL	_	14,231	_	131,166	-	60,766	_	37,000
Total Highways and Transportation	_	981,438	_	1,756,886	-	950,942	_	805,944
Judicial								
Supreme Court Law Library								
New Mexico Compilation Commission		1,548		1,548		1,022		526
Judicial Standards Commission		879		879		874		5
Court of Appeals		6,571		6,571		6,543		28
Supreme Court		6,269		6,269		6,122		147
•								
Supreme Court Building Commission		11,503		11,555		11,091		464
Supreme Court Building Commission First Judicial District Court				31,006		29,606		1,400
First Judicial District Court		30.974						
First Judicial District Court Second Judicial District Court		30,974 11.409						
First Judicial District Court Second Judicial District Court Third Judicial District Court		11,409		11,427		11,276		15
First Judicial District Court Second Judicial District Court Third Judicial District Court Fourth Judicial District Court		11,409 4,147		11,427 4,294		11,276 4,200		15 9-
First Judicial District Court Second Judicial District Court Third Judicial District Court Fourth Judicial District Court Fifth Judicial District Court		11,409 4,147 11,277		11,427 4,294 11,301		11,276 4,200 10,978		15 9- 32:
First Judicial District Court Second Judicial District Court Third Judicial District Court Fourth Judicial District Court Fifth Judicial District Court Sixth Judicial District Court		11,409 4,147 11,277 5,693		11,427 4,294 11,301 5,693		11,276 4,200 10,978 5,643		15 94 323 50
First Judicial District Court Second Judicial District Court Third Judicial District Court Fourth Judicial District Court Fifth Judicial District Court Sixth Judicial District Court Seventh Judicial District Court		11,409 4,147 11,277 5,693 4,509		11,427 4,294 11,301 5,693 4,509		11,276 4,200 10,978 5,643 4,270		15 94 323 50 235
First Judicial District Court Second Judicial District Court Third Judicial District Court Fourth Judicial District Court Fifth Judicial District Court Sixth Judicial District Court		11,409 4,147 11,277 5,693		11,427 4,294 11,301 5,693		11,276 4,200 10,978 5,643		151 94 323 50 239 117 74

## REQUIRED SUPPLEMENTARY INFORMATION BUDGETARY COMPARISON SCHEDULE

GENERAL FUND

For the Year Ended June 30, 2021

	Budgetar	y Amounts			Actual Amounts Budgetary		Variance With Final
_	Original	Fin	nal		Basis		Budget
EXPENDITURES AND OTHER FINANCING USES (CONT.	)						
Judicial (Continued)							
Tenth Judicial District Court	\$ 1,809	\$	1,809	\$	1,805	\$	4
Eleventh Judicial District Court	11,339		11,736		11,393		343
Twelfth Judicial District Court	5,413		5,428		5,301		127
Thirteenth Judicial District Court	12,047		12,122		11,566		556
Bernalillo County Metropolitan Court	28,593		29,067		27,390		1,677
First Judicial District Attorney	6,390		6,840		6,305		535
Second Judicial District Attorney	27,211		27,471		26,483		988
Third Judicial District Attorney	6,313		5,995		5,924		71
Fourth Judicial District Attorney	3,577		3,577		3,569		8
Fifth Judicial District Attorney	6,440		6,440		6,432		8
Sixth Judicial District Attorney	3,483		3,493		3,488		5
Seventh Judicial District Attorney	2,871		2,871		2,831		40
Eighth Judicial District Attorney	3,222		3,222		3,178		44
Ninth Judicial District Attorney	3,549		3,549		3,544		5
Tenth Judicial District Attorney	1,570		1,570		1,561		š
Eleventh Judicial District Attorney-Division I	5,417		5,432		5,214		218
•	4,161		4,265		4,141		124
Twelfth Judicial District Attorney Thirteenth Judicial District Attorney							139
,	6,113		6,113		5,974		
Administrative Office of the District Attorneys	2,699		3,119		2,613		506
Eleventh Judicial District Attorney-Division II	3,048		3,048		2,628		420
Administrative Support	16,239		17,820		13,464		4,356
Administrative Support	10,492		11,092		8,185		2,907
Statewide Judiciary Automation	14,212		14,212		12,363		1,849
Special Court Services							
Administrative Support	56,758		56,770		55,892		878
Special Appropriations	18,968		19,063	-	10,752	_	8,311
Total Judicial	367,412		371,937	_	344,191	_	27,746
Legislative							
Leg Analysis/Oversight Program	4,434		4,434		4,379		55
Education Study Committee	1,394		1,394		1,190		204
Special Appropriations	13,553		13,553	_	10,816	_	2,737
Total Legislative	19,381		19,381	_	16,385	_	2,996
Public Safety							
Program Support	7,924		10,224		6,571		3,653
Law Enforcement	128,756		130,229		128,228		2,001
Program Support	13,385		13,436		12,694		742
Inmate Management and Control	299,284	2	299,845		290,035		9,810
Community Offender Management	40,010		40,015		36,482		3,533
Parole Board	593		593		486		107
Juvenile Parole Board	8		8		2		6
Victim Compensation	7,906		7,906		7,747		159
Federal Grant Administration	17,343		22,573		14,634		7,939
National Guard Support	27,757		27,849		21,189		6,660
Crisis Response	21,101		21,010		21,100		0,000
Homeland Security and Emergency							_
Management Department	28,685		32,730		14,089		18,641
Motor Transportation Program	20,000		32,130		14,003		10,041
State Law Enforcement Support Program	21,488		22,253		9,855		12,398
Special Appropriations	6,299		6,491	-	6,036	_	455
Total Public Safety	599,438		614,152	_	548,048	_	66,104

## REQUIRED SUPPLEMENTARY INFORMATION BUDGETARY COMPARISON SCHEDULE

GENERAL FUND

For the Year Ended June 30, 2021

			Actual	Variance
	Budgetan	Amounts	Amounts Budgetary	Variance With Final
_	Original	Final	Basis	Budget
XPENDITURES AND OTHER FINANCING USES (CONT.)				
Regulation and Licensing				
Administration \$	948	\$ 948	\$ 746	\$ 200
Economic Development	9,452	34,224	12,050	22,17
Film	838	1,058	859	19
Program Support	3,061	3,061	3,048	1
Job Creation & Job Growth				
Program Support	1,308	1,308	1,285	2
Outreach	2,306	2,367	2,233	13
Marketing and Promotion	14,765	14,765	14,573	19
Construction Industries and Manufactured Housing	9,443	9,443	9,136	30
Financial Institutions and Securities	4,946	4,946	2,438	2.50
Alcohol and Garning	1,103	1,103	1,060	-,-,
Program Support	4,106	4,106	3,818	28
Policy and Regulation	8,114	8,114	7,232	88
Public Safety	79,324	96,004	76,985	19.0
Program Support	1,567	1,567	1,552	10,0
Special Revenues	79,465	80.125	1,002	80.12
Board of Examiners for Architects	412	433	330	10
New Mexico Border Authority	512	512	444	
Medical Board	2.337	2,337	1,977	36
	-,		4	77
Board of Nursing	3,162	3,162	2,383	
ASDIPEPS	1,156	1,156	702	45
Garning Control Board	5,480	5,480	5,422	
State Racing Commission	4,103	4,103	1,984	2,1
Board of Veterinary Medicine	474	474	405	•
Office of Military Base Planning and Support	247	247	202	4
Program Thirty-three				
Program Thirty-four				
Spaceport Authority	11,981	12,381	6,902	5,47
Special Revenue	6,637	6,967		6,9
Insurance Operations Program	11,319	12,374	10,172	2,2
Patient Compensation Program				
Boards and Commission	17,814	17,814	6,759	11,05
Securities Division	2,256	2,256	1,467	78
Outdoor Recreation	451	626	601	2
Special Appropriations	70,343	70,343	24,856	45,48
Total Regulation and Licensing	359,430	403,804	201,621	- 202,1
Total Expenditures and Other Financing Uses	16,173,134	19,335,614	16,658,709	\$ 2,676,9
et Change in Fund Balance \$	(6,571,874)	\$ (40,943)	\$ (4,276,951)	

## REQUIRED SUPPLEMENTARY INFORMATION BUDGETARY COMPARISON SCHEDULE

GENERAL FUND

For the Year Ended June 30, 2021

Budget Basis to GAAP Basis Reconciliation Net Change in Fund Balance (Budgetary Basis)	\$	(4,276,951)
Differences:		
Taxes - Bud Refs other than 120 and 920		6,328,681
Investment Income - Bud Refs 120 and 920		5,348
Rent and Royalties - Bud Refs other than 120 and 920		811,489
Charges for Services - Bud Refs other than 120 and 920		683
Licenses, Fees and Permits - Bud Refs other than 120 and 920		35,161
Assessments - Bud Refs other than 120 and 920		829
Misc. and Other Revenue - Bud Refs other than 120 and 920		20,053
Federal Revenue - Bud Refs other than 120 and 920		1,534,826
Transfers In - Bud Refs other than 120 and 920		1,128,218
Non Budgeted - Transfers In - Component Units		51,732
Transfers In - Bud Refs other than 120 and 920 (Ref. Bond Proceeds)		
NonBudgeted Revenue - Bond Issuances & Premiums		
NonBudgeted Revenue - Sale of Capital Assets		1,057
NonBudgeted Revenue - Tobacco Settlement - 497101		36,277
Expenses - Bud Refs other than 120 and 920		(1,354,401)
Transfers Out - Bud Refs other than 120 and 920		(10,358,356)
NonBudgeted Expenditure - 569000 In-Kind Expenditure		(31,613)
NonBudgeted Expenditure - 565200 Distr. To Beneficiaries		(9,138)
NonBudgeted Expenditure - 566100 & 566109 (Reversions)		23,048
Non Budgeted Expenditure - 555102 (OFU - NonBudgeted)		
Non Budgeted Expenditure - 555210 (OFU CU-NonBudgeted)		(4,714)
NonBudgeted Expenditure Adj 577100 (General Fund Allotments)		7,004,072
NonBudgeted Expenditure Adj 577200 (General Fund Allotments-CUs)		
NonBudgeted Expenditure Adj 577300 (General Fund Allotments-Ext)		
NonBudgeted Expenditure - 560300 (Refunds)		
975001 - Indirect Memo Expense Account		
No Function - Expenditures		
Function Exclusions - Expenditures		187
A Code Expenditures not included in Budgetary Comparison Actuals	_	(7,839)
Total Net Change in Fund Balance as Reported on the Statement of Revenues, Expenditures, and Changes in Fund Balances	<u>\$</u>	938,649

## REQUIRED SUPPLEMENTARY INFORMATION NOTES TO BUDGETARY REPORTING

For the Year Ended June 30, 2021 (In Thousands)

#### **Budget Process**

The State Legislature makes annual appropriations, which lapse at fiscal year-end. Legal compliance is monitored through the establishment of a budget (Modified Accrual Budgetary Basis) and a financial control system, which permits a budget to actual expenditures comparison. Expenditures may not legally exceed appropriations for each budget at the program appropriation unit level. Program appropriation unit is identified in the State's accounting records and in the budgetary schedules as P-Codes, such as "P523 Child Support Enforcement." Budgeted program appropriation unit amounts may be amended upon approval from the Budget Division of the State of New Mexico Department of Finance and Administration within the limitations as specified in the General Appropriations Act. The budget amounts shown in the financial statements represent the final authorized amounts. Administrative line item expenditures (personnel, contractual, and other) may legally exceed amounts budgeted; however, the total budget category expenditures may not legally exceed the approved budget for the program appropriation. Chapter 6-3, NMSA 1978, sets forth the process used to develop the budget for the State of New Mexico. The process is as follows:

- 1. No later than September 1, the appropriation request is submitted to the Legislative Finance Committee (LFC), and the Budget Division of the Department of Finance and Administration (DFA), for the fiscal year commencing the following July 1. The appropriation request includes proposed expenditures and the means of financing them.
- 2. Budget hearings are scheduled before the New Mexico House Appropriations and Senate Finance Committees. The final outcomes of those hearings are incorporated in the State's General Appropriations Act (Act).
- 3. The Act is signed into law by the Governor of the State of New Mexico within the legally prescribed time limit, at which time the approved budget becomes a legally binding document.
- 4. Not later than May 1, an annual operating budget is submitted to DFA by appropriation unit and object code based upon the appropriation authorized by the Legislature. DFA reviews and approves the operating budget, which becomes effective on July 1.
- 5. Formal budgetary integration is employed as a management control device during the fiscal year for the General and Special Revenue Funds.

#### **Budgetary Basis of Accounting**

The budget is adopted on the modified accrual basis of accounting, per statute; however; accounts payable which are not recorded in a timely manner (before the statutory fiscal year-end deadline) will not be paid from the current year appropriation, and they are thus not recorded as a budgetary expenditure. Instead, they must be paid out of the next year's budget. This budgetary basis is not consistent with generally accepted accounting principles (GAAP). Balances remaining at the end of the fiscal year from appropriations made from the State General Fund shall revert to the appropriate fund, unless otherwise indicated in the appropriations act or otherwise provided by law. Encumbrances do not carry over to the next year for operating budgets.

## REQUIRED SUPPLEMENTARY INFORMATION NOTES TO BUDGETARY REPORTING

For the Year Ended June 30, 2021 (In Thousands)

#### Multiple Year Appropriation – Capital Projects Budgets and Special Appropriation Budgets

Budgets for multiple year monies are not made on an annual basis, but are adopted on a project length basis. Budgets for the Capital Projects Fund may be established for periods from two to five years depending on the nature of the project or appropriation. These non-operating budgets primarily serve as a management control purpose, and because related appropriations are continuing in nature, no comparison between budgeted and actual amounts for funds budgeted on this basis is provided.

#### **Budget to GAAP Reconciliation**

The budgetary comparison schedules of the various funds present comparisons of the original estimated budget and legally adopted budget with actual data on a budgetary basis. Both the budget and actual amounts represent single year activity based on the budget reference assigned to the particular transaction. Since accounting principles applied for the purposes of developing data on a budgetary basis differ significantly from those used to present financial statements in conformity with GAAP, a budget to GAAP reconciliation is presented following the budgetary comparison schedules.

In the accompanying budgetary schedules, budget and actual expenditures are reported only for appropriated activities for the operating budgets. Expenditures are classified in the financial control system based on whether the appropriation is from the operating or multiple year budgets (special or capital). Expenditures funded by the operating budget appropriations are reported as current expenditures classified by the function of the agency receiving the appropriation.

However, in the governmental operating statements, all governmental funds are included and expenditures are classified according to what was actually purchased. Capital outlays are fixed asset acquisitions such as land, buildings, and equipment. Debt service expenditures are principal and interest payments. Current expenditures are all other governmental fund expenditures classified based on the function of the agency making the expenditures. Additionally, certain governmental activities are excluded from the budgetary schedules because they are not appropriated.

Because of perspective differences between this budgetary comparison and the general fund statement of revenues, expenditures, and changes in fund balance, this schedule is presented as required supplementary information (RSI.)

The State's component appropriation accounts do not adopt an annual appropriated budget; however, the expenditures of the component appropriations by law must equal the individual amounts appropriated in the various appropriation acts. Other activities designated as non-appropriated (not budgeted) by the Legislature are the Severance Tax Fund, the Land Grant Fund, and the following Enterprise Funds: State Fair Commission, Environment Department, State Infrastructure Bank, and Unemployment Insurance Funds.

#### **Excess of Expenses/Expenditures Over Budget**

For the fiscal year ended June 30, 2021, there were none of the State agency's P-codes reporting expenses/expenditures exceeding budget authority.

## REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN NET PENSION LIABILITY PUBLIC EMPLOYEES RETIREMENT SYSTEM

For the Last Ten Years (a) Ending June 30,

	J	Fiscal Year Ended une 30, 2021		Fiscal Year Ended June 30, 2020		Fiscal Year Ended une 30, 2019		Fiscal Year Ended June 30, 2018		Fiscal Year Ended June 30, 2017		Fiscal Year Ended June 30, 2016		Fiscal Year Ended June 30, 2015	J	Fiscal Year Ended une 30, 2014
Total Pension Liability		7.7				- 7. 0	-	-		13.1						
Service Cost	5	409,242	5	401,166	\$	403,879	S	376,310	5	405,561	S	390,221	5	389,053	S	418,996
Interest		1,556,071		1,547,097		1,504,991		1,462,669		1,452,723		1,393,557		1,335,950		1,286,996
Benefit Changes				(710,227)												
Difference Between Expected and																
Actual Experience		310,352		213,521		(54,005)		113,712		(584,186)		330,751		59,112		-
Changes of Assumptions				(222)				545,510		(62,778)		424,792				(91,857)
Benefit Payments		(1,314,820)		(1,255,018)		(1,193,943)		(1,133,418)		(1,084,818)		(1,024,399)		(966,237)		(905,329)
Refunds of Contributions		(40,354)		(44,903)		(54,337)		(50,288)		(44,396)		(44,938)		(46,010)		(47,377)
Net Change in Total Pension Liability		920,491		151,414		606,585		1,314,495		82,106		1,469,984		771,868		661,429
Total Pension Liability - Beginning		22,140,637		21,989,224		21,382,639		20,068,144		19,986,038		18,516,054		17,744,187		17,082,758
Total Pension Liability - Ending		23,061,128		22,140,638		21,989,224	Ξ	21,382,639		20,068,144	Ξ	19,986,038	Ξ	18,516,055		17,744,187
Plan Net Position																
Contributions - Employer		379,185		368,425		339,676		319,499		332,473		324,752		317,164		370,765
Contributions - Member		309,552		297,153		281,643		282,847		272,829		265,529		258,920		174,037
Special Fund Appropriation				55,000												
Net Investment Income		3,799,141		(223,545)		935,561		1,004,227		1,500,759		47,445		251,488		2,118,285
Benefit Payments		(1,314,820)		(1,255,018)		(1,193,944)		(1,133,418)		(1,084,818)		(1,024,399)		(966,236)		(905,329)
Administrative Expenses		(12,730)		(14,318)		(13,583)		(12,667)		(11,506)		(10,754)		(9,886)		(10,336)
Refunds of Contributions		(40,354)		(44,903)		(54,337)		(50,288)		(44,396)		(44,938)		(46,010)		(47,377)
Other		1,991		1,646		2,047		2,110		471		12,318		25,296		17,006
Net Change in Plan Net Position		3,121,964	=	(815,560)		297,063		412,310		965,812	=	(430,047)		(169,264)		1,717,051
Plan Net Position - Beginning		14,691,984		15,507,545		15,210,482		14,798,917		13,826,658		14,255,528		14,424,793		12,707,741
Prior Period Adjustments								(745)		6,447		1,177				
Plan Net Position - beginning, restated		14,691,984		15,507,545	$\equiv$	15,210,482		14,798,172	Ξ	13,833,105	$\equiv$	14,256,705	Ξ	14,424,793		12,707,741
Plan Net Position - Ending	_	17,813,948	=	14,691,984	=	15,507,545	Ξ	15,210,482	=	14,798,917	=	13,826,658	=	14,255,529	=	14,424,792
Net Pension Liability - Ending	S	5,247,180	S	7,448,653	S	6,481,679	\$	6,172,157	\$	5,269,227	\$	6,159,380	S	4,260,526	\$	3,319,394

This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend is compiled, the State will only present information for those years for which information is available.

## REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN NET PENSION LIABILITY JUDICIAL RETIREMENT SYSTEM

For the Last Ten Years (a) Ending June 30,

		Fiscal Year Ended June 30, 2021		Fiscal Year Ended June 30, 2020		Fiscal Year Ended June 30, 2019		Fiscal Year Ended June 30, 2018		Fiscal Year Ended June 30, 2017		Fiscal Year Ended June 30, 2016		Fiscal Year Ended June 30, 2015		Fiscal Year Ended June 30, 2014
Total Pension Liability	7													-	Т	7.7.7
Service Cost	S	6,281	S	5,286	5	4,282	S	4,488	S	5,492	5	3,245	S	3,344	5	3,793
Interest		9,424		10,211		10,341		9,867		9,066		10,238		9,900		10,798
Benefit Changes																(16,059)
Difference Between Expected and																
Actual Experience		4,992		(3,901)		7,420		(1,358)		(2,474)		4,737		755		-
Changes of Assumptions		(57,672)		18,400		19,033		(2,892)		(17,241)		46,155		9		(1,004)
Benefit Payments		(12,538)		(12,013)		(11,352)		(10,585)		(10,096)		(9,813)		(9,373)		(8,770)
Refunds of Contributions		(1)		(8)		(100)		0.2		(11)		(45)		(40)		(52)
Net Change in Total Pension Liability		(49,514)		17,975		29,624		(480)		(15,264)		54,517		4,586		(11,294)
Total Pension Liability - Beginning		223,409		205,435		175,811		176,291		191,555		137,038		132,452		143,746
Total Pension Liability - Ending	=	173,895		223,409	=	205,435		175,811		176,291		191,555		137,038	Ξ	132,452
Plan Net Position																
Contributions - Employer		5,626		4,683		4,731		4,723		4,524		4,237		4,196		3,741
Contributions - Member		1,838		1.783		1,692		1,632		1,636		1,582		1,579		1,086
Net Investment Income		21,502		(1,252)		5,528		6,020		9,012		232		1,512		13,197
Benefit Payments		(12,538)		(12,013)		(11,352)		(10,585)		(10,096)		(9,813)		(9,373)		(8,770)
Administrative Expenses		(71)		(82)		(79)		(75)		(69)		(64)		(60)		(64)
Refunds of Contributions		(1)		(8)		(100)				(11)		(45)		(40)		(53)
Other				3.7		10				- 1		72		33		486
Net Change in Plan Net Position		16,356		(6,889)		430		1,715		4,996	$\equiv$	(3,799)	Ξ	(2,153)	Ξ	9,623
Plan Net Position - Beginning		84,872		91,761		91,331		89,616		84,932		88,989		91,142		81,519
Prior Period Adjustments										(312)		(257)		(70)		
Plan Net Position - beginning, restated		84,872	Ξ	91,761		91,331	Ξ	89,616		84,620	=	88,732		91,142	Ξ	81,519
Plan Net Position - Ending	$\equiv$	101,228	=	84,872	=	91,761	Ξ	91,331	Ξ	89,616	Ξ	84,933	Ξ	\$8,989	Ξ	91,142
Net Pension Liability - Ending	\$	72,667	\$	138,538	s	113,674	s	\$4,480	s	86,675	s	106,623	s	48,050	s	41,310

## REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN NET PENSION LIABILITY MAGISTRATE RETIREMENT SYSTEM

For the Last Ten Years (a) Ending June 30,

		cal Year Ended ne 30, 2021		Fiscal Year Ended June 30, 2020		Fiscal Year Ended June 30, 2019		Fiscal Year Ended June 30, 2018		Fiscal Year Ended June 30, 2017		Fiscal Year Ended June 30, 2016		Fiscal Year Ended June 30, 2015		Fiscal Year Ended June 30, 2014
Total Pension Liability																
Service Cost	S	1,258	S	1,656	S	1,466	5	1,354	5	1,537	S	1,118	S	948	S	1,428
Interest		4,092		3,436		3,494		3,487		3,192		3,452		3,445		3,689
Benefit Changes																(7,528)
Difference Between Expected and																
Actual Experience		(95)		(1,286)		2,209		(237)		(1,539)		1,571		6,703		-
Changes of Assumptions				(18,414)		5,255		2,874		(8,114)		8,832				(7,644)
Benefit Payments		(4,294)		(4,204)		(4,026)		(3,951)		(3,966)		(3,976)		(3,956)		(3,690)
Refunds of Contributions		(50)				(56)		(63)				(15)		(5)		(15)
Net Change in Total Pension Liability		911		(18,812)		8,342		3,464		(8,890)		10,982		7,135		(13,760)
Total Pension Liability - Beginning		58,618		77,434		69,092		65,628		74,518		63,536		56,401		70,161
Total Pension Liability - Ending	_	59,529	Ξ	58,618	$\equiv$	77,434		69,092	Ξ	65,628	Ξ	74,518	Ξ	63,536	Ξ	56,401
Plan Net Position																
Contributions - Employer		2,348		1,293		1,236		1,232		1,282		1,280		937		793
Contributions - Member		652		650		640		580		603		587		490		266
Net Investment Income		7,463		(437)		1,938		2,156		3,290		70		579		5,199
Benefit Payments		(4,294)		(4,204)		(4,026)		(3,951)		(3,966)		(3,977)		(3,956)		(3,690)
Administrative Expenses		(25)		(28)		(28)		(27)		(25)		(24)		(23)		(24)
Refunds of Contributions		(50)				(56)		(63)				(15)		(5)		(15)
Other				2		-		14		3		27		(19)		217
Net Change in Plan Net Position	$\equiv$	6,094	Ξ	(2,727)	Ξ	(296)	Ξ	(59)	Ξ	1,187	Ξ	(2,052)		(1,997)	Ξ	2,746
Plan Net Position - Beginning		29,071		31,798		32,094		32,226		31,038		33,187		35,185		32,439
Prior Period Adjustments						-		(73)				(98)				7.7
Plan Net Position - beginning, restated		29,071		31,798		32,094		32,153		31,038	Ξ	33,089		35,185		32,439
Plan Net Position - Ending	_	35,165	Ξ	29,071	_	31,798	Ξ	32,094	Ξ	32,226	Ξ	31,038	_	33,187	Ξ	35,185
Net Pension Liability - Ending	5	24,364	s	29,547	s	45,636	s	36,998	s	33,402	S	43,480	s	30,349	s	21,216

#### REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN NET PENSION LIABILITY VOLUNTEER FIREFIGHTERS RETIREMENT SYSTEM

For the Last Ten Years (a) Ending June 30,

	1	scal Year Ended e 30, 2021		Fiscal Year Ended June 30, 2020		iscal Year Ended ne 30 , 2019		scal Year Ended e 30, 2018		Fiscal Year Ended ine 30, 2017		Fiscal Year Ended ne 30 , 2016		Fiscal Year Ended June 30, 2015		iscal Year Ended ne 30, 2014
Total Pension Liability																
Service Cost	S	2,040	S	2,250	5	2,194	5	2,204	5	2,337	S	1,440	S	1,251	S	1,254
Interest		3,663		3,715		3,594		3,555		3,584		3,376		3,105		2,872
Benefit Changes		+		4		-		-				-				
Difference Between Expected and																
Actual Experience		(1,725)		(2,143)		(1,573)		(2,504)		(4,101)		(498)		874		-
Changes of Assumptions				(1,853)				1,363				1,976		0.6		408
Benefit Payments		(2,758)		(2,626)		(2,457)		(2,319)		(222)		(1,836)		(1,633)		(1,419)
Refunds of Contributions		-				1100				(2,031)						2000
Net Change in Total Pension Liability		1,221		(655)		1,758		2,299		(433)		4,458		3,597		3,115
Total Pension Liability - Beginning		51,905		52,560		50,802		48,503		48,936		44,478		40,881		37,766
Total Pension Liability - Ending		53,126	=	51,905		52,560	_	50,802		48,503		48,936	=	44,478	=	40,881
Plan Net Position																
Contributions - Employer		750		750		750		750		750		750		750		750
Contributions - Member										1						
Net Investment Income		17,950		(1,057)		4,318		4,512		6,682		206		1,094		8,920
Benefit Payments		(2,758)		(2,626)		(2,457)		(2,319)		(2,031)		(1,835)		(1,633)		(1,419)
Administrative Expenses		(60)		(67)		(63)		(58)		(52)		(47)		(43)		(44)
Refunds of Contributions				112		-		-		-		70.0				-
Other						1		1		1		51		12		404
Net Change in Plan Net Position	_	15,882	$\equiv$	(3,000)	_	2,549		2,886		5,350	=	(875)		180		8,611
Plan Net Position - Beginning		68,836		71,836		69,287		66,399		61,049		62,103		61,923		53,312
Prior Period Adjustments		-								-		(179)				
Plan Net Position - beginning, restated	1	68,836	Ξ	71,836		69,287		66,399		61,049		61,924		61,923		53,312
Plan Net Position - Ending		84,718	=	68,836	=	71,836	=	69,287	=	66,399	=	61,049	_	62,103	_	61,923
Net Pension Liability - Ending	s	(31,591)	S	(16,931)	s	(19,276)	s	(18,485)	s	(17,896)	s	(12,113)	s	(17,626)	s	(21,042)

#### REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN NET PENSION LIABILITY EDUCATIONAL EMPLOYEES RETIREMENT SYSTEM

For the Last Ten Years (a) Ending June 30,

		Fiscal Year Ended June 30, 2021		Fiscal Year Ended June 30, 2020		Fiscal Year Ended June 30, 2019		Fiscal Year Ended June 30, 2018		Fiscal Year Ended June 30, 2017		Fiscal Year Ended June 30, 2016		Fiscal Year Ended June 30, 2015		Fiscal Year Ended June 30, 2014
Total Pension Liability																
Service Cost	5	916,076	5	388,501	S	523,132	5	494,876	S	357,631	S	356,874	5	346,956	5	350,248
Interest		1,288,041		1,501,193		1,396,376		1,375,676		1,424,586		1,367,647		1,321,048		1,254,730
Benefit Changes				-		(4,381,849)		-				Ť				-
Difference Between Expected and																
Actual Experience		685,735		177,584		(112,652)		(184,090)		(207,789)		42,492		(86,722)		(114,508)
Changes of Assumptions		(11,462,883)		11,316,076				659,788		4,371,800				299,085		
Benefit Payments		(1,263,064)		(1,220,261)		(1,164,645)		(1,107,441)		(1,052,675)		(1,012,731)		(957,185)		(907,214)
Refunds of Contributions		4.		-				-						-		
Net Change in Total Pension Liability		(9,836,096)		12,163,093		(3,739,638)		1,238,809		4,893,553		754,282		923,182		583,256
Total Pension Liability - Beginning		33,285,087		21,121,996		24,861,634		23,622,825		18,729,272		17,974,989		17,051,807		16,468,551
Total Pension Liability - Ending		23,448,992		33,285,087	=	21,121,996		24,861,634	$\equiv$	23,622,825		18,729,272		17,974,989	=	17,051,807
Plan Net Position																
Contributions - Employer		452,872		451,556		406,549		388,724		395,844		396,989		395,130		362,463
Contributions - Member		330,067		329,725		303,442		287,324		292,809		295,946		294,561		271,514
Net Investment Income		3,834,540		(75,980)		1,037,882		900,132		1,350,389		364,571		429,738		1,444,233
Benefit Payments		(1,263,064)		(1,220,261)		(1,164,645)		(1,107,441)		(1,052,675)		(1,012,731)		(957,183)		(907,214)
Administrative Expenses		(12,088)		(10,878)		(9,326)		(9,908)		(9,848)		(9,661)		(10,598)		(16,619)
Refunds of Contributions						-				- 77						- 100
Other				343		487		2,116						18.		
Net Change in Plan Net Position		3,342,327		(525,494)		574,390	Ξ	460,947	=	976,519		35,115		151,648	_	1,154,377
Plan Net Position - Beginning		13,019,199		13,544,692		12,970,303		12,509,357		11,532,839		11,497,724		11,346,076		10,191,699
Prior Period Adjustments																
Plan Net Position - beginning, restated		13,019,199	=	13,544,693		12,970,303	=	12,509,357		11,532,839		11,497,724		11,346,076	=	10,191,699
Plan Net Position - Ending		16,361,526		13,019,199	=	13,544,692		12,970,303	=	12,509,357	_	11,532,839	=	11,497,724	=	11,346,076
Net Pension Liability - Ending	5	7,087,466	s	20,265,891	s	7,577,302	s	11,891,331	s	11,113,468	s	7,196,433	s	6,477,266	s	5,705,731

## REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN NET OPEB LIABILITY NEW MEXICO RETIREE HEALTH CARE AUTHORITY

		scal Year Ended e 30, 2021		scal Year Ended e 30, 2020		scal Year Ended te 30, 2019		scal Year Ended e 30, 2018		scal Year Ended e 30, 2017
Total OPEB Liability										
Service Cost	S	171,993	S	123,905	5	156,598	S	188,372	5	265,229
Interest		147,283		169,239		208,666		199,584		187,563
Benefit Changes		802		6,624		14,004				
Difference Between Expected and										
Actual Experience		57,770		(150,535)		(754,197)		(145,524)		(210,436)
Changes of Assumptions		(894,202)		989,793		(535,457)		(225,363)		(958,756)
Claims and Premiums		(102,376)		(109,584)		(96,487)		(122,199)		(113,698)
Net Change in Total OPEB Liability		(618,731)		1,029,442		(1,006,873)		(105,130)		(830,098)
Total OPEB Liability - Beginning		5,028,581		3,999,139		5,006,012		5,111,142		5,941,240
Total OPEB Liability - Ending		4,409,850	=	5,028,581		3,999,139		5,006,012		5,111,142
Plan Net Position										
Contributions - Employer		96,585		96,504		88,516		85,402		85,858
Contributions - Member		225,347		226,384		216,528		210,650		196,393
Net Investment Income		217,737		10,837		41,663		49,758		67,760
Claims and Premiums		(315,956)		(316,936)		(296,417)		(321,480)		(294,393)
Administrative Expenses		(3,404)		(3,687)		(4,148)		(3,672)		(4,180)
Other		69,519		59,821		52,949		57,530		55,556
Net Change in Plan Net Position		289,828		72,923	=	99,093		78,188		106,994
Plan Net Position - Beginning		829,673		756,750		657,657		579,469		472,475
Prior Period Adjustments				579,469				-		
Plan Net Position - beginning, restated		829,673		1,336,219		657,657		579,469	=	472,475
Plan Net Position - Ending	$\equiv$	1,119,501	=	829,673	Ξ	756,750	_	657,657	=	579,469
Net OPEB Liability - Ending	S	3,290,349	S	4,198,908	S	3,242,389	S	4,348,355	\$	4,531,673

## REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF NET PENSION LIABILITY PUBLIC EMPLOYEES RETIREMENT SYSTEM

		Fiscal Year Ended June 30, 2021	_	Fiscal Year Ended June 30, 2020	_	Fiscal Year Ended June 30, 2019	_	Fiscal Year Ended June 30, 2018		Fiscal Year Ended June 30, 2017	_	Fiscal Year Ended June 30, 2016	_	Fiscal Year Ended June 30, 2015		Fiscal Year Ended June 30, 2014
Total Pension Liability Plan Net Position	\$	23,061,128 17,813,948	s	22,140,637 14,691,984	5	21,989,225 15,507,546	s	21,382,639 15,210,483	s	20,068,143 14,798,918	s	19,986,038 13,826,658	s	18,516,055 14,255,529	s	17,744,187 14,424,793
Net Pension Liability	5	5,247,180	S	7,448,653	S	6,481,679	S	6,172,156	5	5,269,225	5	6,159,380	5	4,260,526	5	3,319,394
Percentage of Plan Net Position to Total Pension Liability		77.25%	_	66.36%		70.52%	_	71.13%	_	73.74%	_	69.18%	_	76.99%	_	81.29%
Covered Payroll	5	2,482,249	S	2,339,923	5	2,287,712	s	2,265,036	5	2,193,889	5	2,326,943	5	2,248,254	5	2,102,265
Net Pension Liability as a Percentage of Covered Payroll		211.39%	_	318.33%	_	283.33%	_	272.50%		240.18%	_	264.70%	_	189.50%	_	157.90%

## REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF NET PENSION LIABILITY JUDICIAL RETIREMENT SYSTEM

		Fiscal Year Ended June 30, 2021		Fiscal Year Ended June 30, 2020		Fiscal Year Ended June 30, 2019		Fiscal Year Ended June 30, 2018	_	Fiscal Year Ended June 30, 2017		Fiscal Year Ended June 30, 2016		Fiscal Year Ended June 30, 2015		Fiscal Year Ended June 30, 2014
Total Pension Liability Plan Net Position	s	173,894 101,227	\$	223,409 84,871	\$	205,435 91,760	S	175,810 91,331	s	176,291 89,616	S	191,555 84,932	s	137,038 88,988	S	132,452 91,141
Net Pension Liability	\$	72,667	S	138,538	S	113,675	\$	84,479	s	86,675	s	106,623	5	48,050	S	41,311
Percentage of Plan Net Position to Total Pension Liability		58.21%	_	37.99%	_	44.67%		51.95%		50.83%		44.34%	_	64.94%	_	68.81%
Covered Payroll	S	16,985	S	16,090	5	16,292	S	15,126	5	15,493	5	15,612	5	15,084	5	13,163
Net Pension Liability as a Percentage of Covered Payroll		427.83%		861.00%		697.74%		558.50%		559.45%		682.95%		318.54%		313.83%

## REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF NET PENSION LIABILITY MAGISTRATE RETIREMENT SYSTEM

		Fiscal Year Ended June 30, 2021	Fiscal Year Ended June 30, 2020			Fiscal Year Ended June 30, 2019		Fiscal Year Ended June 30, 2018		Fiscal Year Ended June 30, 2017		Fiscal Year Ended June 30, 2016		Fiscal Year Ended June 30, 2015		Fiscal Year Ended June 30, 2014
Total Pension Liability Plan Net Position	S	59,529 35,165	s	58,618 29,071	S	77,431 31,798	S	69,090 32,093	s	65,628 32,225	s	74,519 31,038	S	63,536 33,187	S	56,401 35,185
Net Pension Liability	5	24,364	S	29,547	5	45,633	5	36,997	s	33,403	S	43,481	S	30,349	S	21,216
Percentage of Plan Net Position to Total Pension Liability		59.07%	_	49.59%		41.07%	_	46.45%	_	49.10%	_	41.65%	_	52.23%	_	62.38%
Covered Payroll	\$	6,092	5	6,025	5	6,025	5	5,638	S	5,633	5	5,243	5	5,066	s	3,516
Net Pension Liability as a Percentage of Covered Payroll		399.93%		490.39%	1	757.37%		656.17%		592.97%		829.29%	_	599.09%		603.49%

#### REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF NET PENSION LIABILITY VOLUNTEER FIREFIGHTERS RETIREMENT SYSTEM

For the Last Ten Years (a) Ending June 30,

	1	Fiscal Year Ended June 30, 2021		Fiscal Year Ended June 30, 2020		Fiscal Year Ended June 30, 2019		Fiscal Year Ended June 30, 2018	_	Fiscal Year Ended June 30, 2017		Fiscal Year Ended June 30, 2016	_	Fiscal Year Ended June 30, 2015	_	Fiscal Year Ended June 30, 2014
Total Pension Liability Plan Net Position	S	53,126 84,718	S	51,905 68,837	S	52,561 71,836	S	50,802 69,287	S	48,503 66,401	S	48,936 61,050	S	44,478 62,103	s	40,881 61,923
Net Pension Liability	S	(31,591)	s	(16,932)	s	(19,275)	s	(18,485)	S	(17,898)	S	(12,114)	5	(17,625)	s	(21,042)
Percentage of Plan Net Position to Total Pension Liability		159.47%		132.62%		136.67%		136,39%		136.90%		124.76%		139.63%		151.47%
Covered Payroll	s	N/A	5	N/A	5	N/A	S	N/A	5	N/A	5	N/A	5	N/A	S	N/A
Net Pension Liability as a Percentage of Covered Payroll		N/A														

#### REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF NET PENSION LIABILITY EDUCATIONAL EMPLOYEES RETIREMENT SYSTEM

For the Last Ten Years (a) Ending June 30,

		Fiscal Year Ended June 30, 2021		Fiscal Year Ended June 30, 2020		Fiscal Year Ended June 30, 2019		Fiscal Year Ended June 30, 2018		Fiscal Year Ended June 30, 2017		Fiscal Year Ended June 30, 2016		Fiscal Year Ended June 30, 2015		Fiscal Year Ended June 30, 2014
Total Pension Liability Plan Net Position	S	23,448,992 16,361,526	S	33,285,087 13,019,197	s	21,121,994 13,544,692	s	24,861,632 12,970,301	s	23,622,824 12,509,356	S	18,729,271 11,532,838	s	17,974,989 11,497,723	s	17,051,807 11,346,076
Net Pension Liability	S	7,087,466		20,265,890	5	7,577,302	5	11,891,331	_5	11,113,468	5	7,196,433	S	6,477,266	S	5,705,731
Percentage of Plan Net Position to Total Pension Liability		69.77%		39.11%		64.13%		52.17%		52.95%		61.58%		63.97%		66.54%
Covered Payroll	5	3,057,979		3,048,404	S	2,797,686	\$	2,678,215	_ \$	2,728,362	S	2,740,527	S	2,730,320	S	2,718,101
Net Pension Liability as a Percentage of Covered Payroll		231,77%		664.80%		270.84%		444.00%		407,33%		262.59%		237.23%		209.92%

### REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF NET OPEB LIABILITY NEW MEXICO RETIREE HEALTH CARE AUTHORITY

	Ju	Ended ne 30, 2021	Ended June 30, 2020	Ended June 30, 2019	Ended June 30, 2018	Ended June 30, 2017
Total OPEB Liability Plan Net Position	s	4,409,850 1,119,501	\$ 5,028,581 829,673	\$ 3,999,138 756,749	\$ 5,006,012 657,657	\$ 5,111,142 579,469
Net OPEB Liability	S	3,290,349	\$ 4,198,908	\$ 3,242,389	\$ 4,348,355	\$ 4,531,673
Percentage of Plan Net Position to Total OPEB Liability		25.39%	16.50%	18.92%	13.14%	11.34%
Covered Payroll	S	4,614,244	\$ 4,298,116	\$ 4,172,929	\$ 4,290,617	\$ 4,165,647
Net OPEB Liability as a Percentage of Covered Payroll	_	71.31%	97.69%	77.70%	101.35%	108.79%

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF NET OPEB LIABILITY THE UNIVERSITY OF NEW MEXICO

For the Last Ten Years (a) Ending June 30,

(Amounts in Thousands)

1000	2021	2020	2019	2018	2017
Total OPEB liability		T - 7			
Service cost	1,891	3,267	3,501	3,526	3,019
Interest	892	10,640	10,007	9,469	9,058
Changes of benefit terms			-		-
Differences between expected & actual experience		(38,575)	-		-
Changes of assumptions	(6,534)	7,729	(7,105)	(6,444)	7,114
Benefit payments	(5,296)	5,298	(4,913)	(4,841)	(4,818)
Net change in total OPEB liability	(1,018)	(22,236)	1,490	1,710	14,373
Total OPEB liability- beginning	134,053	156,289	154,799	153,089	138,715
Total OPEB liability- ending (a)	133,035	134,053	156,289	154,799	153,089
Plan fiduciary net position					
Contributions- employer	7,460	7,513	7,322	7,467	7,675
Contributions- member	2,164	2,215	2,408	2,625	2,856
Net investment income	1,854	2,111	2,080	1,615	895
Benefit payments	(5,296)	(5,298)	(4,913)	(4,841)	(4,818)
Administrative expense	(3)	(5)	(5)		
Net change in plan fiduciary net position	6,179	6,536	6,892	6,866	6,608
Plan fiduciary net position- beginning	37,341	30,805	23,913	17,045	10,435
Plan fiduciary net position- ending (b)	43,520	37,341	30,805	23,913	17,045
University's net OPEB liability- ending (a)-(b)	89,515	96,712	125,484	130,886	136,044
Plan fiduciary net position as a percentage					
of the total OPEB liability	32.71%	27.86%	19.71%	15.45%	11.13%
Covered-employee payroll	288,544	295,345	321,166	350,452	383,432
University's net OPEB liability as a percentage					
of covered-employee payroll	31.02%	32.75%	39.07%	37.35%	35.48%

#### Notes to the Schedule:

Benefit changes: None

Differences between expected and actual experience: The \$38.5 million decrease in the liability from June 30, 2019 to June 30, 2020 is due to changes in the census, claims, and premiums experience. There is no change in the Total OPEB Liability from the fiscal year ended June 30, 2021 to the fiscal year ended June 30, 2021 due to differences in expected and actual experience.

Changes of assumptions: The \$6.4 million decrease in the liability from the fiscal year ending June 30, 2017 to the fiscal year ending June 30, 2018 is due to the increase in the assumed discount rate as of the measurement date. The \$7.1 million decrease in the liability from the fiscal year ending June 30, 2018 to the fiscal year ending June 30, 2019 is due to the increase in the assumed discount rate as of the measurement date. The \$7.7 million increase in the liability from June 30, 2019 to June 30, 2020 is due to the decrease in the assumed discount rate from 6.78% as of June 30, 2019 to 6.69% as of June 30, 2020, as well as updates to the trend, excise tax, and mortality assumptions. The \$6.5 million decrease in the liability from the fiscal year ended June 30, 2020 to the fiscal year ended June 30, 2021 is due to the increase in the assumed discount rate as of the measurement date.

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF NET OPEB LIABILITY NEW MEXICO STATE UNIVERSITY

For the Last Ten Years (a) Ending June 30,

(Amounts are in Thousands)

	2021	2020	2019	2018
Total OPEB liability				
Service cost	6,497	5,787	5,127	4,936
Interest	3,745	5,208	5,268	5,291
Current Recognized deferred outflows/(inflows):				
Difference between expected and actual experience		(13,724)		
Changes in assumptions or other inputs	1,340	28,160	7,135	(5,357)
Benefit payments	(5,718)	(5,274)	(5,758)	(5,523)
Net change in total OPEB liability	5,864	20,157	11,772	(653)
Total OPEB liability- beginning	165,829	145,672	133,899	134,552
Total OPEB liability- ending	171,693	165,829	145,672	133,899
Covered-employee payroll	135,947	131,987	153,961	150,205
University's net OPEB liability as a percentage				
of covered-employee payroll	126%	126%	95%	89%

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF NET OPEB LIABILITY

#### NEW MEXICO INSTITUTE OF MINING AND TECHNOLOGY

For the Last Ten Years (a) Ending June 30,

(In Thousands)

	2021	2020	2019	2018	2017
Total OPEB liability					
Service cost	2,182	1,999	2,317	2,697	2,149
Interest cost	1,388	1,518	1,377	1,225	1,194
Changes of benefit terms	-	-	2		-
Differences between expected & actual experience		(5,898)		4	
Changes of assumptions	6,895	2,050	(1,486)	(3,354)	3,706
Benefit payments	(1,273)	(61)	(649)	(1,490)	(930)
Net change in total OPEB liability	9,192	(392)	1,559	(922)	6,119
Total OPEB liability- beginning	32,131	32,523	30,964	31,886	25,765
Total OPEB liability- ending (a)	41,323	32,131	32,523	30,964	31,886
Plan fiduciary net position					
Contributions- employer	705	2,239	3,997	4,998	4,936
Contributions- member	650	1,632	3,386	3,706	3,628
Net investment income	85	149	173	208	29
Benefit payments	(1,273)	(61)	(649)	(1,490)	(930)
Administrative expense	(88)	(306)	(359)	(378)	(388)
Other	6	(3,714)	(5,899)	(6,132)	(5,963)
Net change in plan fiduciary net position	85	(61)	649	912	1,312
Plan fiduciary net position-beginning	4,243	4,304	3,655	2,743	1,431
Plan fiduciary net position- ending (b)	4,328	4,243	4,304	3,655	2,743
University's net OPEB liability- ending (a)-(b)	36,995	27,888	28,219	27,309	29,143
Plan fiduciary net position as a percentage					
of the total OPEB liability	10.5%	13.2%	13.2%	11.8%	8.6%
Covered-employee payroll	30,619	29,916	28,337	28,142	27,958
University's net OPEB liability as a percentage					
of covered-employee payroll	121%	93%	100%	97%	104%

#### Notes to the Schedule:

Changes in assumptions: The \$3.4 million decrease in liability from the fiscal year ending June 30, 2017 to the fiscal year ending June 30, 2018 is due to the increase in the assumed discount rate as of the measurement date. The \$1.5 million decrease in the liability from the fiscal year ending June 30, 2018 to the fiscal year ending June 30, 2019 is due to the increase in the assumed discount rate as of the measurement date. The \$392 thousand decrease in liability from the fiscal year ending June 30, 2019 to the fiscal year ending June 30, 2020 is due to the increase in the assumed discount rate, changes to the mortality table and trend rates. The \$9.1 million increase in

Benefits changes: None

#### REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF EMPLOYER CONTRIBUTIONS - PENSION PUBLIC EMPLOYEES RETIREMENT SYSTEM

	Fiscal Year											
		2021		2020		2019		2018		2017		
Statutory Required Contributions Actual Employer Contributions	s	379,185 379,185	S	368,425 368,425	S	339,676 339,676	\$	319,499 319,499	\$	332,473 332,473		
Annual Contribution Deficiency	\$		S		S	-	S	2	5			
Covered Payroll	\$	2,482,249	\$	2,339,923	5	2,287,712	5	2,265,036	5	2,193,889		
Annual Contribution as a Percentage of Covered Payroll		15.28%		15.75%		14.85%		14.11%	_	15.15%		

### REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF EMPLOYER CONTRIBUTIONS - PENSION PUBLIC EMPLOYEES RETIREMENT SYSTEM (CONTINUED)

For the Last Ten Years (a) Ending June 30,

					F	iscal Year				
	_	2016		2015		2014		2013		2012
Statutory Required Contributions Actual Employer Contributions	s	324,752 324,752	s	317,164 317,164	S	370,766 370,766	S	285,560 285,560	\$	274,906 274,906
Annual Contribution Deficiency	S		S		S		S		5	-
Covered Payroll	S	2,326,943	S	2,248,254	S	2,102,265	S	2,049,738	S	1,994,280
Annual Contribution as a Percentage of Covered Payroll		13.96%		14.11%	<u>_</u>	17.64%		13.93%		13.78%

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF EMPLOYER CONTRIBUTIONS - PENSION JUDICIAL RETIREMENT SYSTEM

		Fiscal Year										
		2021	_	2020		2019	_	2018	_	2017		
Statutory Required Contributions Actual Employer Contributions	\$	5,858 5,626	\$	6,045 4,683	\$	5,881 4,731	S	4,908 4,723	S	4,975 4,524		
Annual Contribution Deficiency (Excess)	S	232	S	1,362	5	1,150	S	185	5	451		
Covered Payroll	\$	16,985	S	16,090	S	16,292	5	15,126	5	15,493		
Annual Contribution as a Percentage of Covered Payroll		33.12%		29.11%		29.04%		31.22%		29.20%		

### REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF EMPLOYER CONTRIBUTIONS - PENSION JUDICIAL RETIREMENT SYSTEM (CONTINUED)

	Fiscal Year										
	_	2016	_	2015	_	2014		2013		2012	
Statutory Required Contributions Actual Employer Contributions	\$	4,816 4,237	S	4,919 4,196	S	6,413 3,741	\$	7,235 3,527	\$	5,835 3,266	
Annual Contribution Deficiency (Excess)	S	579	S	723	S	2,672	S	3,708	5	2,569	
Covered Payroll	5	15,612	S	15,084	\$	13,163	\$	13,226	5	12,691	
Annual Contribution as a Percentage of Covered Payroll		27.14%		27.82%		28.42%		26.67%		25.74%	

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF EMPLOYER CONTRIBUTIONS - PENSION MAGISTRATE RETIREMENT SYSTEM

	Fiscal Year											
		2021		2020		2019		2018		2017		
Statutory Required Contributions Actual Employer Contributions	\$	1,106 2,348	S	1,923 1,293	S	1,862 1,236	S	1,588 1,232	S	1,576 1,282		
Annual Contribution Deficiency (Excess)	\$	(1,242)	\$	630	S	626	S	356	5	294		
Covered Payroll	S	6,092	5	6,025	5	6,025	\$	5,638	S	5,633		
Annual Contribution as a Percentage of Covered Payroll		38.53%		21.45%		20.52%		21.85%		22.76%		

### REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF EMPLOYER CONTRIBUTIONS - PENSION MAGISTRATE RETIREMENT SYSTEM (CONTINUED)

For the Last Ten Years (a) Ending June 30,

	_				F	iscal Year				
		2016		2015		2014		2013		2012
Statutory Required Contributions Actual Employer Contributions	S	1,463 1,280	S	1,967 937	s	1,992 793	\$	2,286 805	S	1,793 676
Annual Contribution Deficiency (Excess)	S	183	S	1,030	S	1,199	S	1,481	S	1,117
Covered Payroll	S	5,243	5	5,066	S	3,516	5	3,137	S	3,214
Annual Contribution as a Percentage of Covered Payroll		24.42%		18.49%		22.56%	_	25.67%		21.04%

#### REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF EMPLOYER CONTRIBUTIONS - PENSION VOLUNTEER FIREFIGHTERS RETIREMENT SYSTEM

	Fiscal Year									
		2021		2020		2019		2018		2017
Statutory Required Contributions Actual Employer Contributions	s	750 750	s	750 750	S	750 750	s	750 750	s	750 750
Annual Contribution Deficiency (Excess)	S		S	-	S		S		S	
Covered Payroll	S	N/A	S	N/A	5	N/A	S	N/A	S	N/A
Annual Contribution as a Percentage of Covered Payroll		N/A		N/A		N/A		N/A		N/A

### REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF EMPLOYER CONTRIBUTIONS - PENSION VOLUNTEER FIREFIGHTERS RETIREMENT SYSTEM (CONTINUED)

For the Last Ten Years (a) Ending June 30,

	Fiscal Year										
		2016		2015		2014		2013		2012	
Statutory Required Contributions Actual Employer Contributions	s	750 750	s	750 750	s	750 750	S	750 750	S	750 750	
Annual Contribution Deficiency (Excess)	S		S	-	S		S	4	S	H	
Covered Payroll	\$	N/A	5	N/A	S	N/A	\$	N/A	S	N/A	
Annual Contribution as a Percentage of Covered Payroll		N/A		N/A		N/A		N/A		N/A	

#### REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF EMPLOYER CONTRIBUTIONS - PENSION EDUCATIONAL EMPLOYEE RETIREMENT SYSTEM

For the Last Ten Years (a) Ending June 30,

		2021		2020		2019		2018		2017
Statutory Required Contributions Actual Employer Contributions	s	656,732 452,872	s	586,452 451,556	s	587,331 406,549	s	546,593 388,724	s	477,840 395,844
Annual Contribution Deficiency (Excess)	S	203,860	S	134,895	s	180,782	S	157,869	S	81,996
Covered Payroll	\$	3,057,979	S	3,048,404	\$	2,797,686	S	2,678,215	S	2,728,362
Annual Contribution as a Percentage of Covered Payroll		14.81%		14.81%		14.53%	_	14.51%		14.51%

### REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF EMPLOYER CONTRIBUTIONS - PENSION EDUCATIONAL EMPLOYEE RETIREMENT SYSTEM (CONTINUED)

For the Last Ten Years (a) Ending June 30,

					F	iscal Year				
		2016		2015		2014		2013		2012
Statutory Required Contributions Actual Employer Contributions	s	465,341 396,989	S	450,951 395,130	s	479,884 362,463	s	480,700 299,658	s	400,461 253,845
Annual Contribution Deficiency (Excess)	S	68,352	S	55,821	S	117,421	S	181,042	S	146,616
Covered Payroll	\$	2,740,527	\$	2,730,320	\$	2,718,101	5	2,706,170	5	2,495,300
Annual Contribution as a Percentage of Covered Payroll		14.49%		14.47%	_	13.34%		11.07%		10.17%

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF EMPLOYER CONTRIBUTIONS - OPEB NEW MEXICO RETIREE HEALTH CARE AUTHORITY

	_				F	iscal Year				
	_	2021		2020		2019		2018		2017
Statutory Required Contributions Actual Employer Contributions	\$	96,585 96,585	s	96,504 96,504	s	88,516 88,516	\$	85,402 85,402	S	85,858 85,858
Annual Contribution Deficiency	\$	<u> </u>	\$		\$		5		\$	
Covered Payroll	\$	4,614,244	5	4,298,116	\$	4,172,929	5	4,290,617	\$	4,165,647
Annual Contribution as a Percentage of Covered Payroll	_	2.09%	_	2.25%		2.12%	_	1.99%	_	2.06%

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF EMPLOYER CONTRIBUTIONS - OPEB THE UNIVERSITY OF NEW MEXICO

For the Last Ten Years (a) Ending June 30

(In Thousands)

	2021	2020	2019	2018	2017
Actuarially determined contribution	5,210	7,459	7,513	7,322	7,467
Contributions in relation to the actuarially					
determined contribution	5,210	7,459	7,513	7,322	7,467
Contribution deficiency (excess)	- 0	-	4		1
Covered employee payroll	272,863	288,544	295,345	321,166	350,452
Contributions as a percentage of payroll	1.91%	2.59%	2.54%	2.28%	2.13%

Notes to Schedule:

Valuation date January 1, 2019

Methods and assumptions used to determine contribution rates:

Actuarial cost method Entry age normal - level % of salary

Asset valuation method Market value of assets

Healthcare cost trend rates Medical Pre-Medicare: 5.5% initially, reduced by decrements to a rate of

5.0% after nine years

Medical Post-Medicare: 5.4% initially, reduced by decrements to a rate of 5%

after nine years Dental: 4.0%

Salary increases 2.0%

Investment rate of return 8.0%, net of OPEB plan investment expense, including inflation

Retirement age 63

Mortality PUB-2010 "General" classification headcount-weighted mortality table with fully

generational martality improvement projections from the central year using scale

MP-2018.

#### REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF EMPLOYER CONTRIBUTIONS - OPEB NEW MEXICO INSTITUTE OF MINING AND TECHNOLOGY

For the Last Ten Years (a) Ending June 30,

(In Thousands)

	2021	2020	2019	2018	2017
Actuarially determined contribution	689	3,952	2,239	3,997	4,998
Contributions in relation to the actuarially					
determined contribution	689	3,952	2,239	3,997	4,998
Contribution deficiency (excess)			1		14
Covered employee payroll	31,793	30,619	14,433	28,337	28,142
Contributions as a percentage of payroll	2.2%	12.9%	15.5%	14.1%	17.8%

Notes to Schedule:

Valuation date January 1, 2020

Methods and assumptions used to determine contribution rates:

Actuarial cost method Entry age normal - level % of salary

Asset valuation method Market value of assets

Inflation 3.0%

Healthcare cost trend rates Medical Pre-Medicare: 5.75% initially, reduced by decrements to a rate of

5.00% after seven years

Medical Post-Medicare: 5.00% consistent for next six years

Pharmacy: 7.00% initially, reduced by decrement to a rate of 5.00% after eight

years

Dental and Vision: 3.0%

Salary increases 3.0%

Investment rate of return 6.0%

Retirement age 64

Mortality RP-2006 headcount-weighted mortality table with fully generation mortality

improvement projections from the central year using Scale MP-2019

REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF INVESTMENT RETURNS - PENSION PUBLIC EMPLOYEES RETIREMENT SYSTEM

For the Last Ten Years (a) Ending June 30,

				Fiscal	Year			
	2021	2020	2019	2018	2017	2016	2015	2014
Annual Money-weighted Rate of Return, Net of Investment Expenses	25.36%	-2.70%	5.60%	6.50%	10.60%	0.70%	1.70%	17.40%

<sup>\*</sup> Information for prior years not available.

#### REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF INVESTMENT RETURNS - PENSION EDUCATIONAL EMPLOYEE RETIREMENT SYSTEM

For the Last Ten Years (a) Ending June 30, 2020

					Fiscal	Year				
	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Annual Money-weighted Rate of Return, Net of Investment Expenses	28.76%	-0.97%	7.29%	8.38%	11.91%	2.68%	4.06%	14.71%	11.12%	1.87%

REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF INVESTMENT RETURNS - OPEB NEW MEXICO RETIREE HEALTH CARE AUTHORITY For the Last Ten Years (a) Ending June 30,

			Fiscal Year		
	2021	2020	2019	2018	2017
Annual Money-weighted Rate of Return,					
Net of Investment Expenses	22.59%	1.43%	6.53%	9.06%	13.98%

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF INVESTMENT RETURNS - OPEB THE UNIVERSITY OF NEW MEXICO

For the Last Ten Years (a) Ending June 30,

	2021	2020	2019	2018	2017
Annual money-weighted rate of return, net of					
investment expense	26.04%	4.55%	6.18%	6.77%	11.26%

<sup>\*</sup> Information for prior years not available.

#### REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF INVESTMENT RETURNS - OPEB NEW MEXICO INSTITUTE OF MINING AND TECHNOLOGY For the Last Ten Years (a) Ending June 30,

	2021	2020	2019	2018	2017
Annual money-weighted rate of return, net of					
investment expense	36.75%	3.70%	7.10%	9.40%	11.30%

<sup>\*</sup> Information for prior years not available.

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF ACTUARIAL METHODS AND ASSUMPTIONS

#### ALL RETIREMENT SYSTEMS

Fiscal Year Ending June 30, 2021

(In Thousands)

	PERS	JRS	MRS	VFRS	EERS
Valuation date	June 30, 2020				
Actuarial cost method	Entry Age Normal				
Amortization method	Level Percent of Pay	Level Percent of Pay, Open	Level Percent of Payroll, Open	Level Dollar, Open	Closed 30 year period, Amortization. Level percent of Payroll.
Amortization period	25 years	30 years	30 years	25 years	Closed 30 years
Asset valuation method Actuarial Assumptions:					5 Year Smoothed Market
Investment Rate of Return	7.25%	7.25%	7.25%	7.25%	7%
Projected Benefit Payment	100 years	89 years	86 years	100 years	
Payroll Growth	3.00%	3.00%	3.00%	N/A	-
Projected Salary Increases	3.25%-13.50%	4.00%	3.25%	N/A	2.30% Inflation, plus .70% Prod, Inc.
Includes Inflation At	2.50%	2.50%	2.50%	2.50%	2.30%
Mortality Assumption	RPH-2014 Blue Collar Mortality Table	2020 GRS Southwest Region Teacher Mortality Table			
Discount Rate	7.25%	7.25%	7.25%	7.25%	7.00%
Municipal Bond Rate	2.45%	2.45%	2.45%		2.45%

All percentages are stated at an annual rate.

Investment rate of return is net of investment expenses.

## REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF ACTUARIAL METHODS AND ASSUMPTIONS

#### NEW MEXICO RETIREE HEALTH CARE AUTHORITY

Fiscal Year Ending June 30, 2021

(In Thousands)

Valuation Date June 30, 2020

Actuarial cost method Entry age normal, level of percent of pay,

calculated on individual employee basis

Asset valuation method Market value of assets

Actuarial Assumptions:

Inflation 2.30% for ERB: 2.50% for PERA

Projected payroll increases 3.25% to 13.00% based on years of service, including inflation

Investment rate of return 7.00%, net of OPEB plan investment expense

and margin for adverse deviation including inflation

Discount rate 3.62%

Health care cost trend rate: 8% graded down to 4.5% over 14 years for Non-

Medicare medical plan costs and 7.5% graded down to 4.5% over 12 years for Medicare medical plan costs



# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE STATE OF NEW MEXICO'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY

For the Year Ended June 30, (In Thousands)

						Me	asure	ment Date						
PERA - State-Funded Divisions	Jur	ne 30, 2020	Jui	June 30, 2019		June 30, 2018		June 30, 2017		ne 30, 2016	June 30, 2015		Jui	ne 30, 2014
State proportion of the net pension liability		51.17%		51.29%		52.74%		52.52%	Ξ	51.25%		52.70%		54.10%
State proportionate share of the net pension liability	s	3,811,182	\$	3,324,673	S	3,255,419	\$	2,767,431	s	3,156,785	\$	2,243,965	s	1,795,898
State covered payroll (b)	\$	1,111,517	\$	1,024,186	s	987,851	\$	1,030,651	S	1,192,558	s	1,184,830	S	1,137,325
State proportionate share of the net pension liability as a percentage of its covered payroll		342.88%		324.62%		329.55%		268.51%		264.71%		189.39%		157.91%
Plan fiduciary net position as a percentage of the total pension liability		66.36%		70.52%		71.13%		73.74%		69.18%		76.99%		81.29%

<sup>(</sup>a) The amounts presented were determined as of June 30. This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend is compiled, the State will only present information for those years for which information is available.

<sup>(</sup>b) Covered payroll is presented for the prior fiscal year to match the measurement date of the pension liability.

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE STATE OF NEW MEXICO'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (CONTINUED)

For the Last Ten Years (a) Ending June 30,

	Measurement Date													
PERA - Judicial Fund	June 30, 2020		June 30, 2019		June 30, 2018		June 30, 2017		Jun	June 30, 2016		June 30, 2015		e 30, 2014
State proportion of the net pension liability		100.00%		100.00%		100.00%		100.00%		100.00%		100.00%		100.00%
State proportionate share of the net pension liability	S	138,539	S	113,675	s	84,479	S	86,675	S	106,623	\$	48,050	s	41,311
State covered payroll (b)	\$	16,090	S	16,291	s	15,126	S	15,493	S	15,612	s	15,084	S	13,163
State proportionate share of the net pension liability as a percentage of its covered payroll		861.03%		697.78%		558.50%		559.45%		682.95%		318.54%		313.83%
Plan fiduciary net position as a percentage of the total pension liability		37.99%		44.67%		51.95%		50.83%		44.34%		64.94%		68.81%

<sup>(</sup>a) The amounts presented were determined as of June 30. This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend is compiled, the State will only present information for those years for which information is available.

<sup>(</sup>b) Covered payroll is presented for the prior fiscal year to match the measurement date of the pension liability.

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE STATE OF NEW MEXICO'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (CONTINUED)

For the Last Ten Years (a) Ending June 30,

	Measurement Date													
PERA - Magistrate Fund	June	e 30, 2020	Jun	e 30, 2019	Jun	e 30, 2018	Jun	e 30, 2017	Jun	e 30, 2016	Jun	e 30, 2015	Jun	e 30, 2014
State proportion of the net pension liability		100.00%		100.00%		100.00%		100.00%		100.00%		100.00%		100.00%
State proportionate share of the net pension liability	S	29,547	\$	45,634	\$	36,998	\$	33,403	S	43,481	\$	30,349	S	21,216
State covered payroll (b)	S	6,025	S	6,025	s	5,638	S	5,633	S	5,243	S	5,066	S	3,516
State proportionate share of the net pension liability as a percentage of its covered payroll		490.41%		757.41%		656.23%		592.99%		829.29%		599.09%		603.49%
Plan fiduciary net position as a percentage of the total pension liability		49.59%		41.07%		46.45%		49.10%		41.65%		52.23%		62.38%

<sup>(</sup>a) The amounts presented were determined as of June 30. This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend is compiled, the State will only present information for those years for which information is available.

<sup>(</sup>b) Covered payroll is presented for the prior fiscal year to match the measurement date of the pension liability.

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE STATE OF NEW MEXICO'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (CONTINUED)

								Measurem	ent D	ate				
PERA - Volunteer Firefighters Fund	Jun	e 30, 2020	Jun	e 30, 2019	Jun	e 30, 2018	Jun	e 30, 2017	Jun	e 30, 2016	Jun	e 30, 2015	June	e 30, 2014
State proportion of the net pension liability (asset)		100.00%		100.00%		100.00%		100.00%		100.00%		100.00%		100.00%
State proportionate share of the net pension liability	s	(16,932)	\$	(19,276)	s	(18,485)	s	(17,898)	\$	(12,114)	S	(17,625)	\$	(21,042)
State covered payroll (b)		*		*		*		*		*		*		*
State proportionate share of the net pension liability as a percentage of its covered payroll		N/A		N/A		N/A		N/A		N/A		N/A		N/A
Plan fiduciary net position as a percentage of the total pension liability		N/A		N/A		N/A		N/A		N/A		N/A		N/A

<sup>(</sup>a) The amounts presented were determined as of June 30. This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend is compiled, the State will only present information for those years for which information is available.

<sup>(</sup>b) Covered payroll is presented for the prior fiscal year to match the measurement date of the pension liability.

<sup>\*</sup> There is no covered payroll. The State Legislature provides a contribution of \$750 thousand per year.

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE STATE OF NEW MEXICO'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (CONTINUED)

	Measurement Date													
ERB - State Agencies	June	e 30, 2020	Jun	e 30, 2019	June	30, 2018	Jun	e 30, 2017	Jun	e 30, 2016	Jun	e 30, 2015	Jun	e 30, 2014
State proportion of the net pension liability		0.27%		0.29%		0.29%		0.27%		0.30%		0.34%		0.34%
State proportionate share of the net pension liability	s	54,568	S	22,005	s	34,028	s	30,486	\$	21,580	\$	22,015	s	19,127
State covered payroll (b)	s	8,601	\$	8,489	s	8,000	s	8,561	S	9,662	s	9,240	S	9,242
State proportionate share of the net pension liability as a percentage of its covered payroll		634.44%		259.22%		425.35%		356.10%		223.35%		238.26%		206.96%
Plan fiduciary net position as a percentage of the total pension liability		39.11%		64.13%		52.17%		52.95%		61.58%		63.97%		66.54%

<sup>(</sup>a) The amounts presented were determined as of June 30. This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend is compiled, the State will only present information for those years for which information is available.

<sup>(</sup>b) Covered payroll is presented for the prior fiscal year to match the measurement date of the pension liability.

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE STATE OF NEW MEXICO'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (CONTINUED)

	Measurement Date													
ERB - Educational Institutions	Jui	ne 30, 2020	Jui	ne 30, 2019	Jui	ne 30, 2018	Ju	ne 30, 2017	Jui	ne 30, 2016	Jui	ne 30, 2015	Jui	ne 30, 2014
State proportion of the net pension liability		26.80%		27.87%		28.73%		28.80%		28.65%		28.85%		29.19%
State proportionate share of the net pension liability	s	5,431,257	s	2,111,751	s	3,416,362	s	3,200,504	s	2,061,616	s	1,868,432	s	1,665,276
State covered payroll (b)	s	856,014	s	814,496	s	802,777	S	818,187	\$	819,993	\$	804,471	S	930,167
State proportionate share of the net pension liability as a percentage of its covered payroll		634.48%		259.27%		425.57%		391.17%		251.42%		232.26%		179.03%
Plan fiduciary net position as a percentage of the total pension liability		39.11%		64.13%		52.17%		52.95%		61.58%		63.97%		66.54%

<sup>(</sup>a) The amounts presented were determined as of June 30. This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend is compiled, the State will only present information for those years for which information is available.

<sup>(</sup>b) Covered payroll is presented for the prior fiscal year to match the measurement date of the pension liability.

#### REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE STATE OF NEW MEXICO'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY

Retiree Health Care - State-Funded Divisions		June 30, 2020		ne 30, 2019	Jui	ne 30, 2018	June 30, 2017		
State proportion of the net OPEB liability		24.03%		24.22%		24.13%		24.12%	
State proportionate share of the net OPEB liability	s	1,008,906	S	785,609	s	1,049,291	\$	1,093,162	
State covered payroll (b)	S	1,149,050	S	1,035,350	S	1,030,100	s	1,035,550	
State proportionate share of the net OPEB liability as a percentage of its covered payroll		87.80%		75.88%		101.86%		105.56%	
Plan fiduciary net position as a percentage of the total OPEB liability		16.50%		18.92%		13.14%		11.34%	

<sup>(</sup>a) The amounts presented were determined as of June 30. This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend is compiled, the State will only present information for those years for which information is available.

<sup>(</sup>b) Covered payroll is presented for the prior fiscal year to match the measurement date of the pension liability.

#### REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE STATE OF NEW MEXICO'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY (CONTINUED)

	Measurement Date												
Retiree Health Care - Educational Institutions	Jun	e 30, 2020	June 30, 2019		June 30, 2018		Jun	e 30, 2017					
State proportion of the net OPEB liability		2.67%		2.73%		2.86%	\$	2.89					
State proportionate share of the net OPEB liability	s	112,118	\$	88,554	S	124,460	\$	130,892					
State covered payroll (b)	\$	127,700	\$	122,700	S	128,727	\$	123,997					
State proportionate share of the net OPEB liability as a percentage of its covered payroll		87.80%		72.17%		96.69%		105.56%					
Plan fiduciary net position as a percentage of the total OPEB liability		16.50%		18.92%		13.14%		11.34%					

<sup>(</sup>a) The amounts presented were determined as of June 30. This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend is compiled, the State will only present information for those years for which information is available.

<sup>(</sup>b) Covered payroll is presented for the prior fiscal year to match the measurement date of the pension liability.



# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE STATE'S CONTRIBUTIONS

PERA - State-Funded Divisions	FY2021	FY2020	FY2019	FY2018	FY2017	FY2016	FY2015
Contractually Required contribution	\$ 209,237	\$ 200,231	\$ 181,674	\$174,957	\$ 184,801	\$ 171,144	\$ 176,397
Contributions in relation to contractually required contributions	\$ 209,237	200,231	181,674	174,957	184,801	171,144	176,397
Contribution deficiency	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
State covered payroll	\$1,135,523	\$ 1,111,517	\$1,024,186	\$987,851	\$1,030,651	\$1,192,558	\$1,184,830
Contributions as a percentage of covered payroll	18.43%	18.01%	17.74%	17.71%	17.93%	14.35%	14.89%

<sup>(</sup>a) The amounts presented were determined as of June 30. This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend is compiled, the State will only present information for those years for which information is available.

<sup>(</sup>b) Covered payroll is presented for the prior fiscal year to match the measurement date of the pension liability.

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE STATE'S CONTRIBUTIONS (CONTINUED)

PERA - Judicial Fund	FY2021	FY2020	FY2019	FY2018	FY2017	FY2016	FY2015	FY2014
Contractually Required contribution	\$ 5,858	\$ 6,045	\$ 5,881	\$ 4,908	\$ 4,975	\$ 4,816	\$ 4,919	\$ 6,413
Contributions in relation to contractually required contributions	5,626	4,683	4,731	4,723	4,524	4,237	4,196	3,741
Contribution deficiency	\$ 232	\$ 1,362	\$ 1,150	\$ 185	\$ 451	\$ 579	\$ 723	\$ 2,672
State covered payroll	\$16,985	\$16,090	\$16,292	\$15,126	\$15,493	\$15,612	\$15,084	\$13,163
Contributions as a percentage of covered payroll	33.13%	29.11%	29.04%	31.23%	29.20%	27.14%	27.82%	28.42%

<sup>(</sup>a) The amounts presented were determined as of June 30. This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend is compiled, the State will only present information for those years for which information is available.

<sup>(</sup>b) Covered payroll is presented for the prior fiscal year to match the measurement date of the pension liability.

### REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE STATE'S CONTRIBUTIONS (CONTINUED)

PERA - Magistrate Fund	FY2021	FY2020	FY2019	FY2018	FY2017	FY2016	FY2015	FY2014
Contractually Required contribution	\$ 1,106	\$ 1,923	\$ 1,862	\$ 1,588	\$ 1,576	\$ 1,463	\$ 1,967	\$ 1,992
Contributions in relation to contractually required contributions	2,348	1,293	1,236	1,232	1,282	1,280	937	793
Contribution deficiency	\$(1,242)	\$ 630	\$ 626	\$ 356	\$ 294	\$ 183	\$ 1,030	\$ 1,199
State covered payroll	\$ 6,092	\$ 6,025	\$ 6,025	\$ 5,638	\$ 5,633	\$ 5,243	\$ 5,066	\$ 3,516
Contributions as a percentage of covered payroll	38.54%	21.45%	20.51%	21.85%	22.76%	24.42%	18.49%	22.56%

<sup>(</sup>a) The amounts presented were determined as of June 30. This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend is compiled, the State will only present information for those years for which information is available.

<sup>(</sup>b) Covered payroll is presented for the prior fiscal year to match the measurement date of the pension liability.

### REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE STATE'S CONTRIBUTIONS (CONTINUED)

PERA - Volunteer Firefighters Fund	FY	2021	FY	2020	FY	2019	FY	2018	FY	2017	FY	2016	FY	2015	FY	2014
Statutorily determined contribution *	\$	750	S	750	\$	750	\$	750	S	750	\$	750	S	750	\$	750
Contributions in relation to statutorily determined																
contributions		750		750		750		750		750		750		750		750
Contribution deficiency	S	(4)	\$	,2 °	S	-2-	S	-	\$	-	\$	A,	\$	-	\$	-
State covered payroll		*		*		*		*		*		*		*		*
Contributions as a percentage of covered payroll		N/A														

<sup>(</sup>a) The amounts presented were determined as of June 30. This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend is compiled, the State will only present information for those years for which information is available.

<sup>(</sup>b) Covered payroll is presented for the prior fiscal year to match the measurement date of the pension liability.

<sup>\*</sup> There is no covered payroll. The State Legislature provides a contribution of \$750 thousand per year.

### REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE STATE'S CONTRIBUTIONS (CONTINUED)

ERB - State Agencies	FY2021	FY2020	FY2019	FY2018	FY2017	FY2016	FY2015
Contractually Required contribution	\$ 1,194	\$ 1,217	\$ 1,180	\$ 1,112	\$ 1,190	\$ 1,343	\$ 1,215
Contributions in relation to contractually required contributions	1,194	1,217	1,180	1,112	1,190	1,343	1,215
Contribution deficiency	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
State covered payroll	8,438	8,601	8,489	8,000	8,561	9,662	9,240
Contributions as a percentage of covered payroll	14.15%	14.15%	13.90%	13.90%	13.90%	13.90%	13.15%

<sup>(</sup>a) The amounts presented were determined as of June 30. This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend is compiled, the State will only present information for those years for which information is available.

### REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE STATE'S CONTRIBUTIONS (CONTINUED)

ERB - Educational Institutions	FY2021	FY2020	FY2019	FY2018	FY2017	FY2016	FY2015
Contractually Required contribution	\$121,043	\$121,126	\$113,215	\$111,586	\$113,728	\$113,979	\$105,788
Contributions in relation to contractually required contributions	121,043	121,126	113,215	111,586	113,728	113,979	105,788
Contribution excess	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	<u>s</u> -
Educational Institutions' covered payroll	855,428	856,014	814,496	802,777	818,187	819,993	804,471
Contributions as a percentage of covered payroll	14.15%	14.15%	13.90%	13.90%	13.90%	13.90%	13.15%

<sup>(</sup>a) The amounts presented were determined as of June 30. This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend is compiled, the State will only present information for those years for which information is available.

<sup>(</sup>b) Covered payroll is presented for the prior fiscal year to match the measurement date of the pension liability.

### REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE STATE'S CONTRIBUTIONS (CONTINUED)

Retiree Health Care - State-Funded Divisions	F	Y2021	F	Y2020	F	Y2019	F	Y2018
Contractually Required contribution	\$	23,808	\$	22,981	S	20,707	\$	20,602
Contributions in relation to contractually required contribution		23,808		22,981		20,707		20,602
Contribution deficiency	\$	~	\$		\$	-	\$	
State covered payroll	\$1	,190,400	\$1	,149,050	\$1	,035,350	\$1	,030,100
Contributions as a percentage of covered payroll		2.00%		2.00%		2.00%		2.00%

<sup>(</sup>a) The amounts presented were determined as of June 30. This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend is compiled, the State will only present information for those years for which information is available.

<sup>(</sup>b) Covered payroll is presented for the prior fiscal year to match the measurement date of the pension liability.

### REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE STATE'S CONTRIBUTIONS (CONTINUED)

Retiree Health Care - Educational Institutions	F	Y2021	F	Y2020	F	Y2019	F	Y2018
Contractually Required contribution	\$	2,587	S	2,554	\$	2,454	\$ \$11	2,575
Contributions in relation to contractually required contributions		2,587		2,554		2,454		2,575
Contribution deficiency	S	5	\$		\$	1 2	\$	-
State covered payroll	\$1	29,350	\$ 1	27,700	\$ 1	22,700	\$ 1	28,727
Contributions as a percentage of covered payroll		2.00%		2.00%		2.00%		2.00%

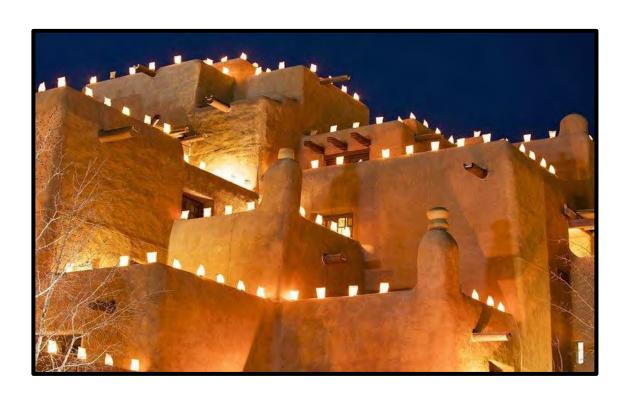
<sup>(</sup>a) The amounts presented were determined as of June 30. This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend is compiled, the State will only present information for those years for which information is available.

<sup>(</sup>b) Covered payroll is presented for the prior fiscal year to match the measurement date of the pension liability.

STATE OF NEW MEXICO ANNUAL COMPREHENSIVE FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2021

# FINANCIAL SECTION

# OTHER SUPPLEMENTARY INFORMATION



CITY OF SANTA FE SOURCE - PLANETWARE.COM

### OTHER SUPPLEMENTARY INFORMATION NONMAJOR PROPRIETARY FUNDS COMBINING FINANCIAL STATEMENTS

#### **Enterprise Funds**

Enterprise funds report the activities for which fees are charged to external users for goods and services. Enterprise Funds are presented beginning on page 279.

#### **Internal Service Funds**

Internal service funds account for goods and services provided primarily to other agencies or funds of the State, rather than to the general public. Internal Service Funds are presented beginning on page 291.

#### OTHER SUPPLEMENTARY INFORMATION NONMAJOR ENTERPRISE FUNDS COMBINING FINANCIAL STATEMENTS

**Industries for the Blind** – The New Mexico Commission for the Blind's mission is to encourage and enable the State's blind citizens to achieve vocational, economic, and social equality. This proprietary fund is used to provide career training and other assistance for New Mexico's blind citizens and entails the operations of the Albuquerque Training Center.

**Corrections Industries Revolving Fund** – This fund is used to account for certain activities of the Corrections Industries Division of the Department of Corrections. These activities include the manufacture of furniture and textiles, production of agricultural crops, and data entry services.

**Environment Department** – This fund is used to account for revolving loans for wastewater and drinking water facilities.

**New Mexico Magazine** – New Mexico Magazine is a program of the Department of Tourism. The fund accounts for the publishing and distribution of the monthly New Mexico Magazine.

New Mexico Public Schools Insurance Authority (NMPSIA) – NMPSIA is a self-insurance pool that provides various benefits and risk coverage to participating public schools, school board members and public school employees, plus retired board members and employees. Coverage provided includes property, casualty, workers' compensation, health, life, and disability.

**State Infrastructure Bank** – The State Infrastructure Bank is a proprietary fund administered by the Department of Transportation. The fund is used to account for loans made for road projects.

Miners' Colfax Medical Center – Miners' Colfax Medical Center is a State owned medical facility in Raton, New Mexico. The current organization is a result of a merger between the Miners' Hospital and Northern Colfax County Hospital. Miners' Colfax operates a 25-bed acute care hospital; a 37 bed extended care facility and various outpatient clinics in Raton, New Mexico. Miners' Colfax has programs that serve both miners and non-miners.

**State Fair Commission** – This fund administers the operations of the annual New Mexico State Fair and the use of the Fairgrounds facilities during the year

**Department of Cultural Affairs** – This fund administers the enterprise operations of the Department of Cultural Affairs.

**Education Trust Board** – The Education Trust Board of New Mexico operates as a self-sustaining entity which is administratively connected to the NM Department of Higher Education. This fund administers New Mexico's Section 529 College Savings Plans under rules promulgated by the Board. The financial statements of the two savings plans are presented as a private purpose fiduciary trust fund.

### OTHER SUPPLEMENTARY INFORMATION COMBINING STATEMENT OF NET POSITION

NONMAJOR ENTERPRISE FUNDS

June 30, 2021

		dustries he Blind	Indi	ections ustries ring Fund		invironment Department		w Mexico Iagazine	Pu	ew Mexico blic Schools Insurance Authority	I	State infrastructure Bank
ASSETS												
Current Assets:												
Cash and Cash Equivalents	S	7-	S	2	5		S		\$	2,287	\$	
Cash and Cash Equivalents - Restricted						-		-				-
Investment in the State General Fund												
Investment Pool		171		1,963		181,540		1,274		695		10,982
Investment in the Local Government												
Investment Pool		-								106,540		10.2
Prepaid Expenses and Other Assets		-		-				104		256		- 2
Receivables, Net		14		877		13,807		102		14,426		93
Inventories				710				4				
Total Current Assets		185		3,552		195,347		1,480		124,204		11,075
Noncurrent Assets:												
Loans Receivable						189,359						11,174
Investments										37,900		
Nondepreciable Capital Assets		-								237		-
Capital Assets, Net				499						20		
Total Noncurrent Assets		- 1-		499	_	189,359	_	- 0	_	38,157	_	11,174
Total Assets	_	185		4,051	_	384,706	_	1,480	_	162,361	_	22,249
DEFERRED OUTFLOWS OF RESOURCES												
Deferred Outflows - OPEB		17		191				107		127		
Deferred Outflows - Pension		63		800				405		481		4
Total Deferred Outflows		80	-	991	_			512	_	608		(-

### OTHER SUPPLEMENTARY INFORMATION COMBINING STATEMENT OF NET POSITION

NONMAJOR ENTERPRISE FUNDS (CONTINUED)

June 30, 2021

	Colfa	Miners' ex Medical Center		State Fair Commission		Dept. of Cultural Affairs		Education Trust Board		Total
ASSETS							-			
Current Assets:										
Cash and Cash Equivalents	S	1,313	S		5	-	5		S	3,602
Cash and Cash Equivalents - Restricted		-		916		-		-		916
Investment in the State General Fund										
Investment Pool		8,804				816		596		206,841
Investment in the Local Government										
Investment Pool						-		10,345		116,885
Prepaid Expenses and Other Assets						-				360
Receivables, Net		3,292		3,490				160		36,261
Inventories		982						-		1,692
Total Current Assets		14,391	Ξ	4,406	Ξ	816	Ξ	11,101		366,557
Noncurrent Assets:										
Loans Receivable						-				200,533
Investments		1,002		-		-		14		38,902
Nondepreciable Capital Assets		891		1,078		-				2,206
Capital Assets, Net		20,939		38,159		443				60,060
Total Noncurrent Assets		22,832	_	39,237		443	_		_	301,701
Total Assets		37,223	_	43,643		1,259	_	11,101	_	668,258
DEFERRED OUTFLOWS OF RESOURCES										
Deferred Outflows - OPEB		2,374		347				54		3,217
Deferred Outflows - Pension		8,969		1,312				204		12,234
Total Deferred Outflows		11,343		1,659			ı	258	Ξ	15,451
-0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0	_		-	-,	-		-		_	

### OTHER SUPPLEMENTARY INFORMATION COMBINING STATEMENT OF NET POSITION

NONMAJOR ENTERPRISE FUNDS (CONTINUED)

June 30, 2021

		Industries for the Blind	R	Corrections Industries evolving Fund		Environment Department		New Mexico Magazine		New Mexico Public Schools Insurance Authority	L	State Infrastructure Bank
LIABILITIES												
Current Liabilities:												
Deficiency in SGFIP	S		S		S		S		S		S	
Accounts Payable		1		628				213		166		
Accrued Liabilities		4		42		-		28		42		-
Unearned Revenue				10		-		35		115		0
Due to Higher Education		4		-		-		-		-		C-3
Funds Held for Others		1.5		-		-		-		-		-
Bonds Payable - Current Portion		C*		-		-						
Other Liabilities - Current Portion				65				795		30,658		-
Total Current Liabilities		5	2	745		-		1,071		30,981	Ξ	
Noncurrent Liabilities:												
Bonds Payable						4				÷		
Net Pension Liability		269		3,442		4		1,742		2,070		1.2
Net OPEB Liability		72		832		-		468		556		
Other Liabilities						-		58		84,605		
Total Noncurrent Liabilities	Ξ	341		4,274		-	Ξ	2,268	Ξ	87,231	Ξ	
Total Liabilities	_	346		5,019		-	_	3,339		118,212	_	-
DEFERRED INFLOWS OF RESOURCES												
Deferred Inflows - OPEB		26		303		-		170		202		
Deferred Inflows - Pension		5		65		4		33		39		
Deferred Inflows - Other		-						_				
	-	31		368	7		-	203	7	241	-	
NET POSITION												
Net Investment in Capital Assets		4/		499		1.2		-		256		114
Restricted for:												
Loans				-		384,706		-				-
Other Purposes		181		2,807		44.000		- 4		46,070		22,249
Unrestricted (Deficit)	1	(293)		(3,651)				(1,550)		(1,810)		23,47
Total Net Position	S	(112)	S	(345)	S	384,706	S	(1,550)	S	44,516	s	22,249

### OTHER SUPPLEMENTARY INFORMATION COMBINING STATEMENT OF NET POSITION

NONMAJOR ENTERPRISE FUNDS (CONTINUED)

June 30, 2021

	Co	Miners' Ifax Medical Center		State Fair Commission		Dept. of Cultural Affairs		Education Trust Board		Total
LIABILITIES										
Current Liabilities:										
Deficiency in SGFIP	S	-	S	1,477	S	-	S	1 1 4	S	1,477
Accounts Payable		1,184		803		2		189		3,186
Accrued Liabilities		657		91				12		876
Unearned Revenue		20.2		48		-		0.00		208
Due to Higher Education		58		-		-		- 2		58
Funds Held for Others		53		169						222
Bonds Payable - Current Portion		1,085				-		-		1,085
Other Liabilities - Current Portion		1,765		249				27		33,559
Total Current Liabilities		4,802	=	2,837	$\equiv$	2	=	228		40,671
Noncurrent Liabilities:										
Bonds Payable		5,850				_		-		5,850
Net Pension Liability		38,586		5,646		- 4		876		52,631
Net OPEB Liability		10,367		1,517		-		235		14,047
Other Liabilities		140								84,803
Total Noncurrent Liabilities		54,943	=	7,163		-	$\equiv$	1,111		157,331
Total Liabilities		59,745		10,000		2		1,339		198,002
DEFERRED INFLOWS OF RESOURCES										
Deferred Inflows - OPEB		3,771		552		-		86		5,110
Deferred Inflows - Pension		723		106		_		16		987
Deferred Inflows - Other				2,819		-				2,819
		4,494		3,477	_		=	102	_	8,916
NET POSITION										
Net Investment in Capital Assets		14,648		39,237		443		-		55,083
Restricted for:										
Loans		10.00				-		3 2 2		384,706
Other Purposes		1,986		1,053				10,874		85,220
Unrestricted (Deficit)	_	(32,307)	_	(8,465)	_	814	_	(956)	_	(48,218)
Total Net Position	S	(15,673)	S	31,825	S	1,257	S	9,918	S	476,791

# OTHER SUPPLEMENTARY INFORMATION COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION

NONMAJOR ENTERPRISE FUNDS

For the Year Ended June 30, 2021

		ndustries the Blind	Ir	orrections ndustries olving Fund	_	nvironment epartment		ew Mexico Magazine	_	New Mexico oblic Schools Insurance Authority	Int	State frastructure Bank
OPERATING REVENUES												
Charges for Services	S	5,664	S	6,748	S	-	S	1,719	S	403,369	S	-
Federal Revenue						1. (2)				-		-
Loan and Other Income		-				2,088						226
Other Operating Revenues		33		1,2				- 2				-
Total Operating Revenues		5,697		6,748	=	2,088	=	1,719	=	403,369	_	226
OPERATING EXPENSES												
Benefits, Claims, and Premiums		-		-		1.0				5,591		-
General and Administrative Expenses		62		606		2,638		2,177		398,452		- 2
Depreciation Expense		5		56				-		6		-
Other Operating Expenses		5,561		4,985				10		20		-
Total Operating Expenses	-	5,628	-	5,647		2,638		2,187		404,049	_	
Operating Income (Loss)	_	69	_	1,101		(550)		(468)		(680)		226
NONOPERATING REVENUES												
(EXPENSES)												
Interest and Investment Income		2		3		5		2		8,306		15
Government Grants and Contracts		100		2		7,780		12		-		
Other Revenue (Expenses)		1		99		3,256		161		31		
Total Nonoperating Revenues												
(Expenses)	-		_	102	_	11,041	_	161	_	8,337	_	15
Income (Loss) Before Transfers		69		1,203		10,491		(307)		7,657		241
TRANSFERS												
Transfers In								-				
Transfers Out		1		-		(852)				-		-
Total Transfers		-		14		(852)			_			
Change in Net Position		69		1,203		9,639		(307)		7,657		241
Net Position - Beginning, as Restated		(181)		(1,548)		375,067		(1,243)		36,859		22,008
Net Position - Ending	2	(112)	S	(345)	S	384,706	5	(1,550)	5	44,516	S	22,249

### OTHER SUPPLEMENTARY INFORMATION COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION

NONMAJOR ENTERPRISE FUNDS (CONTINUED

For the Year Ended June 30, 2021

	Col	Miners' fax Medical Center		State Fair ommission		Dept. of Cultural Affairs		Education Trust Board	_	Total
OPERATING REVENUES										
Charges for Services	S	17,859	S	390	S	14	S	2,780	S	438,543
Federal Revenue		6,239		-						6,239
Loan and Other Income		-		-				7		2,314
Other Operating Revenues		-		-	_		_		_	33
Total Operating Revenues	_	24,098	_	390	_	14	_	2,780	_	447,129
OPERATING EXPENSES										
Benefits, Claims, and Premiums		-		-		2		D 8		5,591
General and Administrative Expenses		30,490		6,378		42		2,884		443,729
Depreciation Expense		2,165		2,247		89		-		4,568
Other Operating Expenses		238		66				2		10,862
Total Operating Expenses		32,893		8,691		131	=	2,886		464,750
Operating Income (Loss)		(8,795)		(8,301)	_	(117)	_	(106)	_	(17,621)
NONOPERATING REVENUES (EXPENSES)										
Interest and Investment Income		34		1,4				22		8,385
Government Grants and Contracts		8,824		(-)				2		16,604
Other Revenue (Expenses)		277		2		-		-		3,826
Total Nonoperating Revenues	_									
(Expenses)	_	9,135	1	2	_	<u> </u>	_	22	_	28,815
Income (Loss) Before Transfers	-	340		(8,299)		(117)		(84)	_	11,194
TRANSFERS										
Transfers In		7,561		5,955				-		13,516
Transfers Out		-		-				-		(852)
Total Transfers		7,561		5,955	_	- 4	_	-	_	12,664
Change in Net Position		7,901		(2,344)		(117)		(84)		23,858
Net Position - Beginning, as Restated		(23,574)		34,169		1,374		10,002		452,933
Net Position - Ending	S	(15,673)	S	31,825	S	1,257	S	9,918	S	476,791

### OTHER SUPPLEMENTARY INFORMATION COMBINING STATEMENT OF CASH FLOWS

NONMAJOR ENTERPRISE FUNDS

For the Year Ended June 30, 2021

		ustries he Blind		orrections Industries volving Fund	_	nvironment Department		Mexico agazine	Pu	lew Mexico blic Schools Insurance Authority	Infra	State structure Bank
CASH FLOWS FROM OPERATING ACTIVITIES												
Cash Received from:												
Fees for Service	\$	5,698	\$	7,201	\$	1,843	\$	1,636	\$	398,871	\$	
Gifts, Grants, and Contracts	•		•		•		•		•		•	
Loan and Note Repayments						12,343						89
Other Sources				126		247						223
Cash Payments to or for:												
Suppliers		(5,578)		(5,486)		(14,659)		(1,340)		(404,903)		
Employees		(115)		(1,305)				(883)				
Other Payments		` .		(160)		(5,403)		` .				
Net Cash Provided (Used) by Operating Activities		5		376		(5,629)		(587)		(6,032)		312
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES												
Transfers In												
Transfers Out						(852)						
Gifts for Other Than Capital Purposes												
Intergovernmental Receipts						7,780						
Other - Capital Asset Transfer In												
Other Noncapital Financing		<u> </u>	_	<u>.</u>	_	3,270		<u>·</u>	_	31		<u> </u>
Net Cash Provided by Noncapital												
Financing Activities		<u> </u>	_	<u> </u>	_	10,198		<u> </u>	_	31	_	<u> </u>
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES Acquisition of Capital Assets				(132)								
Capital Debt Service Payments - Principal				()								
Other Capital Financing								161				
Net Cash Provided (Used) by Capital and												
Related Financing Activities		<u>.</u>	_	(132)	_			161	_			
CASH FLOWS FROM INVESTING ACTIVITIES												
Receipts of Interest and Dividends of Investments				102		5				304		15
Net Cash Provided (Used) by Investing Activities				102		5				304		15
Net Increase (Decrease) in Cash		5		346		4,574		(420)		(5,697)		327
Cash and Cash Equivalents at Beginning of Year		166		1,619		176,966		(426) 1,700		115,219		10,655
Cash and Cash Equivalents at End of Year	•	171	*	1,965	•	181,540	•	1,274	•	109,522	•	10,982
Cash and Cash Equivalents at End of Tear	*		<u>*</u>	1,000	<u>*</u>	101,010	*	1,217	<u>*</u>	100,022	<u>*</u>	10,002
Cash and Cash Equivalents												
Unrestricted	\$		\$	2	\$		\$		\$	2,287	\$	
Restricted												
Investment in State Gen. Fund Investment Pool		171		1,963		181,540		1,274		695		10,982
Investment in Local Government Invest Pool										106,540		
Deficiency in SGFIP					_				_	<u>.</u>		
Total Cash and Cash Equivalents	\$	171	\$	1,965	\$	181,540	\$	1,274	\$	109,522	\$	10,982

### OTHER SUPPLEMENTARY INFORMATION COMBINING STATEMENT OF CASH FLOWS

NONMAJOR ENTERPRISE FUNDS (CONTINUED)

For the Year Ended June 30, 2021

	Miners' Colfax Medical Center	State Fair Commission	Dept. of Cultural Affairs	Education Trust Board	Total
CASH FLOWS FROM OPERATING ACTIVITIES					
Cash Received from:					
Fees for Service	\$ 24,740	\$ 248	\$ 14	\$ .	\$ 440,251
Gifts, Grants, and Contracts				2,764	2,764
Loan and Note Repayments					12,432
Other Sources	137				733
Cash Payments to or for:					
Suppliers	(12,551)	(1,682)	(144)	(2,374)	(448,717)
Employees	(20,179)	(4,254)		(418)	(27,154)
Other Payments	(7.050)				(5,563)
Net Cash Provided (Used) by Operating Activities	(7,853)	(5,688)	(130)	(28)	(25,254)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES					
Transfers In	7,561	4,200			11,761
Transfers Out					(852)
Gifts for Other Than Capital Purposes	713				713
Intergovernmental Receipts					7,780
Other - Capital Asset Transfer In		1,755			1,755
Other Noncapital Financing		(1,755)			1,546
Net Cash Provided by Noncapital					
Financing Activities	8,274	4,200			22,703
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES					
Acquisition of Capital Assets	(1,198)				(1,330)
Capital Debt Service Payments - Principal	(1,060)				(1,060)
Other Capital Financing					161
Net Cash Provided (Used) by Capital and					
Related Financing Activities	(2,258)	<u> </u>	<u> </u>	<u> </u>	(2,229)
CASH FLOWS FROM INVESTING ACTIVITIES					
Receipts of Interest and Dividends of Investments	34			16	476
Net Cash Provided (Used) by Investing Activities	34	<u> </u>	·	16	476
Net Increase (Decrease) in Cash	(1,803)	(1,488)	(130)	(12)	(4,304)
Cash and Cash Equivalents at Beginning of Year	11,920	927	946	10,953	331,071
Cash and Cash Equivalents at End of Year	\$ 10,117	\$ (561)	\$ 816	\$ 10,941	\$ 326,767
Cash and Cash Equivalents					
Unrestricted	\$ 1,313	\$ .	\$ .	\$ .	\$ 3,602
Restricted		916			916
Investment in State Gen. Fund Investment Pool	8,804		816	596	206,841
Investment in Local Government Invest Pool				10,345	116,885
Deficiency in SGFIP		(1,477)			(1,477)
Total Cash and Cash Equivalents	\$ 10,117	\$ (561)	\$ 816	\$ 10,941	\$ 326,767

### OTHER SUPPLEMENTARY INFORMATION COMBINING STATEMENT OF CASH FLOWS

NONMAJOR ENTERPRISE FUNDS (CONTINUED)

For the Year Ended June 30, 2021

	 stries e Blind	Corrections Industries Revolving Fund	 invironment Department	New Mexico Magazine	New Mexico Public Schools Insurance Authority	State Infrastructure Bank
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED (USED) BY						
OPERATING ACTIVITIES						
Operating Income (Loss)	\$ 69	\$ 1,101	\$ (550)	\$ (468)	\$ (680)	\$ 226
Adjustments to Reconcile Operating Income						
(Loss) to Net Cash Provided (Used)						
by Operating Activities:	-	FA				
Depreciation	5	56			6	
Change in net pension liability	(46)	(800)		(59)	(202)	
Change in net OPEB liability	(23)	(352)		(54)	(118)	
Change in deferred inflows of resources						
Bad Debt Expense						
Net Changes in Assets and Liabilities Related						
to Operating Activities:			_			
Receivables/Due From Other Funds	3	578	17	(30)	(4,497)	
Notes/Loans			(5,096)			86
Inventories		(4)				
Prepaid Items/Other Assets				(29)		
Accounts Payable/Accrued Liabilities/Due						
To Other Funds	(3)	(203)		62	(6,098)	
Loss Adjustments					5,591	
Unearned Revenue				(9)_	(34)	
Net Cash Provided (Used) by Operating						
Activities	\$ 5	\$ 376	\$ (5,629)	\$ (587)	\$ [6,032]	\$ 312

### OTHER SUPPLEMENTARY INFORMATION COMBINING STATEMENT OF CASH FLOWS

NONMAJOR ENTERPRISE FUNDS (CONTINUED)

For the Year Ended June 30, 2021

	Colfa	Miners' ax Medical Center	_	tate Fair mmission		Dept. of Cultural Affairs	Т	rust oard	_	Total
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES										
Operating Income (Loss)	\$	(8,795)	\$	(8,301)	\$	(117)	\$	(106)	\$	(17,621)
Adjustments to Reconcile Operating Income										
(Loss) to Net Cash Provided (Used)										
by Operating Activities: Depreciation		2,165		2,247		89				4,568
•				2,247 55		03		119		(1,783)
Change in net pension liability		(850)						34		
Change in net OPEB liability Change in deferred inflows of resources		(1,001)		(73) 2,819						(1,587) 2,819
-		1,411		2,013						
Bad Debt Expense Net Changes in Assets and Liabilities Related		1,411								1,411
to Operating Activities:										
Receivables/Due From Other Funds		(2,183)		(2,917)				(16)		(9,045)
Notes/Loans		(2,100)		(2,311)				(10)		(5,010)
Inventories		(126)								(130)
Prepaid Items/Other Assets		(120)								(29)
Accounts Payable/Accrued Liabilities/Due										(20)
To Other Funds		1,526		443		(102)		(59)		(4,434)
Loss Adjustments		,,,,,				(.02)		(**)		5,591
Unearned Revenue				39						(4)
Net Cash Provided (Used) by Operating					_				_	
Activities	\$	[7,853]	\$	[5,688]	\$	[130]	\$	[28]	\$	[25,254]

This Page Intentionally Left Blank

### OTHER SUPPLEMENTARY INFORMATION NONMAJOR INTERNAL SERVICE FUNDS COMBINING FINANCIAL STATEMENTS

June 30, 2021

**Fleet Operations** – This fund accounts for the operations of the Transportation Motor Pool and the State Aircraft Pool, which provide ground and air transportation services to all state agencies on a fee basis.

**Risk Management** – This fund provides insurance coverage for all state agencies. Areas covered include public liability, workers compensation, group health and life, unemployment compensation, surety bond, and property insurance. Agencies are charged a premium based on several factors, including history and number of employees.

**Printing and Records** – This fund accounts for the provision of printing services of all kinds to state agencies according to an approved fee schedule. The fund also includes services for the retention and storage of public records for all state agencies, which pay an assessment based on size and usage.

**Communications Services** – This fund provides voice and data telecommunications services to all state agencies, which are assessed an annual fee based on size and prior usage.

**Information Processing** – This fund provides automated data processing services for all state agencies, which are assessed an annual fee based on size and prior usage.

### OTHER SUPPLEMENTARY INFORMATION COMBINING STATEMENT OF NET POSITION

NONMAJOR INTERNAL SERVICE FUNDS

June 30, 2021

Inventories and Other Assets		Fleet Operations	Risk Management	Printing and Records	Communication Services	Information Processing	Eliminations	Total
Investment in the State General Fund								
Investment People								
Due From Other Funds			2 100,00	5 1000	. 1. 20.00.	2 0.220	2 2	2 .0
Receivables, Net		\$ 4,328	\$ 123,474	\$ 2,553	\$ 16,571			\$ 190,940
Total Current Assets	7	3			100		(7,434)	
Noncurrent Asset:   4,336		8	10,860	74	8,239			19,183
Noncurrent Assets:   Nondeprescibles Capital Assets   7,287	The state of the s							9
Nondepreciable Capital Assets	Total Current Assets	4,336	134,334	2,627	24,810	51,459	(7,434)	210,132
Capital Assets, Net   7,287   .   504   30,020   20,390   .   58,20	Noncurrent Assets:							
Total Assets	Nondepreciable Capital Assets				10,292	33		10,325
Total Assets   11,623   134,334   3,131   65,122   71,882   (7,434)   278,65	Capital Assets, Net	7,287			30,020	20,390		58,201
Deferred Outflows - OPEB	Total Noncurrent Assets	7,287		504	40,312	20,423		68,526
Deferred Outflows - OPEB	Total Assets	11,623	134,334	3,131	65,122	71,882	(7,434)	278,658
Deferred Outflows	DEFERRED OUTFLOWS OF RESO	URCES						
Deferred Outflows	Deferred Outflows - OPEB	237	582	871	1,199	682		3,571
Total Deferred Outflows	Deferred Outflows - Pension		2.199	3.290		2.578		13,491
Current Liabilities:   Accounts Payable   308   9,980   341   721   857   12,200							-	17,062
Accounts Payable   308   9,980   341   721   857   12,20	LIABILITIES							
Accounts Payable   308   9,980   341   721   857   12,20	Current Liabilities:							
Accrued Liabilities		308	9 980	341	721	857		12,207
Due to Other Funds	The state of the s				5.33	7		729
Due to Other Funds				-				332
Due To Higher Educational Institution	21110012 - 111 - 1111			-			(7.434)	
Other Liabilities			- 6				(1,101)	5
Noncurrent Liabilities			92 457	287		122		
Net Pension Liability							(7,434)	107,068
Net Pension Liability	Noncurrent Liabilities:							
Net OPEB Liability	CONTRACTOR CONTRACTOR OF THE PROPERTY OF THE P	3.858	9.463	14.154	19.479	11.092		58,046
Other Liabilities         2         75,145         10         -         -         75,15           Total Noncurrent Liabilities         4,896         87,150         17,967         24,713         14,072         -         148,79           Total Liabilities         5,377         190,045         18,734         34,034         15,110         (7,434)         255,86           DEFERRED INFLOWS OF RESOURCES           Deferred Inflows - OPEB         377         925         1,383         1,904         1,084         -         5,67           Deferred Inflows - Pension         72         177         265         365         207         -         1,08           Total Deferred Inflows         449         1,102         1,648         2,269         1,291         -         6,75           NET POSITION         Net Investment in Capital Assets         7,287         -         504         40,312         20,424         -         68,52           Restricted for Other Purposes         -         -         5,488         50,420         -         65,90           Unrestricted (Deficit)         (356)         (54,032)         (13,594)         (21,255)         (12,103)         -         (101,34)								
Total Noncurrent Liabilities         4,896         87,150         17,967         24,713         14,072         -         148,79           Total Liabilities         5,377         190,045         18,734         34,034         15,110         (7,434)         255,86           DEFERRED INFLOWS OF RESOURCES           Deferred Inflows - OPEB         377         925         1,383         1,904         1,084         -         5,67           Deferred Inflows - Pension         72         177         265         365         207         -         1,08           Total Deferred Inflows         449         1,102         1,648         2,269         1,291         -         6,75           NET POSITION           Net Investment in Capital Assets         7,287         -         504         40,312         20,424         -         68,52           Restricted for Other Purposes         -         -         15,488         50,420         -         65,90           Unrestricted (Deficit)         (356)         (54,032)         (13,594)         (21,255)         (12,103)         -         (101,34)		1,000			5,257	2,700		
DEFERRED INFLOWS OF RESOURCES   Deferred Inflows - OPEB   377   925   1,383   1,904   1,084   - 5,67					24,713	14,072		148,798
Deferred Inflows - OPEB   377   925   1,383   1,904   1,084   - 5,67	Total Liabilities	5,377	190,045	18,734	34,034	15,110	(7,434)	255,866
Deferred Inflows - OPEB   377   925   1,383   1,904   1,084   - 5,67	DEFERRED INFLOWS OF RESOUR	RCES						
Deferred Inflows - Pension   72   177   265   365   207   - 1,08     Total Deferred Inflows   449   1,102   1,648   2,269   1,291   - 6,75     NET POSITION     Net Investment in Capital Assets   7,287   - 504   40,312   20,424   - 68,52     Restricted for Other Purposes   15,488   50,420   - 65,90     Unrestricted (Deficit)   (356)   (54,032)   (13,594)   (21,255)   (12,103)   - (101,34)     Contact			925	1.383	1.904	1.084		5,673
Total Deferred Inflows							1	1,086
Net Investment in Capital Assets     7,287     -     504     40,312     20,424     -     68,52       Restricted for Other Purposes     -     -     -     15,488     50,420     -     65,90       Unrestricted (Deficit)     (356)     (54,032)     (13,594)     (21,255)     (12,103)     -     (101,34)	The second of th						1	6,759
Net Investment in Capital Assets     7,287     -     504     40,312     20,424     -     68,52       Restricted for Other Purposes     -     -     -     15,488     50,420     -     65,90       Unrestricted (Deficit)     (356)     (54,032)     (13,594)     (21,255)     (12,103)     -     (101,34)	NET POSITION							
Restricted for Other Purposes 15,488 50,420 - 65,90 Unrestricted (Deficit) (356) (54,032) (13,594) (21,255) (12,103) - (101,34)		7.287	100	504	40 312	20.424	1	68,527
Unrestricted (Deficit) (356) (54,032) (13,594) (21,255) (12,103) - (101,34	the state of the s	7,207		204				
Total Net Position \$ 6,931 \$ (54,032) \$ (13.090) \$ 34.545 \$ 58,741 \$ - \$ 33.09		(356)	(54,032)	(13,594)			:	(101,340)
	Total Net Position	s 6.931	\$ (54.032)	\$ (13.090)	\$ 34,545	\$ 58.741	s .	\$ 33,095

### OTHER SUPPLEMENTARY INFORMATION COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION

#### NONMAJOR INTERNAL SERVICE FUNDS

For the Year Ended June 30, 2021

		Fleet erations	N	Risk Ianagement	a	Printing nd Records	- Co	ommunication Services		Information Processing	Elim	inations		Total
OPERATING REVENUES														
Charges for Services	\$	8,260	\$	447,438	\$	2,268	\$	51,853	\$	11,054	\$		\$	520,873
Total Operating Revenues	_	8,260	_	447,438	_	2,268	_	51,853	_	11,054	_	-	_	520,873
OPERATING EXPENSES														
General and Administrative Expenses		6,740		478,006		7,075		42,104		7,055				540,980
Depreciation Expense		2,171				166		7,434		3,119				12,890
Other Operating Expenses				3,742				2		,		-		3,744
<b>Total Operating Expenses</b>		8,911		481,748	_	7,241	_	49,540		10,174	_	-	$\equiv$	557,614
Operating Income (Loss)	_	(651)		(34,310)	_	(4,973)	_	2,313		880			_	(36,741)
NONOPERATING REVENUES (EXPENSES)														
Interest and Investment Income				207		1		-		31				238
Gain (Loss) on Sale of Capital Assets		112				99		(2)						211
Nonoperating Revenues (Expenses)		37		2,063	_	1		40						2,141
Total Nonoperating Revenues														
(Expenses)	_	149	_	2,270	_	100	_	40	_	31	_		_	2,590
Income (Loss) Before Transfers	_	(502)	_	(32,040)	_	(4,873)	_	2,353	_	911	_		_	(34,151)
TRANSFERS														
Transfers In		(73)		7,857		4,524		13,900		7,764		(11,664)		22,308
Transfers Out		(290)		(4,785)		(20)		(7,434)		(10,935)		11,664		(11,800)
<b>Total Transfers</b>		(363)		3,072		4,504	Ξ	6,466	Ξ	(3,171)			Ξ	10,508
Change in Net Position		(865)		(28,968)		(369)		8,819		(2,260)				(23,643)
Net Position - Beginning, as Restated		7,796		(25,064)		(12,721)		25,726		61,001		- 3		56,738
Net Position - Ending	\$	6,931	\$	(54,032)	\$	(13,090)	\$	34,545	5	58,741	5		S	33,095

### OTHER SUPPLEMENTARY INFORMATION COMBINING STATEMENT OF CASH FLOWS

#### NONMAJOR INTERNAL SERVICE FUNDS

June 30, 2021

	Fleet Operations	Risk Management	Printing and Records	Communication Services	Information Processing	Eliminations	Total
CASH FLOWS FROM OPERATING ACTIVITIES							
Cash Received from:							
Fees for Service	\$ 8,256	\$ 436,862	\$ 2,274	\$ 50,485	\$ 11,054	\$ -	\$ 508,931
Cash Payments to or for:		(55.030)	(0.040)	/AA /FA	/A AAA		(07.005)
Suppliers	(4,949) (1,888)	(55,879)	(2,649)	(30,459)	(3,999)		(97,935)
Employees Claims	(1,000)	(4,510) (407,715)	(3,943)	(12,403)	(2,077)	:	(24,821) (407,715)
Net Cash Provided (Used) by Operating Activities	1,419	(31,242)	(4,318)	7,623	4,978		(21,540)
CASH FLOVS FROM NONCAPITAL							
FINANCING ACTIVITIES							
Transfers In	(693)	7,857	4,504		7,623	(11,664)	7,627
Transfers Out	(290)	(4,047)		(7,434)		11,664	(107)
Other Noncapital Financing	183_	2,063	100	39	195_	<u>.</u>	2,580
Net Cash Provided (Used) by Noncapital	(000)	5.070	4.004	(7.005)	7.040		40.400
Financing Activities	(800)	5,873	4,604	(7,395)	7,818	<u>.</u>	10,100
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES							
Proceeds from Sale of Capital Assets	(37)						(37)
Other - Capital Asset Transfer In	620		20	13,900	141		14,681
Other - Capital Asset Transfer Out		(738)	(20)		(10,935)		(11,693)
Other Capital Financing			20	8,479	(8,641)		(142)
Acquisition of Capital Assets	(1,302)	<u> </u>	(40)	(13,900)	(173)	<u>.</u>	(15,415)
Net Cash Provided (Used) by Capital and Related Financing Activities	(719)	(738)	(20)	8,479	(19,608)		(12,606)
Herateu i manonig notivites	(110)	(100)	(20)	0,110	(10,000)		(12,000)
CASH FLOWS FROM INVESTING ACTIVITIES							
Receipts of Interest and Dividends of Investments		207			31		238
Net Cash Provided (Used) by Investing Activities	·	207			31		238
Net Increase (Decrease) in Cash	(100)	(25,900)	266	8,707	(6,781)		(23,808)
Cash and Cash Equivalents at Beginning of Year,	(***)	(,,			(,		(,,
as Restated	4,428	149,374	2,287	7,864	50,795		214,748
Cash and Cash Equivalents at End of Year	\$ 4,328	\$ 123,474	\$ 2,553	\$ 16,571	\$ 44,014	<u>\$</u>	\$ 190,940
Cook and Cook Environments							
Cash and Cash Equivalents Investment in the State General Fund Investment Pool	4,328	123,474	2,553	16,571	44,014		190,940
Total Cash and Cash Equivalents	\$ 4,328	\$ 123,474	\$ 2,553	\$ 16,571	\$ 44,014	<u>*</u>	\$ 190,940
•	1,020	4,	<u> </u>	<u> </u>	•	<u>*</u>	4 100,000
RECONCILIATION OF OPERATING INCOME							
TO NET CASH PROVIDED (USED) BY							
OPERATING ACTIVITIES  Operating Income (Loss)	\$ (651)	\$ (34,310)	\$ (4,973)	\$ 2,313	\$ 880	\$.	\$ (36,741)
Adjustments to Reconcile Operating Income	\$ [651]	\$ (54,510)	\$ (4,515)	\$ 2,515	\$ 000	•	\$ (30,141)
(Loss) to Net Cash Provided (Used)							
by Operating Activities:							
Depreciation	2,171		166	7,434	3,120		12,891
Change in net pension liability	(19)	1,243	434	266	727		2,651
Change in net OPEB liability	(73)	348	(63)	(222)	109		99
Net Changes in Assets and Liabilities Related to Operating Activities:	(5)	(10 F70)	^	4000	1010		(40.002)
Receivables/Due From Other Funds Prepaid Items/Other Assets	(5)	(10,576)	6	(1,368)	1,046	•	(10,897)
Insurance Claims Payable	:	(73) 14,944	•	•		•	(73) 14,944
Accounts Payable/Accrued Liabilities/Due		17,077					17,079
To Other Funds	(4)	(2,818)	112	(800)	(904)		(4,414)
Net Cash Provided (Used) by Operating		(=,= 74)		(134)			
Activities	\$ 1,419	\$ [31,242]	\$ [4,318]	\$ 7,623	<u>\$ 4,978</u>	<u>* ·                                     </u>	\$ [21,540]

This Page Intentionally Left Blank

# OTHER SUPPLEMENTARY INFORMATION FIDUCIARY FUNDS PENSION AND OTHER EMPLOYEE BENEFITS TRUST FUNDS FINANCIAL STATEMENTS

**Public Employees Retirement Association - (PERA)** – PERA is a qualified, defined benefit, government retirement plan established by the State of New Mexico to provide pension benefits for all State, County, and Municipal employees, police, firefighters, judges, magistrates and legislators. PERA is comprised of four separate systems which offer an array of retirement benefit plans to state, county, and municipal employees, police, firefighters, judges, magistrates, and legislators.

**Educational Employees' Retirement System (EERS)** – EERS is a qualified, defined benefit, governmental retirement plan established and administered by the State of New Mexico to provide pension benefits for all state certified employees, teachers and other employees of the State educational institutions, junior colleges, and technical vocational institutes.

New Mexico Retiree Health Care Authority (RHCA) – RHCA is a cost-sharing, multiple-employer defined benefit postemployment healthcare plan that provides comprehensive core group health insurance for persons who have retired from public service with entities in the State of New Mexico.

**Deferred Compensation Plan (IRC 457)** – The State of New Mexico offers its employees a deferred compensation plan (Plan) under Chapters 10-7A-1 to 10-7A-12, NMSA 1978, the "Deferred Compensation Act," is in accordance with Internal Revenue Code Section 457. The Plan permits employees to defer a portion of their income until future years. Deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. The Public Employee's Retiree Association is the trustee of the Plan; however, the Plan is administered by a third party administrator acting under contract with PERA.

#### OTHER SUPPLEMENTARY INFORMATION COMBINING STATEMENT OF FIDUCIARY NET POSITION PENSION AND OTHER EMPLOYEE BENEFITS TRUST FUNDS June 30, 2021

		Public Employees Retirement		Educational Employees Retirement System	I	New Mexico Retiree Health Care Authority	Deferred Compensation (IRC 457) Plan		Total
ASSETS									
Cash and Short-Term Investments Investment in State General	\$	1,057,778	\$	236,149	\$	-	\$ -	\$	1,293,927
Fund Investment Pool		19,132		8,781		50,356	53		78,322
Investment in Local Government		•		•		•			•
Investment Pool		_		106		-	-		106
Investments:									
U.S. Gov't. and Agency Securities		323,873		380,940		-	-		704,813
International Securities		312,829		2,480,708		257,711	-		3,051,248
Corporate Equity Securities		3,800,145		3,235,512		201,875	-		7,237,532
Corporate and Municipal Bonds		2,000,602		406,780		190,452	-		2,597,834
Partnerships and Other Investments		10,612,481		9,509,805		430,920	-		20,553,206
Securities Lending Collateral Invest.		312,517		-		-	-		312,517
Deferred Comp. Plan Invest.		-		-		-	800,886		800,886
Receivables:									
Brokers		1,174,522		138,513		-	-		1,313,035
Accrued Interest and Other		-		10,740		-	-		10,740
Accounts Receivable		26,387		103,663		19,290	25		149,365
Participant Loans		-		-		60	11,294		11,354
Long Term Receivables				-		680	-		680
Capital Assets, Net		10,297		2,320		1,185	-		13,802
Total Assets		19,650,563		16,514,017		1,152,529	812,258		38,129,367
LIABILITIES									
Accounts Payable		14,572		4,112		8,948	-		27,632
Accrued Liabilities		237		206		88	2		533
Due to Brokers		1,285,454		146,013		-	-		1,431,467
Unearned Revenue		-		-		578	-		578
Deposits Held in Trust		2,263		49		-	-		2,312
Other Liabilities		312,981		2,113		23,416	9		338,519
Total Liabilities		1,615,507		152,493		33,030	11		1,801,041
NET POSITION									
Restricted for:									
Pension Benefits		18,035,056		16.361.524		_	_		34,396,580
Other Employee Benefits						1.119.499	_		1,119,499
Defined Contribution		_		_		-,,,	812.247		812,247
Net Position	S	18,035,056	S	16,361,524	S	1,119,499	\$ 812,247	S	36,328,326
and a desired	*	10,000,000	*	20,002,027	_	*,***,	- 012,277	_	20,220,220

### OTHER SUPPLEMENTARY INFORMATION COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION PENSION AND OTHER EMPLOYEE BENEFITS TRUST FUNDS

For the Year Ended June 30, 2021

_	Public Employees Retirement	Educational Employees Retirement System	Re	New Mexico etiree Health are Authority	Deferred Compensatio (IRC 457) Pla		Eliminations	_	Total
ADDITIONS									
Contributions:									
Employee Contributions \$	309,958 \$	327,540	\$		\$ 42,9	)5	\$ -	\$	857,458
Employer Contributions	387,975	455,462		144,935		-			988,372
Other	8		_			-	(8)	_	
Total Contributions	697,941	783,002	_	321,990	42,9	)5	(8)	_	1,845,830
Investment Income (Loss):									
Net Increase in Fair Value									
of Investments	3,757,095	3,923,664		217,684	145,2	8			8,043,701
Interest and Dividends	176,007	95,784	_	53	18,7	39_			290,633
	3,933,102	4,019,448		217,737	164,0	17			8,334,334
Less Investment Expense	87,047	185,999	_			-			273,046
Net Investment Income	3,846,055	3,833,449	_	217,737	164,0	17		_	8,061,288
Other Additions:									
Other Operating Revenues	4,053	1.030		69,461	1	)5			74,649
Total Other Additions	4,053	1,030	_	69,461	1	)5	-		74,649
Total Additions	4,548,049	4,617,481	_	609,188	207,0	57_	(8)	-	9,981,767
DEDUCTIONS									
Benefits and Claims	1,334,410	1,217,645			55,0	39			2,607,144
Refunds	40,405	45,419		318	,-				86,142
General and Administrative Expenses	12,261	11,915		318,982	1,8	)4			344,962
Other Operating Expenses	679	173		61			(8)		905
Total Deductions	1,387,755	1,275,152	_	319,361	56,8	93	(8)		3,039,153
Change in Net Position	3,160,294	3,342,329		289,827	150,1	54			6,942,614
Net Position - Beginning, as Restated	14,874,762	13,019,195		829,672	662,0				29,385,712
Net Position - Ending \$	18,035,056 \$	16,361,524	\$	1,119,499	\$ 812,2		\$	\$	36,328,326
			_					-	

This Page Intentionally Left Blank

#### OTHER SUPPLEMENTARY INFORMATION FIDUCIARY FUNDS EXTERNAL INVESTMENT TRUST FUNDS FINANCIAL STATEMENTS

State Investment Council – The State Investment Council (Council) is responsible for the investment activities of certain State of New Mexico Trust Funds. Pursuant to New Mexico law, the Council created the following investment pools: Large Capitalization Active, Large Capitalization Index, Core Bonds, Structured Credit, Mid\Small Capitalization, Non-U.S. Equity Securities, Non-U.S. Emerging Markets, and Absolute Bonds. The investment pools provide long-term investment opportunities for state agencies and designated institutions that have funds available for a long-term investment program that will extend for more than one year. Only the portion of the fund that is not owned by the State is presented as an External Trust Fund. Other portions of the fund that are owned by State entities are presented in both the Governmental Funds and Proprietary Funds as assets of those respective entities.

**State Treasurer** – The Office of the State Treasurer holds and invests monies for other state agencies and local governments through the Local Government Investment Pool. Only the portion of the fund that is not owned by the State is presented as an External Trust Fund. Other portions of the fund that are owned by the State are presented in both the Governmental Funds and Proprietary Funds as assets of those respective entities.

# OTHER SUPPLEMENTARY INFORMATION COMBINING STATEMENT OF FIDUCIARY NET POSITION EXTERNAL INVESTMENT TRUST FUNDS

June 30, 2021

	I	State nvestment Council		State Treasurer		Total
ASSETS					0	
Cash and Cash Equivalents Investment in Local Government	S	3,341	S		S	3,341
Investments		120,395		901,293		1,021,688
Receivables		2,835		49,238		52,073
Total Assets		126,571	_	950,531	_	1,077,102
LIABILITIES						
Other Liabilities		4,686		16,340		21,026
Total Liabilities	_	4,686	_	16,340	_	21,026
NET POSITION						
Held in Trust for						
External Investment Pool Participants		121,885		934,191		1,056,076
Net Position	5	121,885	5	934,191	S	1,056,076

# OTHER SUPPLEMENTARY INFORMATION COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION EXTERNAL INVESTMENT TRUST FUNDS

For the Year Ended June 30, 2021

		State vestment Council		State Treasurer		Total
ADDITIONS		10.00		227,227		22.55
Pool Participant Deposits	S	18,419	S	732,574	S	750,993
Investment Income (Loss):						
Net Increase (Decrease) in						
Fair Value of Investments		-		416		416
Interest and Dividends	102	32,765	_	-	_	32,765
Total Additions	-	51,184	_	732,990	_	784,174
DEDUCTIONS						
General and Administrative Expenses				4.		1
Distributions	-	18,742	_	559,036	_	577,778
Total Deductions		18,742	_	559,036		577,778
Change in Net Position		32,442		173,954		206,396
Net Position - Beginning, as Restated		89,443		760,237		849,680
Net Position - Ending	5	121,885	\$	934,191	5	1,056,076

<sup>\*</sup> The pool participant deposits reported for the State Treasurer above is net of actual pool participant deposits

and withdrawals.

<sup>\*\*</sup> Includes reduction of interfund investments.

This Page Intentionally Left Blank

## OTHER SUPPLEMENTARY INFORMATION FIDUCIARY FUNDS PRIVATE PURPOSE TRUST FUNDS FINANCIAL STATEMENTS

**Scholarship Fund** – This grouping includes scholarship trust funds administered by the Higher Education Department and the Public Education Department.

**Higher Education Savings Fund** – The 529 Higher Education Savings Plan is a variable return college savings program that enables individuals to save and invest in order to fund future higher education expenses of a child or beneficiary. The program is designed to be a qualified tuition program under Section 529 of the Internal Revenue Code of 1986, as amended, and is maintained by the Education Trust Board.

**Bartlett Trust Fund** – The Cultural Affairs Department is the administrator of a trust fund which was privately endowed for the benefit of the Museum of International Folk Art.

**Office of Superintendent of Insurance** – This fund is comprised of two funds:

- a) Patient's Compensation Fund This is a medical malpractice insurance risk assuming fund mandated by the Medical Malpractice Act.
- b) Trust Fund for Policyholders and Creditors of insurance companies which have entered into receivership.

**Affordable Housing Charitable Trust -** The New Mexico Mortgage Finance Authority board of directors approved the creation of the New Mexico Affordable Housing Charitable Trust, a 501(c)3 entity. The purpose of the Trust is to support the purposes and programs of the Authority, to seek gifts and grants of property, to borrow money, and to lend, lease, sell, exchange, or otherwise transfer or distribute property for affordable housing

### OTHER SUPPLEMENTARY INFORMATION COMBINING STATEMENT OF FIDUCIARY NET POSITION PRIVATE PURPOSE TRUST FUNDS

June 30, 2021

	Schol	larship		Higher Education Savings		Bartlett Trust	Ŀ	Office of State Insurance	H	fordable lousing table Trust		Total
ASSETS		150		7.4				-	61.7			11000
Cash and Cash Equivalents	S	20	S	9,000	S	2	5	1,064	S	863		10,947
Investment in State General												
Fund Investment Pool		49		-		113		65,192				65,354
Investments:												
Investment Pools				2,688,282		-		623,637		-		3,311,919
Receivables:												
Accrued Interest and Other		-		8		(=)		-				8
Other Assets		9		7.	10	. *	- 5			23		23
Total Assets	1	69		2,697,290		113	Ę	689,893	_	886		3,388,251
DEFERRED OUTFLOWS OF RESOURCES												
Deferred Outflows of Resources		_		4		-		518		- 4		518
Total Deferred Outflows of Resources			Ξ	- 4	Œ	- 4	Ę	518	=		Ξ	518
LIABILITIES												
Accounts Payable		-						3,682				3,682
Accrued Liabilities				1,802				6				1,808
Other Liabilities		1		131				187,935		10		188,076
Total Liabilities		4	Ξ	1,933		ű.		191,623		10	Ξ	193,566
DEFERRED INFLOWS OF RESOURCES												
Deferred Inflows of Resources				-				11,834				11,834
Total Deferred Inflows of Resources				-		~	Ξ	11,834			1	11,834
NET POSITION												
Held in Trust for												
Other Purposes		69		2,695,357		113		486,954		876		3,183,369
Net Position	S	69	S	2,695,357	S	113	S	486,954	S	876	S	3,183,369

#### OTHER SUPPLEMENTARY INFORMATION COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION PRIVATE PURPOSE TRUST FUNDS

June 30, 2021

	Scholarship	Higher Education Savings		Bartlett Trust		Office of State Insurance		Affordable Housing Charitable Trust	Total	
ADDITIONS										
Member Contributions	\$ -	\$	199,463	\$		\$	149,550	\$ -	\$	349,013
Total Contributions			199,463	_		_	149,550			349,013
Investment Income:										
Net Increase (Decrease) in										
Fair Value of Investments	-		350,465		-		(16,461)	-		334,004
Interest and Dividends	_		37,359		-		102	_		37,461
	-		387,824		-		(16,359)	-		371,465
Less Investment Expense	_		2,168		-		-			2,168
Net Investment Income			385,656		-	_	(16,359)		_	369,297
Other Additions:										
Other Operating Revenues	-		_		_		45,792	511		46,303
Total Other Additions			-				45,792	511	_	46,303
Total Additions			585,119	_		_	178,983	511		764,613
DEDUCTIONS										
Distributions	_		300,759		_		138,928	_		439,687
General and Administrative Expenses			9,357	_		_	72,640	104		82,101
Total Deductions			310,116	_		_	211,568	104		521,788
Change in Net Position	_		275,003		_		(32,585)	407		242,825
Net Position - Beginning, as Restated	69		2,420,354		113		519,539	469		2,940,544
Net Position - Ending	\$ 69	\$	2,695,357	\$	113	\$	486,954	\$ 876	\$	3,183,369
-										

This Page Intentionally Left Blank

OTHER SUPPLEMENTARY INFORMATION COMBINING STATEMENT OF NET POSITION NON-MAJOR COMPONENT UNITS June 30, 2021 (In Thousands)

#### **Non-major Component Units**

There were seventeen non-major component units at June 30, 2021. They are as follows: UNM Alumni Association; UNM Lobo Club; UNM Anderson School of Management Foundation; New Mexico Tech Foundation; New Mexico Highlands University (NMHU) Foundation; Western New Mexico University Foundation; Eastern New Mexico University (ENMU) Foundation; ENMU Roswell Foundation; ENMU Ruidoso Foundation; Northern New Mexico College Foundation; New Mexico Military Institute Foundation; New Mexico School for the Visually Impaired Foundation; Cumbres & Toltec Scenic Railroad Commission; New Mexico Renewable Transmission Authority; the New Mexico Small Business Investment Corporation; State-chartered Charter Schools; and New Mexico Hospital Equipment Loan Council.

# OTHER SUPPLEMENTARY INFORMATION COMBINING STATEMENT OF NET POSITION NON-MAJOR COMPONENT UNITS

June 30, 2021 (In Thousands)

(III Thousands)				UNM-		New Mexico	Western	Eastern		
	UNM		UNM	Anderson	New Mexico		New Mexico			
	Alumni		Lobo	Schools of Mgt.		University	University	University	Roswell	
A CICIPAGE	Association	- —	Club	Foundation	Foundation	Foundation	Foundation	Foundation	Foundation	
ASSETS										
Current Assets:			4.067			4 1100				
Cash and Cash Equivalents	\$ 1,174	2	4,067	\$ 1,189	\$ 442	\$ 1,132	\$ 734	\$ 234	\$ 25	
Investment in Local Government										
Investment Pool	-		-	-	-	-		-	-	
Restricted Cash and Cash Equivalents	-		-	-	-	-	742	-	-	
Investments	10,423		-	3,133	27,634	-	-	-	-	
Due From Primary Government	-		-	144	42	-	-	-	-	
Receivables, Net	-		9	-	1,094	44	4	14	1	
Prepaid Expenses	29		20	-	-	-	41	6	-	
Inventory	-		-							
Total Current Assets	11,626	- —	4,096	4,466	29,212	1,176	1,521	254	26	
Noncurrent Assets:										
Restricted Cash and Cash Equivalents	-		_	-	-	1,715	627	-	-	
Restricted Investments	-		_	-	7,018	-	-	-	-	
Loans Receivable, Net	-			-	3,240	-	-	-	-	
Investments	-		_	-	-	11,461	11,431	28,289	15,229	
Other Noncurrent Assets				-	-	106	989	-	-	
Nondepreciable Capital Assets	_		_	_	776	6,300	275	148	_	
Other Capital Assets, Net				-	553	923	17	-	_	
Total Noncurrent Assets	-	_	-		11,587	20,505	13,339	28,437	15,229	
Total Assets	11,626		4,096	4,466	40,799	21,681	14,860	28,691	15,255	
DEFERRED OUTFLOWS OF RESOURCES										
Deferred Outflows - OPEB	-		_	_	_		_	_	_	
Deferred Outflows - Pension	-		-	-	-	-	-	-	-	
Total Deferred Outflows	-		-	-	-	-	-	-		

#### OTHER SUPPLEMENTARY INFORMATION COMBINING STATEMENT OF NET POSITION NON-MAJOR COMPONENT UNITS (CONTINUED)

ASSETS	ENMU - Ruidoso Foundation	Northern New Mexico College Foundation	New Mexico Military Institute Foundation	New Mexico School for Visually Impaired Foundatiom	Cumbres & Toltec Scenic RR Commission	NM Renewable Transmission Authority	NM Small Bus Investment Corp.	Charter Schools	NM Hospital Equipment Loan Council	Total Nonmajor Component Units
Current Assets:										
Cash and Cash Equivalents	\$ 279	\$ 326	\$ 39	\$ 31 5	\$ 2,744	\$ 255	\$ 250	\$ 75,772	\$ 140	88,833
Investment in Local Government										
Investment Pool		-	-	-		126	11,087	-		11,213
Restricted Cash and Cash Equivalents	-	1,303	823	-		-	-	6,701	-	9,569
Investments		-	-	-		-	10,704	130		52,024
Due From Primary Government		-	-	-	412	-	-	10,983		11,581
Receivables, Net	7	26	72	-	940	-	10,640	1,504	129	14,484
Prepaid Expenses		-	3	-	27	1	14	297	1	439
Inventory		-	-	-	215		-		-	215
Total Current Assets	286	1,655	937	31	4,338	382	32,695	95,387	270	188,358
Noncurrent Assets:										
Restricted Cash and Cash Equivalents		_	_	_		61	_		_	2,403
Restricted Investments			55,003							62,021
Loans Receivable, Net				_			62,554			65,794
Investments	290	4,102	23,727	194		_	2,202	_	2,719	99,644
Other Noncurrent Assets		-	1,829			_	-,			2,924
Nondepreciable Capital Assets			-,		897	_		52,098		60,494
Other Capital Assets, Net			1		15,198	_		85,752		102,444
Total Noncurrent Assets	290	4,102	80,560	194	16,095	61	64,756	137,850	2,719	395,724
Total Assets	576	5,757	81,497	225	20,433	443	97,451	233,237	2,989	584,082
DEFERRED OUTFLOWS OF RESOURCES										
Deferred Outflows - OPEB								29,833		29,833
Deferred Outflows - Pension						_		259,918		259,918
Total Deferred Outflows								289,751		289,751

# OTHER SUPPLEMENTARY INFORMATION COMBINING STATEMENT OF NET POSITION NON-MAJOR COMPONENT UNITS

June 30, 2021

			UNM-		New Mexico	Western	Eastern	
	UNM	UNM	Anderson	New Mexico	Highlands	New Mexico	New Mexico	ENMU -
	Alumni	Lobo	Schools of Mgt.	Tech	University	University	University	Roswell
	Association	Club	Foundation	Foundation	Foundation	Foundation	Foundation	Foundation
LIABILITIES								
Current Liabilities:								
Accounts Payable	18	1	-	-	31	14	31	-
Accrued Liabilities	-	-	-	-	-	-	115	-
Unearned Revenue	-	-	-	-	-	-	-	-
Due to Primary Government	-	1,310	-	-	-	334	-	-
Funds Held for Others	-	-	-	-	-	433	-	-
Other Liabilities					17			
Total Current Liabilities	18	1,311	-	-	48	781	146	-
Noncurrent Liabilities:								
Net Pension Liability	-	-	-	-	-	-	-	-
Net OPEB Liability	-	-	-	-	-	-	-	-
Other Liabilities					3,701			
Total Noncurrent Liabilities	-	-	-	-	3,701	-	-	-
Total Liabilities	18	1,311			3,749	781	146	
DEFERRED INFLOWS OF RESOURCES								
Unearned Revenue	-	632	-	-	-	-	-	-
Deferred Inflows - OPEB Liability	-	-	-	-	-	-	-	-
Deferred Inflows - Pension Liability		-						
Total Deferred Inflows		632						
NET POSITION								
Net Investment in Capital Assets	_			1,329	6,600	292	148	_
Restricted:			_	1,525	0,000	272	140	
Nonexpendable	_		_	11,352	5,341	13,047	11,122	1,990
Expendable:			_	11,552	2,241	15,047	,	2,550
Other Purposes	_	_	951	4,115	5,292	309	15,976	6,467
Unrestricted Net Position (Deficit)	11,608	2,153	3,515	24,003	699	431	1,299	6,798
omenication to the control (Dentity)	11,000			24,005				0,750
Total Net Position (Deficit)	\$ 11,608	\$ 2,153	\$ 4,466	\$ 40,799	\$ 17,932	\$ 14,079	\$ 28,545	\$ 15,255

# OTHER SUPPLEMENTARY INFORMATION COMBINING STATEMENT OF NET POSITION NON-MAJOR COMPONENT UNITS

June 30, 2021

	ENMU - Ruidoso Foundation	Northern New Mexico College Foundation	New Mexico Military Institute Foundation	New Mexico School for Visually Impaired Foundatiom	Cumbres & Toltec Scenic RR Commission	NM Renewable Transmission Authority	NM Small Bus Investment Corp.	Charter Schools	NM Hospital Equipment Loan Council	Total Nonmajor Component Units
LIABILITIES										
Current Liabilities:										
Accounts Payable	17	-	4	-	429	24	1	3,553	122	4,245
Accrued Liabilities	-	-	-	-	125	-	-	13,835	-	14,075
Unearned Revenue	-	-	-	-	1,612	116	-	175	-	1,903
Due to Primary Government	-	569	199	3	-	-	640	135	-	3,190
Funds Held for Others	-	-	-	-	-	-	-	-	-	433
Other Liabilities		-	494		1,178	16		297		2,002
Total Current Liabilities	17	569	697	3	3,344	156	641	17,995	122	25,848
Noncurrent Liabilities:										
Net Pension Liability								507,563		507,563
Net OPEB Liability								69,407		69,407
Other Liabilities		_	_	_			_	121,210		124,911
Total Noncurrent Liabilities		-	-		-			698,180		701,881
Total Liabilities	17	569	697	3	3,344	156	641	716,175	122	727,729
DEFERRED INFLOWS OF RESOURCES										
Unearned Revenue	-	-	-	-	71	-	-	-	-	703
Deferred Inflows - OPEB Liability	-	-	-	-		-	-	29,121	-	29,121
Deferred Inflows - Pension Liability			-		-			8,115		8,115
Total Deferred Inflows					71			37,236		37,939
NET POSITION										
Net Investment in Capital Assets	_	_		_	16,095	_	_	28,640		53,104
Restricted:					•			•		•
Nonexpendable	180	4,425	27,929	-	_	-	-	37,788	-	113,174
Expendable:		-						-		-
Other Purposes	165	981	28,457	194	-	287	96,810	-	-	160,004
Unrestricted Net Position (Deficit)	214	(218)	24,414	28	923			(296,851)	2,867	(218,117)
Total Net Position (Deficit)	\$ 559	\$ 5,188	\$ 80,800	\$ 222	17,018	\$ 287	\$ 96,810	\$ (230,423)	\$ 2,867	108,165

#### OTHER SUPPLEMENTARY INFORMATION COMBINING STATEMENT OF ACTIVITIES NON-MAJOR COMPONENT UNITS (CONTINUED)

		UNM Alumni sociation		UNM Lobo Club	UNM Anderson Schools of Mgt. Foundation		New Mexico Tech Foundation		New Mexico Highlands University Foundation		Western New Mexico University Foundation		Eastem New Mexico University Foundation			ENMU - Roswell oundation
Expenses	\$	625	5	2,517	S	186	5_	2,592	<u>s_</u>	1,018	\$	772	\$	1,287	5_	273
Program Revenues:																
Charges for Services		4				0		-		-				- 4		-
Operating Grants and Contributions		601		3,375		117		6,909		2,375		386		193		630
Capital Grants and Contributions										-		-				
Total Program Revenues	,	605		3,375		117		6,909		2,375		386		193		630
Nonoperating Revenues:																
Grant Revenue										2						
Net (Expenses) Revenues		(20)	=	858		(69)		4,317		1,357		(386)	=	(1,094)		357
Other Revenues & Expenses:																
Payment from State of New Mexico						-				-						
Payment to State of New Mexico		(2)								-						
Other		189		-		_				(8)		344		1,745		11
Investment Income		1,736		12		348		8,111		1,695		3,056		5,733		2,715
Total General Revenues		1,925	=	12	=	348		8,111	=	1,687	=	3,400	=	7,478		2,726
Special Item																
Gain (Loss) on Discontinuance of Ope	erat	- 1-		- 2		562		-				-				
Change in Net Position		1,905		870		841		12,428		3,044		3,014		6,384		3,083
Net Position - Beginning, as Restated		9,703		1,283		3,625		28,371		14,888		11,065		22,161		12,172
Net Position - Ending (Deficit)	S	11,608	S	2,153	5	4,466	S	40,799	S	17,932	5	14,079	S	28,545	S	15,255

#### OTHER SUPPLEMENTARY INFORMATION COMBINING STATEMENT OF ACTIVITIES NON-MAJOR COMPONENT UNITS (CONTINUED)

	R	NMU - uidoso undation	Northern New Mexic College Foundatio	0	New Mexico Military Institute Foundation	New Mexico School for Visually Impaired Foundatiom	Cumbres & Toltec Scenic RR Commission	NM Renewable Transmission Authority	Small Bu Invest	usiness tment		Charter Schools		NM tal Equipm Loan Council	ent	Total Nonmajor Component Units
Expenses	\$	52	\$ 26	5	2,136	S <u>13</u>	5,284	\$ 715	\$	383	s	311,902	5_	133	\$	330,157
Program Revenues:																
Charges for Services					337	-	2,552			-		575		159		3,627
Operating Grants and Contributions		124	71		578	17	479	350		-		26,485		-		43,329
Capital Grants and Contributions						4	1,362	112		-		15,640		-		17,002
Total Program Revenues		124	71		915	17	4,393	350				42,700		159		63,958
Nonoperating Revenues:																
Grant Revenue																
Net (Expenses) Revenues		72	44		(1,221)	4	(891)	(365)		(383)		(269,202)		26		(266,199)
Other Revenues & Expenses:																
Payment from State of New Mexico		2.			- 4			250		4		151,731				151,981
Payment to State of New Mexico					1	4				(640)		-		-		(640)
Other		20					65					14,827		(7)		17,186
Investment Income		64	47.		17,143	43	3	1		1,316				1		42,449
Total General Revenues	-	84	47.		17,143	43	68	251		676		166,558	_	(6)		210,976
Special Item																
Gain (Loss) on Discontinuance of Operations	_	-									_	59	_		_	621
Change in Net Position		156	91		15,922	47	(823)	(114)		293		(102,585)		20		(54,602)
Net Position - Beginning, as Restated		403	4,27		64,878	175	17,841	401	9	6,517		(127,838)		2,847		162,767
Net Position - Ending (Deficit)	5	559	\$ 5,18		80,800	\$ 222	\$ 17,018	\$ 287		6,810	S	(230,423)	S	2,867	S	108,165

STATE OF NEW MEXICO ANNUAL COMPREHENSIVE FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2021

# STATISTICAL SECTION



HATCH CHILE SOURCE - NEW MEXICO MAGAZINE

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### INDEX TO STATISTICAL SECTION

The Statistical Section provides additional historical context and detail to aid in using the information in the financial statements, notes to the financial statements and required supplementary information for the primary government of the State of New Mexico in understanding and assessing the State's overall financial health.

#### **Financial Trends Information**

These schedules present trend information to help the reader understand how the State's financial performance and fiscal health have changed over time.

Schedule A-1	Net Position by Component
Schedule A-2	Changes in Net Position
Schedule A-3	Fund Balances, Governmental Funds
Schedule A-4 328	Changes in Fund Balances, Governmental Funds

#### **Revenue Capacity Information**

These schedules contain information to help the reader understand the State's capacity to raise revenues and the sources of those revenues.

Schedule B-1	Schedule of Revenues, State General Fund
330	
Schedule B-2	Revenue Base
336	
Schedule B-3	Revenue Payers by Industry – Taxable Sales, Services, and Use Tax Purchases
338	
Schedule B-4	Revenue Payers – Personal Income Tax
339	
Schedule B-5	Personal Income Tax Rates
340	

#### **Debt Capacity Information**

These schedules present information to help the reader understand and assess the State's levels of outstanding debt and the State's ability to issue additional debt in the future.

Schedule C-1 342	Ratios of Outstanding Debt by Type
Schedule C-2 344	Long-Term Liabilities
Schedule C-3 346	Legal Debt Margin
Schedule C-4 348	Statutory Debt Limit – Severance Tax Bonds
Schedule C-5	Pledged Revenue Bond Coverage

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

#### INDEX TO STATISTICAL SECTION

#### **Demographics and Economic Information**

These schedules contain demographic and economic indicators to help the reader to understand the environment within which the State's financial activities take place.

Schedule D-1	Demographic and Economic Indicators
353	
Schedule D-2	Principal Employers
354	
Schedule D-3	Composition of Labor Force
355	
Schedule D-4	Public Higher Education Enrollment
357	_

#### **Operating Information**

These schedules offer operating data to help the reader understand how the information in the State's financial report relates to the services it provides and the activities it performs.

Schedule E-1	Full-Time Equivalent State Employees by Function
359	
Schedule E-2	Operating Indicators by Function
361	
Schedule E-3	Capital Assets Statistics by Function
367	

#### **Other Information**

These graphs and schedules offer a historical view of expenditures in constant dollars.

Schedule F-1	Expenditures – Historical and Constant Dollars
369	
Schedule F-2	Per Capita Expenditures – Historical and Constant Dollars
370	

Sources: Unless otherwise noted, the information in the following schedules is derived from the State of New Mexico Annual Financial Report.

Note: The statements which comprise the Statistical Section have not been audited.

This Page Intentionally Left Blank

### **NET POSITION BY COMPONENT** Last Ten Fiscal Years

					F	iscal Year				
		2021		2020		2019		2018		2017
Governmental Activities										
Net Investment in Capital Assets	\$	6,212,235	\$	5,971,617	\$	5,826,283	\$	5,866,806	\$	5,904,225
Restricted		37,944,662		30,024,134		27,579,790		25,740,851		23,268,593
Unrestricted		(4,103,700)		(4,658,434)		(3,216,115)		(4,690,920)		(3,311,309)
Total Governmental Activities Net Position	\$	40,053,197	\$	31,337,317	\$	30,189,958	\$	26,916,737	\$	25,861,508
Business-type Activities  Net Investment in Capital Assets Restricted Unrestricted Total Business-type Activities Net Position	\$	1,845,399 1,519,236 (1,891,399) 1,473,236	\$	1,808,184 1,113,160 (970,769) 1,950,575	\$	1,770,690 1,386,077 (1,905,986) 1,250,781	\$	1,755,991 1,319,357 (1,547,653) 1,527,697	\$	1,742,099 1,251,369 (846,457) 2,147,011
Total Busiless-type Activities Net Tosition	•	1,475,250	3	1,930,373	9	1,230,761	9	1,527,037	9	2,147,011
Primary Government Net Investment in Capital Assets Restricted	\$	8,057,634 39,463,898	\$	7,779,801 31,137,294	S	7,596,973 28,965,865	S	7,622,797 27,060,209	S	7,646,323 24,519,962
Unrestricted		(5,995,099)		(5,629,204)		(5,122,101)		(6,238,579)		(4,157,768)
Total Primary Government Net Position	\$	41,526,433	\$	33,287,891	\$	31,440,739	\$	28,444,427	\$	28,008,517

<sup>\*</sup> Implementation of GASB 68 - Effictive FY15

**SCHEDULE A-1** 

					F	iscal Year				
		2016		2015		2014		2013		2012 as Restated
Governmental Activities				77.7						
Net Investment in Capital Assets	5	5,930,820	S	5,356,468	S	5,164,435	5	5,552,572	S	6,463,198
Restricted		18,311,421		12,658,737		6,925,810		4,774,368		5,542,541
Unrestricted		(326,978)		7,158,005		1,464,494		2,417,608		450,731
Total Governmental Activities Net Position	\$	23,915,263	S	25,173,210	\$	13,554,739	\$	12,744,548	S	12,456,470
Business-type Activities										
Net Investment in Capital Assets	5	1,654,692	S	1,589,677	5	1,517,364	5	1,507,921	5	1,488,738
Restricted		1,317,251		987,021		2,919,494		2,143,068		1,471,752
Unrestricted		(975,829)		(827,718)		139,334		697,511		1,256,024
Total Business-type Activities Net Position	\$	1,996,114	\$	1,748,980	\$	4,576,192	\$	4,348,500	S	4,216,514
Primary Government										
Net Investment in Capital Assets	5	7,585,511	S	6,946,145	5	6,681,799	5	7,060,493	5	7,951,936
Restricted		19,628,672		13,645,758		9,845,304		6,917,436		7,014,293
Unrestricted		(1,302,806)		6,330,287		1,603,828		3,115,119		1,706,755
Total Primary Government Net Position	S	25,911,377	5	26,922,190	5	18,130,931	5	17,093,048	5	16,672,984

<sup>\*</sup> Implementation of GASB 68 - Effictive FY15

#### **CHANGES IN NET POSITION**

**SCHEDULE A-2** 

Last Ten Fiscal Years (In Thousands)

					I	iscal Year				
		2021		2020		2019		2018		2017 as Restated
Program Expenses	_	2021	-	2020	-	2017	-	2010	· ·	as Mestated
Governmental Activities:										
General Control	5	2,091,970	5	946,145	5	949,925	5	1,244,170	5	1,722,398
Culture, Recreation, and Natural Resources		260,481		294,254		263,383		247,368		247,510
Highway and Transportation		871,871		952,604		876,159		805,736		824,522
Judicia1		313,217		367,458		341,818		306,806		304,097
Legislative		24,595		26,741		28,024		24,068		26,834
Public Safety		519,118		593,994		548,909		534,228		552,421
Regulation and Licensing		434,683		207,749		194,956		175,084		124,269
Health and Human Services		10,784,332		9,447,582		7,864,173		7,982,533		8,008,413
Education		3,989,681		3,929,465		3,483,071		3,167,364		3,286,148
Interest		132,809		112,126		130,183		123,439		115,594
Special Items				1111						444
Reduction of Receivable, Internal Service Fund										
Total Governmental Activities Expenses	=	19,422,757	Ξ	16,878,118		14,680,602	_	14,610,795		15,212,206
Business-type Activities:										
Educational Institutions		4,881,052		2,802,997		3,844,396		3,645,245		3,383,288
Public Schools Insurance		404,049		397,157		370,389		354,996		383,282
Environmental Loans		2,638		1,387		2,726		1,526		1,949
Miners' Colfax Medical Center		32,893		40,490		37,506		34,807		33,180
Unemployment Insurance		2,716,542		1,547,564		137,995		166,040		178,334
State Fair		8,691		15,007		15,919		16,357		16,124
Other Business-type Activities		16,479		19,248		22,845		20,536		18,869
Special Items - Expo										
Total Business-type Activity Expenses		8,062,344	-	4,823,850		4,431,776		4,239,508		4,015,026
Total Primary Government Expenses	5	27,485,101	S	21,701,968	S	19,112,379	5	18,850,302	S	19,227,232

						Fiscal Year			
		****		***		2014	2013		2012
Program Expenses	_	2016	-	2015		as Restated	as Restated	-	as Restated
Governmental Activities:									
General Control	5	1,706,181	S	993,220	5	918,870 \$	1,254,250	5	1,311,355
Culture, Recreation, and Natural Resources		239,104		203,319		228,000	187,209		308,748
Highway and Transportation		987,512		1,051,567		1,230,707	1,023,696		945,406
Judicial Judicial		315,829		255,761		242,449	235,363		230,465
Legislative		23,184		29,626		23,751	25,774		24,047
Public Safety		498,391		480,286		457,119	469,359		441,675
Regulation and Licensing		118,405		126,917		112,770	104,919		145,748
Health and Human Services		8,008,413		7,401,005		6,284,737	5,777,302		5,603,724
Education		3,554,909		4,024,669		3,223,837	3,215,643		3,117,733
Interest		123,083		131,154		127,001	110,413		119,779
Special Items									
Reduction of Receivable, Internal Service Fund				977					101,735
Total Governmental Activities Expenses	Ξ	15,575,011		14,698,501		12,849,241	12,403,928		12,350,415
Business-type Activities:									
Educational Institutions		3,126,892		3,041,713		2,901,959	2,845,355		2,768,492
Public Schools Insurance		395,579		363,373		349,589	331,783		322,904
Environmental Loans		2,266		441		294	673		874
Miners' Colfax Medical Center		31,295		24,967		29,650	23,229		22,608
Unemployment Insurance		195,506		193,479		261,763	356,558		546,600
State Fair		14,841		15,417		14,671	14,613		16,115
Other Business-type Activities		16,524		18,199		11,409	9,934		10,387
Special Items - Expo		866							
Total Business-type Activity Expenses	Ξ	3,783,769	ķ.	3,657,589		3,569,335	3,582,145		3,687,980
Total Primary Government Expenses	S	19,358,780	S	18,356,090	S	16,418,576 \$	15,986,073	S	16,038,395

<sup>•</sup> Implementation of GASB 68 – Effective FY15

					F	iscal Year			
		2021		2020		2019	2018		2017 as Restated
Program Revenues			-		7			-	
Governmental Activities:									
Charges for Services									
General Control	5	1,170,449	5	2,227,030	5	2,795,908	1,958,862	5	1,581,393
Culture, Recreation, and Natural Resources		1,297,090		66,086		57,330	70,071		64,956
Highway and Transportation		116,341		108,044		115,639	111,792		109,835
Judicial		12,505		15,655		17,873	17,706		17,011
Public Safety		8,273		11,753		44,304	12,641		9,326
Regulation and Licensing		80,805		44,733		41,915	41,178		34,304
Health and Human Services		219,276		199,137		167,077	173,479		159,894
Education		7,383		6,464		6,474	6,862		7,346
Operating Grants and Contributions		10,609,948		7,750,233		6,453,390	6,850,440		6,595,050
Capital Grants and Contributions		480,552		462,264		376,591			1 2 2 1
Total Governmental Activities					-			-	
Program Revenues	_	14,002,622		10,891,399	_	10,076,501	9,243,031		8,579,115
Business-type Activities:									
Charges for Services									
Educational Institutions		1,976,449		1,768,685		1,732,441	1,665,364		1,642,869
Public Schools Insurance		403,369		393,010		375,555	373,489		378,957
Environmental Loans		2,088							
Miners' Colfax Medical Center		17,859		13,001		16,875	22,031		21,396
Unemployment Insurance		780,811		121,004		189	243		235
State Fair		390		10,239		12,182	11,469		11,722
Other Business-type Activities		17,184		18,814		22,099	20,666		17,280
Nonmajor Enterprise Funds									
Operating Grants and Contributions		2,908,576		1,919,974		663,285	697,032		896,071
Capital Grants and Contributions		31,836		7,751		23,997	12,437		11,607
Total Business-type Activities									
Program Revenues	_	6,138,562	1	4,252,478	-	2,846,623	2,802,731		2,980,137
Total Primary Government									
Program Revenues	\$	20,141,184	\$_	15,143,877	\$_	12,923,124	12,045,762	S	11,559,252
Net (Expense)/Revenue									
Governmental Activities	5	(5,420,135)	5	(5,986,719)	5	(4,693,510) \$	(5,367,765)	S	(6,633,091)
Business-type Activities	-	(1,923,782)	-	(571,372)	-	(1,585,154)	(1,436,776)		(1,034,889)
Total Primary Government Net Expense	5	(7,343,917)	5	(6,558,090)	\$_	(6,278,664) \$	(6,804,541)	S	(7,667,980)

						Fiscal Year				
				.5%		2014		2013		2012
		2016	_	2015		as Restated		as Restated	_	as Restated
Program Revenues										
Governmental Activities:										
Charges for Services										
General Control	5	1,457,352	\$	1,880,869	5	796,337	S	784,337	5	305,992
Culture, Recreation, and Natural Resources		63,474		59,392		94,694		89,063		134,163
Highway and Transportation		110,754		105,215		301,126		185,593		268,612
Judicial		15,620		6,243		5,040		109,660		177,156
Public Safety		9,345		9,162		26,711		263,568		363,078
Regulation and Licensing		35,218		45,558		75,308		65,646		95,278
Health and Human Services		147,373		135,431		365,016		133,060		167,230
Education		7,362		8,726		7,535		5,329		4,899
Operating Grants and Contributions		6,855,527		6,356,248		4,932,895		4,777,647		4,578,609
Capital Grants and Contributions						400,212		210,500		447,962
Total Governmental Activities			_		-					
Program Revenues		8,702,025	_	8,606,844		7,004,874		6,624,403		6,542,979
Business-type Activities:										
Charges for Services										
Educational Institutions		1,521,460		1,567,129		1,380,232		1,359,675		1,289,871
Public Schools Insurance		363,949		351,731		342,725		321,549		322,593
Environmental Loans						3,905		4,423		4,384
Miners' Colfax Medical Center		26,672		17,450		25,025		21,784		23,455
Unemployment Insurance		361		177		215,699		223,057		216,824
State Fair		11,928		11,556		12,142		12,142		13,831
Other Business-type Activities		13,954		16,304		10,523		10,562		10,260
Nonmajor Enterprise Funds Operating Grants and Contributions		595,057		627,067		771,706		751,861		1,041,706
Capital Grants and Contributions		6,906		12,524		25,541		8,392		16,132
Total Business-type Activities	-	0,500	-	12,524	-	23,371		0,272	-	10,152
Program Revenues		2,540,287		2,603,761		2,787,498		2,713,445		2,939,056
Total Primary Government					Ī					
Program Revenues	5	11,242,312	\$_	11,210,605	5	9,792,372	\$	9,337,848	5	9,482,035
Net (Expense)/Revenue										
Governmental Activities	S	(6,872,986)	5	(6,091,657)	S	(5,844,367)	S	(5,779,525)	5	(5,807,436)
Business-type Activities	_	(1,243,482)	_	(1,053,828)	_	(781,837)		(868,700)	b.	(748,924)
Total Primary Government Net Expense	S	(8,116,468)	S	(7,145,485)	5	(6,626,204)	S	(6.648.225)	S	(6,556,360)

					F	iscal Year				
		2021		2020		2019	7	2018	ī	2017 as Restated
General Revenues and Other Changes in	_	2021	1	2020	-	2017	-	2010	-	as Mestateu
Net Position										
Governmental Activities:										
Taxes										
Individual Income Tax	S	1,837,492	S	1,715,499	S	1,713,643	5	1,581,590	S	1,418,070
Corporate Income Tax		147,434	1.5	63,000	7	179,781		(67,093)		76,274
Gross Receipts Taxes		3,000,606		3,115,214		2,869,466		2,541,586		2,168,168
Business Privilege		3,069,393		2,530,032		2,531,119		2,212,070		1,863,055
Unemployment Insurance						18,510		14,529		7,200
Other Taxes		15.087		35,080		4,849		7,154		3,545
Investment Income		6.671,245		316,768		1,407,043		1,949,319		2,548,331
Capital Gain		139		7,703		7,792		404		
Non OperatingInvestment Income and Other								155		68
Other Revenue (Expense)		298,326		298,789		201,773		234,541		629,959
Special Item - Potential Loss SGFIP				-						
Special Item - Indian Water Rights Settlement				(15)						
Special Item - AZ Water Settlement										9,040
Transfers		(914,694)		(940,448)		(843,055)		(727,311)		(1,084,495)
Total Governmental Activities		14,125,028		7,141,622		8,090,920	Ξ	7,746,944		7,639,216
Business-type Activities:										
Taxes										
Other Taxes				- 2		126,103		167,975		205,143
Non-Operating Grants and Contracts										
Investment Income (Loss)		125,456		22,741		23,776		14,276		13,742
Non OperatingInvestment Income and Other				34,408		50,206		27,865		47,929
Other Revenue		415,326		275,299		258,532		260,061		123,959
Special Item loss of Discontinuance		(7,482)								
Transfers		914,694		940,448		843,055		727,311		831,243
Total Business-type Activities	_	1,447,994		1,272,896		1,301,673	_	1,197,489		1,222,016
Total Primary Government	S	15,573,022	\$_	8,414,517	5_	9,392,593	s _	8,944,432	S	8,861,232
Change in Net Position										
Governmental Activities		8,704,893		1,154,903		3,397,410		2,379,179		1,006,124
Business-type Activities	_	(475,788)	_	701,524	-	(283,481)	_	(239,287)	-	187,127
Total Primary Government	5	8,229,105	s_	1,856,427	s_	3,113,929	s _	2,139,893	<b>S</b> _	1,193,253

						Fiscal Year				
		70/3		Equal I		2014		2013		2012
		2016		2015		as Restated		as Restated	_	as Restated
General Revenues and Other Changes in										
Net Position										
Governmental Activities:										
Taxes										
Individual Income Tax	\$	-11	5		S	1,236,674	5	1,236,015	5	1,189,273
Corporate Income Tax		118,502		262,600		196,762		277,029		270,118
Gross Receipts Taxes		2,109,889		4,238,670		2,133,540		1,985,601		522,847
Business Privilege		1,622,513								
Unemployment Insurance		18,970								
Other Taxes		7,055		33,424		2,048,944		1,736,620		3,362,391
Investment Income		909,846		1,212,060		1,351,182		1,208,035		708,673
Capital Gain										
Non OperatingInvestment Income and Other		34		-7		4				4
Other Revenue (Expense)		629,959		129,035		355,202		271,525		304,819
Special Item - Potential Loss SGFIP				100,000		(30,000)				
Special Item - Indian Water Rights Settlement		(12,436)		(15,561)						(91,400)
Special Item - AZ Water Settlement		9,040		9,040						
Transfers		(1,084,495)		(797,559)		(687,979)		(647,222)		(544,880)
Total Governmental Activities		5,649,032	Ξ	6,622,997	-	6,604,325	-	6,067,603	_	5,721,841
Business-type Activities:										
Taxes										
Other Taxes		342,488		269,593		4		3		
Non-Operating Grants and Contracts										4
Investment Income (Loss)		9,838		9,292		220,411		214,413		70,774
Non OperatingInvestment Income and Other		21,465								
Other Revenue		242,772		244,201		140,737		139,051		27,713
Special Item loss of Discontinuance								77.		
Transfers		831,243		797,559		687,979		647,222		629,645
Total Business-type Activities		1,447,806	Ξ	1,320,645		1,049,127	-	1,000,686		728,132
Total Primary Government	\$_	7,096,838	s_	7,943,642	S	7,653,452	S	7,068,289	5_	6,449,973
Change in Net Position					7		í			
Governmental Activities		(1,223,955)		531,340		759,958		288,078		(85,595)
Business-type Activities	0.2	204,324		266,817	-	267,290	,	131,986		(20,792)
Total Primary Government	\$_	(1,019,629)	\$_	798,157	5	1,027,248	S	420,064	5_	(106,387)

## FUND BALANCES, GOVERNMENTAL FUNDS Last Ten Fiscal Years

						Fiscal Year				
		2021		2020		2019		2018		2017
General Fund										
Nonspendable	S	52,580	S	46,026	S	47,309	S	61,378	S	59,626
Restricted		4,556,671		3,389,316		1,389,540		1,159,544		835,483
Committed		48,062		45,460		35,352		38,294		388,030
Assigned		25,065		12,923		15,472		11,572		9,088
Unassigned	_	356,122		532,328	_	1,607,072	_	882,313	-	4,895
Total General Fund	5	5,038,500	5	4,026,051	S	3,094,745	S	2,153,101	5	1,297,122
All Other Governmental Funds										
Nonspendable	S		5	2.0	S	A. S.	S	10.0.4	S	
Restricted		34,773,091		26,933,416		26,689,046		24,609,102		22,503,741
Committed		20				-		514		1,959
Assigned				41		150				
Unassigned (Deficit)	_	(21,357)	_	(6,817)	_	(3)	_	9,553	_	(3,329)
Total All Other Governmental Funds	\$	34,751,754	S	26,926,640	S	26,689,193	\$	24,619,169	S	22,502,371
All Governmental Funds										
Nonspendable	S	52,580	5	46,026	S	47,309	S	61,378	S	59,626
Restricted		39,329,762		30,322,731		28,078,586		25,768,646		23,339,224
Committed		48,082		45,460		35,352		38,808		389,989
Assigned		25,065		12,964		15,622		11,572		9,088
Unassigned (Deficit)	_	334,765	_	525,513	_	1,607,071		891,866	_	1,566
Total All Governmental Funds	S	39,790,254	S	30,952,694	S	29,783,939	S	26,772,270	S	23,799,493

**SCHEDULE A-3** 

(Modified Accrual Basis of Accounting)

					I	iscal Year				
		2016		2015	_	2014		2013 s Restated		2012 Restated
General Fund	_	2010		2013	_	2014		s Aestateu		Restated
Nonspendable	S	64,166	S	52,433	\$	54,809	S	5,968	s	6,157
Restricted		890,206		916,201		864,359		67,315		194,988
Committed		250,021		695,182		220,535		23,159		10,082
Assigned		9,989		16,395		9,881		488		293
Unassigned	-	(120,451)	_	189,932	_	626,317	_	769,738	_	604,813
Total General Fund	S	1,093,931	5	1,870,143	5	1,775,901	\$	866,668	S	816,333
All Other Governmental Funds										
Nonspendable	S		5	10,000,000	5	5,687,834	5	5,006,506	S	4,651,829
Restricted		20,783,582		10,987,671		318,808		540,063		821,792
Committed		11,315		10,758		1,190,318		1,413,633		1,320,787
Assigned						4		989		
Unassigned (Deficit)	-	(9,342)	_	- 2	_			18,242		(43,407)
Total All Other Governmental Funds	\$	20,785,555	5	20,998,429	5	7,196,960	5	6,979,433	\$	6,751,001
All Governmental Funds										
Nonspendable	S	64,166	S	10,052,433	S	5,742,643	5	5,012,474	S	4,657,986
Restricted		21,673,788		11,903,872		1,183,167		607,378		1,016,780
Committed		261,336		705,940		1,410,853		1,436,792		1,330,869
Assigned		9,989		16,395		9,881		1,477		293
Unassigned (Deficit)		(129,793)	_	189,932	_	626,317	_	787,980	_	561,406
Total All Governmental Funds	S	21,879,486	S	22,868,572	S	8,972,861	S	7,846,101	S	7,567,334

## CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS Last Ten Fiscal Years

					F	iscal Year				
										2017
Revenues	_	2021	-	2020	-	2019	_	2018	_ <u>a</u>	s Restated
Taxes	\$	8,020,634	\$	7,402,984	\$	7,096,167	\$	6,401,737	4	5,472,102
Federal	•	11,028,954	Ψ	8,207,807	4	6,734,473	4	6,848,354	4	6,595,840
Interest and Other Investment Income (Loss)		6,671,007		311,027		1,402,273		1,948,254		2,540,517
Rentals and Royalties		2,064,447		1,871,338		2,246,843		1,403,151		1,002,692
Charges for Services		177,892		165,893		168,392		173,087		164,565
Licenses, Fees, and Permits		338,765		310,474		318,456		319,293		294,482
Assessments		43,215		46,289		14,983		12,803		13,820
Other Revenues		285.083		321,663		388,654		257,393		781,248
Total Revenues	_	28,629,997	-	18,637,475		18,370,240	_	17,364,072	-	16,865,266
Expenditures	_	20,023,331	-	10,031,413	-	10,310,240	_	11,364,012		10,000,200
Current:										
Culture, Recreation, and Natural Resources		263,873		271,368		243,938		228,675		230,478
Education		3,995,767		3,926,195		3,480,930		3,166,486		3,285,298
General Control		1,546,468		414,139		467,422		550,302		981,271
Heath and Human Services		10,880,703		9,408,746		7,855,655		7.975.718		7,737,341
				556,756		503,931		420,625		448,401
Highways and Transportation Judicial		519,970 345,789		347,330		325,644		300,587		298,224
				347,330 25,855		27,331		23,992		
Legislative		26,532								26,725
Public Safety		557,020		574,944		540,565		515,112		535,834
Regulation and Licensing		437,354		200,198		188,274		169,142		116,252
Land Grant		-		-		-		-		-
Severance Tax				- -		407.500		405.000		050.004
Capital Outlay		649,771		543,938		487,503		405,338		352,204
Debt Service:		700.074		000 100		E07.044		202 540		200 100
Principal		730,374		892,163		567,644		382,549		298,168
Interest		94,305		114,062		120,424		190,182		123,810
Bond Issuance Costs		-		-		-		-		•
Provision for Potential Loss in the										
State General Fund Investment Pool	_		-	47.075.005		44.000.004	_	44.000.700	-	44 404 007
Total Expenditures	_	20,047,926	-	17,275,695		14,809,261	_	14,328,708	-	14,434,007
Excess (Deficiency) of Revenues		0.500.074		1001700		0.500.070		0.005.004		0.404.050
Over Expenditures	_	8,582,071	-	1,361,780		3,560,979	_	3,035,364	-	2,431,259
Other Financing Sources (Uses)		074.000		701,709		010 110		E00.070		45.045
Bonds Issued		974,808				310,118		539,370		45,815
Bond Premium		130,009		17,947		7,170		154,128		5,463
Refunding Bond Issue		107,346		4000		4577		420,096		4000
Proceeds from the Sale of Capital Assets		1,057		1,836		1,577		1,751		1,226
Operating Transfers In		3,095,754		1,502,549		2,172,675		8,604,858		8,030,490
Operating Transfers Out		(4,016,147)		(2,449,323)		(3,019,190)		(9,336,219)		(8,739,680)
Payment to Refunded Bond Escrow Agent		(113,803)						(450,865)		
Nonoperating Revenues (Expenditures)	_	470.004	-	/00F 000		(507.050)	_	(00.004)	-	(050,007)
Total Other Financing Sources (Uses)	_	179,024	-	(225,282)		(527,650)	_	(66,881)	-	(656,687)
Special Item										
Reduction of Loss Contingency		-				-		-		
Native American Water Rights Settlement		-		-		-		-		-
Arizona Water Settlement	_	<u>-</u>	_			<u> </u>	_		-	
Total Special Items		-	_	-		-	_	-	-	-
Total Other Financing and Special Items	_	179,024		(225,282)	. ,-	(527,650)	_	(66,881)	–	(656,687)
Net Change in Fund Balances	\$	8,761,095	\$_	1,136,498	. 1	3,033,329	\$	2,968,483	: 🛂	1,774,572
Debt Service as a Percentage of										
Noncapital Expenditures		4.3%	=	6.0%	: =	4.8%		4.1%	=	3.0%

**SCHEDULE A-4** 

(Modified Accrual Basis of Accounting)

						Fiscal Year				
	Т	2016		2015		2014		2013 as Restated		2012 as Restated
Revenues	_	2010	_	2010	_	2014	-	as Mestateu	-	as Restateu
Taxes	S	5,197,084	5	5,923,849	S	5,626,421	S	5,235,786	S	5,321,538
Federal		6,856,707		6,363,684		5,338,059		4,981,084		5,035,279
Interest and Other Investment Income (Loss)		912,262		1,211,998		1,521,022		1,247,937		708,470
Rentals and Royalties		888,424		1,281,002		647,438		568,227		651,576
Charges for Services		119,509		124,674		162,757		160,931		155,089
Licenses, Fees, and Permits		307,532		295,282		364,594		364,371		361,671
Assessments		14,389		444		77.97				
Other Revenues		633,628		202,935		363,411		332,323		212,326
Total Revenues	-	14,929,535	_	15,403,424	-	14,023,702	_	12,890,659	-	12,445,949
Expenditures	-	21,020,000		20,102,121	-	11,025,102	_	12,000,000	-	22,112,010
Current:										
Culture, Recreation, and Natural Resources		223,328		210,368		185,317		193,639		223,858
Education		3.554.249		4.025,302		3.220,213		3,214,923		3,117,042
General Control		1,600,674		487,468		403,590		494,668		413,807
Heath and Human Services				7,355,734		6,270,002		5,756,574		
		7,996,609								5,625,669
Highways and Transportation Judicial		740,977		462,267		591,824		398,836		330,574
		306,727		250,360		236,575		229,405		223,942
Legislative		23,022		27,696		21,810		23,954		22,381
Public Safety		482,558		470,406		440,897		454,250		428,331
Regulation and Licensing		111,747		121,567		108,442		101,355		108,457
Land Grant		-		-		40.00.00		37,757		45,005
Severance Tax		65.00		W		183,216		176,173		183,423
Capital Outlay		118,018		444,308		507,435		583,782		612,156
Debt Service:										
Principal		282,120		284,766		407,074		317,991		139,847
Interest		109,886		128,197		150,738		130,755		249,345
Bond Issuance Costs										204
Provision for Potential Loss in the										
State General Fund Investment Pool										101,735
Total Expenditures		15,549,915		14,268,439		12,727,133		12,114,062		11,825,776
Excess (Deficiency) of Revenues					_					
Over Expenditures		(620,380)		1,134,985		1.296,569		776,597		620,173
Other Financing Sources (Uses)					_		_		-	
Bonds Issued		474,018		141,635		371,440		137,220		105,780
Bond Premium		82,239		43,146		50,051		45,400		27,668
Refunding Bond Issue		181,395		79,405				220,400		75,715
Proceeds from the Sale of Capital Assets		1,803		1,136		2,053		1,950		5,208
Operating Transfers In		7,182,543		7,233,253		6,789,132		6,135,227		6,414,978
Operating Transfers Out		(7,918,883)		(8,035,458)		(7,483,788)		(6,774,851)		(7,033,153)
Payment to Refunded Bond Escrow Agent		(208.143)		(96,083)		(7,405,700)		(261,769)		(88,898)
Nonoperating Revenues (Expenditures)		(200,145)		(50,005)				(5,211)		(00,050)
Total Other Financing Sources (Uses)	_	(205,028)	_	(632,966)	_	(271,112)	-	(501,634)	-	(492,702)
	_	(203,020)	-	(032,900)	-	(2/1,112)	-	(301,034)	-	(492,702)
Special Item				93,479		(20,000)				
Reduction of Loss Contingency Native American Water Rights Settlement		(10.126)		95,419		(30,000)		-		
		(12,436)				-				
Arizona Water Settlement	_	(9,040)	_	22.472	_	(20,000)	_		-	
Total Special Items	_	(21,476)	_	93,479	_	(30,000)	_	(60) (0)	10	/100 mm
Total Other Financing and Special Items	_	(226,504)	_	(539,487)	_	(301,112)	_	(501,634)	_	(492,702)
Net Change in Fund Balances	2	(846,884)	2	595,498	2	995,457	2	274,963	2=	127,471
Debt Service as a Percentage of Noncapital Expenditures		2.5%		3.0%		4.6%		3.9%		3.5%
are insupring Emperiorities	=	4.0/9	_	3.070	_	7.070	=	2.770	=	2.27

## SCHEDULE OF REVENUES, STATE GENERAL FUND Last Ten Fiscal Years

**SCHEDULE B-1** 

	Fiscal Year									
		2021		2020		2019		2018 as restated		2017
REVENUES	7		_		_		-	no restated		
Taxes and License Fees										
General and Selective Sales Taxes:										
Gross Receipts	S	2,799,239	\$	2,942,128	5	2,669,415	\$	2,381,082	\$	2,013,548
Compensating		63,893		63,578		78,380		56,102		48,529
Tobacco (Luxury)		90,529		88,809		75,424		78,368		77,887
Alcoholic Beverage		24,575		24,610		25,295		23,811		7,376
Insurance		292,664		262,329		216,347		213,597		227,464
Fire Protection								1,020		
Racing						765		1,084		1,096
Private Car		762		552		931		860		663
Motor Vehicle and Other Excise Tax		174,061		137,769		152,523		154,008		145,238
Gaming Tax		24,656		46,005		64,886		62,054		59,523
Leased Vehicles Gross Receipts		2.44		30,537						
and Surcharge		3,099		4,711		5,727		5,528		5,489
Gasoline Tax		851		596		971		358		(380)
Telecommunications Relay Surcharge		203		113		66		58		59
Boat Excise Tax		441		290		282		347		325
Other Tax										
Total General and Selective Sales Tax		3,474,972	-	3,571,491		3,291,012		2,978,277	_	2,586,817
Income Taxes	-		-		-				-	
Gross Withholding		159,802		100,329		166,318		923,665		872,299
Final Settlements		1,643,503		1,577,189		1,500,831		614,620		504,741
Less:										
Transfer - Retiree Health Care				1.2		(26,256)		(26,256)		(28,306)
Transfer - Reversions		(533,719)		(382,946)		(371,724)		(376,467)		(364,244)
Net Personal Income Taxes		1,269,585		1,294,572	-	1,269,169		1,135,562	-	984,490
Corporate Taxes	-	149,666	-	63,198	-	22,808		106,601		70,156
Net Corporate Income Taxes	-	149,666	-	63,198	-	22,808		106,601	_	70,156
Estate Taxes	-		-	-	-	-			-	-
Fiduciary Taxes		3,107		14,343		4,865		7,180		3,635
Total Income Taxes		1,422,358		1,372,113		1,296,842	G	1,249,343	1	1,058,281
Severance Taxes	-		-		-				_	
Oil and Gas School Tax		763,113		388,671		555,356		450,787		304,262
7% Oil Conservation		39,597		29,510		28,702		22,885		17,368
Resources Excise		6,751		7,148		7,834		8,569		9,649
Natural Gas Processors		10,504		14,764		15,125		10,841		10,307
Total Severance Taxes	-	819,965	-	440,093	1	607,017		493,082	_	341,586
Total Taxes	_	5,717,295		5,383,697	-	5,194,871		4,720,702	_	3,986,684

	Fiscal Year									
	_	2016		2015	_	2014	_	2013	_	2012
REVENUES										
Taxes and License Fees										
General and Selective Sales Taxes:										
Gross Receipts	5	1,975,416	S	2,095,153	\$	1,992,035	\$	1,917,660	\$	1,928,469
Compensating		46,882		71,840		78,271		50,911		62,066
Tobacco (Luxury)		79,819		82,348		78,479		86,058		85,360
Alcoholic Beverage		6,732		26,263		26,357		26,240		26,129
Insurance		207,904		189,953		115,067		107,520		114,076
Fire Protection		15,069		15,156		16,082		18,316		18,812
Racing		1,130		670		821		942		852
Private Car		703		660		620		563		553
Motor Vehicle and Other Excise Tax		150,395		138,701		133,275		125,504		114,707
Gaming Tax		63,050		70,409		66,455		63,073		65,527
Leased Vehicles Gross Receipts										
and Surcharge		5,536		5,236		5,204		5,125		5,366
Gasoline Tax		867		(1,152)		1,227		(4,516)		5,539
Telecommunications Relay Surcharge		69		123		86		91		98
Boat Excise Tax		195		184		184		257		453
Other Tax		14				99		4		19
Total General and Selective Sales Tax		2,553,767		2,695,544	_	2,514,262		2,397,748	_	2,428,026
Income Taxes									_	
Gross Withholding		1,200,151		1,179,123		1,116,249		1,077,952		1,151,866
Final Settlements		508,566		535,298		506,245		517,862		355,734
Less:						0.00		- 27,131		
Transfer - Retiree Health Care		(29,519)		(26,678)		(24,141)		(21,876)		(19,853
Transfer - Reversions		(359,043)		(355,541)		(351,365)		(340,381)		(346,289
Net Personal Income Taxes		1,320,155	_	1,332,202	-	1,246,988	-	1,233,557	_	1,141,458
Corporate Taxes	-	118,502		254,477	-	196,762		267,157	_	281,047
Net Corporate Income Taxes	-	118,502		254,477	-	196,762	-	267,157	_	281,047
Estate Taxes	-	1	7	1		32	-		_	-
Fiduciary Taxes		7,053		7,510		7,951		7,388		9,011
Total Income Taxes		1,445,711	-	1,594,190	-	1,451,733	-	1,508,102	_	1,431,516
Severance Taxes	-		-		-		-		_	
Oil and Gas School Tax		236,818		375,423		500,659		379,899		399,589
7% Oil Conservation		11,375		20,091		27,244		20,775		21,452
Resources Excise		11,203		13,345		13,013		13,486		12,018
Natural Gas Processors		20,354		18,594		16,197		24,197		23,343
Total Severance Taxes		279,750	_	427,453	-	557,113	-	438,357	-	456,402
Total Taxes	-	4,279,228	_	4,717,187	-	4,523,108	-	4,344,207	-	4,315,944

		Fiscal Year								
	100			Turcu'	2018		1000			
	2021	<u> </u>	2020	2019	as restated	_	2017			
REVENUES (CONTINUED)										
Taxes and License Fees (Continued)										
License Fees										
Manufactured Housing	\$	- \$	70	\$ 462	\$ 432	\$	419			
Trade and Professions License		-	23,457							
Corporate Filing	4,2	278	4,176	3,881	4,042		3,437			
Alcoholic Beverages and Gaming				4,960	4,075		4,186			
Financial Institutions		÷	3,396	3,747	3,564		3,480			
Corporate Special			¥.				2,984			
Construction Industries		-	4,890	4,909	5,543		4,700			
Gaming License and Permit Fees	2	99	313	373	6,365		577			
Securities Receipts			2,531	22,340	22,267		22,399			
Public Utilities	17,0	067	11,464	14,493	14,538		11,021			
Pipeline Fees	1	64	170	242	207		137			
Motor Vehicles Miscellaneous Fees	3	68	228	596	401					
Total License Fees	22,1	76	50,695	56,003	61,434		53,340			
Total Taxes and License Fees	5,739,4	72	5,434,392	5,250,874	4,782,136		4,040,024			
Other Revenue Sources										
Investment Income										
State Land Grant Permanent Fund Income					-					
Earnings on State Balances	5,3	348	91,751	86,880	5,945		(3,230)			
Severance Tax Permanent Fund Earnings										
<b>Total Interest Earnings</b>	5,3	48	91,751	86,880	5,945		(3,230)			
Rents and Royalties										
Federal Mineral Leasing	811,4	196	817,116	1,146,800	564,232		435,692			
Land Office			69,858	132,454	111,845		71,490			
Total Rents and Royalties	811,4	196	886,974	1,279,254	676,077		507,182			

	Fiscal Year									
		2016		2015		2014		2013		2012
REVENUES (CONTINUED)										
Taxes and License Fees (Continued)										
License Fees										
Manufactured Housing	5	375	\$	753	5	357	\$	336	\$	420
Trade and Professions License		-				-				
Corporate Filing		3,327		4,020		4,262		3,151		2,864
Alcoholic Beverages and Gaming		4,028		3,931		3,770		4,544		3,856
Financial Institutions		3,455		3,556		3,195		3,107		2,917
Corporate Special		2,955		3,308		3,672		3,963		4,096
Construction Industries		6,092		6,199		3,902		4,034		5,052
Gaming License and Permit Fees		353		416		373		362		392
Securities Receipts		22,016		21,267		20,201		19,065		18,765
Public Utilities		12,040		12,129		11,759		11,275		11,056
Pipeline Fees		153		196		65		50		41
Motor Vehicles Miscellaneous Fees		20		100		111		125		136
Total License Fees		54,814		55,875		51,667		50,012		49,595
<b>Total Taxes and License Fees</b>		4,334,042		4,773,062		4,574,775		4,394,219		4,365,539
Other Revenue Sources										
Investment Income										
State Land Grant Permanent Fund Income		555,103		502,757		449,382		440,876		461,737
Earnings on State Balances		25,224		24,160		42,293		35,925		17,618
Severance Tax Permanent Fund Earnings		193,510		182,723		170,473		176,173		183,424
Total Interest Earnings		773,837		709,640		662,148		652,974		662,779
Rents and Royalties										
Federal Mineral Leasing		47,817		42,235		569,860		459,631		502,574
Land Office		390,005		542,184		47,481		44,632		92,508
Total Rents and Royalties	19	437,822		584,419		617,341		504,263	ı	595,082

	Fiscal Year								
uta butan S	2021		2020		2019		2018 as restated		2017
Miscellaneous Receipts and Fees				_					
Environment Department Filing Fees \$	1,847	5	677	S	1,082	5	1,260	5	747
Administrative Fees	2,728		-		-		1.9		
Tribal Revenue Sharing	48,166		51,677		78,430		68,092		62,717
Media Lease Payments					-		7.		22
MVD Penalty Assessments	3,323		3,771		4,484		4,632		4,271
Fines and Forfeitures	2,528		3,107		3,563		3,932		4,241
Birth and Death Certificates	1,232		1,192		1,175		1,260		1,184
District Judge Receipts	893		1,010		1,095		1,146		1,096
Notary Public Fees	653		46		683		658		743
Legislative Receipts	591		9		22		13		26
Workmen's Compensation Fees	751		884		699		390		7
Health Care Quality Scurcharge	78		1,096						
Law Enforcement Protection			-						100
Small County Assistance	deh						0.0		74-5
Supreme Court Fees	1.9.		L.		1		1		1
Unclaimed Property	29,481		15,565		28,089		20,113		23,030
Restitution Payments	251		204		91		80		176
Total Miscellaneous Receipts and Fees	92,523		79,238		119,413		101,577		98,260
Other Revenues									
Miscellaneous Nonrecurring	482		219		138		173		970
Transfers - Reversions									366,208
Total Other Revenues	482		219		138		173	_	367,178
Total Other Revenue Sources	909,848		1,058,182		1,485,685		783,772		969,390
Total Revenues \$	6,649,319	\$	6,492,573	s	6,736,559	S	5,565,908	s	5,009,414

Source: General Fund Financial Audit (30600) - Schedule of Revenue by Source Department of Finance and Administration General Fund Report

<sup>\*</sup> Alcohol is down due to sending a portion to the lottery scholarship fund

	Fiscal Year									
	2016		2015		2014		2013		2012	
Miscellaneous Receipts and Fees						_				
Environment Department Filing Fees \$	1,241	S	4,212	\$	1,322	\$	3,350	S	2,048	
Administrative Fees					-				-	
Tribal Revenue Sharing	64,413		67,178		67,582		70,709		68,189	
Media Lease Payments	18		19		18		21		19	
MVD Penalty Assessments	4,009		5,658		5,982		6,018		5,705	
Fines and Forfeitures	4,514		5,241		5,567		5,708		6,052	
Birth and Death Certificates	1,043		1,019		1,010		1,045		1,075	
District Judge Receipts	947		925		936		1,051		1,064	
Notary Public Fees	984		681		628		648		1,386	
Legislative Receipts	14		28		18		35		20	
Workmen's Compensation Fees	3		5		268		4		4	
Health Care Quality Scurcharge	-									
Law Enforcement Protection	15,297		7,641		3,936		4,576		8,291	
Small County Assistance	11		5,809		3,748		1,537		3,576	
Supreme Court Fees	1		1							
Unclaimed Property	19,789		24,644		21,516		16,833		15,452	
Restitution Payments	201		269		354		446		411	
Total Miscellaneous Receipts and Fees	112,485	Ξ	123,330		112,885		111,981		113,292	
Other Revenues										
Miscellaneous Nonrecurring	39,616		36,136		29,509		39,921		42,604	
Transfers - Reversions	56,367		59,163		101,751		81,167		68,077	
Total Other Revenues	95,983	Ξ	95,299		131,260		121,088	_	110,681	
Total Other Revenue Sources	1,420,127		1,512,688		1,523,634		1,390,306		1,481,834	
Total Revenues \$	5,754,169	5	6,285,750	5	6,098,409	S	5,784,525	5	5,847,373	

Source: General Fund Financial Audit (30600) - Schedule of Revenue by Source Department of Finance and Administration General Fund Report

<sup>\*</sup> Alcohol is down due to sending a portion to the lottery scholarship fund

#### **REVENUE BASE**

Last Ten Calendar Years (In Thousands)

	Fiscal Year									
		2021		2020		2019		2018		2017
Taxable Gross Receipts (in thousands)							17			
Agriculture, Forestry and Fishing	5	124,832	5	175,237	5	126,252	5	126,940	5	111,430
Mining		3,883,084		7,310,833		6,815,136		4,834,724		2,213,846
Construction		6,612,931		10,989,995		8,027,002		7,428,957		6,312,982
Manufacturing		1,549,363		2,306,998		2,084,012		1,617,171		1,315,416
Transportation		846,609		1,187,865		1,175,605		836,920		571,482
Communications and Utilities		3,723,750		6,120,717		5,384,324		5,161,295		4,673,015
Wholesale Trade		2,211,281		3,648,654		3,529,917		2,698,455		1,786,231
Retail Trade		11,334,814		16,425,084		14,780,421		13,041,456		11,045,865
Finance, Insurance and Real Estate		1,677,853		2,582,843		2,338,187		2,032,733		1,559,574
Services and Other		19,425,400		30,267,240		26,756,441		22,338,845		17,675,223
Public Administration	_	535,586	_	883,472		901,867		425,736		587,747
Total Taxable Gross Receipts	S	51,925,503	S	81,898,938	S	71,919,164	\$	60,543,232	5	47,852,811
State Gross Receipts Tax Rate		5.1%		5.1%		5.1%		5.1%		5.1%
Personal Income by Industry (in millions)										
Federal Civilian	S	3,605	S	3,397	S	3.335	S	3,373	2	3,220
Federal Military		1,556		1,459		1.398		1,323		1,321
State and Local Government		10.572		10,470		9.976		9,596		9.379
Farm Earnings		1,227		1.036		767		793		889
Forestry, Fishing, and Related Activities		176		170		169		163		170
Mining		2,104		2,656		3.013		2,638		2.532
Utilities		566		522		511		490		490
Construction		3,981		4,001		3,659		3,474		3,368
Manufacturing		2,212		2,210		1.868		1.717		1.372
Wholesale Trade		1.533		1,569		1,538		1,456		1,517
Retail		4,048		3,669		3,599		3,549		3,667
Transportation and Warehousing		1,821		1,858		1.713		1,578		1,550
Information		875		829		914		845		812
Financial, Insurance, Real Estate,		0,5		023						0.2
Rental, and Leasing		3,325		3,094		2.855		2,721		2,732
Services		22,874		21,959		21,462		20,359		19.782
Other <sup>1</sup>		41,089		35,532	_	32,843	_	30,596		27,992
Total Personal Income	S	101,564	S	94,431	S	89,620	\$	84,671	s	80,793
Highest Income Tax Rate		4.9%		4.9%		4.9%		4.9%		4.9%

<sup>&</sup>lt;sup>1</sup>Other personal income includes dividends, interest and rent, residence adjustment, personal current transfer receipts and deduction for insurance contributions.

Source: New Mexico Department of Taxation and Revenue Department, RP-80 Reports: Gross Receipts by Geographic Area and 6-digit NAICS Code.

 $Department \ of \ Commerce \ Bureau \ of \ Economic \ Analysis, SQ5N-Personal \ Income \ by \ Major \ Source \ and \ Earnings \ by \ Major \ NAICS \ Industry \ Report.$ 

<sup>&</sup>lt;sup>2</sup>Data for 2012 is based on fiscal year.

#### **SCHEDULE B-2**

	Fiscal Year									
		2016		2015		2014		2013		2012 as Restated
Taxable Gross Receipts (in thousands)	-	2010	_	2013	-	2014	-	2013	-	is Restated
Agriculture, Forestry and Fishing	5	106,156	S	84,720	5	54,047	5	61,294	5	57,791
Mining		2,328,158		4,144,544		2,998,455		3,668,701		3,431,242
Construction		6,537,914		6,331,176		4,257,409		5,562,314		5,271,994
Manufacturing		1,607,798		2,238,013		1,607,519		2,015,743		1,833,576
Transportation		668,207		867,443		543,996		780,150		686,364
Communications and Utilities		5,281,589		5,134,386		1,908,054		4,907,802		4,803,345
Wholesale Trade		2,030,984		2,544,689		1,790,115		2,335,113		2,280,235
Retail Trade		12,063,308		12,553,764		9,268,342		12,160,633		12,024,304
Finance, Insurance and Real Estate		1,613,419		1,630,999		1,106,612		1,377,056		1,218,396
Services and Other		19,824,081		19,219,587		15,112,166		17,413,350		17,395,771
Public Administration	_	665,833	_	673,442	_	378,243	_	622,335	_	597,549
Total Taxable Gross Receipts	S	52,727,447	\$	55,422,763	\$	39,024,958	\$_	50,904,491	<b>S_</b>	49,600,567
State Gross Receipts Tax Rate		5.1%	_	5.1%	_	5.1%	_	5.1%		5.1%
Personal Income by Industry (in millions)										
Federal Civilian	\$	3,103	5	3,110	\$	2,948	\$	2,965	5	3,351
Federal Military		1,265		1,215		1,268		1,367		1,632
State and Local Government		9,836		9,860		9,590		9,229		8,934
Farm Earnings		664		1,088		1,769		1,472		1,203
Forestry, Fishing, and Related Activities		142		145		150		150		132
Mining		2,393		3,035		3,167		3,151		2,410
Utilities		533		503		491		520		522
Construction		3,146		3,111		3,042		2,978		2,888
Manufacturing		1,606		2,118		2,089		2,178		2,344
Wholesale Trade		1,491		1,442		1,441		1,451		1,444
Retail		3,670		3,546		3,505		3,412		3,417
Transportation and Warehousing		1,503		1,569		1,508		1,464		1,408
Information		859		927		790		881		878
Financial, Insurance, Real Estate,										
Rental, and Leasing		2,652		2,725		2,448		2,404		2,139
Services		19,465		18,166		17,790		17,652		17,731
Other <sup>1</sup>	1	28,063	_	27,490		26,432	_	24,537	_	22,791
Total Personal Income	\$	80,391	S	80,050	S	78,428	5	75,811	5	73,224
Highest Income Tax Rate		4.9%		4.9%		4.9%		4.9%		4.9%

#### REVENUE PAYERS BY INDUSTRY - TAXABLE SALES,

**SCHEDULE B-3** 

#### SERVICES, AND USE TAX PURCHASES

Most Current Calendar Year and Historical Comparison (In Thousands)

		Fiscal Yea	r 2021			Calendar Year 2012							
	-		Taxable				Taxable						
	Number of	Percent	Gross	Percent	Number of	Percent	Gross	Percent					
	Outlets	of Total	Receipts	of Total	Outlets	of Total	Receipts	of Total					
Agriculture, Forestry and Fishing	2,216	0.5%	\$ 124,832	0.2%	1,342	0.4% \$	57,791	0.1%					
Mining	4,738	1.0%	3,883,084	7.5%	3,017	0.9%	3,431,242	6.9%					
Construction	40,879	8.6%	6,612,931	12.7%	34,121	10.6%	5,271,994	10.6%					
Manufacturing	26,624	5.6%	1,549,363	3.0%	13,279	4.1%	1,833,576	3.7%					
Transportation	7,306	1.5%	846,609	1.6%	4,502	1.4%	686,364	1.4%					
Communications and Utilities	38,715	8.1%	3,723,750	7.2%	20,622	6.4%	4,803,345	9.7%					
Wholesale Trade	31,341	6.6%	2,211,281	4.3%	18,060	5.6%	2,280,235	4.6%					
Retail Trade	111,296	23.3%	11,334,814	21.7%	65,035	20.3%	12,024,304	24.2%					
Finance, Insurance and Real Estate	26,382	5.5%	1,677,853	3.2%	14,856	4.6%	1,218,396	2.5%					
Services and Other	186,343	39.1%	19,425,400	37.3%	145,261	45.4%	17,395,771	35.1%					
Public Administration	978	0.2%	535,586	1.0%	661	0.2%	597,549	1.2%					
Total Number of Outlets and													
Total Taxable Gross Revenues	476,818	100.0%	\$ 51,925,503	99.7%	320,756	99.9%	49,600,567	100.0%					
State Gross Receipts Tax Rate	5.1%				5.1%								

Source: New Mexico Department of Taxation and Revenue, Monthly RP-80 Reports: Gross Receipts by Geographic Area and 6-digit NAICS

Code

 $Source: \quad New \ Mexico \ Department \ of \ Taxation \ and \ Revenue, \ Quarterly \ RP-80 \ Reports: \ Gross \ Receipts \ by \ Geographic \ Area \ and \ 6-digit \ NAICS$ 

Code

Note: Due to confidentiality issues, the names of the ten largest revenue payers are not available. The categories presented are intended to provide alternative information regarding the sources of the State's revenue.

<sup>&</sup>lt;sup>1</sup>Data for 2021 is based on fiscal year.

#### **REVENUE PAYERS – PERSONAL INCOME TAX**

**SCHEDULE B-4** 

Most Current Calendar Year and Historical Comparison (Dollars, Except for Income Level, in Thousands)

		2	010					
Income Level	Number of Returns	Percent of Total	Personal Income Tax	Percent of Total	Number of Returns	Percent of Total	Personal Income Tax	Percent of Total
\$200,000 and higher	16,298	1.8%	\$ 1,615,292	34.8%	31,930	3.3%	\$ 2,925,815	46.5%
\$100,000 - \$199,999	71,250	7.8%	1,285,690	27.6%	109,280	11.3%	1,699,974	27.0%
\$75,000 - \$99,999	64,948	7.1%	564,729	12.1%	78,230	8.1%	587,618	9.3%
\$50,000 - \$74,999	112,202	12.3%	585,833	12.6%	126,810	13.2%	554,372	8.8%
\$49,999 and lower	648,304	71.0%	601,218	12.9%	616,640	64.0%	529,598	8.4%
Total	913,002	100.0%	\$ 4,652,762	100.0%	962,890	99.9%	\$ 6,297,377	100.0%

<sup>\*</sup> At the time of the preparation of the 2021 New Mexico State Annual Financial Report, the 2020 was not available.

Source: United States Department of the Treasury, Internal Revenue Service, Tax Year 2019: Historical Table 2 and Tax Year 2010: Historical Table 2 New Mexico (SOI Bulletin)

#### PERSONAL INCOME TAX RATES

**SCHEDULE B-5** 

Last Ten Fiscal Years

Top Income Tax Rate is Applied to

		Taxa	Average			
Year	Top Tax Rate	Single	Married Filing Jointly		Head of ousehold	Effective Rate, As Restated
2021	4.9%	\$ 16,000	\$ 24,000	S	24,000	N/A
2020	4.9%	16,000	24,000		24,000	N/A
2019	4.9%	16,000	24,000		24,000	N/A
2018	4.9%	16,000	24,000		24,000	N/A
2017	4.9%	16,000	24,000		24,000	N/A
2016	4.9%	16,000	24,000		24,000	N/A
2015	4.9%	16,000	24,000		24,000	N/A
2014	4.9%	16,000	24,000		24,000	N/A
2013	4.9%	16,000	24,000		24,000	N/A
2012	4.9%	16,000	24,000		24,000	N/A

Source: New Mexico Department of Taxation and Revenue

This Page Intentionally Left Blank

#### RATIOS OF OUTSTANDING DEBT BY TYPE

Last Ten Fiscal Years (In Thousands)

	Fiscal Year										
	Ξ	2021		2020		2019		2018 as Restated		2017 as Restated	
Governmental Activities											
General Obligation	5	505,295	5	421,700	5	350,925	5	260,760	5	260,760	
Severance Tax Bonds		964,035		680,245		814,370		876,115		876,115	
Revenue Bonds		958,018		1,094,669		1,221,323		1,367,542		1,367,542	
Bond Premium, Discount, Net *		292,066		223,794		257,989		237,638		237,638	
Total Government	1	2,719,414	Ξ	2,420,408		2,644,607	_	2,742,055	_	2,742,055	
Business-type Activities*											
General Obligation		2,130									
Revenue Bonds		788,814		823,419		865,272		869,404		869,404	
Bond Premium, Discount, Net *		28,564									
Capital Leases		173		546		938		1,054		1,054	
Total Primary Government	_	817,550		823,965		866,210	_	870,458		870,458	
Total Debt	\$	3,536,964	5	3,244,373	\$	3,510,817	\$	3,612,513	\$	3,612,513	
New Mexico Personal Income	S	102,375,900	S	101,386,400	S	86,328,400	S	86,328,400	S	81,483,543	
Debt as a Percentage of Personal Income		3.5%		3.2%		4.1%		4.2%		4.4%	
New Mexico Population		2,116		2,101		2,095		2,095		2,088	
General Obligation Debt Per Capita	5	239	5	201	5	167	S	124	5	125	
Total Long-Term Debt Per Capita	S	1,672	5	1,545	S	1,675	S	1,724	5	1,730	

Source State of New Mexico Annual Financial Report for outstanding bonded and non-bonded debt.

See Schedule for Demographics and Economic Statistics for personal income and population data. Ratios are calculated based upon personal income and population which are reported for the prior calendar year.

Note: In the past, total debt was used to calculate the above ratios. Beginning with fiscal year 2009, outstanding debt is used in the ratio calculation; therefore, all prior year balances were restated to reflect the change.

#### **SCHEDULE C-1**

		2016 as Restated		2015 as Restated		2014	Ξ	2013		2012
Governmental Activities										
General Obligation	5	389,270	5	311,270	5	372,700	5	296,890	5	379,228
Severance Tax Bonds		641,415		760,080		683,275		798,740		884,320
Revenue Bonds		1,558,689		1,520,839		1,562,240		1,723,061		1,859,403
Bond Premium, Discount, Net *		257,935								
Total Government	=	2,847,309	=	2,592,189	=	2,618,215	_	2,818,691	_	3,122,951
Business-type Activities*										
General Obligation		1.4								11.6
Revenue Bonds		763,824		808,463		827,812		840,831		832,306
Bond Premium, Discount, Net *										
Capital Leases		1,502		1,919		1,060		1,292		919
Total Primary Government		765,326		810,382	_	828,872	=	842,123		833,225
Total Debt	\$	3,612,635	S	3,402,571	\$	3,447,087	5	3,660,814	5	3,956,176
New Mexico Personal Income	S	79,104,093	S	76,449,091	S	72,465,608	S	73,822,778	S	72,175,501
Debt as a Percentage of Personal Income		4.6%		4.5%		4.8%		5.0%		5.5%
New Mexico Population		2,080		2,083		2,085		2,084		2,078
General Obligation Debt Per Capita	5	187	5	149	5	179	5	142	5	182
Total Long-Term Debt Per Capita	5	1,737	5	1,633	5	1,653	S	1,757	5	1,904

Source State of New Mexico Annual Financial Report for outstanding bonded and non-bonded debt.

See Schedule for Demographics and Economic Statistics for personal income and population data. Ratios are calculated based upon personal income and population which are reported for the prior calendar year.

Note: In the past, total debt was used to calculate the above ratios. Beginning with fiscal year 2009, outstanding debt is used in the ratio calculation; therefore, all prior year balances were restated to reflect the change.

#### LONG-TERM LIABILITIES

Last Ten Fiscal Years (In Thousands)

			F	iscal Year				
						2018		
	2021	2020		2019	_ A:	s Restated		2017
Governmental Activities								
General Obligation Bonds	\$ 505,295	\$ 421,700	\$	350,925	\$	260,760	5	326,755
Severance Tax Bonds	964,035	680,245		814,370		876,115		955,045
Revenue Bonds	958,018	1,094,669		1,221,323		1,367,542		1,281,950
Bond Premium, Discount, Net*	292,066	223,794		257,988		200,994		279,305
Notes Payable	-	-		1,250		-		14,000
Deferred Loss on Refunding, Net®	-	-		-		-		-
Claims and Judgments	167,336	152,392		166,593		180,149		195,471
Hedging Derivatives - Interest Rate Swaps	-	-		-		84,090		119,015
Native American Water Settlement Liability **	70,543	91,543		69,706		60,850		62,100
Contingent Liabilities	-	22		29,516		3,678		20,051
Compensated Absences	94,674	83,605		68,795		63,982		64,051
Pollution Remediation Obligation	41,067	41,666		27,457		42,651		44,278
Net Pension Liability	3,953,370	3,429,456		3,341,570		3,264,743		2,299,659
Net OPEB Liability	994,857	774,289		1,035,068		-		-
Capital Leases	-	-		-		51,690		53,045
Reserve for Losses	-	-		-		-		-
Other Liabilities	648,370	578,826		451,647		-		-
Total Governmental Activities	8,689,631	7,572,207	Ξ	7,836,208		6,457,244	=	5,714,725
Business-type Activities								
Revenue Bonds	\$ 788,814	\$ 823,419	\$	865,272	\$	899,736	5	653,372
General Obligation Bonds	2,130							
Bond Premium, Discount, Net*	28,564	39,279		41,791		43,960		42,649
Compensated Absences	113,416	99,083		87,588		86,356		84,906
Reserve for Losses	107,530	101,940		98,169		89,501		87,453
Notes Payable	9,325	13,506		11,285		12,985		14,051
Loans Payable	196,331	-		-		-		-
Insurance Claims Payable	5,662	9,953		-		-		-
Capital Leases	173	546		938		1,054		1,308
Net OPEB Obligation	424,367	385,030		432,298		67,969		61,333
Derivative Instruments - Interest Rate Swaps	6,000	8,375		7,186		8,604		13,350
Student Loans	11,371	12,069		15,060		15,726		18,592
Environmental Cleanup	5,434	5,434		5,434		5,434		5,434
Net Pension Liability	5,511,723	2,188,285		3,485,718		2,125,341		1,913,152
Other Liabilities	198,809	174,049		56,714		11,076		-
Total Business-type Activities	7,409,649	3,860,968	=	5,107,453	=	3,367,742		2,895,601
Total Primary Government								
Long-term Liabilities	\$ 16,099,280	\$ 11,433,175	\$	12,943,661	\$	9,824,986	\$	8,610,326

Note: Details regarding the liabilities listed above can be found in Note 8, Changes in Long-term Liabilities in the financial statements.

In prior years, bond premium, discount, and loss on refunding was not stated separately.

#### **SCHEDULE C-2**

				F	iscal Year				
			2015				2013		2012
	2016	_As	s Restated		2014	As	Restated	_A:	Restated
Governmental Activities									
General Obligation Bonds	\$ 429,764	\$	311,270	\$	372,700	\$	296,890	\$	379,288
Severance Tax Bonds	641,415		760,080		683,275		798,740		884,320
Revenue Bonds	1,423,069		1,520,839		1,562,240		1,723,061		1,859,403
Bond Premium, Discount, Net®	217,441		252,771		234,954		236,190		-
Notes Payable	5,755		1,581		1,598		2,454		3,715
Deferred Loss on Refunding, Net*	100,167		96,042		(91,257)		(81,982)		-
Claims and Judgments	100,461		259,855		348,753		433,547		225,248
Hedging Derivatives - Interest Rate Swaps	100,167		96,042		(91,257)		(81,982)		-
Native American Water Settlement Liability **	287,910		-		-		-		-
Contingent Liabilities	-		-		-		-		-
Compensated Absences	58,112		62,339		61,201		60,946		63,934
Pollution Remediation Obligation	287,910		47,129		53,373		55,694		86,741
Net Pension Liability	1,843,467		-		-		-		-
Net OPEB Liability	-		-		-		-		-
Capital Leases	53,199		-		-		-		-
Reserve for Losses	-		100,000		-		-		-
Other Liabilities	52,307		212,200		252,003		330,217		-
Total Governmental Activities	5,601,144		3,720,148		3,387,583		3,773,775		3,502,649
Business-type Activities									
Revenue Bonds	\$ 695,552	\$	808,463	\$	827,812	\$	840,831	\$	832,306
General Obligation Bonds									
Bond Premium, Discount, Net*	31,519		15,429		17,010		8,831		-
Compensated Absences	20,853		80,180		77,777		96,219		99,689
Reserve for Losses	-		69,988		65,471		65,472		63,406
Notes Payable	-		-		-		-		-
Loans Payable	-		-		-		-		-
Insurance Claims Payable	-		-		-		-		-
Capital Leases	1,023		1,919		1,060		1,292		919
Net OPEB Obligation	-		-		-		-		-
Derivative Instruments - Interest Rate Swaps	-		-		-		-		-
Student Loans	-		-		-		-		-
Environmental Cleanup	-		-		-		-		-
Net Pension Liability	-		-		-		-		-
Other Liabilities	56,579		184,094		79,083		56,173		52,750
Total Business-type Activities	805,526		1,160,073		1,068,213		1,068,818		1,049,070
Total Primary Government									
Long-term Liabilities	\$ 6,406,670	\$	4,880,221	\$	4,455,796	\$	4,842,593	\$	4,551,719

#### **LEGAL DEBT MARGIN**

Last Ten Fiscal Years (In Thousands)

		Fiscal Year									
		2021	_	2020		2019		2018		2017 As Restated	
Net Taxable Value of Property Subject to Taxation Statutory Debt Limit	S	70,313,555 1.0%	S	70,648,048 1.0%	5	66,919,238 1.0%	5	60,698,949 1.0%	S	57,451,756 1.0%	
Debt Limit Amount	=	703,136	Ξ	706,480	Ξ	669,192		606,989		574,518	
General Obligation Bonds		505,295		260,760		326,755		389,270		311,270	
Total General Debt Outstanding		505,295	_	260,760	_	326,755	_	389,270	_	311,270	
Legal Debt Margin	\$	197,841	\$	445,720	\$	342,437	\$	217,719	5	263,248	
Legal Debt Margin as a Percentage of the Debt Limit	_	28.1%	_	63.1%		51.2%		35.9%	_	45.8%	

Note: The Constitution of the State of New Mexico, Article IX, Section 8, limits the State's outstanding general debt to a maximum of one percent of the net taxable value of all property subject to taxation within the State.

The legal debt margin is the remaining borrowing authority available and is calculated by subtracting the bonded debt outstanding from the legal debt limit as calculated per Constitutional requirements.

Source: Note information regarding general bonded debt outstanding can be located within the State of New Mexico's annual financial report per fiscal year. Property value data was provided by the Department of Finance and Administration, Local Government Division, Financial and Property Tax Data by County and Municipality. Per capita information is based upon population data located in the Demographics and Economic Statistics schedule.

#### **SCHEDULE C-3**

						Fiscal Year				
		2016		2015		2014		2013		2012 As Restated
Net Taxable Value of Property	c	56 635 171		50 412 065		56 172 165		51 226 026	•	54 120 671
Subject to Taxation Statutory Debt Limit	S	56,625,171 1.0%	S	58,412,965 1.0%	S	56,473,465 1.0%	S	54,236,936 1.0%	S	54,129,671 1.0%
Debt Limit Amount	Ξ	566,252		584,130	_	564,735	_	542,369	Ξ	541,297
General Obligation Bonds		372,700		296,890		355,500		398,580		453,730
Total General Debt Outstanding		372,700		296,890		355,500	Ξ	398,580		453,730
Legal Debt Margin	5	193,552	5	287,240	5	209,235	5	143,789	\$	87,567
Legal Debt Margin as a Percentage of the Debt Limit	_	34.2%		49.2%		37.1%		26.5%	_	16.2%

Note: The Constitution of the State of New Mexico, Article IX, Section 8, limits the State's outstanding general debt to a maximum of one percent of the net taxable value of all property subject to taxation within the State.

The legal debt margin is the remaining borrowing authority available and is calculated by subtracting the bonded debt outstanding from the legal debt limit as calculated per Constitutional requirements.

Source: Note information regarding general bonded debt outstanding can be located within the State of New Mexico's annual financial report per fiscal year. Property value data was provided by the Department of Finance and Administration, Local Government Division, Financial and Property Tax Data by County and Municipality. Per capita information is based upon population data located in the Demographics and Economic Statistics schedule.

### STATUTORY DEBT LIMIT SEVERANCE TAX BONDS

Last Ten Fiscal Years (In Thousands)

	Fiscal Year												
		2021		2020		2019		2018		2017			
Annual Deposits into Severance Tax													
Bonding Fund	\$	870,761	\$	646,300	\$	672,441	\$	511,115	\$	342,317			
50.0% of Annual Deposits		435,381		323,150		336,221		255,558		171,159			
Statutory Debt Limit Amount		435,381		323,150		336,221		255,558		171,159			
Senior Bond Servicing Amount *		428,500		146,965		129,737		142,160		144,766			
Statutory Debt Margin Amount	\$	6,881	\$	176,185	\$	206,484	\$	113,398	\$	26,393			
Statutory Debt Margin as a Percentage of Debt Limit		1.6%		54.5%		61.4%		44.4%		15.4%			

Note: The State Board of Finance is prohibited by the Severance Tax Bonding Act from issuing Senior Severance Tax Bonds unless the aggregate amount of total Senior Severance Tax Bonds outstanding, including the bonds to be issued, can be serviced with not more than 50 percent of the annual deposits into the Bonding Fund, as determined by the deposits during the fiscal year preceding the issuance of the bonds.

Sources New Mexico Office of the State Treasurer audited financial statements.

New Mexico Board of Finance, Severance Tax Bonds, Bond Series 2012A Official Statement.

<sup>\*</sup> Does not include payment on refunded bonds, which are paid from escrowed securities, payments on short-term debt issued by the State Treasurer and paid in the same year issued, or payments on Supplemental Bond Series.

#### **SCHEDULE C-4**

	_				1	Fiscal Year				
		2016		2015		2014		2013		2012
Annual Deposits into Severance Tax										
Bonding Fund	5	254,966	5	426,331	5	414,956	5	426,821	5	504,734
50.0% of Annual Deposits		127,483		213,166		207,478		213,411		252,367
Statutory Debt Limit Amount	_	127,483		213,166	=	207,478	_	213,411	=	252,367
Senior Bond Servicing Amount *	_	16,489		129,042	_	125,597	_	127,951	_	121,367
Statutory Debt Margin Amount	\$	110,994	5	84,124	5	81,881	5	85,460	5	131,000
Statutory Debt Margin as a										
Percentage of Debt Limit		87.1%		39.5%		39.5%	_	40.0%		51.9%

Note: The State Board of Finance is prohibited by the Severance Tax Bonding Act from issuing Senior Severance Tax Bonds unless the aggregate amount of total Senior Severance Tax Bonds outstanding, including the bonds to be issued, can be serviced with not more than 50 percent of the annual deposits into the Bonding Fund, as determined by the deposits during the fiscal year preceding the issuance of the bonds.

Sources New Mexico Office of the State Treasurer audited financial statements.

New Mexico Board of Finance, Severance Tax Bonds, Bond Series 2012A Official Statement.

<sup>\*</sup> Does not include payment on refunded bonds, which are paid from escrowed securities, payments on short-term debt issued by the State Treasurer and paid in the same year issued, or payments on Supplemental Bond Series.

#### PLEDGED REVENUE BOND COVERAGE

Last Ten Fiscal Years (In Thousands)

		Pledged Revenues		Annual D			
Fiscal Year		Received		Principal	_	Interest	Coverage
Severance Tax Bonds (Including							
Supplemental Subordinate Liens)							
2021	S	870,761	S	128,115	S	28,612	5.6
2020		646,300		134,125		34,255	3.8
2019		672,441		129,300		37,224	4.0
2018		511,115		124,745		36,780	3.2
2017		342,317		124,745		39,485	2.1
2016		254,966		118,345		15,257	1.9
2015		426,331				18,301	23.3
2014		414,956		224,525		55,539	1.5
2013		426,821		115,465		33,969	2.9
2012		504,734		128,013		24,304	3.3
Highway Infrastructure Bonds							
2021	S	944,216	5	10,740	S	42,845	17.6
2020		923,500		107,110		48,116	5.9
2019		837,915		103,290		51,541	5.4
2018		914,621		96,925		52,907	6.1
2017		848,903		93,655		63,798	5.4
2016		791,378		68,640		64,753	5.9
2015		385,211		84,080		68,080	2.5
2014		385,116		106,610		71,053	2.2
2013		411,003		138,848		76,561	1.9
2012		785,000		243,060		220,698	1.7
Energy and Minerals Bonds							
2021	5	6,237	5	476	S	62	11.6
2020		6,200		457		80	11.5
2019		1,077		439		96	2.0
2018		10,136		422		120	18.7
2017		9,462		2,819		198	3.1
2016		8,970		2,008		347	3.8
2015		8,763		1,967		439	3.6
2014		13,652		2,863		645	3.9
2013		8,826		1,819		604	3.6
2012		4,900		1,738		647	2.1

N/A Data not available.

Sources: NM Department of Transportation audited financial statements

NM Office of the State Treasurer audited financial statements

NM State Fair Commission (Expo) audited financial statements

NM Energy, Minerals and Natural Resources audited financial statements

NM Miner's Colfax Medical Center audited financial statements

NM Spaceport Authority audited financial statements

NM Department of Cultural Affairs audited financial statements

UNM - Health Science is included in Educational in 2020.

UNM audited financial statements NMSU audited financial statements ENMU audited financial statements WNMU audited financial statements NMMI audited financial statements NMHU audited financial statements NMTU audited financial statements

#### **SCHEDULE C-5**

		Pledged Revenues		Annual D			
Fiscal Year		Received		Principal		Interest	Coverage
Cultural Affairs Bonds and Loan							
2021	5	862	S	550	S	38	1.5
2020		868		581		50	1.4
2019		916		568		60	1.5
2018		892		558		65	1.4
2017		1,010		699		70	1.3
2016		821		331		128	1.8
2015		835		320		139	1.8
2014		455		459		224	0.7
2013		1,100		1,432		256	0.7
2012		805		396		170	1.4
Miners' Colfax Medical Center Bonds							
2021	5	7,616	5	1,060	5	203	6.0
2020		1,500		1,030		229	1.2
2019		2,954		1,008		252	2.3
2018		6,722		980		282	5.3
2017		6,317		955		315	5.0
2016		6,651		935		337	5.2
2015		5,759		910		277	4.9
2014		5,752		835		423	4.6
2013		6,386		770		509	5.0
2012		6,302		744		535	4.9
State Fair (EXPO) Bonds							
2021	5	- 2	S	1.2	S	-	0.0
2020	- 5	-		4.2			0.0
2019		-		-			0.0
2018		£"		4.2			0.0
2017				-		-	0.0
2016							0.0
2015		448		689		12	0.6
2014		1,070		687		36	1.5
2013		1,070		628		70	1.5
2012		1,100		607		79	1.6
Spaceport Authority Bonds							
2021	S	13,595	5	3,565	S	2,083	2.4
2020	-	5,000	-	3,425		2,224	0.9
2019		4,216		3,280		2,367	0.7
2018		7,053		3,145		2,502	1.2
2017		6,763		3,020		2,502	1.2
2017		0,703		3,020		2,029	1.2

#### **SCHEDULE C-5 (CONTINUED)**

		Pledged Revenues		Annual D	ebt S	ervice	
Fiscal Year		Received		Principal		Interest	Coverage
Bernalillo County Metropolitan Court							
2021	S	1,970	S	3,070	S	851	0.5
2020		3,922		2,925		997	1.0
2018		3,587		2,780		1,159	0.9
Reported on NMFA in Pric	or Years						
Educational Institutions							
2021	S	632,049	5	48,802	5	33,247	7.7
2020		2,907,000		44,793		36,528	35.7
2019		1,014,174		862,509		356,788	0.8
Reported on NMFA in Price	or Years						
University of New Mexico Health Sciences							
2021	\$		S		S	1-0	0.0
2020		100					0.0
2019		3,740		2,763		977	1.0
2018		4,297		3,044		1,253	1.0
Reported on UNM in Prior	Years						
General Services Department							
2021	S	6,809	5	4,549	5	6,560	0.6
2020		16,100		5,019		7,139	1.3
2019		14,200		10,279		3,921	1.0
2018		5,397		2,140		3,257	1.0
Reported on UNM in Prior	Years						

#### DEMOGRAPHIC AND ECONOMIC INDICATORS

**SCHEDULE D-1** 

Last Ten Fiscal Years

Year	Population	_ P	'ersonal Income	_	Per Capita Household Income	Median Age	* Percent High School Grad or Higher (Pop=25 Yrs & >)	Public School Enrollment
2021	2,115,877	S	102,375,900,000	5	48,385	37.8	85.6	318,621
2020	2,100,566		101,386,400,000		48,266	38.1	86.0	333,020
2019	2,095,428		86,328,400,000		41,198	37.3	85.0	335,829
2018	2,095,428		86,328,400,000		41,198	37.3	85.0	335,829
2017	2,088,070		83,127,300,000		39,811	37.2	84.6	338,370
2016	2,081,015		80,758,305,000		38,807	37.4	84.2	339,613
2015	2,080,328		79,104,093,000		38,025	37.2	84.2	340,365
2014	2,083,024		76,449,091,000		36,701	37.2	84.0	339,219
2013	2,085,193		72,465,608,000		34,752	36.9	83.6	338,223
2012	2,083,784		73,822,778,000		35,427	36.8	83.4	337,225

Sources: Population, Per Capita Personal Income - New Mexico Bureau of Business and Economic Research, University of New Mexico School Enrollment - New Mexico Department of Finance and Administration, Office of Education and Accountability Personal Income - Department of Commerce Bureau of Economic Analysis, Education - Census.gov B15002 American Fact Finder, PEPASR6H GeographyNMYR2012Population Estimates, bea.gov. www.ped.state.nm.us

Note: Personal Income, Per capita Personal Income and median Age data are as of 2019 data.
2011-18 population data represents estimates based on the 2010 census.
2017 is Restated

Note: Statistics were revised to indicate the percentage of individuals that have attained educational levels instead of the average educational level as was done in prior years.

<sup>\*</sup> Education level and years of schooling has been replaced with Percent High School Graduate or Higher

#### PRINCIPAL EMPLOYERS

**SCHEDULE D-2** 

Most Current Calendar Year and Historical Comparison

	Calendar Year 2021			Calen	2012	
	Number of Employees	Rank	Percent of All Employees	Number of Employees	Rank	Percent of All Employees
Entity Name						
State of New Mexico (total offices, departments, etc.)	27,024	1	3.0%	21,832	2	2.5%
Federal Government	21,766	2	2.4%	23,643	1	2.7%
UNM (Campuses, Hospital, Medical Group, Etc.)	20,675	3	2.3%	20,042	3	2.3%
Sandia National Laboratories	14,500	4	1.6%	10,560	6	1.2%
Walmart Corporate	14,022	5	1.5%	14,709	4	1.7%
Los Alamos National Laboratories	13,806	6	1.5%	7,949	8	0.9%
Presbyterian Healthcare	11,178	7	1.2%	9,500	7	1.1%
Albuquerque Public Schools	10,297	8	1.1%	11,500	5	1.3%
City of Albuquerque	5,800	9	0.6%	6,940	9	0.8%
NMSU	3,800	10	0.4%	N/A	NA	N/A
Total Employees of						
Principal Employers	142,868		15.6%	126,675		14.5%

Sources: New Mexico Department of Workforce Solutions, U.S. Department of Labor Statistics

2009 Book of Business List

**NMNETLINKS** 

New Mexico Career Development Association

Albuquerque Public Schoools - Human Resources Department

City of Albuquerque One Albuquerque finance.

Governing Magazine

State of New Mexico Payroll Control (DFA)

Los Alamos National Laboratory

Sandia National Laboratories: Facts sheet

Walmart Corporate - New Mexico, Location Facts

New Mexico State University Quick Facts

University of New Mexico - Office of Institutional Analytics - UNM Quick Facts

SEC quarterly reports

New Mexico Partnership https://nmpartnership.com/incentives-data/new-mexico-largest-employers 3/2/2022

Note: Number of employees is based on a calendar year average.

Rankings are based on the employers identified, there may be larger employers not identified from sources available.

Some data sources only included locations that had in excess of 100 employees.

#### **COMPOSITION OF LABOR FORCE**

Last Ten Calendar Years

) 2			Calendar Year		
	2021	2020	2019	2018	2017
Nonagricultural Jobs					
Government	173,800	186,300	190,300	183,600	186,500
Mining	18,800	18,600	26,300	20,300	20,800
Construction	51,100	49,500	52,200	46,900	45,700
Manufacturing	29,600	26,300	27,700	26,900	26,400
Trade, Transportation and Utilities	139,000	135,400	140,900	136,300	136,600
Information	8,200	9,900	11,300	11,100	12,300
Financial Activity	33,800	32,300	36,000	34,700	34,000
Professional and Business Services	113,100	107,800	109,900	103,200	104,300
Education and Health Services	137,100	135,600	144,000	140,200	139,000
Leisure and Hospitality	94,600	67,600	99,800	94,700	96,400
Other Services	28,400	25,900	27,900	27,600	28,600
Total Nonagricultural Jobs	827,500	795,200	866,300	825,500	830,600
Civilian Labor Force	969,048	960,100	966,624	949,047	929,567
Total Employed	913,408	877,700	920,787	904,196	872,382
Unemployed	55,640	82,400	45,837	44,851	57,18
Unemployment Rate	4.8%	8.6%	4.7%	4.8%	6.2%
Seasonally Adjusted Rate	5.8%	8.6%	4.7%	4.7%	6.4%

Source New Mexico Department of Workforce Solutions, U.S. Department of Labor Statistics

#### **SCHEDULE D-3**

			Calendar Year		
	2016	2015	2014	2013	2012
	as Restated	as Restated	as Restated	as Restated	as Restated
Nonagricultural Jobs					
Government	188,900	189,300	194,700	188,300	182,297
Mining	19,800	25,600	28,400	26,800	23,959
Construction	43,400	43,500	43,300	40,600	41,116
Manufacturing	26,900	27,800	28,300	27,300	29,672
Trade, Transportation and Utilities	138,700	139,600	142,700	136,800	134,061
Information	13,000	12,700	12,700	12,300	13,523
Financial Activity	33,500	33,300	33,600	34,100	35,547
Professional and Business Services	101,300	99,700	100,300	96,800	92,746
Education and Health Services	138,200	133,300	131,900	123,200	114,233
Leisure and Hospitality	95,500	93,100	89,000	85,000	86,269
Other Services	28,500	28,500	28,300	27,200	20,970
Total Nonagricultural Jobs	827,700	826,400	833,200	798,400	774,393
Civilian Labor Force	928,732	927,999	927,142	923,899	927,795
Total Employed	866,704	867,387	865,229	859,804	861,617
Unemployed	62,028	60,612	61,913	64,095	66,178
Unemployment Rate	6.7%	6.5%	6.7%	6.9%	7.1%
Seasonally Adjusted Rate	6.7%	6.6%	6.7%	7.0%	7.1%

Source New Mexico Department of Workforce Solutions, U.S. Department of Labor Statistics

#### PUBLIC HIGHER EDUCATION ENROLLMENT

Last Ten Academic Years

			Academic Year		
	2020-21	2019-20	2018-19	2017-18	2016-17
Eastern New Mexico University	4,958	5,519	4,791	5,573	5,891
New Mexico Highlands University	2,161	2,169	2,350	2,348	2,438
New Mexico Institute of Mining and Technology	1,482	1,517	1,614	1,612	1,666
New Mexico State University	17,518	18,458	18,592	18,398	19,324
Northern New Mexico College	761	768	804	799	786
University of New Mexico	21,273	22,568	22,812	23,430	25,483
Western New Mexico University	1,872	1,974	1,990	2,072	2,045
Total All Four-Year Institutions	50,025	52,973	52,953	54,232	57,633
Central New Mexico Community College <sup>1</sup>	10,600	11,612	12,000	12,156	12,716
Clovis Community College	1,291	1,461	1,509	1,477	1,495
Luna Community College	420	526	513	505	614
Mesalands Community College	280	346	413	388	404
New Mexico Junior College	1,352	1,591	1,464	1,696	1,593
New Mexico Military Institute	471	459	487	487	492
San Juan College	3,216	3,914	3,873	3,672	3,538
Santa Fe Community College	1,716	2,175	2,229	2,252	2,391
Total All Two-Year Institutions	19,346	22,084	22,488	22,633	23,243
Total All Institutions	69,371	75,057	75,441	76,865	80,876

Albuquerque Technical Vocational Institute's name changed to Central New Mexico Community College

Source: Information can be found at http://hed.state.nm.us/data-reports/data-reports-1/annual-projects
Annual Report

These numbers are by total FTE not head counts. Branches must be Included in totals.

#### **SCHEDULE D-4**

			Academic Year		
	2015-16	2014-15	2013-14	2012-13	2009-2010
Eastern New Mexico University	5,936	6,327	6,489	6,862	6,874
New Mexico Highlands University	2,653	2,626	2,742	2,758	2,778
New Mexico Institute of Mining and Technology	1,817	1,805	1,766	1,694	1,598
New Mexico State University	19,876	20,630	21,752	22,756	23,418
Northern New Mexico College	707	870	1,061	1,186	1,254
University of New Mexico	28,489	28,277	28,586	28,557	28,542
Western New Mexico University	2,169	2,222	2,223	2,153	2,180
Total All Four-Year Institutions	61,647	62,757	64,619	65,966	66,644
Central New Mexico Community College <sup>1</sup>	13,684	14,653	15,920	15,818	16,384
Clovis Community College	1,500	1,548	1,589	1,684	1,760
Luna Community College	709	757	856	925	1,013
Mesalands Community College	469	428	423	652	597
New Mexico Junior College	1,651	1,698	1,651	1,626	1,966
New Mexico Military Institute	511	550	588	613	579
San Juan College	4,409	4,619	4,901	4,948	5,027
Santa Fe Community College	2,648	2,899	3,003	2,883	2,890
Total All Two-Year Institutions	25,581	27,152	28,931	29,149	30,216
Total All Institutions	87,228	89,909	93,550	95,115	96,860

#### FULL-TIME EQUIVALENT STATE EMPLOYEES BY FUNCTION

Last Ten Fiscal Years

1002	.000	2019	(4412	- XXX	147
2017	2018	As Restated	2020	2021	-
					General Government
1,355.0	1,334.0	1,336.5 1	1,380.0	1,353.1	Government Operations
1,088.0	1,078.0	1,066.8	1,072.8	1,054.2	Taxation and Revenue
4,320.0	3,909.0	4,105.8	4,089.8	4,109.8	Human Services and Youth Corrections
2,409.0	2,443.0	2,453.0	2,621.0	2,492.0	Adult Corrections
1,545.0	1,535.0	1,547.3	1,607.3	1,539.4	Public Safety
3,375.0	3,389.0	3,473.4 2	3,542.6	3,574.4	State Courts
					Health and Environment
3,792.0	3,536.0	3,551.5 4	3,769.5	3,992.0	Department of Health
637.0	638.0	635.5	634.5	653.0	Department of Environment
224.0	258.0	260.0	258.0	290.5	Miners Colfax Community Hospital
1,435.0	1,643.0	1,418.3 4	1,405.8	2,222.8	Employment and Family Services
1,389.0	1,366.0	1,375.5	1,361.5	1,404.9	Natural Resources
509.0	494.0	487.9	509.3	485.8	Cultural Affairs
900.0	860.0	864.4 3	878.4	842.0	Business, Labor and Agriculture
397.0	378.0	384.2	387.2	394.5	Education
2,488.0	2,503.0	2,506.5	2,506.5	2,615.5	Transportation
25,863.0	25,364.0	25,466.6	26,024.2	27,023.9	Total Full-Time Equivalent State Employees
0.2%	-2.0%	0.4%	2.1%	3.7%	Change
	638.0 258.0 1,643.0 1,366.0 494.0 860.0 378.0 2,503.0 25,364.0	635.5 260.0 1,418.3 <sup>4</sup> 1,375.5 487.9 864.4 <sup>3</sup> 384.2 2,506.5 25,466.6	634.5 258.0 1,405.8 1,361.5 509.3 878.4 387.2 2,506.5 26,024.2	653.0 290.5 2,222.8 1,404.9 485.8 842.0 394.5 2,615.5 27,023.9	Department of Health Department of Environment Miners Colfax Community Hospital Employment and Family Services Natural Resources Cultural Affairs Business, Labor and Agriculture Education Transportation Total Full-Time Equivalent State Employees

Source New Mexico Legislative General Appropriation Act for each fiscal year's annual appropriation. Used FY14 data in FY15 as data was not available.

NMNETLINKS

New Mexico Career Development Association

Report of the Legislative Finance Committee to the 53rd Legislature Second Session, January 2018, Vol. 2, Pg. 1-351

Report of the Legislative Finance Committee to the 54th Legislature First Session, January 2019, Vol. 2, Pg. 1-324

Report to the Legislative Finance Committee to the Fifty-Fourth Legislature, Second Session January 2020 for the 2021 Fiscal Year, Vol. 2.

Report to the Legislative Finance Committee to the Fifty-Fifth Legislature, First Session January 2020 for the 2021 Fiscal Year, Vol. 2, Pg. 1-

<sup>1</sup> Total FTE Positions for Attorney General included in Government Operations for 2017 is based on 2016 as 2017 was not available

<sup>&</sup>lt;sup>2</sup> Total FTE Positions for 4th, 5th, 9th, and 10th Judicial District Attorneys included in State Courts for 2018 is based on 2017 as 2018 was not available

<sup>3</sup> Total FTE Positions for Gaming Control Board included in Business, Labor and Agriculature for 2018 is based on 2017 as 2018 was not available

<sup>&</sup>lt;sup>4</sup> Throughout 2018, approximately 222 FTE Positions were transferred from the Department of Health to the Department of Veterans' Services for certain functions including IT Infrastructure, financial oversight and electronic health record.
Report of the Legislative Finance Committee 2022, Vol. 2

#### **SCHEDULE E-1**

			Fiscal Year		
	2016	2015	2014	2013	2012
General Government					
Government Operations	1,190.0	1,203.5	1,203.5	1,228.5	1,215.0
Taxation and Revenue	1,096.0	1,109.0	1,109.0	1,136.0	1,136.0
Human Services and Youth Corrections	4,540.0	4,384.1	4,384.1	4,225.1	4,357.1
Adult Corrections	2,447.0	2,453.0	2,453.0	2,453.5	2,490.5
Public Safety	1,499.7	1,452.7	1,452.7	1,456.7	1,467.7
State Courts	3,587.4	3,471.0	3,471.0	3,497.8	3,490.1
Health and Environment					
Department of Health	3,780.0	3,791.0	3,791.0	3,946.0	3,941.0
Department of Environment	660.5	660.5	660.5	671.5	673.0
Miners Colfax Community Hospital	224.0	224.0	224.0	224.0	225.0
Employment and Family Services	623.5	618.5	618.5	626.5	624.5
Natural Resources	1,005.8	967.8	967.8	1,018.8	1,012.3
Cultural Affairs	508.8	507.8	507.8	505.5	536.7
Business, Labor and Agriculture	1,809.5	1,813.6	1,813.6	1,734.7	1,799.4
Education	348.3	350.3	350.3	364.8	418.8
Transportation	2,487.5	2,489.5	2,489.5	2,502.5	2,502.2
Total Full-Time Equivalent State Employees	25,808.0	25,496.3	25,496.3	25,591.9	25,889.3
Change	1.2%	0.0%	-0.4%	-1.2%	-0.8%

#### **OPERATING INDICATORS BY FUNCTION**

Last Ten Fiscal Years

	2021,	2020,	Fiscal Year 2019, as Restated	2018,	2017, as Restated
General Government	0.33				
Operations					
Public Employees' Retirement Fund's National Performance Ranking Percentile (Ten-Year Annualized) 8 11 24 39 43 50	22 <sup>nd</sup>	40 <sup>th</sup>	39 <sup>th</sup>	39 <sup>th</sup>	39 <sup>th</sup>
Taxation					
% of Electronically Filed Personal Income Tax Returns 9 14 15 19 23 37 44, 47	90%	90%	88%	87%	86%
% of Motor Vehicle Registrations Issued (with Liability Insurance) 14 13 19 23 37 44 47	91%	91%	90%	90%	90%
Amount of Delinquent Property Tax Collected and Distributed to Counties in millions 8 10 14 15 19 23 37 44 47	\$10.0	\$10.4	\$12.9	\$14.6	\$11.5
Regulation					
# of Vehicular Port Traffic at New Mexico Ports 10 14 15 18 26 38 45 48	885,197	937,119	1,548,500	1,597,023	1,571,366
Nursing Licenses Issued 10 15 18 25, 40 46 49	19,496	18,918	24,711	19,340	16,872
Tri-Annual Physician Licenses Issued 1014 15 18 27 38 45 48	3,861	4,303	4,086	4,059	4,116
Biennial Physician Assistant Licenses Issued 10 15 18 27 38 43 48	517	629	556	487	455
Public Safety					
Inspection/Audit Hours by State Fire Marshall and Pipeline Safety Bureau 10 14 15 19 28 41 45 48	NA	NA	NA	19,500	16,590
# of Traffic Fatalities 914 13 18 23 37 44 47	411	418	417	369	383
# of Driving While Intoxicated Fatalities 9 14 15 18 23 37 44 47	113	142	157	143	163
# of Driving While Intoxicated Arrests 9 14 15 18 23 37 44 47	1,272	1,647	2,171	2,574	N/A
Education					
Public					
# of High School Graduates (4 yeqr) 12942	25,995*	25,995	26,092	26,288	26,587
Student Dropout Rate for Grades 9 - 12 230 42 52	NA	NA	NA	NA	3.80%
Public School Capital Outlay Allocation (\$ Millions)	N/A	N/A	N/A	N/A	N/A
Higher					
Graduation Rate of Bachelor Degree Students (Period of Six Years for Completion) 8 10 14 15 38 45 48	56%	56%	54%	50%	49%
% of First Time Freshman Lottery Scholarship Recipients at Four-Year Institutions Who Complete Within Six Years \$10141521	N/A	N/A	N/A	N/A	N/A

#### **SCHEDULE E-2**

	2016, as Restated	2015, as Restated	Fiscal Year 2014, as Restated	2013, as Restated	2012, as Restated
General Government					
Operations					
Public Employees' Retirement Fund's National Performance Ranking Percentile (Ten-Year Annualized) 8 11 24 39 43 50	30 <sup>th</sup>	36 <sup>th</sup>	30 <sup>th</sup>	30 <sup>th</sup>	50 <sup>th</sup>
Taxation					
% of Electronically Filed Personal Income Tax Returns 9 14 15 19 23 37 44, 47	85%	92%	90%	85%	82%
% of Motor Vehicle Registrations Issued (with Liability Insurance) 14 15 19 23 37 44 47	92%	91%	91%	91%	92%
Amount of Delinquent Property Tax Collected and Distributed to Counties in millions \$ 10 14 15 19 23 37 44 47	\$11.6	\$10.4	\$13.1	\$12.4	\$11.0
Regulation					
# of Vehicular Port Traffic at New Mexico Ports 10 14 15 18 26 38 43 48	1,589,396	1,463,046	1,279,179	824,824	766,671
Nursing Licenses Issued 10 15 18 25, 40 46 49	16,251	14,854	14,551	15,081	14,500
Tri-Annual Physician Licenses Issued 10 14 15 18 27 38 45 48	3,744	3,841	3,945	3,661	3,000
Biennial Physician Assistant Licenses Issued 20 15 18 27 38 45 48	451	476	436	398	225
Public Safety					
Inspection/Audit Hours by State Fire Marshall and Pipeline Safety Bureau 10 14 15 19 28 41 45 48	10,408	14,775	18,202	11,564	37,919
# of Traffic Fatalities 9 14 13 18 23 37 44 47	366	347	343	304	395
# of Driving While Intoxicated Fatalities 914151823374447	149	155	137	120	169
# of Driving While Intoxicated Arrests 914151823374447	N/A	N/A	N/A	N/A	2,479
Education					
Public					
# of High School Graduates (4 year) 12942	25,926	25,863	25,170	25,903	26,096
Student Dropout Rate for Grades 9 - 12 230 42 52	4.4%	4.4%	4.3%	5.0%	4.4%
Public School Capital Outlay Allocation (\$ Millions)	546	895	457	483	136
Higher					
Graduation Rate of Bachelor Degree Students (Period of Six Years for Completion) 8 10 14 15 38 45 48	48%	48%	48%	43%	40%
% of First Time Freshman Lottery Scholarship Recipients at Four-Year Institutions Who Complete Within Six Years \$ 10.14.15.21	75%	72%	73%	72%	73%

#### **OPERATING INDICATORS BY FUNCTION (CONTINUED)**

Last Ten Fiscal Years

Health and Human Services	2021,	2020,	Fiscal Year 2019, as Restated	2018, as Restated	2017, as Restated
% of Children Receiving Services in Medicaid	67%	73%	75%	72%	85%
Managed Care 10 14 15 23 35 44 47					***
% of Child Support Collected of Support Owed 9 14 15 18 23 38 45 48	61%	59%	58%	57%	56%
# of Homeless Veterans Provided Shelter (Period of Two Weeks or More) \$1014 15 21 31	N/A	N/A	N/A	N/A	503
% of Children Adopted within 24 Months of Entry into Foster Care \$ 10 14 15 23 37 44 48 (Split into two time periods for 2020)	34%	36%	27%	28%	25%
% of Abused Children with Repeat Maltreatment 9 14 13 23 38 45 48	13%	14%	17%	15%	15%
% of Preschoolers Fully Immunized 9 14 15 18 45 48	63%	63%	64%	61%	72%
# of Operating School-Based Health Centers 13 14 15 32	79	79	73	73	70
Average Patient Length of Stay for Acute Care Facility (Miners' Colfax Hospital) 18 21 26 45 48	4	4	5	5	5
Corrections					
Juvenile					
% Juveniles Earning Education Credits While Incarcerated 8	NA	NA	NA	NA	NA
% of Juveniles Who Complete Formal Probation 23 37 33 44 47	90%	94%	86%	86%	83%
% of Juveniles Recommitted to a Youth Detention Facility 9 14 15 17 23 37 4.	18%	20%	20%	20%	7%
Adult					
Turnover Rate of Correctional Officers 9 14 15 18 28 38 45 48	2%	2%	25%	28%	2%
Success Rate Recidivism of Offenders Enrolled in After Release Program (36 months) 9 14 15 23 37 45 48	46%	46%	46%	51%	50%
% of Prisoners Reincarcerated within 36 Months After Release 10 14 15 17 23 37 44 45 48	32%	54%	54%	49%	50%
Culture and Recreation					
# of Visits to Visitor Information Centers (Millions) <sup>S</sup>	N/A	N/A	N/A	N/A	N/A
# of Unique Website Visitor Sessions (Millions) 8 23 45 48	2.4	2.4	2.4	0.4	0.4
Circulation Rate for New Mexico Magazine \$ 91415 1838 38 44 47	68,000	70,000	70,000	70,000	70,000
Attendance to Museum Exhibitions Performances Films				0.473	0.5
Programs \$ 10 14 13 34 38 45 48	827,895	827,895	826,969	855,789	779,810
% of Public Hunting Licenses Drawn by New Mexico Resident Hunters 8 10 14 15 18 36 38 45 48	84%	88%	84%	84%	84%
Fish Output from Hatchery System (in Pounds) 578 10 14 15 35 38 45 48	673,974	666,738	670,851	646,175	681,103
# of Visitors to State Parks (Millions) 891415284447	4.4	4	5	5	5
Natural Resources, Environment					
# of Inspections of Oil and Gas Wells and Associated Facilities \$ 14 15 23 37	35,757	36,852	31,043	42,880	37,648
% of Required Mine Inspection Conducted 8 14 15 23 37 45 48	88%	88%	88%	95%	97%
% of Abandoned Uranium Mines with Current Site Assessments 8	N/A	N/A	N/A	N/A	N/A
% of Landfills Meeting Groundwater Monitoring Requirements 14 15 23 37 44 47	97%	97%	99%	96%	97%
# of Wildlife Habitat Acres Conserved or Enhanced 8 20 35	192,000	192,000	192,000	192,000	192,000
# of Threatened/Endangered Species Monitored/Involved in Recovery Process changed to % of Endangered Species in 2017 8 10 14 15 3	45%	51%	48%	41%	52%

#### **SCHEDULE E-2 (CONTINUED)**

			Fiscal Year		
	2016,	2015,	2014,	2013,	2012,
Children Live	as Restated				
Health and Human Services	F24	2010	300	2.2	3.65
% of Children Receiving Services in Medicaid Managed Care 10 14 15 23 38 44 47	85%	86%	80%	70%	70%
% of Child Support Collected of Support Owed 9 14 15 18 28 38 45 48	56%	56%	56%	56%	57%
# of Homeless Veterans Provided Shelter	491	360	360	132	173
(Period of Two Weeks or More) \$1014152131					
% of Children Adopted within 24 Months of Entry into Foster Care 8 10 14 15 23 37 44 48 (Split into two time periods for 2020)	23%	32%	32%	31%	35%
% of Abused Children with Repeat Maltreatment 9 14 15 23 38 45 45	12%	11%	11%	9%	8%
% of Preschoolers Fully Immunized 914 15 18 45 48	NA	76%	72%	72%	76%
# of Operating School-Based Health Centers 13 14 15 32	72	80	80	80	82
Average Patient Length of Stay for Acute Care Facility	3	3	3	3	4
(Miners' Colfax Hospital) 18 21 26 45 48					
Corrections					
Juvenile					
% Juveniles Earning Education Credits While Incarcerated 8	NA	NA	NA	NA	55%
% of Juveniles Who Complete Formal Probation 23 37 38 44 47	85%	83%	NA	NA	90%
% of Juveniles Recommitted to a Youth Detention Facility 9 14 15 17 29 37 45 4	10%	8%	10%	9%	12%
Adult					
Turnover Rate of Correctional Officers 9 14 15 18 23 38 45 48	10%	13%	10%	8%	11%
Success Rate Recidivism of Offenders Enrolled in After Release Program (36 months) 9 14 15 23 37 45 48	46%	47%	36%	28%	37%
% of Prisoners Reincarcerated within 36 Months After Release 10 14 15 17 23 37 44 45 48	46%	23%	47%	47%	40%
Culture and Recreation					
# of Visits to Visitor Information Centers (Millions) §	N/A	N/A	NA	N/A	1.3
# of Unique Website Visitor Sessions (Millions) \$ 23 45 45	0.6	0.8	NA	NA	2
Circulation Rate for New Mexico Magazine 8 9 14 15 18 33 38 44 47	75,000	92,148	89,556	91,197	94,221
Attendance to Museum Exhibitions, Performances, Films					
Programs \$ 10 14 15 34 38 45 45	745,101	823,450	851,101	826,912	830,000
% of Public Hunting Licenses Drawn by New Mexico Resident Hunters \$10.14.15.18.36.38.45.48	84%	84%	87%	86%	80%
Fish Output from Hatchery System (in Pounds) 578 10 14 15 35 38 45 48	638,594	637,200	634,779	621,721	592,247
# of Visitors to State Parks (Millions) \$91415284447	5	4	4	3.8	4
Natural Resources, Environment					
# of Inspections of Oil and Gas Wells and Associated Facilities 8 14 15 23 37 44	49,624	47,539	38,920	37,707	35,147
% of Required Mine Inspection Conducted 8 14 15 28 37 45 48	97%	97%	94%	100%	100%
% of Abandoned Uranium Mines with Current Site Assessments	N/A	N/A	N/A	N/A	50%
% of Landfills Meeting Groundwater Monitoring Requirements 14 15 23 37 44 47	100%	95%	96%	100%	95%
# of Wildlife Habitat Acres Conserved or Enhanced 82035	NA	NA	NA	NA	100,000
# of Threatened/Endangered Species Monitored/Involved in	N/A	35	35	39	35
Recovery Process changed to % of Endangered Species in 2017 8 10 14 15 38	45 48	33	33	39	33

# **OPERATING INDICATORS BY FUNCTION (CONTINUED)**Last Ten Fiscal Years

	2021,	2020,	Fiscal Year 2019, as Restated	2018, as Restated	2017,
Business, Labor, and Agriculture					no accounted
% of Adults Who Entered Employment in 1st Quarter of Receiving	57%	69%	79%	79%	78%
Training Services (Changed in 2013 to Percent of Individuals Who Have Received Employment Services Retaining Employment After Six Months) 9 14 15 17 19 28 37 45 48					
# of Rural Jobs Created 9 14 15 28 37 45 48	1,320	460	1,376	2,414	775
# of Media Industry Worker Days 914 15 18 37 43 48	300,000	102,376	319.814	259,961	448,304
Changed to "Direct Spending by Industry productions (\$ Millions) 14 23 37 45 48	\$624	\$257	\$525	\$234	\$505
Economic Impact of Media Industry Productions (\$ Millions) 5 6 9 15 23	NA	NA	NA	NA	NA
Highways and Transportation					
# of System wide Miles in Deficient Condition 914 15 23 87 45 48	6,806	4,420	3,783	4,675	4,675
# of Traffic Fatalities per 100 Million Vehicle Miles Traveled 5 78 1251	1.53*	1.53	1.30	1.43	1.16
# of Statewide Improved Pavement Surface Miles 369 14 15 23 37 45 48	3,852	3,970	3,143	2,854	3,668
			Fiscal Year		
	2016,	2015,	2014,	2013,	2012,
	as Restated	as Restated	as Restated	as Restated	as Restated
Business, Labor, and Agriculture					
% of Adults Who Entered Employment in 1st Quarter of Receiving	80%	80%	75%	74%	72%
Training Services (Changed in 2013 to Percent of Individuals Who		2717	7077		
Have Received Employment Services Retaining Employment After Six Months) 9 14 15 17 19 23 37 45 48					
# of Rural Jobs Created 9 14 15 23 37 45 48	641	726	1,562	1,440	1,542
# of Media Industry Worker Days 9 14 15 18 37 45 48	260,307	298,398	189,782	216,461	143,046
Changed to "Direct Spending by Industry productions (\$ Millions) 14 23 37 45 48	\$387	\$286	\$162	\$641	\$674
(5 (VIIIIO) 15 (14 23 37 40 48	17.1	374	374	37.4	17.1
Economic Impact of Media Industry Productions (\$ Millions) 5 6 9 15 23	NA	NA	NA	NA	NA
Highways and Transportation	10.20				
# of System wide Miles in Deficient Condition 9 14 15 23 37 45 48	4,515	4,250	3,896	8,287	3,837
# of Traffic Fatalities per 100 Million Vehicle Miles Traveled 5 78 12 31	1.18	1.09	1.51	1.21	1.43
# of Statewide Improved Pavement Surface Miles 369 14 15 28 37 45 48	2,457	2,611	2,889	3,139	2,750

#### **SCHEDULE E-2 (CONTINUED)**

Source Various departments of the State of New Mexico

- 1 New Mexico Public Education Website New Mexico High School Graduation Graduation Rates
- New Mexico Dropout Report published by New Mexico Public Education Department
- New Mexico Public Schools Finance Authority
- Report of the Legislative Finance Committee to the 50th Legislature Second Session, January 2012, Vol. II, Pq. 92, 93, 95, 99, 100, 101, 102, 103, 104, 105, 106, 108, 112, 113, 114, 122, 123, 172, 178, 187, 188, 194, 262, 287, 291, 303, 322, 323, 336, 338
- Beport of the Legislative Finance Committee to the 51th Legislature Second Session, January 2014, Vol. I, Pq. 89, 98, 99, 100, 101, 105, 108, 112, 115, 116, 124, 125, 132, 133
- Report of the Legislative Finance Committee to the 51th Legislature Second Session, January 2014, Vol. II, Pq. 41, 59, 121, 150, 157, 159, 185, 230, 276, 278, 283, 330, 332
- 11 Pension fund rankings by state-Crain's Chicago Bs, http://www.chicagobusiness.com/article/20130110/NEWS07/130109847/pension-fund-rankings-by-state-were-no-50
- New Mexico Transportation Bu The Numbers:
- 15 New Mexico Alliance for School-Based Health Care (NMASBHC): "http://www.nmasbhc.org/index.html
- Report of the Legislative Finance Committee to the 52th Legislature Second Session, January 2015, Vol. I, Pq. 88, 90, 98, 99, 100, 101, 105, 108, 112, 113, 116, 117, 121, 122, 123, 129, 130; Vol II pg. 126, 134, 136, 149, 156, 158, 176, 184, 226, 285, 307, 324, 342, 344
- Report of the Legislative Finance Committee to the 52th Legislature Second Session, January 2016, Vol. II, Pq. 152, 327, 343, 356, 505
- Report of the Legislative Finance Committee to the 53rd Legislature First Session, January 2017, Vol. I, Pq. 91, 103, 116
- Report of the Legislative Finance Committee to the 53rd Legislature First Session, January 2017, Vol. II, Pq. 115, 143, 145, 215, 237, 243, 264, 277, 283, 293
- Report of the Leaislative Finance Committee to the 50th Leaislature First Session, January 2011, Vol. II, Pq. 157, 243
- Report of the Legislative Finance Committee to the 52nd Legislature First Session, January 2015, Vol. II, Pq. 261, 285, 343
- Mercatus Center George Mason University, www.mercatus.org/statefiscalrankings
- 25 Report of the Legislative Finance Committee to the 54rd Legislature First Session, January 2018, Vol. I, Pq. 36, 94-98, 100-101, 103-104, 114, 119-120, 122-124, 131-132
- 24 Pension Fund Programs Worsen in 43 States, by Laurie Meisler, www.bloomberg.com/graphics/2017-state-pension-funding
- New Mexico Board of Nursing Annual Governor's Report FY 2017, Pa 12
- Report of the Legislative Finance Committee to the 54rd Legislature First Session, January 2018, Vol. II, Pg. 121, 240
- New Mexico Medical Board E-mailed
- Mew Mexico Public Regulation Commission Annual Report FY 2017, Pa. 14, 16
- 33 New Mexico Public Education Website New Mexico High School Graduation Graduation Rates & Year Graduation Rate Cohort 2017
- New Mexico Public Education E-Mail CFO
- New Mexico Veterans' Services Department Performance Measures Summaru, Pa. 1
- New Mexico Alliance for School Based Health Care, www.nmasbhc.org/SBHC\_Locator
- 33 New Mexico Magazine E-Mail Circulation
- New Mexico Department of Cultural Affairs E-
- New Mexico Department of Game and Fish Annual Report, Pa. 6, 3
- New Mexico Department of Game & Fish Website, www.wildlife.state.nm.us/hunting/applications-and-draws-information
- Peport of the Legislative Finance Committee to the 54th Legislature First Session, January 2019, Vol. I, Pg. 107, 109-110, 114, 127, 135-136, 145, 147, 155, 156
- Report of the Legislative Finance Committee to the 54th Legislature First Session, January 2019, Vol. II, Pg. 118, 120, 136, 144, 146, 169, 177, 218, 222, 245, 275, 276, 286, 336
- Pension Fund Outlook Brightens in 41 States, by Danielle Moran, www.bloomberg.com/graphics/2018-state-pension-funding
- New Mexico Board of Nursing Annual Report FY 2018, Pa 4
- New Mexico Public Regulation Commission Annual Report FY 2018, Pa. 22+F45
- New Mexico Public Education Website New Mexico High School Graduation Graduation Rates \$ Year Graduation Rate Cohort 2019
- Money Is your money safe? These states are getting hit hardest by pension crisis. 10/15/2013.
- Report of the Legislative Finance Committee to the 54th Legislature Second Session, January 2020, Vol. 1, Pa. 109-110, 121-122, 127, 134, 143, 148-149, 156-158
- 45 Report of the Legislative Finance Committee to the 54th Legislature Second Session, January 2020, Vol. II, Pa. 122-123, 125-126, 129-130, 132, 144, 174, 182, 190, 238, 243, 261, 290-291, 302-303.
- New Mexico Board of Nursing Annual Report FY 2013.
- Report of the Legislative Finance Committee to the 55th Legislature First Session, January 2021, Vol. 1, Pg. 116, 121, 128, 144, 150-151, 153, 155-158, 166-167
- Report of the Legislative Finance Committee to the 55th Legislature First Session, January 2021, Vol. II, Pa. 124, 126, 132, 133, 145, 151, 153, 172, 181 188, 237, 242, 259, 266, 289, 300, 303.
- New Mexico Board of Nursing Annual Report FY 20120 Pg 23
- https://ipfiusa.org/wp-content/uploads/2013/08/Public-Pension-Performance\_IPFI\_August2013.pdf\_pg\_10-12
- 51 https://www.iihs.org/topics/fatalitu-statistics/detail/state-bu-state
- https://datacenter.kidscount.org/data/tables/7958-dropout-rates
- 2021 data unavailable
- Report of the Legislative Finance Committee to the 55th Legislature Second Session, January 2022, Vol. II and Volli
- Note The State of New Mexico passed the Accountability in Government Act, NMSA 6-3A, in 1999. Efforts have been made in identifying and determining performance measurements since that time. Agencies began tracking and calculating these performance measurements beginning in fiscal year 2004. These operating indicators will continue to be tracked in the future in order to reach a ten year historical comparison.
- N/A Measure deleted in FY09 or a latter Fiscal Year and replaced by different criteria.

NA Information not available

#### CAPITAL ASSETS STATISTICS BY FUNCTION

Last Ten Fiscal Years

-	Fiscal Year							
	2021	2020	2019	2018	2017			
General Government								
Buildings	110	110	110	110	110			
Vehicles	40	40	351	392				
Public Safety								
Buildings (not inc. POE'S)	29	29	29	29	29			
Vehicles	846	846	1,275	1,256	900			
Ports of Entry	8	8	8	8	8			
Health and Human Services								
Buildings - General Administrative	302	302	302	34	34			
Buildings - Program								
Juvenile Reintegration Center	4	4	4	4	4			
Medical Center/Hospital	55	55	54	57	58			
Rehabilitation Facility	5	5	5	5	5			
Veterans' Center	16	16	16	16	16			
Vehicles	511	511	871	871	400			
Corrections								
Buildings	406	406	406	330	330			
Vehicles	257	257	439	347	320			
Culture and Recreation								
Vehicles	60	60	55	54	40			
Museums	14	14	13	9	9			
Monuments	8	8	8	7	7			
Natural Resources, Environment								
Vehicles	196	196	261	280	340			
State Parks	35	35	35	35	35			
Wildlife Management Areas (Acres)	192,000	192,000	192,000	192,000	192,000			
Fish Hatcheries	6	6	6	6	6			
Education Vehicles								
Vehicles	5	N/A	N/A	N/A	N/A			
Highways and Transportation								
Highway Lane Miles	12,272	12,272	12,272	12,272	12,272			
Vehicles/Heavy Equipment	6,500	6,500	6,500	6,500	6,500			

Sources: New Mexico General Services Department, Property Control Division and Public

Information Office;

New Mexico Game and Fish Department, Administrative Services

New Mexico Energy and Minerals Department, Administrative Services Division;

New Mexico Department of Transportation, ; dot.state.nm.us/content/nmdot/en/Operations.html Office of Employee Support and Development

New Mexico Health and Human Services Department, Administrative Services Division;

New Mexico Corrections Department, Administrative Services Division;

New Mexico Children, Youth and Families Department, Administrative Services Division;

New Mexico Department of Cultural Affairs, Administrative Services Division;

New Mexico Department of Public Safety, Administrative Services Division;

<u>State of New Mexico Report of the Legislative Finance Committee to the 54th Legislature Second Session, Vol. I, January 2019</u>,

en.wikipedia.org/wiki/List\_of\_hospitals\_in\_New\_Mexico en.wikipedia.org/wiki/List\_of\_New\_Mexico\_state\_parks www.newmexicoculture.org; nmdvs\_org/field-offices

www.sp.nm.gov/port-of-entry

Number of Juvenile Centers in New Mexico (Bing)

Number of rehabilitation facility in New Mexico (Bing)

http://www.nmhistoricsites.org/

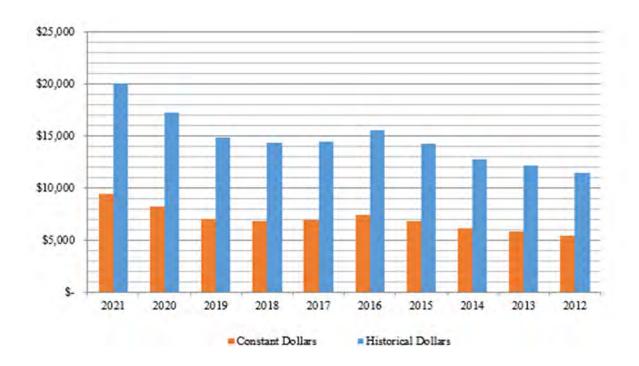
http://www.emnrd.state.nm.us/SPD/FindaPark.html

#### **SCHEDULE E-3**

	Fiscal Year						
_				2013	2012		
_	2016	2015	2014	as Restated	as Restated		
General Government							
Buildings	110	110	110	110	110		
Vehicles							
Public Safety							
Buildings (not inc. POE'S)	29	29	29	29	29		
Vehicles	921	921	921	921	921		
Ports of Entry	6	6	6	16	16		
Health and Human Services							
Buildings - General Administrative	4	4	4	34	34		
Buildings - Program							
Juvenile Reintegration Center	3	3	3	3	3		
Medical Center/Hospital	53	53	53	253	253		
Rehabilitation Facility	7	7	7	7	7		
Veterans' Center	1	1	1	11	11		
Vehicles	426	426	426	426	426		
Corrections							
Buildings	330	330	330	330	330		
Vehicles	355	355	355	355	355		
Culture and Recreation							
Vehicles	45	45	45	45	45		
Museums	4	4	4	4	4		
Monuments	6	6	6	6	6		
Natural Resources, Environment							
Vehicles	380	380	380	380	380		
State Parks	35	35	35	35	35		
Wildlife Management Areas (Acres)	171,241	171,241	171,241	171,241	171,241		
Fish Hatcheries	6	6	6	6	6		
Education Vehicles							
Vehicles	N/A	N/A	N/A	N/A	N/A		
Highways and Transportation							
Highway Lane Miles	26,598	26,598	26,598	26,598	26,598		
Vehicles/Heavy Equipment	6,417	6,417	6,417	6,417	6,417		

# EXPENDITURES – HISTORICAL AND CONSTANT DOLLARS SCHEDULE F-1 ALL GOVERNMENT FUND TYPES

Last Ten Fiscal Years



#### **Governmental Funds Expenditures**

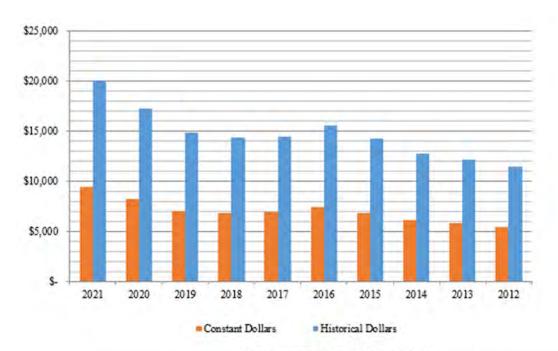
Fiscal Year		Historical D	ollars	Constant Dollars			
	(in Millions)		Change	(in Millions)		Change	
2021	\$	20,055	16.1%	5	9,478	15.2%	
2020		17,276	16.7%		8,224	16.4%	
2019		14,809	3.3%		7,067	3.3%	
2018		14,329	-0.7%		6,838	-1.1%	
2017		14,434	-7.2%		6,913	-7.5%	
2016		15,550	9.0%		7,472	8.9%	
2015		14,268	12.1%		6,859	12.4%	
2014		12,727	5.1%		6,102	5.0%	
2013		12,114	6.4%		5,809	6.4%	
2012		11,390	3.3%		5,462	-0.7%	

2012 through 2019 are Restated

#### SCHEDULE F-2

# PER CAPITA EXPENDITURES HISTORICAL AND CONSTANT DOLLARS ALL GOVERNMENT FUND TYPES

Last Ten Fiscal Years



**Governmental Funds Expenditures** 

Fiscal Year		Historical Dollars			Constant Dollars		
	(in Thousand)		Change	(in Thousands)		Change	
2021	S	9,478	34.1%	S	3,564	26.5%	
2020		7,067	3.4%		2,817	1.5%	
2019		6,838	-1.1%		2,775	-3.4%	
2018		6,913	-7.5%		2,874	-9.4%	
2017		7,472	8.9%		3,173	7.6%	
2016		6,859	12.4%		2,949	12.3%	
2015		6,102	5.0%		2,627	3.4%	
2014		5,809	6.4%		2,541	4.8%	
2013		5,462	-4.6%		2,424	-6.5%	
2012		5,724	9.4%		2,593	7.2%	

2012 through 2019 are Restated

OTHER REPORTS



# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Michelle Lujan-Grisham, Governor of the State of New Mexico
Ms. Debbie Romero, Secretary of the New Mexico Department of
Finance and Administration,
Ms. Donna M. Trujillo, State Controller of the New Mexico Department
of Finance and Administration, and
Mr. Brian Colón, New Mexico State Auditor

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of State of New Mexico, as of and for the year ended June 30, 20211, and the related notes to the financial statements, which collectively comprise State of New Mexico's basic financial statements, and have issued our report thereon dated April 15, 2022. Our report includes reference to other auditors who audited the financial statements of certain components of the State, as described in our report on the State's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors. The financial statements of the New Mexico Small Business Investment Corporation were not audited in accordance with *Government Auditing Standards*.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered State of New Mexico's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of State of New Mexico's internal control. Accordingly, we do not express an opinion on the effectiveness of State of New Mexico's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.



The Honorable Michelle Lujan-Grisham, Governor of the State of New Mexico Ms. Debbie Romero, Secretary of the New Mexico Department of Finance and Administration,

Ms. Donna M. Trujillo, State Controller of the New Mexico Department of Finance and Administration, and

Mr. Brian Colón, New Mexico State Auditor

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether State of New Mexico's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying schedule of findings and responses as items 2021-001 and 2021-002.

#### State of New Mexico's Response to Findings

State of New Mexico's response to the findings identified in our audit is described in the accompanying schedule of findings and responses. State of New Mexico's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Albuquerque, NM April 15, 2022

# SCHEDULE OF FINDINGS AND RESPONSES YEAR ENDED JUNE 30, 2021

# Summary of Auditors' Results Financial Statements Type of auditor's report issued: Unmodified Internal control over financial reporting: Material weakness(es) identified? Significant deficiency(ies) identified that are not considered to be material weaknesses? Noncompliance material to financial statements noted? Yes No X No X

## SCHEDULE OF FINDINGS AND RESPONSES YEAR ENDED JUNE 30, 2021

#### **Financial Statement Findings - Compliance and Other Matters**

#### 2021-001 (Original Finding # 2018-002) - Component Financial Reporting (Other Matter)

**Condition:** The financial statements of the State are considered "group financial statements" under *AU-C 600, Special Considerations – Audits of Group Financial Statements*. Whereas, "group financial statements are defined as financial statements that include the financial information of more than one component. The "component" is defined as an entity or business activity for which group or component management prepares financial information that is required by the applicable financial reporting framework to be included in the group financial statements.

The State's financial statements consist of more than 200 components, these components consist of state agencies/entities under each of the three branches of the government (Executive, Judicial, Legislative), various boards and commissions of the State, various educational institutions as established by the State's constitution, and various other entities that are legally separate from the State that meet the criteria of a component unit of the State under GASB codification. Examples of component units included in the State's financial statement include the finance authorities, the lottery, foundations of aforementioned educational institutions, and numerous state authorized charter schools and their related foundations. All components of the State are separately audited and issue separate stand-alone financial statements. The following represent some of the more significant issues identified at the component level that have an impact on state-wide reporting:

- During our audit, we observed the following discrepancies and other issues when comparing the component level reporting to the State level reporting:
  - A component of the educational institution opinion unit early implemented GASB 87, which
    was identified by the ACFR Unit and required adjustments because early adoption was not
    allowed for entities that are components of the statewide reporting entity.
  - Material adjustments were required by the ACFR Unit to the debt service opinion unit because a component of the debt service fund did not record refunding activity in the respective fund statements.
  - The State has established various accounts within the State's chart of accounts for those components on the State's ERP system (SHARE) to improve the consistency and accuracy of statewide reporting, however, we have observed inconsistent use of these accounts across these components.
  - o The State has established the Manual of Model Accounting Practices (MAPs) as the prescribed set of policies and procedures that are required to be followed for stand-alone state agencies. We noted a component of the state is not adhering to the policy to account for inventory, as required by FIN 10.1 of MAPS.

Management's Progress for Repeat Finding: The State has made significant improvement in consolidating the information that rolls into the Annual Report. Agencies are becoming accustomed to the new accounts that must be used for transactions across components. There continued to be a few instances whereby the accounts were not utilized appropriately. We continue ongoing review and training for this process. To understand the progress made for other points of this finding, please note that while agency audits are reviewed prior to utilizing the information to prepare these statements, activity that may be miscoded by agencies are occasionally not identified until the preparation of the consolidated data due to the short timeline required to review over 200 agency audit reports. Efforts to streamline this process continue to move forward.

**Criteria:** Per Section 6-5-2 NMSA 1978, the Division shall maintain a central system of state accounts and shall devise, formulate, approve, control and set standards for the accounting methods and procedures of all state

# SCHEDULE OF FINDINGS AND RESPONSES YEAR ENDED JUNE 30, 2021

agencies ("state agency" means any department, institution, board, bureau, commission, district or committee of the government of the state and means every office or officer of any of the above). The Division shall prescribe procedures, policies and processing documents for use by state agencies in connection with fiscal matters and may require reports from state agencies as may be necessary to carry out its duties and functions. In addition, Section 6-5-2.1 NMSA 1978 requires the Division to conduct all central accounting and fiscal reporting for the state as a whole and produce interim statewide financial reports and the state's comprehensive annual financial statements, which should be prepared in accordance with generally accepted accounting principles.

Cause: These issues can be attributed to the complexity of the State's reporting entity combined with the quantity of separate components and their related control environments/processes that comprise the State's financial statements. Additionally, the State may not identify a financial presentation issue at the component level prior to the release of the report. The State continues to improve its process to communicate with the components and their IPA of observed issues, identified post report release for correction in the subsequent year financial statements. Overall, improvement is needed for the State's control environment over the financial reporting of the State as a whole to facilitate the production of timely and accurate financial statements of the State.

**Effect:** The State of New Mexico experiences difficulty preparing financial statements in accordance with generally accepted accounting principles in a timely manner. Furthermore, possible opinion modifications on the State's financial statements.

**Recommendation:** To improve statewide reporting impacted by component level reporting, we recommend the following:

- For issues caused by inconsistent reporting between the components and the State's financial statements, we recommend the State identify those specific issues and provide specific guidance to these entities and their Independent Public Accountants (IPAs) on the required reporting and presentation.
- 2) The State should evaluate any necessary assistance that can be provided to those significant components that have received modified opinions to avoid future impacts on the State's financial statements.
- 3) For those components that report under SHARE, the State should provide additional training to those entities that are not properly using the established accounts for activity among component units and educational institutions, as necessary. The State should evaluate the established accounts and ensure all agencies know which accounts to utilize, depending on the nature of the transaction.

#### Management's Response:

The SFRAB unit (SFRAB) will identify specific issues uncovered during this audit process and request corrective action plans from the responsible agencies. The corrective action plans will be reviewed and approved by the SFRAB and monitored throughout the year to ensure that identified processes are in use and working as intended. In addition, management will continue dialogue with the State Auditor's Office to gain support for the SFRAB to attend entrance and exit conferences of the entities that roll into the State's ACFR, as deemed necessary. This will translate to the SFRAB gaining an early awareness of issues that may be encountered during ACFR preparation and promote an enterprise view of internal control across agencies. Currently, reactive approaches to internal control management can vary greatly among agencies.

In addition, ongoing process integration, training, and oversight is planned to more fully address these issues and meet upcoming challenges. These plans include the creation of SFRAB staff positions designed specifically to address agency staffing shortages, problems, and to provide on-site training. This is ongoing and the State Controller is responsible for resolution.

## SCHEDULE OF FINDINGS AND RESPONSES YEAR ENDED JUNE 30, 2021

#### 2021-002 (Original Finding # 2015-001) Late Submission of Audit Report (Compliance and Other Matters)

**Condition:** The audit report for the annual financial report for the year ended June 30, 2021 was not submitted by Regulatory due date of December 31, 2021.

Management's Progress for Repeat Finding: The State has made significant improvement in consolidating the information that rolls into the Annual Report. Agencies are becoming accustomed to the new accounts that must be used for transactions across components. There continued to be a few instances whereby the accounts were not utilized appropriately. We continue ongoing review and training for this process.

**Criteria:** Audit reports not received on or before the due date are considered to be in non-compliance with the requirements of Section 2.2.2.9.A of the State Audit Rule.

**Cause:** The State lacks an adequate financial reporting process and adequate resources to achieve the established deadline of December 31.

**Effect:** Non-compliance with the State Audit Rule; and the users of the State's financial statements did not receive the financial information in a timely manner.

**Recommendation:** We recommend the State evaluate the entire approach of producing the State's financial statements and the related processes and methodology to determine which processes could be improved to facilitate the State's ability produce a more timely and accurate report. Furthermore, the State should evaluate if additional resources within the annual financial report unit would improve the timeliness of the annual financial report preparation.

Management's Response: Under statute (12.6.3 NMSA 1978), every state agency must be audited annually. To avoid duplication of effort, the Annual Comprehensive Financial Report (ACFR) audit relies and builds upon agency audits. The existing group audit process affects timeliness, as ACFR preparation may only commence after completion of the underlying agency audits, which are generally not available until the December following fiscal year-end. Ongoing discussions continue within the Department of Finance and Administration and the State Auditor's Office to identify opportunities to streamline and shorten the overall ACFR preparation process. In addition, ongoing process reengineering, documentation, training, and oversight are planned to more fully address these issues. These plans include an evaluation of the effectiveness and efficiency of currently utilized programs and electronic processes to determine the systematic value provided to the overall business process. This is ongoing and the State Controller is responsible for resolution.

#### **STATE OF NEW MEXICO**

#### STATUS OF PRIOR YEAR AUDIT FINDINGS YEAR ENDED JUNE 30, 2021

#### **Financial Statement Findings**

2020-001 (Original Finding # 2019-002) – Component Financial Reporting (Material Weakness) – Repeated as finding #2021-001 (Other Matter)

2020-002 Internal Control over Government-Wide Reporting (Material Weakness) - Resolved

 $2020\text{-}003 \ (Original \ Finding \ \#2013\text{-}005) \ Internal \ Control \ over \ Financial \ Reporting \ (Material \ Weakness) - Resolved$ 

2020-004 (Original Finding # 2015-001) Late Submission of Audit Report (Compliance and Other Matters) - Repeated as finding #2021-002

#### STATE OF NEW MEXICO

#### EXIT CONFERENCE YEAR ENDED JUNE 30, 2021

An exit conference was held with the State on April 8, 2022, via web-conference. The conference was held in a closed meeting to preserve the confidentiality of the audit information prior to the official release of the financial statements by the State Auditor. In attendance were:

#### **STATE OF NEW MEXICO**

Debbie Romero, Cabinet Secretary
Renee Ward, Deputy Cabinet Secretary
Donna Trujillo, State Controller
Kathleen Pinyan, ASD Director
Donnie Quintana, LGD Director
Renae Herndon-Lopez, SFRAB Unit Supervisor
John Severns, SFRAB Accountant
Lisa Jennings, SFRAB Accountant
Lori Narvaiz, SFRAB Accountant
Debbie O'Dell, SFRAB Accountant
Richard Torrence, SFRAB Accountant
Robert Cardon, SFRAB Accountant

Baylee Rawson, Public Information Officer

#### CLIFTONLARSONALLEN LLP

Matt Bone, CPA, CGFM, CGMA, Principal Laura Beltran-Schmitz, CPA, CGFM, CFE, CICA, Signing Director Emily Wilson, CPA, CFE, Manager

#### OFFICE OF THE STATE AUDITOR

Brian S. Colon, State Auditor Liza Kerr, CPA, CISA, CIA, Director of Compliance and Quality Control Elena Tercero, CPA, CGFM, CGMA, CPO, Audit Manager & Interim Chief Financial Officer Laura Wade, Audit Supervisor Anne Kelbley, Senior Auditor

#### PREPARATION OF THE FINANCIAL STATEMENTS

The financial statements presented in this report have been prepared by management and they are the responsibility of management, as addressed in the Independent Auditors' Report.



NEW MEXICO FISH - CUTTHROAT TROUT



NEW MEXICO VEGETABLE - CHILE

# NEW MEXICO DEPARTMENT OF FINANCE AND ADMINISTRATION

# FINANCIAL CONTROL DIVISION BATAAN MEMORIAL BUILDING 407 GALISTEO STREET SANTA FE, NM 87501

NEW MEXICO STATE FLOWER - YUCCA



**NEW MEXICO GEM - TURQUOISE** 



#### APPENDIX C

#### FORM OF ATTORNEY GENERAL'S NO LITIGATION LETTER

June [ ], 2022

State Board of Finance State of New Mexico Bataan Memorial Building, Ste. 181 Santa Fe, NM 87501 Sherman & Howard LLC 500 Marquette Ave. NW #1203 Albuquerque, NM 87102-5340

Rodey, Dickason, Sloan, Akin & Robb, P.A. 201 3rd St. NW, Ste. 2200 Albuquerque, NM 87102 Kutak Rock LLP 1801 California Street, Ste. 3000 Denver, CO 80202

Gilmore & Bell, P.C. Gateway Towers West 15 West South Temple, Suite 1450 Salt Lake City, UT 84101

Re: State of New Mexico Severance Tax Bonds, Series 2022A (not to exceed \$[ ])

#### Ladies and Gentlemen:

This letter will serve as our certificate of litigation concerning the State of New Mexico Capital Projects General Obligation Bonds, Series 2022A, in the aggregate principal amount of [\$\\$].

#### Litigation Directly Affecting Issuance of the Bonds

To the best of our knowledge, and except as set forth below, there is no pending or threatened action, suit or proceeding at law or in equity before or by any judicial or administrative agency against or affecting the State wherein an unfavorable decision, ruling, or finding would materially and adversely affect: (i) any officers of the State in their respective capacities as such or the existence, organization or power of the State, insofar as these matters relate to these bonds; (ii) the sale, award, issuance and delivery of these bonds; (iii) the effectiveness of the legislation authorizing the issuance of these bonds; (iv) the transactions authorized by the State Board of Finance in its resolutions of April 20, 2021 (the "Bond Resolution") relating to the sale, award, issuance and delivery of these bonds; or (v) the validity or enforceability of the bonds or the Bond Resolution.

#### **Property Tax Litigation**

This office currently is not aware of any pending or threatened action, suit or proceeding in law or in equity that contests the validity of the State's imposition of property taxes.

The State is a party to suits in which the taxpayers contest the assessed value of their properties, but do not contest the validity of the State's imposition of the tax itself. Such proceedings are not reasonably expected to have a material adverse effect on these bonds, the security for these bonds, or any improvements financed by these bonds.

#### Other Litigation

The State is a party to various legal and administrative proceedings seeking damages or injunctive relief and generally incidental to its operations, which proceedings are unrelated to these bonds, the security therefor, or any improvements to be financed with these bonds

We have reviewed the Decision and Order filed on December 29, 2020 in the Eleventh Judicial District Court (McKinley County) in cause No. D-1113-CV-9800014, The Zuni Pub. School Dist., et al, v. The State of New Mexico, et al. The December 29, 2020 order is a final, appealable judgment. It provides declaratory relief in the form of a finding that the State's Public School Capital Outlay Act, NMSA 1978, Sections 22-21-1 to -12 (1975, as amended through 2020) and Public School Capital Improvements Act, NMSA 1978, Sections 22-25-1 to -11 (1975, as amended through 2020) are unconstitutional; and enjoins the legislature to create and implement a statutory scheme consistent with Article XII, Section 1 of the New Mexico Constitution. Notably, the decision does not expressly or indirectly reference the State's Severance Tax Bonding Act, NMSA 1978, Sections 7-27-1 to -27 (1961, as amended through 2020). On January 28, 2021 the State defendants filed a Motion for Post-Judgment Relief to Amend and Reconsider Final Judgment, for Clarification of Order, and for Stay. On February 11, 2021, the State defendants filed an Unopposed Expedited Motion for Limited Stay to be effective until a final order issued. The motion was granted February 12, 2021, when the Court issued an Order Staying Judgment expressly staying the Final Decision and Order for the purpose of permitting bonding activity and the release of proceeds to proceed uninterrupted. On June 18, 2021 the Court issued an Order Denying State Defendant's Post Judgment Motions. The State therefore filed its notice of appeal as Cause No. A-1-CA-39902 on July 29, 2021, where it remains pending. We otherwise express no opinion on the effects of the McKinley County ruling.

Sincerely,

Sally Malavé Assistant Attorney General

#### APPENDIX D

## FORMS OF OPINION OF CO-BOND COUNSEL (SHERMAN & HOWARD L.L.C.)

June 29, 2022

State Board of Finance State of New Mexico

> State of New Mexico Severance Tax Bonds Series 2022A

Ladies and Gentlemen:

We have acted as co-bond counsel to the New Mexico State Board of Finance (the "Board") in connection with the issuance and sale of the State of New Mexico Severance Tax Bonds, Series 2022A, in the aggregate principal amount of \$\_\_\_\_\_ (the "Bonds") on June 29, 2022, being a series of bonds in registered form maturing on July 1, 2023 and serially thereafter on July 1 of each year through 2032.

In such capacity, we have examined the transcript of proceedings (the "Transcript") relating to the Bonds and have also examined the provisions of the Constitution and laws of the State of New Mexico (the "State") including the Severance Tax Bonding Act, NMSA 1978, Sections 7-27-1 to -27 (1961, as amended through 2021), pursuant to which the Bonds are issued, the resolutions authorizing the issuance and sale of the Bonds adopted by the Board on May 17, 2022, and June 21, 2022 (collectively, the "Bond Legislation"), and an executed Bond of the first maturity. Capitalized terms not otherwise defined herein shall have the meanings ascribed to them by the Bond Legislation. We have also made such further inquiries and investigations and have examined such law of the United States of America and such further documents and matters as we have considered necessary in rendering this opinion.

Regarding questions of fact material to our opinions, we have relied upon the Board's certified proceedings relating to the Bonds and upon other representations and certifications of public officials and others furnished to us without undertaking to verify the same by independent investigation.

Certain agreements, requirements and procedures contained or referred to in the Bond Legislation and other relevant documents may be changed and certain actions (including, without limitation, the defeasance of Bonds) may be taken or omitted under the circumstances and subject to the terms and conditions set forth in such documents. No opinion is expressed herein as to any Bond or the interest thereon with respect to any such change or action taken or omitted upon the advice or approval of counsel other than ourselves.

The opinions expressed herein are based on an analysis of existing laws, regulations, rulings and court decisions and cover certain matters not directly addressed by such authorities. Such opinions may be affected by actions taken or omitted or events occurring after the date hereof. We have not undertaken to determine, or to inform any person, whether any such actions are taken or omitted or events do occur or any other matters come to our attention after the date hereof. This opinion letter is issued as of the date hereof and we assume no obligation to revise or supplement this opinion letter to reflect any facts or circumstances that may hereafter come to our attention or any changes in law that may hereafter occur. Our engagement with respect to the Bonds has concluded with their issuance, and we disclaim any obligation to update this letter.

Furthermore, we have assumed the continued accuracy of the representations and the continuing compliance with the covenants and agreements contained in the Bond Legislation. We call attention to the fact that the rights and obligations of the State and the Board pursuant to the Bonds and the Bond Legislation and their enforceability may be limited by applicable bankruptcy, insolvency, reorganization, arrangement, receivership, fraudulent conveyance, moratorium and other laws relating to or affecting creditors' rights generally, by the application of equitable principles, whether considered at law or in equity, by the exercise of judicial discretion in appropriate cases and by the limitations on legal remedies against the State and the Board. We express no opinion with respect to any indemnification, contribution, penalty, choice of law, choice of forum or waiver provisions contained in the documents described herein. Finally, we undertake no responsibility for the accuracy, adequacy, completeness or fairness of the Official Statement or any other statements made in connection with any offer or sale of the Bonds and express herein no opinion relating thereto. We express no opinion upon any State or federal tax consequences arising from the receipt or accrual of interest on or the ownership or disposition of the Bonds.

Based on our examination, we are of the opinion that, under the law existing on the date hereof:

- 1. The Bonds constitute valid and binding special limited obligations of the State in accordance with the terms and provisions thereof.
- 2. The Bonds are payable solely from, and such payment is secured by a pledge (but not an exclusive pledge) of, the money on deposit in the Severance Tax Bonding Fund, consisting of the net receipts from taxes levied upon certain natural resource products severed and saved from the soil of the State and such other moneys as the State Legislature may, in its sole discretion, from time to time determine to deposit in the Severance Tax Bonding Fund, certain interest earnings on moneys on deposit in the bond accounts and such proceeds of the Bonds as may from time to time be deposited in the Severance Tax Bonding Fund as a result of statutorily required reversions or otherwise, all in accordance with the Act, on a parity with any Senior Obligations outstanding or hereafter issued and superior to any Supplemental Obligations outstanding or hereafter issued. Except as described in this paragraph, we express no opinion regarding the priority of the pledge or lien of the Bonds on the moneys on deposit in the Severance Tax Bonding Fund. The owners of the Bonds have no right to have ad valorem taxes levied by the State for the payment of principal of or interest on the Bonds and the Bonds do not represent or constitute a debt or pledge of, or a charge against, the general credit of the State.
- 3. The Bond Legislation constitutes a valid and binding obligation of the Board and is enforceable in accordance with its terms.

We are opining only upon those matters set forth herein. This opinion letter is issued as of the date hereof and we assume no obligation to revise or supplement this opinion letter to reflect any facts or circumstances that may hereafter come to our attention or any changes in law that may hereafter occur. No attorney-client relationship has existed or exists between us and anyone other than the Board in connection with the issuance of the Bonds by virtue of this opinion letter. This opinion letter is delivered to you solely for your information and benefit in connection with the initial offering and public sale of the Bonds and may not be relied upon by you for any other purpose or relied upon by any other party without the prior written consent of this firm.

Very truly yours,

# FORM OF OPINION OF CO-BOND COUNSEL (RODEY, DICKASON, SLOAN, AKIN & ROBB, P.A.)

June 29, 2022

State Board of Finance State of New Mexico

\$\_\_\_\_State of New Mexico
Severance Tax Bonds
Series 2022A

Ladies and Gentlemen:

We have acted as co-bond counsel to the New Mexico State Board of Finance (the "Board") in connection with the issuance and sale of the State of New Mexico Severance Tax Bonds, Series 2022A, in the aggregate principal amount of \$\_\_\_\_\_\_ (the "Bonds") on June 29, 2022, being a series of bonds in registered form maturing on July 1, 2023 and serially thereafter on July 1 of each year through 2032.

In such capacity, we have examined the transcript of proceedings (the "Transcript") relating to the Bonds and have also examined the provisions of the Constitution and laws of the State of New Mexico (the "State") including the Severance Tax Bonding Act, NMSA 1978, Sections 7-27-1 to -27 (1961, as amended through 2021), pursuant to which the Bonds are issued, the resolutions authorizing the issuance and sale of the Bonds adopted by the Board on May 17, 2022, and June 21, 2022 (collectively, the "Bond Legislation"), and an executed Bond of the first maturity. Capitalized terms not otherwise defined herein shall have the meanings ascribed to them by the Bond Legislation. We have also made such further inquiries and investigations and have examined such law of the United States of America and such further documents and matters as we have considered necessary in rendering this opinion.

Regarding questions of fact material to our opinions, we have relied upon the Board's certified proceedings relating to the Bonds and upon other representations and certifications of public officials and others furnished to us without undertaking to verify the same by independent investigation.

Certain agreements, requirements and procedures contained or referred to in the Bond Legislation and other relevant documents may be changed and certain actions (including, without limitation, the defeasance of Bonds) may be taken or omitted under the circumstances and subject to the terms and conditions set forth in such documents. No opinion is expressed herein as to any Bond or the interest thereon with respect to any such change or action taken or omitted upon the advice or approval of counsel other than ourselves.

The opinions expressed herein are based on an analysis of existing laws, regulations, rulings and court decisions and cover certain matters not directly addressed by such authorities. Such opinions may be affected by actions taken or omitted or events occurring after the date hereof. We have not undertaken to determine, or to inform any person, whether any such actions are taken or omitted or events do occur or any other matters come to our attention after the date hereof. This opinion letter is issued as of the date hereof and we assume no obligation to revise or supplement this opinion letter to reflect any facts or circumstances that may hereafter come to our attention or any changes in law that may hereafter occur. Our engagement with respect to the Bonds has concluded with their issuance, and we disclaim any obligation to update this letter.

Furthermore, we have assumed the continued accuracy of the representations and the continuing compliance with the covenants and agreements contained in the Bond Legislation. We call attention to the fact that the rights and obligations of the State and the Board pursuant to the Bonds and the Bond Legislation and their enforceability may be limited by applicable bankruptcy, insolvency, reorganization, arrangement, receivership, fraudulent conveyance, moratorium and other laws relating to or affecting creditors' rights generally, by the application of equitable principles, whether considered at law or in equity, by the exercise of judicial discretion in appropriate cases and by the limitations on legal remedies against the State and the Board. We express no opinion with respect to any indemnification, contribution, penalty, choice of law, choice of forum or waiver provisions contained in the documents described herein. Finally, we undertake no responsibility for the accuracy, adequacy, completeness or fairness of the Official Statement or any other statements made in connection with any offer or sale of the Bonds and express herein no opinion relating thereto. We express no opinion upon any State or federal tax consequences arising from the receipt or accrual of interest on or the ownership or disposition of the Bonds.

Based on our examination, we are of the opinion that, under the law existing on the date hereof:

- 1. The Bonds constitute valid and binding special limited obligations of the State in accordance with the terms and provisions thereof.
- 2. The Bonds are payable solely from, and such payment is secured by a pledge (but not an exclusive pledge) of, the money on deposit in the Severance Tax Bonding Fund, consisting of the net receipts from taxes levied upon certain natural resource products severed and saved from the soil of the State and such other moneys as the State Legislature may, in its sole discretion, from time to time determine to deposit in the Severance Tax Bonding Fund, certain interest earnings on moneys on deposit in the bond accounts and such proceeds of the Bonds as may from time to time be deposited in the Severance Tax Bonding Fund as a result of statutorily required reversions or otherwise, all in accordance with the Act, on a parity with any Senior Obligations outstanding or hereafter issued and superior to any Supplemental Obligations outstanding or hereafter issued. Except as described in this paragraph, we express no opinion regarding the priority of the pledge or lien of the Bonds on the moneys on deposit in the Severance Tax Bonding Fund. The owners of the Bonds have no right to have ad valorem taxes levied by the State for the payment of principal of or interest on the Bonds and the Bonds do not represent or constitute a debt or pledge of, or a charge against, the general credit of the State.
- 3. The Bond Legislation constitutes a valid and binding obligation of the Board and is enforceable in accordance with its terms.

We are opining only upon those matters set forth herein. This opinion letter is issued as of the date hereof and we assume no obligation to revise or supplement this opinion letter to reflect any facts or circumstances that may hereafter come to our attention or any changes in law that may hereafter occur. No attorney-client relationship has existed or exists between us and anyone other than the Board in connection with the issuance of the Bonds by virtue of this opinion letter. This opinion letter is delivered to you solely for your information and benefit in connection with the initial offering and public sale of the Bonds and may not be relied upon by you for any other purpose or relied upon by any other party without the prior written consent of this firm.

Very truly yours,

#### APPENDIX E

#### FORM OF OPINION OF TAX COUNSEL

Upon the issuance of the Series 2022A Bonds, Gilmore & Bell, P.C., Tax Counsel to the State, plans to issue its approving opinion in substantially the following form:

We have acted as tax counsel to the State of New Mexico (the "State") in connection with the issuance of its Severance Tax Bonds, Series 2022A in the aggregate principal amount of \$\_\_\_\_\_\_ (the "Series 2022A Bonds"). The Series 2022A Bonds are being issued for the purpose of providing funds to finance capital improvements as described in legislation approved by the State Legislature and signed by the Governor of the State.

The Series 2022A Bonds are being issued under authority of the Severance Tax Bonding Act, NMSA 1978, Sections 7-27-1 to -27 (1961, as amended), the Supplemental Public Securities Act, NMSA 1978, Sections 6-14-8 to -11 (1983, as amended) and pursuant to a resolution of the State Board of Finance adopted on \_\_\_\_\_\_\_, 2022, as amended pursuant to a resolution of the Board adopted on \_\_\_\_\_\_\_, 2022, including by a Final Terms Certificate approved in accordance with the terms of such resolution (collectively, the "Bond Resolution"). Capitalized terms not otherwise defined herein shall have the meanings set forth in the Bond Resolution.

We have reviewed the Bond Resolution, the opinions of Co-Bond Counsel as to the validity of the Series 2022A Bonds, the Tax Certificate, and such other documents, opinions and matters to the extent we deemed necessary to render the opinions set forth herein. As to the questions of fact material to our opinion, we have relied upon the certified proceedings and other certifications furnished to us without undertaking to verify the same by independent investigation. Our examination has been limited to the foregoing as they exist or are in effect as of the date hereof. Our opinion is limited to the matters expressly set forth herein, and we express no opinion concerning any other matters.

Based on our examination and the foregoing, we are of the opinion, as of the date hereof and under existing law as follows:

- 1. The interest on the Series 2022A Bonds [(including any original issue discount properly allocable to the owner thereof)] (i) is excludable from gross income for federal income tax purposes and (ii) is not an item of tax preference for purposes of computing the federal alternative minimum tax. The opinions set forth in this paragraph are subject to the condition that the State and the Agencies comply with all requirements of the Internal Revenue Code of 1986 that must be satisfied subsequent to the issuance of the Series 2022A Bonds in order that interest thereon be, or continue to be, excludable from gross income for federal income tax purposes. The State has covenanted to comply with all of these requirements. Failure to comply with certain of these requirements may cause the interest on the Series 2022A Bonds to be included in gross income for federal income tax purposes retroactive to the date of issuance of the Series 2022A Bonds.
- 2. The interest on the Series 2022A Bonds is exempt from income taxation by the State of New Mexico.
- 3. The Bonds have not been designated as "qualified tax-exempt obligations" for purposes of Section 265(b)(3) of the Code.

In rendering our opinion, we wish to advise you that:

(a) the rights of the holders of the Series 2022A Bonds and the enforceability thereof and of the documents identified in this opinion may be subject to bankruptcy, insolvency, reorganization,

arrangement, fraudulent conveyance, moratorium, and other laws relating to or affecting creditors' rights heretofore or hereafter enacted to the extent constitutionally applicable, and their enforcement may also be subject to the application of equitable principles and the exercise of judicial discretion in appropriate cases;

- (b) we express no opinion herein as to the accuracy, adequacy, or completeness of the Official Statement or any other offering material relating to the Series 2022A Bonds; and
- (c) except as set forth above, we express no opinion regarding any other tax consequences relating to the ownership or disposition of, or the accrual or receipt of interest on, the Series 2022A Bonds.

Respectfully submitted,

#### APPENDIX F

#### FORM OF CONTINUING DISCLOSURE UNDERTAKING

This Continuing Disclosure Undertaking (the "Disclosure Undertaking") is executed and delivered by the State Board of Finance ("Board") of the State of New Mexico (the "State") on behalf of the State in connection with the issuance by the State of \$\_\_\_\_\_\* State of New Mexico Severance Tax Bonds, Series 2022A (the "Bonds"). The Bonds are being issued pursuant to an Authorizing and Delegating Resolution adopted by the Board on May 17, 2022 as amended pursuant to a resolution of the Board adopted on June 21, 2022 and a Final Terms Certificate delivered pursuant thereto (collectively, the "Resolution").

#### **BACKGROUND**

- 1. The Bonds are being issued to finance capital projects approved by the State Legislature and certified by State agencies.
- 2. In order to allow the underwriter of the Bonds to comply with Rule 15c2-12 promulgated by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as amended (17 CFR Part 240, § 240.15c2-12), to the date hereof, the State is required to make certain continuing disclosure undertakings for the benefit of owners (including beneficial owners) of the Bonds.
- 3. This Disclosure Undertaking is intended to satisfy the requirements of said Rule 15c2-12, as in effect on the date hereof.

#### STATE COVENANTS AND AGREEMENTS

#### **Section 1.** Definitions.

- (a) "Annual Financial Information" means the financial information or operating data with respect to the State, delivered at least annually pursuant to Section 2(a) and 2(b) hereof, of the type set forth in the sections of the final Official Statement identified on Exhibit A hereto. Annual Financial Information includes Audited Financial Statements.
- (b) "Audited Financial Statements" means the annual State of New Mexico Office of the State Treasurer Financial Statements, prepared in accordance with generally accepted accounting principles, as in effect from time to time, audited by a firm of certified public accountants.
- (c) "Event Information" means the information delivered pursuant to Section 2(d) hereof.
- (d) "MSRB" means the Municipal Securities Rulemaking Board. The current address of the MSRB is 1300 I Street NW, Suite 1000, Washington, DC, 20005, phone (202) 838-1500, fax (202) 898-1500.
- (e) "National Repository" shall mean any Nationally Recognized Municipal Securities Information Repository for purposes of the Rule. Currently, the following is the only National Repository:

\_

<sup>\*</sup> Preliminary; subject to change.

Electronic Municipal Market Access ("EMMA") c/o Municipal Securities Rulemaking Board 1300 I Street NW, Suite 1000 Washington, DC 20005 www.emma.msrb.org Phone: (202) 838-1500

- (f) "Official Statement" means the Official Statement dated \_\_\_\_\_\_, 2022 delivered in connection with the original issue and sale of the Bonds.
- (g) "Repository" means (i) EMMA and (ii) any SID.
- (h) "Rule" means Rule 15c2-12 promulgated by the SEC under the Securities Exchange Act of 1934, as amended (17 CFR Part 240, § 240.15c2-12), as the same may be amended.
- (i) "SEC" means the Securities and Exchange Commission.
- (j) "SID" means any State Information Depository operated or designated by the State that receives information from all issuers within the State. As of the date of this Disclosure Undertaking, no SID exists for the State.

#### Section 2. Provision of Annual Information and Reporting of Event Information.

- (a) Commencing with the Fiscal Year ending June 30, 2022 and annually while the Bonds remain outstanding, the State agrees to provide or cause to be provided the Annual Financial Information to each Repository annually.
- (b) Such Annual Financial Information shall be provided not later than 210 days after the end of each fiscal year for the State (i.e., each June 30). If the Audited Financial Statements are not available by the time the other Annual Financial Information must be provided, unaudited financial statements shall be provided as part of the Annual Financial Information. If not provided as a part of the Annual Financial Information, the Audited Financial Statements will be provided when available.
- (c) The State may provide Annual Financial Information by specific reference to other documents, including information reports and official statements relating to other debt issues of the State, which have been submitted to each Repository; provided, however, that if the document so referenced is a final official statement within the meaning of the Rule, such final official statement must also be available from the MSRB.
- (d) At any time the Bonds are outstanding, the State shall provide, in a timely manner, not in excess of ten business days, to the MSRB and any SID notice of any of the following events with respect to the Bonds (provided that any event under clauses (ii), (vii), (viii), (x), (xiv) and (xv) will be provided only if material):
  - i. Principal and interest payment delinquencies;
  - ii. Non-payment related defaults;
  - iii. Unscheduled draws on debt service reserves reflecting financial difficulties;
  - iv. Unscheduled draws on credit enhancements reflecting financial difficulties;
  - v. Substitution of credit or liquidity providers, or their failure to perform;

- vi. Adverse tax opinions or the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the Bonds;
- vii. Modifications to rights of Bondholders;
- viii. Bond calls, other than mandatory sinking fund redemption;
- ix. Defeasances;
- x. Release, substitution or sale of any property securing repayment of the securities;
- xi. Rating changes;
- xii. Bankruptcy, insolvency, receivership or similar event of the State;\*
- xiii. The consummation of a merger, consolidation or acquisition involving the State or the sale of all or substantially all of the assets of the State, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material;
- xiv. Appointment of a successor or additional trustee or the change of name of a trustee if material; and
- xv. Incurrence of a Financial Obligation (as defined in Footnote 1 below) of the State, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a Financial Obligation of the State, any of which affect security holders, if material
- xvi. Default, event of acceleration, termination event, modification of terms, or other similar events under the terms of the financial obligation of the State, any of which reflect financial difficulties.
- (e) At any time the Bonds are outstanding, the State shall provide, in a timely manner, to the MSRB and any SID notice of any failure of the State to timely provide the Annual Financial Information as specified in Sections 2(a) and 2(b) hereof.
- **Section 3.** <u>Method of Transmission</u>. Subject to technical and economic feasibility, the State shall employ such methods of electronic or physical information transmission as is requested or recommended by the Repositories or the MSRB unless otherwise required by law.
- **Section 4.** Enforcement. The obligations of the State hereunder shall be for the benefit of the owners (including the beneficial owners) of the Bonds. The owner or beneficial owner of any Bonds is authorized to take action to seek specific performance by court order to compel the State to comply with its obligations under this Disclosure Undertaking, which action shall be the exclusive remedy available to it or any other owners or beneficial owners of the Bonds. Any such action shall be brought only in a State court of competent jurisdiction in Santa Fe County, New Mexico. Breach of the obligations of the State

\* This event is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent or similar officer for the State in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the State, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the State.

<sup>&</sup>lt;sup>1</sup> "Financial Obligation" shall mean a (i) debt obligation; (ii) derivative instrument entered into, in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation; or (iii) guarantee of (i) or (ii). The term "Financial Obligation" shall not include municipal securities (as defined in the Securities Exchange Act of 1934) as to which a final official statement (as defined in the Rule) has been provided to the MSRB consistent with the Rule.

hereunder shall not constitute an event of default under the Resolution and none of the rights and remedies provided by the Resolution shall be available to the owners (including the beneficial owners) of the Bonds.

Section 5. Additional Information. Nothing in this Disclosure Undertaking shall be deemed to prevent the State from disseminating any other information, using the means of dissemination set forth in this Disclosure Undertaking or any other means of communication, or including any other annual information or notice of occurrence of an event which is not Event Information, in addition to that which is required by this Disclosure Undertaking; provided that the State shall not be required to do so. If the State chooses to include any annual information or notice of occurrence of an event in addition to that which is specifically required by this Disclosure Undertaking, the State shall have no obligation under this Disclosure Undertaking to update such information or include it in any future annual filing or Event Information filing.

Section 6. Term. This Disclosure Undertaking shall be in effect from and after the issuance and delivery of the Bonds and shall extend to the earliest of (i) the date all principal and interest on the Bonds shall have been paid or legally defeased pursuant to the terms of the Resolution; (ii) the date that the State shall no longer constitute an "obligated person" with respect to the Bonds within the meaning of the Rule; or (iii) the date on which those portions of the Rule which require this Disclosure Undertaking are determined to be invalid by a court of competent jurisdiction in a non-appealable action, have been repealed retroactively or otherwise do not apply to the Bonds.

Section 7. Amendments and Waivers. Notwithstanding any other provision of this Disclosure Undertaking, the State may amend this Disclosure Undertaking from time to time, and any provision of this Disclosure Undertaking may be waived, without the consent of the owners or beneficial owners of the Bonds upon the State's receipt of an opinion of counsel experienced in federal securities laws to the effect that such amendment or waiver will not adversely affect compliance with the Rule. Any Annual Financial Information containing amended operating data or financial information will explain, in narrative form, the reasons for the amendment and the impact of the change in the type of operating data or financial information being provided. If an amendment changes the accounting principles to be followed in preparing financial statements, the Annual Financial Information and Audited Financial Statements for the year in which the change is made will present a comparison between the financial statements or information prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles. The State shall provide notice of any such amendment or waiver to each Repository.

**Section 8.** Beneficiaries. This Disclosure Undertaking shall inure solely to the benefit of the State and the owners (including beneficial owners) from time to time of the Bonds, and shall create no rights in any other person or entity.

**Section 9.** Governing Law. This Disclosure Undertaking shall be governed by the laws of the State and applicable federal law, including the Rule.

IN WITNESS WHEREOF, the undersigned has executed this Disclosure Undertaking as of \_\_\_\_\_\_, 2022.

STAT	TE BOARD OF FINANCE
By	
	President

### EXHIBIT A TO CONTINUING DISCLOSURE UNDERTAKING

Portions of the Official Statement Containing the Type of Information to be Included as Annual Financial Information

1. SEVERANCE TAX BONDING FUND AND DEBT SERVICE REQUIREMENTS

Investments

Issuance of Severance Tax Bonds

State Capital Program

Outstanding and Additional Senior Severance Tax Bonds

Outstanding and Additional Supplemental Severance Tax Bonds

Table entitled "Severance Tax Bonding Fund Receipts, Disbursements and Transfers"

Table entitled "State of New Mexico Severance Tax Bonds - Projected Cash Receipts, Debt Service Requirements and Coverage" Fiscal Year and Scheduled Debt Service columns

2. SEVERANCE TAX REVENUE

A11

- 3. NATURAL GAS PRODUCTION AND SEVERANCE TAX REVENUE
  - Natural Gas Production (Data for chart entitled: "Natural Gas Subject to Taxation: Production, Revenues and Average Price")
  - Severance Taxes on Natural Gas

A11

- 4. OIL PRODUCTION AND SEVERANCE TAX REVENUE
  - Severance Taxes on Oil

A11

- 5. COAL PRODUCTION AND SEVERANCE TAX REVENUE
  - Severance Tax and Severance Tax Surtax Revenue on Coal

All

- 6. OTHER MINERAL PRODUCTION AND SEVERANCE TAXES
  - Any statements therein relating to the severance tax collected and tax rates
- 7. OTHER TAXES OF NATURAL RESOURCES NOT PLEDGED

A11

- 8. APPENDIX A GENERAL INFORMATION CONCERNING THE STATE OF NEW MEXICO All
- 9. STATE OF NEW MEXICO OFFICE OF THE STATE TREASURER FINANCIAL STATEMENTS, (Audited)